Please note that most Acts are published in English and another South African official language. Currently we only have capacity to publish the English versions. This means that this document will only contain uneven numbered pages as the other language is printed on even numbered pages.



# **STAATSKOERANT**

### VAN DIE REPUBLIEK VAN SUID-AFRIKA

### **REPUBLIC OF SOUTH AFRICA**

# **GOVERNMENT GAZETTE**

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No. 11417

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KANTOOR VAN DIE ST	STATE PRESIDENT'S OFFICE				
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No. 1400.	15 Julie 1988	No. 1400.		· · ·	15 July 1988
Hierby word bekend gemaak goedkeuring geheg het aan di hierby ter algemene inligting ge	It is hereby notified that the State President has assented to the following Act which is hereby published for general information:—				
No. 95 van 1988: Wysigingswet Owerhede,	op Swart Plaaslike 1988.	No. 95 of 1988:	Black Local Act, 1988.	Authorities	Amendment

Owerhede, 1988.

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#### BLACK LOCAL AUTHORITIES AMENDMENT ACT, 1988

#### GENERAL EXPLANATORY NOTE:

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Words in bold type in square brackets indicate omissions from existing enactments.

Words underlined with solid line indicate insertions in existing enactments.

# ACT

To amend the Black Local Authorities Act, 1982, so as to delete the definitions of "Department", "Director-General" and "Minister" and to define "owner of immovable property"; to make new arrangements in connection with the establishment of city councils, town councils, town committees and local authority committees; to further provide that an administrator may in certain circumstances appoint members for a local authority; to regulate anew the election of members of local authorities; to provide that no person shall be competent to be elected as a member or to remain such a member of a local authority if he owes certain moneys to that local authority; to provide that an administrator may in certain circumstances appoint a member to fill a vacancy in a local authority; to provide that a mayor and deputy mayor shall be elected even if the members of a local authority are appointed by the administrator; to provide for the payment of an allowance to any person who or body which in certain circumstances performs the functions of a local authority; to further regulate the meetings of local authorities; to provide that a person who or body which is authorized in certain circumstances, may function jointly with elected members and that such person will in such case act as chairman at meetings of the local authority; to provide that the accounting records and financial statements of local authorities will in future be audited by the Auditor-General; to extend the power of the administrator to make regulations so that it includes the delimitation of wards for local authorities; to provide for the construction of a certain reference; to increase fines which may be imposed in terms of the Act; to provide that certain designations in the Act be substituted by other designations; to regulate the auditing in respect of previous financial years; and to repeal a certain Government Notice; and to provide for matters connected therewith.

> (Afrikaans text signed by the State President.) (Assented to 6 July 1988.)

**B**<sup>E</sup> IT ENACTED by the State President and the Parliament of the Republic of South Africa, as follows:—

Amendment of section 1 of Act 102 of 1982, as amended by section 10 of Act 102 of 1983, section 69 of Act 4 of 1984, section 2 of Act 34 of 1986, section 1 of Act 58 of 5 1986, section 30 of Act 74 of 1986 and section 21 of Act 32 of 1987

1. Section 1 of the Black Local Authorities Act, 1982 (hereinafter referred to as the principal Act), is hereby amended—

- (a) by the deletion in subsection (1) of the definitions of "Department", "Director-General" and "Minister";
- (b) by the insertion in subsection (1) after the definition of "local government body" of the following definition:

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"'owner of immovable property', for the purposes of section 8 (1) (c), means any person-

- (a) who has acquired ownership of land in terms of the Black Communities Development Act, 1984 (Act No. 4 of 1984);
- (b) who has acquired a right of leasehold as defined in section 1 of the Black Communities Development Act, 1984;
- to whom a site permit or a certificate referred to in Chapter 1 of (c)the Regulations Governing the Control and Supervision of an Urban Black Residential Area and Relevant Matters promulgated by Government Notice No. R.1036 of 14 June 1968, has been issued;"; and
- (c) by the substitution in subsection (2) for the words following paragraph (b) of the following words:
  - "any reference to the chief executive officer shall be construed as a reference to the [Director-General] provincial secretary concerned or any officer in the [Department] provincial administration designated by him.".

