

NOTICE 794 OF 2004
INTERNATIONAL TRADE ADMINISTRATION COMMISSION

**NOTICE OF INITIATION OF A SUNSET REVIEW OF THE ANTI-DUMPING DUTIES ON
HOT ROLLED PLATES AND SHEETS OF STEEL ORIGINATING IN OR IMPORTED
FROM THE RUSSIAN FEDERATION AND THE UKRAINE**

In accordance with the provisions in Article 11.3 of the World Trade Organisation Agreement on Implementation of Article VI of the General Agreement on Tariffs and Trade, any definitive anti-dumping duty shall be terminated on a date not later than five years from its imposition, unless the authorities determine, in a review initiated before that date on their own initiative or upon a duly substantiated request made by or on behalf of the domestic industry within a reasonable period of time prior to that date, that the expiry of the duty would be likely to lead to continuation or recurrence of dumping and injury.

On 30 May 2003, the International Trade Administration Commission (the Commission) notified all interested parties, through Notice No. 1560 of Government Gazette No. 24893, that unless a request is made by or on behalf of the domestic industry for the duty to be reviewed prior to the expiry thereof, the anti-dumping duties on hot rolled plates and sheets of steel originating in or imported from the Russian Federation and the Ukraine, will expire on 28 May 2004.

A duly completed Petition Review Questionnaire was submitted to the Commission on 7 January 2004.

THE PETITIONER

The petition was lodged by Iscor Limited, being a manufacturer of the subject product in the SACU. The Petitioner alleges that the expiry of the duty would be likely to lead to continuation or recurrence of dumping and injury. The Petitioner submitted sufficient evidence and established a *prima facie* case to enable the Commission to arrive at a reasonable conclusion that a review investigation should be initiated.

THE PRODUCT

The product under investigation is flat-rolled products of iron or non-alloy steel, of a width of 600mm or more, hot-rolled, not clad, plated or coated, flat-rolled products of iron or non-alloy steel, of a width of less than 600mm, not clad, plated or coated, not further worked than hot-rolled, flat-rolled products of alloy steel (excluding stainless steel, silicon-electrical steel and high speed steel), of a width of 600mm or more, not further worked than hot-rolled, in coils, flat-rolled products of alloy steel (excluding stainless steel, silicon-electrical steel and high speed steel), of a width of 600mm or more, not further worked than hot-rolled, not in coils and flat-rolled products of alloy steel (excluding stainless steel, silicon-electrical steel and high speed steel), of a width of less than 600mm, not further worked

than hot-rolled originating in or imported from the Russian Federation and originating in or imported from the Ukraine.

THE ALLEGATION OF THE CONTINUATION OR RECURRENCE OF DUMPING

The allegation of continuation or recurrence of dumping is based on the comparison between the normal values in and the export prices from the Russian Federation and the Ukraine. The normal value for the Russian Federation was based on the CIS price as obtained from the international publication, World Steel Dynamics of April 2003. Brazil was nominated as the surrogate country for the Ukraine. The selling price in Brazil was based on the cost of the product in Brazil as obtained from the international publication, World Steel Dynamics of April 2003. The export prices were based on the export statistics from the Russian Federation and the Ukraine to other countries as obtained from the Iron and Steel Statistics Bureau. On this basis, the Commission found that there was *prima facie* proof of the likely recurrence of dumping if the duties expire.

THE ALLEGATION OF THE CONTINUATION OR RECURRENCE OF MATERIAL INJURY

The Petitioner alleges and submitted sufficient evidence indicating that there is price undercutting and that the prices of the imports in question will be suppressing its selling prices. The Petitioner's information indicated that it will experience a decline in sales volume, profit, output, market share, productivity, employment and a negative effect on cash flow and growth, if the duties expire. It was also indicated that the Petitioner's market share will decrease at the expense of a corresponding increase in the market share of the dumped goods. On this basis the Commission found that there was *prima facie* proof of the likely continuation and/or recurrence of material injury.

PERIOD OF INVESTIGATION

The period of investigation for purposes of determining the continuation or recurrence of dumping from the exporting countries of origin will be from 1 January 2003 to 31 December 2003. The period of investigation for purposes of determining continuation or recurrence of injury will be from 1 July 1995 to 30 June 2003. An estimate of what the situation will be, if the duties expire, will also be considered by the Commission.

PROCEDURAL FRAMEWORK

Having decided that there is sufficient evidence and a *prima facie* case to justify the initiation of an investigation, the Commission has begun an investigation in terms of section 16 of the International Trade Administration Act, 2002 (the ITA Act). The Commission will conduct its investigation in accordance with the relevant sections of the ITA Act, the World Trade Organisation Agreement on Implementation of Article VI of the GATT 1994 (the Anti-Dumping Agreement) and the Anti-Dumping Regulations of the International Trade Administration Commission of South Africa (ADR). Both the ITA Act and the ADR are available on the Commission's website (www.itac.org.za) or from the Trade Remedies

section, on request.

