Please note that most Acts are published in English and another South African official language. Currently we only have capacity to publish the English versions. This means that this document will only contain even numbered pages as the other language is printed on uneven numbered pages.



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GOVERNMENT GAZETTE

STAATSKOERANT

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[No. 6018

DEPARTMENT OF THE PRIME MINISTER

DEPARTEMENT VAN DIE EERSTE MINISTER

No. 962.

17 May 1978.

No. 962.

17 Mei 1978.

It is hereby notified that the State President has assented to the following Act which is hereby published for general information:—

No. 63 of 1978: Civil Aviation Offences Amendment Act,

ter algemene inligting gepubliseer word:

No. 63 van 1978: Wysigingswet op Misdrywe teen Burger-

goedkeuring geheg het aan die onderstaande Wet wat hierby

Hierby word bekend gemaak dat die Staatspresident sy

No. 63 van 1978: Wysigingswet op Misdrywe teen Burgerlike Lugvaart, 1978.

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GENERAL EXPLANATORY NOTE:

Words in bold type in square brackets indicate omissions from existing enactments.

Words underlined with solid line indicate insertions in existing enactments.

ACT

To amend the Civil Aviation Offences Act, 1972, in order to extend the scope of existing offences; to provide for measures directed at the more effective control of the security of aircraft, airports and the like; and to provide for incidental matters.

(English text signed by the State President.)
(Assented to 2 May 1978.)

BE IT ENACTED by the State President, the Senate and the House of Assembly of the Republic of South Africa, as follows:—

1. Section 1 of the Civil Aviation Offences Act, 1972 Amendment of 5 (hereinafter referred to as the principal Act), is hereby amended—section 1 of (a) by the insertion before the definition of "aircraft" of the Act 10 of 1972. following definition:

"'aerodrome' means a defined area on any land, water or building, which is intended to be used for, or in connection with, the arrival, departure or movement of aircraft, and includes any building, installation or equipment within such area;";

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(b) by the insertion after the definition of "aircraft" of the following definitions:

"air navigation facility' means premises used for the handling of cargo, post or baggage, an aircraft hangar, a fuel storage area and any other premises, structure or place to which the public have no right of access and in which a service is rendered for the operation of an airport or aircraft or for the public at an airport, aerodrome or heliport, and includes any aid provided for promotion of the safe, orderly and expeditious movement of air traffic, and, where applicable, any building or structure in or on which such aid or part thereof is housed or attached, and includes the premises on which such aid or part thereof is situated, whether such building, structure or premises are situated within the boundaries of an airport, aerodrome or heliport or not;

'airport' means any aerodrome established and maintained in terms of section 6 of the Aviation Act, 1962 (Act No. 74 of 1962), and includes any aerodrome or heliport designated by the Minister by notice in the *Gazette* as an airport for the

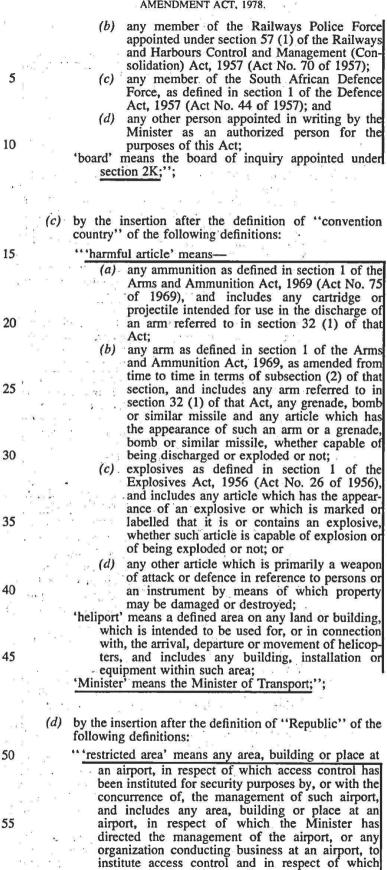
purposes of this Act;

'airport manager' includes any person appointed in writing by the airport manager to discharge any function imposed, or to exercise any power confer-

red, upon the airport manager by this Act; 'authorized person' means—

(a) any member of the Force as defined in section 1 of the Police Act, 1958 (Act No. 7 of 1958);

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access control has been so instituted;

'search' includes the use of metal detectors for persons and metal detectors, X-ray equipment and explosive detecting equipment for personal effects, baggage, cargo, mail and other goods;"; and

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(e) by the insertion after the definition of "South African aircraft" of the following definition:

"'this Act' includes any regulations made under this Act.".