Amendment of section 2 of Act 102 of 1982, as substituted by section 2 of Act 58 of 1986 and amended by section 2 of Act 43 of 1988

2. Section 2 of the principal Act is hereby amended-20

(a) by the substitution for subsection (1) of the following subsection:

- "(1) The [Minister] administrator may by notice in the Official Gazette-(a) [after consultation with the administrator of the province in which and
  - with the development board in the administration area of which the area in question is situated] establish under a name mentioned in the notice a city council, a town council, a town committee or a local authority committee for an area defined in terms of subsection (2) (a);
  - at the request of or after consultation with any town council or two or (b) more town councils, [dissolve] declare that town council or those town councils [and establish] under a name mentioned in the notice to be a town council or a city council for the area for which that town council was or those town councils were established, and any town council or city council so declared shall be deemed to be duly established as a town council or city council;
  - (c)at the request of or after consultation with any town committee or local authority committee or two or more town committees or local authority committees, as the case may be, [dissolve] declare any town committee or local authority committee or two or more town committees or local authority committees [and establish] under a name mentioned in the notice to be a town council for the area for which that town committee or local authority committee was or those town committees or local authority committees, as the case may be, were established, and any town council so declared shall be deemed to be duly established as a town council;

(d) alter the name of a local authority;

- dissolve a local authority at the request of or after consultation with (e) that local authority if in the opinion of the [Minister] administrator the need for it no longer exists."
- (b) by the substitution in subsection (2) for the words preceding paragraph (a) of the following words:
  - "An administrator may by notice in the Official Gazette and after consultation with the Minister of Constitutional Development and Planning [and with the development board in the administration area of which the area in question is situated]-";
- (c) by the substitution for paragraph (a) of subsection (5) of the following paragraph:
  - "(a) in the case of a town council which has been [dissolved] declared under paragraph (b) of that subsection, provide that-

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- (i) the town council shall be [dissolved] declared as from the date of the first ordinary meeting of the town council or city council [established] declared for an area for which the town council was established or which includes the area of the town council;
- (ii) anything done by or in respect of that town council under this Act or any other law shall, after its [dissolution] declaration and subject to the limitations, qualifications and conditions specified in the notice, be deemed to have been done by or in respect of that town council or city council, as the case may be;
- (iii) the assets, liabilities, rights and obligations of that town council shall as from the date on which the town council is [dissolved] so declared devolve upon that town council or city council, as the case may be;
- (iv) any person who immediately before the [dissolution] declaration of that town council held an appointment as an employee of that town council shall, as from the date on which the town council is [dissolved] so declared and subject to such conditions and in accordance with such directives as may be contained in the notice, be appointed by the town council or city council to a post under its establishment;";

(d) by the substitution for paragraph (c) of subsection (5) of the following paragraph:

"(c) provide that when a town council, town committee or local authority committee is [dissolved] declared under subsection (1) (b) or (c) [and] to be a city council or town council [is established] under the said subsection, the members of such town council, town committee or local authority committee, as the case may be, shall, for the unexpired period of their term of office, be deemed to be members of the city council or town council so [established] declared, as the case may be."; and

(e) by the substitution for paragraph (a) of subsection (6) of the following paragraph:

(a) The provisions of subsection (5) (a) shall mutatis mutandis apply in respect of a town committee or a local authority committee, as the case may be, [dissolved] declared under subsection (1) (c).".

#### Amendment of section 3 of Act 102 of 1982

3. Section 3 of the principal Act is hereby amended—

(a) by the substitution for subsection (1) of the following subsection:

"(1) Subject to the laws governing the Public Service [the Minister] an administrator shall appoint a person as Director of Local Government for

- that province."; (b) by the substitution in subsection (2) for the words preceding paragraph (a)
  - (b) by the substitution in subsection (2) for the words preceding paragraph (a) of the following words:
    - "The director shall, subject to the control and directions of the [Director-General] provincial secretary—"; and
  - (c) by the addition to subsection (2) of the following paragraph:
    - "(d) designate one or more officers in the employment of the provincial administration to investigate any aspect of the administration of a local authority.".

