REPUBLIC OF South Africa



REPUBLIEK VAN SUID-AFRIKA

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CAPE TOWN, 25 NOVEMBER 1999 KAAPSTAD,

No. 20676

## GENERAL NOTICE NOTICE 2616 OF 1999 DEPARTMENT OF JUSTICE

PUBLICATION OF LIMITATION OF LEGAL PROCEEDINGS AGAINST GOVERNMENT INSTITUTIONS BILL [B 65—99]

The abovementioned Bill, which the Minister for Justice and Constitutional Development intends introducing in the National Assembly, is hereby published in terms of Rule 241 of the National Assembly.

Interested persons and institutions are invited to submit written representations on the Bill by not later than 29 January 2000 to:

The Secretary to Parliament For attention: Mr B Kali Committee Section

Parliament P.O. Box 15 Cape Town 8000

Fax: (021) 4622141 Tel: (021) 4033843 ALGEMENE KENNISGEWING KEN NISGEWING 2616 VAN 1999 DEPARTMENT VAN JUSTISIE

PUBLIKASIE VAN WETSONTWERP OP DIE BEPERKING VAN REGSGEDINGE TEEN OWERHEIDSINSTELLINGS [W 65—99]

Bogenoemde Wetsontwerp, wat die Minister vir Justisie en Staatkundige Ontwikkeling voornemens is om in die Nasionale Vergadering in te alien, word hierby ingevolge in Reel 241 van die Nasionale Vergadering gepubliseer.

Belanghebbendes word versoek om, voor 29 Januarie 2000, skriftelike kommentaar op die Wetsontwerp te rigaan:

Die Sekretaris van die Parlement

Vir aandag: Mnr B Kali

Komitee-afdeling

Parlement

Posbus 15

Kaapstad

8000

Faks: (021) 4622141

Tel: (021) 4033843

#### GENERAL EXPLANATORY NOTE:

[ 1	Words in bold type in square brackets indicate omissions from existing enactments.
	Words underlined with a solid line indicate insertions in existing enactments.

### RILL

To make fresh provision for notice requirements in connection with the institution of legal proceedings against government institutions in respect of certain debts; to repeal or amend certain Acts; and to provide for matters connected therewith.

**B** E IT ENACTED by the Parliament of the Republic of South Africa, as

#### **Definitions**

- 1. In this Act, unless the context indicates otherwise—
  - (i) "creditor" means a person who intends to institute legal proceedings against 5 a government institution for recovery of a debt arising from delict or who has instituted such proceedings, and includes such person's tutor or curator if such person is a minor or mentally ill or under curatorship, as the case may be; (iii)
  - (ii) "delict" includes an unlawful act for which a defendant is liable for payment of damages without fault in terms of a statutory provision; (i)
  - (iii) "government institution" means—
    - (a) a municipality contemplated in section 151 of the Constitution;
    - (b) a traditional authority contemplated in section 211(2) of the Constitution;
    - the South African Roads Board established by section 2 of the South African Road Board Act, 1988 (Act No. 74 of 1988);

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- the South African National Parks referred to in section 5(1) of the National Parks Act, 1976 (Act No. 57 of 1976);
- (e) the Office of the Auditor-General established by section 3 of the Audit Arrangements Act, 1992 (Act No. 122 of 1992);
- (f) any department contemplated in Schedule 1 to the Public Service Act, 20 1994 (Proclamation No. 103 of 1994), and any organisational component contemplated in Schedule 2 to that Act:
- any functionary who may be cited as the nominal defendant in any legal proceedings against a body or institution contemplated in paragraphs (a) to (f); and
- (12) any person for whose actions a body or institution contemplated in paragraphs (a) to (f) is liable in respect of a debt arising from delict. (ii)

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#### Notice of intended legal proceedings to be given to government institution