- 2. Section 2 of the principal Act is hereby amended—

 (a) by the substitution for paragraphs (d), (e), (f) and (g) of section 2 of Act 10 of 1972.

 Amendment of section 2 of Act 10 of 1972.
 - "(d) destroys or wilfully damages air navigation facilities or wilfully interferes with their operation. If such destruction, damage or interference is likely to endanger the safety of aircraft in flight 1:
 - (e) communicates information which he knows to be false, thereby endangering the safety of an aircraft in [flight] service;
 - (f) Ifalsely alleges that any other person is about to commit a contravention of paragraph (a) (i) or (c) or has committed a contravention of the said paragraph (c); I places at, on or in any airport, aerodrome, heliport or air navigation facility any device or substance which is calculated to endanger, injure or kill any person, or to endanger, damage, destroy, render useless or unserviceable or put out of action any property, vehicle, aircraft, building, equipment or air navigation facility or part thereof;

(fA) wilfully pollutes any aviation fuel;

(g) performs any other act which jeopardizes or may jeopardize the operation of an air carrier or the safety of an airport, aerodrome, heliport, [an] aircraft in [flight] service or of persons or property thereon or therein or which may jeopardize good order and discipline at an airport, aerodrome or heliport or on board an aircraft in [flight] service,

shall be guilty of an offence and liable on conviction to imprisonment for a period of not less than five years but not exceeding thirty years."; and

(b) by the addition of the following subsections, the existing section becoming subsection (1):

"(2) Any person-

- (a) who threatens to commit any offence referred to in subsection (1) or who falsely alleges that any other person has committed or is about to commit any such offence; or
- (b) who communicates information which he knows to be false or incorrect,

and thereby interferes with or may interfere with the operation of an air carrier or of an airport, aerodrome or heliport, shall be guilty of an offence and on conviction be liable to imprisonment without the option of a fine for a period not exceeding fifteen years.

(3) Any person who on board any aircraft in service commits any nuisance or any disorderly or indecent act or is in a state of intoxication or behaves in a violent or offensive manner to the annoyance of any other person on the aircraft or uses abusive, indecent or offensive language, shall be guilty of an offence and on conviction be liable to a fine not exceeding one hundred rand.".

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CIVIL AVIATION OFFENCES AMENDMENT ACT, 1978.

3. The following sections are hereby inserted in the principal Insertion of Act after section 2:

Insertion of sections 2A to 2L in Act 10 of 1972.

"Prohibition and control of carriage of persons and harmful articles in aircraft.

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- 2A. (1) Except with the permission of the aircraft operator, and subject to such conditions as the operator may stipulate, no person shall at an airport, aerodrome or heliport board or attempt to board, or be on, an aircraft if he has in his possession or under his control any harmful article or if any harmful article has to his knowledge been placed within his reach and at his disposal.
- (2) Any person who wishes to consign any harmful article by aircraft, shall consign the article in the manner required, and in accordance with the conditions stipulated, by the aircraft operator: Provided that where the Minister has by regulation under the Aviation Act, 1962 (Act No. 74 of 1962), prescribed the manner in which, and the conditions subject to which, an article which is also a harmful article under this Act shall be consigned by aircraft, the provisions of such regulation shall prevail in the case of a conflict with any requirement, or any condition stipulated, under this subsection.
- (3) An air carrier may refuse to transport on an aircraft any person, personal effects, baggage, mail, cargo or other goods, if in the opinion of the air carrier—
- (a) the person concerned may, while on board, perform or attempt to perform any act which may jeopardize the safety of the aircraft or interfere with the flight of the aircraft; or
- (b) any occurrence which may jeopardize the safety of the aircraft or which may interfere with the flight of the aircraft, may eventuate from the transportation of such person, personal effects, baggage, mail, cargo or other goods.