#### 50 Amendment of section 6 of Act 102 of 1982

4. Section 6 of the principal Act is hereby amended—

- (a) by the substitution for paragraph (a) of subsection (3) of the following paragraph:
  - "(a) If at any time and for whatever reason, there are no elected members of a local authority or the number of such members is less than the number determined under subsection (1), or if the administrator deems it necessary that there shall be members for a local authority

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until a first election of members is held, as contemplated in section 7 (1), the [Minister] administrator may appoint persons who are qualified for election, as members of the local authority to serve as such members, subject to the provisions of this subsection, until the vacancies [are in terms of section 9 (2)] in, or the membership of, the local authority is filled by the election of members but the members so appointed shall not serve for a period exceeding 12 months."; and

(b) by the substitution for paragraph (b) of subsection (3) of the following paragraph:

(b) The number of members appointed under paragraph (a) shall not exceed the number of vacancies in, or the membership of, the local authority, [and each member so appointed shall be appointed in respect of a vacancy indicated by the Minister] but for the purposes of the election of a member to the vacancy concerned, [it] the vacancy shall be deemed not to be filled.".

#### Substitution of section 7 of Act 102 of 1982, as amended by section 5 of Act 58 of 1986

5. The following section is hereby substituted for section 7 of the principal Act:

"Election of members of local authority

7. (1) An election to elect the members of a local authority shall be held as soon as may be practicable after the establishment of that local authority, or after the expiration of the term of office of members referred to in section 2 (5) (c), and [from time to time] thereafter at intervals not exceeding [the prescribed period which shall not be less than 3 years or more than] 5 years.

(2) An election under subsection (1) shall be held on such basis as may be determined by the [Minister] administrator from time to time by notice in the Official Gazette in respect of the local authority concerned [: Provided that in the case of a second or subsequent election such basis shall be determined after consultation with that local authority].

(3) If in any election of members of a local authority under subsection (1) no person is elected or a number of persons is elected which is less than the number required to be elected, the **[Minister]** administrator may declare that one or more vacancies, but not exceeding the number of the shortfall in the members, exist on the local authority, and thereupon the provisions of section 9 (2) and (3) shall apply.

(4) (a) Notwithstanding the provisions of this Act or any other law, the administrator may at any time before an election, if in his opinion good reasons exist therefor, by notice in the Official Gazette postpone the election of one or more local authorities for a period not exceeding 12 months, and in such manner as he may deem fit inform the inhabitants of the area where the election was to be held that the election has been postponed.

(b) If an election has been so postponed, all nominations of candidates and the appointment of officers or agents for the holding of the election shall remain in force with a view to the holding of an election at a later date as provided in paragraph (c).

c) When an election has been postponed under paragraph (a) the administrator shall fix a new date for holding an election and shall at least 30 days before the election is to be held give notice thereof in the Official Gazette and in a newspaper circulating in that area: Provided that if the election which has been so postponed does not take place within three months after the day originally fixed for the election, the nomination of candidates shall lapse and all deposits paid by them shall be refunded.

(d) All members serving on a local authority whose term of office would have expired immediately prior to a general election of members, shall where an election has been postponed remain in office

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until the day immediately prior to the day upon which the election so postponed takes place, or if the election so postponed, for some or other reason does not take place, until the day immediately prior to the day upon which the later election is held in terms of a decision of the administrator, and this applies also to the offices of mayor and deputy mayor and any executive committee and special committee.
(e) In any case where there are no members of a local authority or where all the members have resigned or the candidates have withdrawn their nominations or are removed from their office under section 29, the administrator may under the powers vested in him by section 6 (3) (a) or 29A, appoint members or persons to control and manage such local authority until an election can be held.".

Amendment of section 8 of Act 102 of 1982, as amended by section 6 of Act 58 of 1986 and section 3 of Act 43 of 1988

- 15 6. Section 8 of the principal Act is hereby amended—
  - (a) by the substitution for paragraph (h) of subsection (2) of the following paragraph:
    - "(h) he is in terms of paragraph (a), (b) [or], (c) or (e) of subsection (1) disqualified from voting at any election of a member of the local authority concerned.";
  - (b) by the deletion of the word "or" at the end of paragraph (g) of subsection (2); and
  - (c) by the addition of the following paragraph to subsection (2):
    - "(i) he is in arrear for a period of three months or longer with the payment of any rental and service charges, rates or any other levies (including interest thereon) which he owes that local authority.".