- **2.** (1) Subject to this Act, no legal proceedings for the recovery of a debt arising from delict may be instituted against a government institution unless the creditor has given the government institution notice in writing of his or her intention to institute the legal proceedings in question or the government institution has consented in writing to the institution of legal proceedings without such notice.
  - (2) The notice contemplated in subsection (1) must—
    - (a) briefly set out the facts relied on for the intended legal proceedings;
    - (b) be delivered by hand or sent by certified mail to the person who is to be cited as defendant or respondent, as the case may be, within six months from the date upon which the debt became due.
  - (3) For the purposes of subsection (2)(b)—
    - (a) a debt may not be regarded as being due until the creditor has knowledge of the identity of the debtor and of the facts from which the debt has arisen, but a creditor must be regarded as having acquired such knowledge as soon as he or she could have acquired it by exercising reasonable care, unless the debtor wilfully prevents him or her from acquiring such knowledge; and
    - (b) if a creditor institutes legal proceedings after the commencement of this Act in respect of a debt which became due before such commencement, such debt must be regarded as having become due on the date of commencement of this Act.
- (4) If a government institution relies on a creditor's failure to give notice in terms of subsection (2), a court having jurisdiction may condone the failure on application by the creditor if the court is satisfied that—
  - (a) good cause exists for the failure by the creditor; or
  - (b) the government institution was not unreasonably prejudiced by the failure.
- (5) The court may, subject to any law relating to the extinction of debts by prescription, grant leave to institute the legal proceedings subject to any conditions regarding notice to the government institution which the **court** may lay down.
- (6) The court may not have regard to non-compliance with subsection (2) unless such 30 non-compliance is raised by a government institution.

#### Prescription of debts

3. Section 2 does not derogate from the provisions of section 344 of the Merchant Shipping Act, 1951 (Act No. 57 of 1951), section 2(6)(b) of the Apportionment of Damages Act, 1956 (Act No. 34 of 1956), or the Prescription Act, 1969 (Act No. 68 of 35 1969).

#### Repeal and amendment of laws

- 4. (1) Subject to subsection (2), the laws referred to in the Schedule are hereby amended or repealed to the extent set out in the third column of the Schedule.
- (2) With regard to any legal proceedings instituted before the commencement of this 40 Act and which were not before such commencement finally determined by a judgment or by a settlement duly concluded, the amendment or repeal of a law in terms of subsection (1) must be regarded as having taken effect immediately before the cause of action arose.

#### Conflict with other laws

**5.** In the event of a conflict between section **2** of this **Act and any other** law in force immediately before the commencement of this Act, other than the Constitution, section 2 of this Act prevails.

#### Short title and commencement

**6.** This is the Limitation of Legal Proceedings against Government Institutions Act. 2000, which comes into operation on adate fixed by the President by proclamation in the *Gazette*.

## SCHEDULE (Acts amended or repealed by section 4)

No and year of law	Short title	Extent of amendments or repeal
Act No. 38011927	3lack Administration Act, 1927	The repeal of section 32A.
Act No. 57 of 1951	Merchant Shipping Act, 1951	1. The repeal of section 343. 2. The amendment of section 344 by the deletion of subsection 4).
Act No. 44 of 1957	Defence Act, 1957	The repeal of section 113.
Act No. 910f 1964	Customs and Excise Act, 1964	The substitution for section 96 of he following section:  "Notice of action and period for bringing action
		provisions of subsection (3), no legal proceedings shall be instituted against the State, the Minister, the Commissioner or an officer for anything done in pursuance of this Act until one month after delivery of a notice in writing setting forth clearly and explicitly the cause of action, the name and place of abode of the person who is to institute proceedings and the name and address of his or her attorney or agent, if any.  (2) Subject to the provisions of subsection (3) and section 89, the period of extinctive prescription in respect of legal proceedings against the State, the Minister, the Commissioner or an officer on a cause of action arising out of the provisions of this Act shall be one year and shall begin to run on the date when the right of action first arose.  (3) This section does not apply to the recovery of a debt contemplated in section 2(1) of the Limitation of Legal Proceedings against Government Institutions Act. 2000."
Act No.94 of 1970	Limitation of Legal Proceedings (Provincial and Local Authorities) Act, 1970	The repeal of the whole.
Act No. 54 of 1971	National Roads Act, 1971	The amendment of section 25 by the deletion of subsection (1).
Act No. 18 of 1973	Mental Health Act. 1973	The amendment of section 68 by he deletion of subsection (4).
Act No. 90 of 1979	Education and Training Act. 1979	The repeal of section 42A.
Act No. 70 of 1988	Education Affairs Act (House of Assembly), 1988	The repeal of section 108.
Act No. 122 of 1992	Audit Arrangements Act, 1992	The repeal of section 52.