Prohibition and control of persons

- and control
 of persons
 and harmful
 articles in
 40 restricted areas.
- 2B. (1) (a) Subject to the provisions of this Act, no person shall enter or attempt to enter or be within any restricted area if he has in his possession or under his control any harmful article or if any harmful article has to his knowledge been placed within his reach and at his disposal.
- (b) The provisions of paragraph (a) shall not apply with reference to a passenger or crew member who arrived by aircraft and who is in a restricted area for the purpose of taking possession of baggage in which a harmful article is, if the passenger or crew member, before he collects the baggage, declares the harmful article to any customs officer where such an officer is on duty in the restricted area, or, where such an officer is not available, to an authorized person.
- (2) The provisions of subsection (1) shall not apply with reference to—
- (a) an employee of the state;

(b) an authorized person;

(c) any person authorized in writing by the airport manager concerned to be within the restricted area in question, which authority may be conditional,

who is in possession of a harmful article within the restricted area in the course, and for the purpose, of his employment at the airport in question.

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(3) Any authorized person may refuse entry into a restricted area to any person, or of any baggage, personal effects, mail, cargo, vehicle or other goods,

if in the opinion of the authorized person—

(a) the person concerned may, while he is within the restricted area, perform or attempt to perform any act which may jeopardize the safety of the airport or of any aircraft, air navigation facility or air traffic service unit; or which may interfere with the operation thereof; or

any occurrence which may jeopardize the safety of the airport or of any aircraft, air navigation facility or air traffic service unit, or which may interfere with the operation thereof, may eventuate from the entry into the restricted area of such person, baggage, personal effects, mail, cargo, vehicle or other goods.

(4) Any person to whom, and any person who has a legal interest in any baggage, personal effects, mail, cargo, vehicle or goods in respect of which, entry into a restricted area has been refused in terms of subsection (3), may forthwith request any person in authority over the authorized person concerned, or the airport manager, to review the refusal of the authorized person, and such person in authority or the airport manager may confirm the refusal or grant the permission required on such conditions as he may deem fit.

Prohibition 30 and control of persons and harmful articles in air navigation 35 facilities.

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2C. (1) Except with the permission of the person in control of an air navigation facility, and subject to such conditions as such person may stipulate, no person shall have access to any air navigation facility.

(2) The person in control of an air navigation facility may refuse access thereto to any person, or of any personal effects or goods, if in his opinion-

the person concerned may, while he is at or within the air navigation facility, perform or attempt to perform any act which may jeopardize the safety of the air navigation facility or any contents thereof, or which may interfere with the operation thereof; or

any occurrence which may jeopardize the safety of the air navigation facility or any contents thereof, or which may interfere with the operation thereof, may eventuate from the access thereto of such person, effects or goods.

Penalties.

2D. Any person who contravenes any provision of section 2A, 2B or 2C, or who fails to comply with any provision thereof or with any condition of any permission granted thereunder, shall be guilty of an offence and on conviction be liable to a fine not exceeding five hundred rand or to imprisonment for a period not exceeding six months or to both such fine and such imprisonment.

55 Authorized persons and certain employees may call for . identifica2E. (1) (a) Any authorized person may, if he deems it necessary in the interests of security, call upon any person at, in or upon any airport, aerodrome or heliport or air navigation facility to furnish him with his full name and address.

Any employee attached to an airport, aerodrome or heliport or an air navigation facility, who has been authorized thereto in writing by the airport, aerodrome or heliport manager or person in control of the air navigation facility, respectively, may, if he deems it necessary in the interests

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of security, exercise the power referred to in paragraph (a) in respect of the airport, aerodrome, heliport or air navigation facility in question, as the case may be.

(2) Any person who fails to furnish his full name and address or who furnishes a false or incorrect name or address, shall be guilty of an offence and on conviction be liable to a fine not exceeding one hundred rand.