#### Amendment of section 9 of Act 102 of 1982

7. Section 9 of the principal Act is hereby amended—

(a) by the addition to subsection (1) of the following paragraph:

(e) he is in arrear for a period of three months or longer with the payment of any rental and service charges, rates or any other levies (including interest thereon) which he owes that local authority and remains in default to pay such money in full within 14 days from the date upon which a written notice was served upon him by registered post or delivered to him by hand, informing him that upon non-payment he will no longer be competent to be such a member and shall be deemed to have vacated his office upon the expiry of the said 14 days: Provided that such person shall not be disqualified from taking part in any future election after such outstanding money has been paid to the local authority."; and

(b) by the substitution for paragraph (a) of subsection (2) of the following paragraph:

"(a) If a vacancy in the office of a member of a local authority arises from a circumstance referred to in subsection (1) or the death of a member, or if the [Minister] administrator has under section 7 (3) declared that a vacancy exists on a local authority, the [Minister] administrator shall direct that an election be held to fill such vacancy: Provided that the administrator may, at any time, appoint a member in terms of section 6 (3) (a) to fill a vacancy until a member can so be elected.".

50 Amendment of section 10 of Act 102 of 1982, as amended by section 12 of Act 102 of 1983

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<sup>8.</sup> Section 10 of the principal Act is hereby amended—

<sup>(</sup>a) by the substitution for paragraph (a) of subsection (1) of the following paragraph:

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"(a) A local authority shall as soon as may be expedient after an election was held in terms of section 7 (1), or if no election was held, but members have been appointed in terms of section 6 (3) (a), and thereafter as often as it may become necessary, elect a member as the (b) by the subsitution for subsection (2) of the following subsection:

"(2) The mayor shall forthwith enter upon his office and, unless his office is sooner vacated, continue therein for the period terminating on the first ordinary meeting of the local authority held subsequent to the expiry of one year after his election as mayor or on the day on which his period of office as a member expires, whichever period is the shorter, and he shall be eligible for re-election: Provided that when a general election for members of local authorities is held, he shall remain in his office until the day immediately prior to the day upon which such general election takes place.".

Amendment of section 11 of Act 102 of 1982, as amended by section 13 of Act 102 of 1983 يوويحية حارد مردد رقد الأحد

9. Section 11 of the principal Act is hereby amended by the substitution for subsection (1) of the following subsection:

"(1) A local authority shall as soon as may be expedient after an election was held in terms of section 7 (1), or if no election was held, but members have been appointed in terms of section  $\overline{6(3)(a)}$ , and thereafter as often as it may become necessary, elect a member as the deputy mayor of the local authority, and the provisions of section 10 (1) (b) and (3) shall apply mutatis mutandis to the election.".

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#### Substitution of section 13 of Act 102 of 1982

10. The following section is hereby substituted for section 13 of the principal Act:

#### "Allowances

, 13. A local authority may with the approval of the [director] administrator and subject to such conditions as may be determined by the [director] administrator-

- (a) pay a monthly allowance to a member of the authority;
- (b) in addition to any allowance under paragraph (a), pay to the mayor or deputy mayor of the local authority or to a member of its executive committee an additional monthly allowance;
- (c) set aside an amount for meeting expenses incurred in connection with the performance by the mayor and deputy mayor of their functions, including ceremonial, social and other official duties assigned to them by the local authority:
- Provided that if no members have been elected in terms of section 7 (1) or appointed in terms of section 6 (3) (a) and a person or body referred to in section 29A (1) has been authorized, a monthly allowance as determined by the administrator may be paid to such person or body.

#### Amendment of section 14 of Act 102 of 1982

11. Section 14 of the principal Act is hereby amended by the substitution for 45 subsection (2) of the following subsection:

"(2) The first ordinary meeting of the local authority after an election held in terms of section 7 (1) or after the appointment of members in terms of section 6 (3) (a), shall be convened by the chief executive officer or any person designated by the director for such purpose, and at that meeting the local authority shall decide upon the date and hour of its further ordinary meetings, and thereafter the chief executive officer shall convene such meetings in accordance with such decision or any amendment thereof.".