In order to obtain the information it deems necessary for its investigation, the Commission will send non-confidential versions of the petition and questionnaires to all known importers and exporters, and known representative associations. The trade representatives of the exporting countries have also been notified. Importers and other interested parties are invited to contact the Commission as soon as possible in order to determine whether they have been listed and were furnished with the relevant documentation. If not, they should immediately ensure that they are sent copies. The questionnaire has to be completed and any other representations must be made within the time limit set out below.

CONFIDENTIAL INFORMATION

Please note that if any information is considered to be confidential then a non-confidential version of the information must be submitted for the public file, simultaneously with the confidential version. In submitting a non-confidential version the following rules are strictly applicable and parties must indicate:

- where confidential information has been omitted and the nature of such information;
- reasons for such confidentiality;
- a summary of the confidential information which permits a reasonable understanding of the substance of the confidential information; and
- in exceptional cases, where information is not susceptible to summary, reasons must be submitted to this effect.

This rule applies to all parties and to all correspondence with and submissions to the Commission, which unless indicated to be confidential and filed together with a non-confidential version, will be placed on the public file and be made available to other interested parties.

If a party considers that any document of another party, on which that party is submitting representations, does not comply with the above rules and that such deficiency affects that party's ability to make meaningful representations, the details of the deficiency and the reasons why that party's rights are so affected must be submitted to the Commission in writing forthwith (and at the latest 14 days prior to the date on which that party's submission is due). Failure to do so timeously, will seriously hamper the proper administration of the investigation, and such party will not be able to subsequently claim an inability to make meaningful representations on the basis of the failure of such other party to meet the requirements.

ADDRESS

The response to the questionnaire and any information regarding this matter, and any arguments concerning the allegation of continuation or recurrence of dumping, and the continuation or recurrence of material injury must be submitted in writing to the following address:

Physical address

The Director : Trade Remedies I
International Trade Administration Commission
Block A - Room 405A
SABS Building
1 Dr Lategan Road
GROENKLOOF
PRETORIA
SOUTH AFRICA

Postal address

The Director: Trade Remedies I
Private Bag X753
PRETORIA
0001
SOUTH AFRICA

PROCEDURES AND TIME LIMITS

All responses, including non-confidential copies of the responses, should be received by the Director: Trade Remedies I not later than 30 days from the date hereof, or from the date on which the letter accompanying the abovementioned questionnaire was received. The said letter shall be deemed to have been received seven days after the day of its dispatch.

Late submissions will not be accepted except with the prior written consent of the Commission. The Commission will give due consideration to written requests for an extension of not more than 14 days on good cause shown (properly motivated and substantiated), if received prior to the expiry of the original 30-day period. Merely citing insufficient time is not an acceptable reason for extension. Please note that the Commission will not consider requests for extension by Embassies on behalf of exporters.

The information submitted by any party may need to be verified by the Investigating Officers in order for the Commission to take such information into consideration. The Commission may verify the information at the premises of the party submitting the information, within a short period after the submission of the information to the Commission. Parties should therefore ensure that the information submitted will subsequently be available for verification. It is planned to do the verification of the information submitted by the exporters within three to five weeks subsequent to submission of the information. *This period will only be extended if it is not feasible for the Commission to do it within this time period or upon good cause shown, and with the prior written consent of the Commission, which should be requested at the time of the submission.* It should be noted that unavailability of, or inconvenience to consultants will not be considered to be good cause. Parties should also ensure when they engage consultants that they will be available at the requisite times, to ensure compliance with the above time

frames. Parties should also ensure that all the information requested in the applicable questionnaire is provided in the specified detail and format. The questionnaires are designed to ensure that the Commission is provided with all the information required to make a determination in accordance with the rules of Anti-Dumping Agreement. The Commission may therefore refuse to verify information that is incomplete or does not comply with the format in the questionnaire, unless the Commission has agreed in writing to a deviation from the required format. A failure to submit an adequate non-confidential version of the response that complies with the rules set out above under the heading "Confidential Information" will be regarded as an incomplete submission.

Parties who experience difficulty in furnishing the information required, or submitting in the format required, are therefore urged to make written applications to the Commission at an early stage for permission to deviate from the questionnaire or provide the information in an alternative format that can satisfy the Commission's requirements. The Commission will give due consideration to such a request on good cause shown.

Any interested party may request an oral hearing at any stage of the investigation in accordance with Section 5 of the ADR, provided that the party indicates reasons for not relying on written submission only. The Commission may refuse an oral hearing if granting such hearing will unduly delay the finalisation of a determination. Parties requesting an oral hearing shall provide the Commission with a detailed agenda for, and a detailed version, including a non-confidential version, of the information to be discussed at the oral hearing at the time of the request. Oral representations will be limited to one hour for SACU manufacturers and exporters and thirty minutes for importers.

If the required information and arguments are not received in a satisfactory form within the time limit specified above, or if verification of the information cannot take place, the Commission may disregard the information submitted and make a finding on the basis of the facts available to it.

Enquiries may be directed to the investigating officers, Mrs M Wagner at telephone (012) 428-7729 and Ms R Peta at (012) 428-7726.