10 Search of persons and other things.

- 2F. (1) (a) When requested thereto by an air carrier, an authorized person may without a warrant search at an airport, aerodrome or heliport—
 - (i) any person, or the hand baggage and personal effects of any person, who intends to board, or who has disembarked from, an aircraft;
 - (ii) any other baggage, or any cargo or goods, before such baggage or cargo is or such goods are loaded into, or after such baggage or cargo has been or such goods have been off-loaded from, an aircraft.
- (b) The Minister may in respect of any particular flight or in respect of flights in general direct the manager of any particular airport, aerodrome or heliport, or an air carrier in respect of any particular airport, aerodrome or heliport, that a search shall be conducted by an authorized person without a warrant—

(i) of all persons, or the hand baggage and personal effects of all persons, who intend to board an aircraft, or who have disembarked from an aircraft, at the airport, aerodrome or heliport, as the case may be;

- (ii) of any other baggage, or any cargo or goods, before such baggage or cargo is or such goods are loaded into, or after such baggage or cargo is or such goods are off-loaded from, any aircraft at the airport, aerodrome or heliport.
- (c) Any person who fails to comply with any direction under paragraph (b), shall be guilty of an offence and on conviction be liable to a fine not exceeding five hundred rand or to imprisonment for a period not exceeding six months or to both such fine and such imprisonment.
 - (2) Any air carrier may refuse to transport—
- (a) any person or his hand baggage or personal effects, if such person refuses to be searched or to have his hand baggage or personal effects searched under subsection (1);
- (b) any other baggage, or any cargo or goods, for any person who refuses to have such baggage, cargo or goods searched under subsection (1).
 - (3) (a) If an airport manager is of the opinion that it is necessary for the security of the airport that a person, or the baggage or personal effects of a person, who intends to enter a restricted area, or that any vehicle or cargo which is, or goods which are, to enter a restricted area, be searched, he may direct any authorized person to conduct such search without a warrant.
- (b) The Minister may direct the manager of any particular airport, or the manager of any organization conducting any business at any particular

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airport, that any person, or the baggage or personal effects of any person, who enters any restricted area at the airport, or that any vehicle or cargo which is, or any goods which are, to enter a restricted area at the airport, be searched by an authorized person without a warrant. Any person who fails to comply with any direction under paragraph (b), shall be guilty of (c) an offence and on conviction be liable to a fine 10 not exceeding five hundred rand or to imprisonment for a period not exceeding six months or to both such fine and such imprisonment. (4) Any authorized person may without a warrant search-(a) at any place any building, structure, equipment 15 or part thereof, or any vehicle, cargo or other goods; at any airport, aerodrome or heliport any person or his baggage or personal effects, or any 20 if he has reasonable grounds to believe that the search is necessary for the security of any airport or any passengers or aircraft at any airport or of an air navigation facility of any airport, or to avoid interfe-25 rence with the operation of an air carrier, any airport or an air navigation facility of any airport. (5) Any authorized person may without a warrant search any air navigation facility or any contents thereof, or any person or article found thereat, if he 30 has reasonable grounds to believe that the search is necessary for the security of the air navigation facility, or to avoid interference with the operation of such facility (6) (a) If a person refuses to be searched, or to 35 have his baggage or personal effects searched, under subsection (1) or (3), an authorized person may, where such person intends boarding an aircraft or entering a restricted area, in writing order him immediately to leave the airport, 40 aerodrome or heliport, as the case may be, and not to return thereto for a specified period, which period shall not exceed twenty-four hours. If any person at any airport, aerodrome or heliport refuses to have any cargo, goods, 45 vehicle or article searched under subsection (1) or (3), an authorized person may, where such cargo or article is, or such goods are, to be consigned, or where such cargo, vehicle or article is, or such goods are, to enter a restricted 50 area, in writing order him immediately to remove, or may himself remove, the cargo, goods, vehicle or article from the airport, aerodrome or heliport, as the case may be. Any person who, in contravention of paragraph 55 (a), refuses to leave an airport, aerodrome or heliport, or returns thereto before the expiration of the specified period, or who, in contravention of paragraph (b), refuses to remove any cargo, goods, vehicle or article from the airport, aero-60 drome or heliport, shall be guilty of an offence and on conviction be liable to a fine not exceeding five hundred rand or to imprisonment for a period not exceeding six months or to both such fine and such imprisonment.

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(7) A search of any person, baggage, personal effects, cargo, goods, vehicle, aircraft, structure, building or equipment shall be conducted with strict regard to decency and order, and a woman shall be

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searched by a woman only, and if no female authorized person is available, the search shall be made by a woman designated for the purpose by an authorized person.

5 Seizure or retention of harmful articles.

2G. (1) An authorized person may seize any harmful article found during a search carried out under section 2F, or retain such article for safe custody while the person in whose possession or custody or under whose control the article was found remains on the aircraft or in the restricted area or at or in the air navigation facility, as the case may be.