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Amendment of section 24 of Act 102 of 1982, as amended by section 69 of Act 4 of 1984 and section 8 of Act 58 of 1986

12. Section 24 of the principal Act is hereby amended by the substitution for the words preceding paragraph (a) of subsection (2) of the following words:

5 "The [Minister] administrator may from time to time by notice in the Official Gazette invest and charge local authorities generally or any particular local authority specified in the notice, in respect of [its] any area specified in the notice [or any area forming part of its area], with any right, power, function, duty or obligation—".

#### 10 Amendment of section 26 of Act 102 of 1982

13. Section 26 of the principal Act is hereby amended by the substitution for subsection (5) of the following subsection:

"(5) The [Minister] administrator shall not give any decision under subsection (4) except after consultation,

[(a) if the local government body has been established by or under a provincial ordinance, with the administrator of the province concerned;

(b)] if the local government body has been established by or under an Act of Parliament, with the Minister to whom the administration of the Act in question has been assigned.".

20 Amendment of section 27 of Act 102 of 1982, as amended by section 14 of Act 102 of 1983

14. Section 27 of the principal Act is hereby amended by the substitution in subsection (3) for the expression "R250" of the expression "R1 000".

Amendment of section 29A of Act 102 of 1982, as inserted by section 2 of Act 90 of 25 1985

15. Section 29A of the principal Act is hereby amended by the addition of the following subsection:

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"(6) Notwithstanding anything to the contrary contained in this Act, any person or body authorized under subsection (1) may function jointly with members elected under section 7 (2) or 9 (2) or with members appointed under section 6 (3) (a): Provided that where any person so functions jointly with members, he shall act as chairman at meetings of such local authority and exercise, perform or fulfil all rights, powers, functions, duties and obligations after consultation with such elected and appointed members in respect of the whole or any part of the area of jurisdiction as determined by the administrator

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Amendment of section 34 of Act 102 of 1982, as amended by section 11 of Act 58 of 1986

16. Section 34 of the principal Act is hereby amended—

in the notice contemplated in subsection (1).".

(a) by the substitution for the words preceding paragraph (a) of subsection (1) of the following words:

"A local authority may with the approval of the Minister of Law and Order appoint persons for —"; and

- (b) by the deletion of subsection (2).
- 45 Substitution of section 41 of Act 102 of 1982, as amended by section 12 of Act 58 of 1986

17. The following section is hereby substituted for section 41 of the principal Act:

#### "Financial statements and audit reports

41. (1) The accounting officer of a local authority shall within three months or such longer period as the Auditor-General may approve, after the end of a financial year of the local authority make out financial statements in one of the official languages of the Republic in respect of that financial year and submit the same to the Auditor-General for auditing and reporting.

(2) The financial statements referred to in subsection (1) shall consist of  $\rightarrow$ 

- (a) a balance sheet showing the assets and liabilities of the local authority at the end of that financial year;
- (b) a statement of income and expenditure of the local authority for that financial year; and
- (c) any other statements that may be prescribed.

(3) The mayor of a local authority shall after he has received a report from the Auditor-General submit that report to the next succeeding ordinary meeting of the local authority for consideration and to decide which rectifying steps are to be taken should the report reveal any irregularities.

(4) Within two months after the date of the meeting referred to in subsection (3), the mayor shall submit a copy of the minutes of that meeting, containing the comments of the local authority in regard to the report and indicating which steps were taken or are to be taken in connection with any irregularity revealed by the report, to the provincial secretary concerned, who may take such further steps as he may deem necessary.

(5) The provincial secretary shall forthwith submit a copy of the minutes in question to the Auditor-General, and shall notify the Auditor-General of the steps taken by him under subsection (4).".

#### 30 Substitution of section 42 of Act 102 of 1982

18. The following section is hereby substituted for subsection 42 of the principal Act:

#### "Financial year

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42. The financial year of a local authority shall [be as prescribed] end on 30 June in each year.".

#### Substitution of section 43 of Act 102 of 1982

**19.** The following section is hereby substituted for section 43 of the principal Act:

#### "Auditing

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43. A local authority's accounting records referred to in section 40 and its financial statements referred to in section 41 shall be audited, with effect from the financial year starting on 1 July 1988, by the Auditor-General.".

#### Amendment of section 49 of Act 102 of 1982

20. Section 49 of the principal Act is hereby amended by the substitution in 45 subsection (1) for the expression "R1 000" of the expression "R4 000".