No and year of law	Short title	Extent of amendments or repeal
Act No. 130 of 1993	Compensation for Occupational Injuries and Diseases Act. 1993	The repeal of section 44.
Act No. 38 of 1994	Intelligence Services Act. 1994	The repeal of section 26.
Proclamation No.103 of 1994	Public Service Act, 1994	The repeal of section 39.
Act No. 68 of 1995	South African Police Service Act. 1995	The repeal of section 57.

#### MEMORANDUM ON THE OBJECTS OF THE LIMITATION OF LEGAL PROCEEDINGS AGAINST GOVERNMENT INSTITUTIONS BILL, 1999

- 1. The Bill emanates from the South African Law Commission's supplementary report on the investigation into time limits for the institution of legal proceedings against the State (Project 42).
- 2. The Bill seeks to provide for uniform provisions regulating the institution of legal proceedings against all government institutions. The Bill provides that no legal proceedings for the recovery of a debt arising from a delict shall be instituted against State departments and organisational components, certain government bodies, municipalities and functionaries or against a person for whose actions the State or a government body is liable, unless the defendant has been given written notice of the intention to institute such proceedings. In terms of the definition of "delict", the provisions of the Bill also apply to liability without fault in terms of statutory provisions, The notice to the defendant must be sent within six months from the date upon which the debt became due to the person to be cited as defendant or respondent in the proposed legal proceedings. A debt is not regarded as being due until the creditor (or his or her tutor, if he or she is a minor or, if he or she is under curatorship, his or her curator) has knowledge of the identity of the debtor and the circumstances from which the debt has arisen or could have acquired such knowledge by exercising reasonable care. However, the court may condone failure to give notice if good cause exists for the failure by the creditor, tutor or curator or if the defendant was not unreasonably prejudiced by the failure.
- 3. Provision is made in the Bill for the repeal or amendment of various provisions which limit proceedings against the State or government institutions.
- 4. The amendment or repeal of laws effected in terms of the Bill are to apply to all legal proceedings instituted before the commencement of the Bill which have not been concluded as at the date of commencement of the Bill. This is so as to avoid, as far as possible, the application of any law which might have been unconstitutional.

#### CONSULTATION

5. During 1984 the South African Law Commission sent the draft Bill and memorandum to 91 stakeholders. The Bill is an adaptation of the draft legislation recommended in the previous report to take into account changes in legislation since the previous report and the decision of the Constitutional Court on the constitutionality of one of the provisions dealt with in the previous report. In order to expedite the submission of its report, consultation by the Law Commission was limited to the three bodies affected by the removal of exceptions in the previous legislation, namely, the Department of Transport, the Compensation Commissioner (both of whom did not respond to requests to comment) and Spoornet.

#### FINANCIAL IMPLICATIONS FOR THE STATE

6. There are no financial implications envisaged for the State as a result of this Bill.

#### IMPLICATIONS FOR PROVINCES

7. Any person wishing to institute legal proceedings against a provincial administration will have to comply with the provisions of this **Bill** if it becomes law.

#### PARLIAMENTARY PROCEDURE

8. The Bill should, in the opinion of **the State** Law Advisers and the Department of Justice, be dealt within accordance with section 75 of the Constitution since it contains no provision to which the procedure set out in section 74 or 76 of the Constitution applies.

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Algemene Kennisgewing

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