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(2) A harmful article seized under subsection (1) shall be delivered to a police official as defined in section 1 of the Criminal Procedure Act, 1977 (Act No. 51 of 1977), and shall be dealt with and be disposed of under the provisions of Chapter 2 of that Act as if it were an article seized, and delivered to such police official, under that Chapter.

Powers of 20 arrest.

2H. (1) An authorized person may without a warrant arrest any person-

who, in his presence, commits any offence with reference to any provision of section 2, 2A, 2B, 2C, 2E or 2F (6) (c);

whom he reasonably suspects of having committed any offence with reference to any provision of section 2, 2A, 2B, 2C, 2E or 2F (6) (c).

(2) If an authorized person attempts to arrest any person under subsection (1) and such person-

(a) resists the attempt and cannot be arrested without the use of force; or

flees when it is clear that an attempt to arrest him is being made, or resists such attempt and flees, the authorized person may, in order to effect the arrest, use such force as may in the circumstances be reasonably necessary to overcome the resistance or to prevent the person concerned from fleeing, and may call on any competent person to assist him to effect

the arrest.

Powers of 40 peace officers.

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21. No provision of this Act shall derogate from any power under the Criminal Procedure Act, 1977 (Act No. 51 of 1977), of a peace officer, as defined in section 1 of that Act, who is an authorized person under this Act.

2J. (1) If the Minister is of the opinion that any

action by any person or any group of persons is of

Action by 45 Minister in respect of threat to safety.

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such a nature that the safety of any person on or in any aircraft or at any airport, aerodrome, heliport or air navigation facility, or of any aircraft, airport, aerodrome, heliport or air navigation facility, or of any property at any airport, aerodrome, heliport or air navigation facility, is being seriously and immediately threatened, he or any person designated by him for the purpose may issue such orders as may be deemed necessary to any person or group of persons to

counter such action.

(2) An authorized person may take such steps as he may in the circumstances deem necessary to ensure that an order referred to in subsection (1) is complied with.

(3) Any person who fails or who refuses to give effect immediately to an order issued in terms of subsection (1), shall be guilty of an offence and on conviction be liable to a fine not exceeding two

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thousand rand or to imprisonment for a period not exceeding five years or to both such fine and such imprisonment.

(4) The Minister may, to such extent as he may determine and with the concurrence of the Minister of Finance, compensate out of the State Revenue Fund any person who satisfies him that he has suffered any damage or bodily harm, or has incurred costs, in the execution of any order issued in terms of subsection (1).

Board of inquiry.

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2K. (1) When an offence has been committed with reference to any provision of section 2, 2A, 2B or 2C, or if any orders have been issued under section 2J to counter any action contemplated in that section, the Minister may appoint a board of inquiry, which shall consist of so many persons as the Minister may determine, to inquire into any aspect of such offence or such action or any circumstance relating thereto, which the Minister may refer to the board, and to report to him thereon and make such recommendations with regard thereto as the board may think fit.

(2) The board shall determine its own procedure and, where it consists of more than one member, have

a chairman designated by the Minister.

(3) The board shall have the power to summon and examine witnesses on oath or affirmation and to call for the production for examination by the board of

any books, documents or other matter.

(4) The laws and rules governing magistrates' courts shall mutatis mutandis apply with reference to procuring the attendance of witnesses, their examination, the production of books and documents, and the like, and for that purpose the chairman of the board or, where the board consists of one person only, such person shall have power to sign such documents as may be necessary for the purpose of the inquiry, in the same manner as the magistrate or the clerk of the court has power to do under the rules of the magistrates' courts.

(5) Any process to be served for the purposes of the board shall be served by the messenger of the court for the district in which the person upon whom service is to be made resides, or by a member of the Railway Police Force or of the South African Police

Force.

(6) The chairman of the board or, where the board consists of one person only, such person may direct that the public or any class thereof shall not be present at the proceedings, or any part of the

proceedings, of the board.

(7) If the chairman of the board or, where the board consists of one person only, such person deems it in the public interest, he may direct that any finding or recommendation of the board, or any evidence as presented to the board, shall not be made available to any court of law.

