

DEPARTMENT OF AGRICULTURE, LAND REFORM AND RURAL DEVELOPMENT

NOTICE 3127 OF 2025



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APPLICATION FOR THE CONTINUATION OF A STATUTORY MEASURE:
 BREEDING AND TECHNOLOGY LEVY ON LUPINS IN TERMS OF THE MARKETING OF
 AGRICULTURAL PRODUCTS ACT, 1996, (ACT NO 47 OF 1996), (MAP ACT) AS AMENDED

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**INVITATION TO DIRECTLY AFFECTED GROUPS IN THE LEGUME INDUSTRY
 TO FORWARD COMMENTS REGARDING THE REQUEST FROM THE SA CULTIVAR
 AND TECHNOLOGY AGENCY (SACTA), FOR THE CONTINUATION OF THE
 STATUTORY LEVY ON LUPINS FOR BREEDING AND TECHNOLOGY PURPOSES**

The statutory levy for lupins of R35 per ton (VAT excluded) to fund seed breeding and technology, that is administered by the SA Cultivar and Technology Agency (SACTA), will lapse on 30 September 2025.

On 18 March 2025, the National Agricultural Marketing Council (NAMC) received a request from SACTA, on behalf of role players in the legume industry, that the Minister of Agriculture, in terms of section 15 of the Marketing of Agricultural Products Act, Act No 47 of 1996 (MAP Act), approve the proposed continuation of the statutory levy on lupins for a further period of two years, to stimulate and ensure new breeding technology in the industry. Furthermore, that the following levy rate (VAT excluded) be approved by the Minister:

Commodity	Period	Amount (VAT Excl)
Locally produced lupins	1/10/2025 to 30/9/2026	R 35,00 per metric ton
	1/10/2026 to 30/9/2027	R 35,00 per metric ton

The proposed levy amount is approximately 1% of the average lupin price from 2022 to 2024.

Statutory levies for breeding and technology purposes have been imposed over the past few years on wheat, barley, oats, soybeans and lupins to create sustainable breeding research funding models. These levies have been administered by the "SA Cultivar and Technology Agency" (SACTA). SACTA, a Non-Profit Company, was established to act as Administrator of the Breeding and Technology System, to eventually administer breeding and technology levies on most self-pollinated crops. The Board of Directors of SACTA includes industry role-players that are directly affected by the payment and/or utilisation of the levies, as well as two representatives appointed by the Minister of Agriculture.

According to the applicant, the statutory breeding levy on lupins has proven to be effective and payments to the appropriate seed marketing companies were successfully made at the end of each marketing season. The continuation of the model is therefore important to achieve the required benefits for the development of new seed technology to improve yields and productivity and maintain food security in the country.

If approved, the levy will again be payable to SACTA by buyers, processors and persons issuing a silo receipt, and will be recovered from producers. Institutions collecting and paying the levy over to SACTA, may claim 2,5% commission on the amount of the levies to cover their costs.

PARTICULARS REQUIRED IN TERMS OF SECTION 10 OF THE MAP ACT

The relevant particulars, as required in terms of section 10(2) of the MAP Act, to be included in a request for the establishment of a statutory measure of this nature, are as follows:

1. The proposed statutory levy would relate to lupins that are produced in the Republic of South Africa.
2. The manner in which the objectives referred to in section 2(2) of the MAP Act will be advanced (namely increased market access for all market participants, promotion of the efficiency of the marketing of agricultural products, optimisation of export earnings from agricultural products and the enhancement of the viability of the agricultural sector) is summarised below:

The purpose and aim of this statutory levy are to compensate breeders of lupin varieties for their contribution towards obtaining and utilising improved international and local agriculture related intellectual property to the benefit of the lupin industry in the Republic of South Africa.

The agricultural sector is expected to ensure food security, strengthen the economy and create job opportunities. This can be reconciled with the provisions of Section 2(3) of the MAP Act. In order to achieve these aims and to further the competitive position of the lupin industry in the Republic of South Africa, cultivation of high yielding crops from seed varieties that are most suited for particular regions is essential.

A portion of the funds collected by means of the levy will be focused on small-scale farmers and transformation of the lupin industry in the Republic of South Africa. SACTA, that will administer the levy, will be responsible for allocating at least 20% of levy income to transformation initiatives and report to the National Agricultural Marketing Council annually.

3. The Administration of SACTA will take responsibility for the collection of the levy and for the administration functions associated with the proposed levy. The lupin statutory levy collected shall be administered in a separate account. SACTA shall be audited in accordance with generally accepted accounting practices.
4. Annual audits will be available to the Auditor-General.

BUSINESS PLAN:

The income by means of the statutory levy is based on a success rate of only 50% in the collection of levies. The low collection rate is a projection based on estimates of what will enter the market (where the levy is collected) and what might be retained for on-farm use as feed.

The following income is budgeted for the next two years:

SACTA Estimated budget: Lupins levy

Financial year	Estimated crop size (Tons)	Levy amount (R/Ton)	Budgeted levy income * R	Possible Seed breeders' distribution R	Transformation R	Administration cost R
2025/26	19 200	35	327 600	252 000	65 520	10 080
2026/27	19 200	35	327 600	252 000	65 520	10 080

*Budgeted levy income is based on 50% success rate and after commission was paid to levy collectors

These statutory funds will be used to support breeding research functions, based on the following:

- ☐ The levy funds are earmarked for commercial breeding activities by seed companies based on their performance and utilisation in the seed market.
- ☐ These funds will be distributed according to the calculated market share of each seed company.
- ☐ At least 20% of the levy income will be used for transformation and development projects, of which the business plan will be considered by the NAMC.
- ☐ The budget for administration costs represents approximately 3% of the expected income by means of statutory levy on lupins during the next two years; and
- ☐ The levy is applicable on local production only.

As the proposed continuation of the breeding and technology levy on lupins is consistent with the objectives of the MAP Act, the NAMC is investigating the possible continuation of the relevant statutory levy.

Directly affected groups in the legumes industry are kindly requested to submit comments or objections regarding the proposed continuation of the breeding and technology levy on lupins to the NAMC in writing (e-mail lizettem@namc.co.za) on or before 25 April 2025, to enable the Council to formulate its recommendation to the Minister in this regard.