Substitution of section 55 of Act 102 of 1982, as substituted by section 15 of Act 58 of 1986 and amended by section 5 of Act 43 of 1988

21. The following section is hereby substituted for section 55 of the principal Act:

"Delegation by administrator and director

55. (1) [The Minister] An administrator may delegate any power conferred upon him by or under this Act, [(a) to an administrator; or

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(b)] excluding a power referred to in section 2, 27, 29 or 56 or to be exercised by notice in the <u>Official Gazette</u>, to an officer in the **[Department]** provincial administration.

(2) The administrator may delegate any power conferred upon him by or under this Act, excluding a power referred to in section 2, 27, 29 and 56 or to be exercised by notice in the *Official Gazette*, to—

- (i) any member or members of the executive committee of the province in question;
- (ii) any member or members of the said committee and the provincial secretary of that province jointly;

(iii) the said provincial secretary; or

(iv) any officer in the provincial administration in question or any officer in the employment of a local government body in his area,

or authorize any such member or members, or any such member or members and the said provincial secretary jointly, or the said provincial secretary, or any such officer, to perform any duty assigned to the administrator by or under this Act.

[(2A)] (3) A provincial secretary may with the approval of the administrator delegate any power conferred upon him by or under this Act, to any officer in the provincial administration in question, or authorize any such officer to perform any duty assigned to him by or under this Act.

[(3)] (4) The director may with the approval of the [Director-General] provincial secretary concerned delegate any power conferred upon him by this Act or any other law to an officer in [the Department] that provincial administration or authorize any such officer to perform any duty assigned to him by this Act or any other law.

[(4)] (5) No delegation of a power under subsection (1), (2) [or], (3) or (4) shall prevent the exercise of the relevant power by [the Minister] the administrator or the director himself, as the case may be.".

Amendment of section 56 of Act 102 of 1982, as amended by section 69 of Act 4 of 1984, section 16 of Act 58 of 1986 and section 23 of Act 32 of 1987

22. Section 56 of the principal Act is hereby amended—

(a) by the substitution for paragraph (b) of subsection (1) of the following paragraph:

"(b) the determination of the date for an election referred to in section 7 (1) or 9 (2) and of the date on which candidates for any such election may be nominated, the manner in which and the place where candidates for any such election shall be nominated, the registration of voters for the purposes of any such election **[and]**, the manner in which any such election shall be held and controlled and the delimitation of wards;";

- (b) by the deletion of paragraph (l) of subsection (1); and
- (c) by the substitution in subsection (3) for the expression "R500" of the expression "R2 000".

## 45 Amendment of section 56B of Act 102 of 1982, as inserted by section 17 of Act 58 of 1986

23. Section 56B of the principal Act is hereby amended by the addition of the following subsection, the existing section becoming subsection (1):

(2) The administrator may, by notice in the Official Gazette, declare that a

reference to a local authority in any law specified in the notice be construed as a reference also to a local authority referred to in this Act.".

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#### Substitution of certain words in Act 102 of 1982

- 24. The principal Act is hereby amended—
  - (a) by the substitution for the word "Minister", wherever it occurs, of the word "administrator"; and
- (b) by the substitution for the words "Government Gazette", wherever they occur (except in sections 24 (1), 56A (2) and 57), of the words "Official Gazette".

Auditing in respect of financial years of certain local authorities which ended before or on 30 June 1988

10 25. The auditing of the accounting records and financial statements of a local authority, in respect of any financial year which ended before or on 30 June 1988, shall be done as if sections 41, 42, 43 and 56 (1) (l) of the Black Local Authorities Act, 1982 (Act No. 102 of 1982), have not been substituted or repealed by sections 17, 18, 19 and 22 (b) of this Act.

#### 15 Repeal of Government Notice No. 20 of 1987, and saving

**26.** (1) Subject to subsection (2), Government Notice No. 20 of 2 January 1987 is hereby repealed.

(2) Anything done under the Black Local Authorities Act, 1982 (Act No. 102 of 1982), as construed in terms of the notice referred to in subsection (1) before the 20 repeal of that notice, shall be deemed to have been lawfully done.

#### Short title

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27. This Act shall be called the Black Local Authorities Amendment Act, 1988.