(8) Where an offence or any action contemplated in subsection (1) is associated with an accident within the meaning of section 12 of the Aviation Act, 1962 (Act No. 74 of 1962), the Minister may appoint one board consisting of the same member or members, to conduct a joint inquiry under that Act and this Act in accordance with the provisions of this section.

Regulations. 2L.

2L. (1) The Minister may make regulations relating

(a) the measures to be adopted and to be complied with, and the staff to be employed, by any air carrier undertaking flights within, and to and from, the Republic;

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ő.			AMENDMENT ACT, 1978,
	r Lan	(b)	the modifications or alterations to be made to, or the equipment to be installed in, any aircraft of any air carrier undertaking flights within, and to
5		(c)	or from, the Republic; the measures to be adopted and to be complied
			with, the changes to be made, the equipment to
N.			be installed and operated and the staff to be employed at any airport, aerodrome, heliport or
	sout or a		air navigation facility in the Republic;
10		(d)	the information concerning the measures adopted
	28 (27		or contemplated to prevent the commission of
300			any offence referred to in section 2, or concerning the steps that are being taken to comply with
		9.240	ing the steps that are being taken to comply with the regulations made in terms of this section, to
15			be supplied by air carriers operating in, to or from
		P	the Republic, airport managements and persons or
			bodies in control of air navigation facilities;
			the information to be supplied by persons, bodies,
20			air carriers and airport, aerodrome or heliport managements in connection with any offence
20			referred to in section 2;
	100	(f)	the appointment and powers of persons who shall
	,		inspect the security measures at any airport,
25		7-1	aerodrome or heliport;
25		(g)	the levying of charges or the reimbursement of expenses in relation to the provision of security
			services for aircraft or at airports;
	×.	(h)	the prohibition or the control of the publication of
	8		incidents relating to security or affecting the safe
30			and orderly operation of an air carrier, airport,
	×		aerodrome or heliport or of an aircraft in flight, or of the publication of any particulars or information
			relating to any measures dealing with the security of
			an aircraft, airport, aerodrome or heliport or air
35			navigation facility, including particulars or infor-
			mation relating to any plan or programme, staff,
			device or system, agreement or special procedure in connection with security;
		(i)	the serving and consumption of intoxicating liquor
40		1.7	on aircraft, the responsibility of air carriers and the
			training and powers of crew members of aircraft in
			this regard, the manner in which beverage
			containers shall be stored and handled and the
45			admission to aircraft of persons who are under the influence of intoxicating liquor or drugs;
		(j)	generally, any matter which the Minister may
			consider necessary for the better achievement of the
	•		objects, and the better administration of the
50		(provisions, of this Act. 2) The regulations may provide for penalties in
50	2		ect of any contravention of, or failure to comply with,
			provision thereof.
		(3	B) Different regulations may be made in respect of
		diff	erent air carriers, airports, aerodromes, heliports or
55			navigation facilities. 1) No charges or rates of compensation shall be
			scribed under the regulations except in consulta-
1	10 E 1		with the Minister of Finance.
			4.2
-	Delegation of		M. The Minister may delegate to the Secretary for
60	powers.	Trai	asport any power conferred upon him by sections
		ZF ((1) (b) and (3) (b) and 2J (1).".

4. Section 3 of the principal Act is hereby amended by the Amendment of substitution in subsection (2) for the expression "section 2 (a) (i)" of Section 3 of Act 10 of 1972. the expression "section 2 (1) (a) (i)".

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5. The following long title is hereby substituted for the long title of Amendment of long title of Act 10 of 1972. the principal Act:

"ACT

To give effect to the Convention on Offences and certain other 5 Acts committed on board Aircraft; the Convention for the Suppression of unlawful Seizure of Aircraft; and the Convention for the Suppression of unlawful Acts against the Safety of Civil Aviation; to provide for additional measures directed at the more effective control of the safety of aircraft, airports and the like; to amend the Aviation Act, 1962; and to 10 provide for matters connected therewith.".

6. (1) This Act shall be called the Civil Aviation Offences Short title Amendment Act, 1978, and shall come into operation on a date to be and commencement. determined by the State President by proclamation in the Gazette.

15 (2) The State President may under subsection (1) fix different dates

in respect of different provisions of this Act.