

# Strategic Plan 2009/10 – 2011/12

Department of Public Works Republic of South Africa



Department: Public Works REPUBLIC OF SOUTH AFRICA



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# **MINISTER'S FOREWORD**

In a call to the nation, Cabinet has embraced the notion of Business Unusual. It is within this context that as Minister of Public Works, I have directed the department, informed by the department's mandate, to raise the bar. As a provider of accommodation service to all national departments and infrastructure developer of the state, Public Works has critical responsibilities, not only to our client departments, but also to the ordinary citizens of our country. It is the citizens that benefit immensely from the delivery of social infrastructure, as government continues to strive to deliver such infrastructure within the confines of the fiscal policy.

As a developmental state, the commitment to serve the public unconditionally should be expressed in accelerated service delivery.

The 2009 Medium-Term Strategic Framework (MTSF), the 15 Year Review and Development Indicators 2008, have set the scene for us as a department to engage with policy priorities that will promote sustainable livelihoods and enhance service delivery to our clients. These policy priorities are as follows:

- Expanded Public Works Programme: launch or expand scaled up labour intensive projects including skills development, employment and self- employment;
- Build the State's capacity to implement programmes and policies of government including monitoring and evaluation;
- Massive investment in infrastructure;
- Improve and accelerate implementation of projects identified in the Industrial Policy Framework of government;
- Improve the macro organization of the State, with specific reference to inter-governmental relations;
- Enhance planning capacity and ensure integrated planning across the three spheres of government.

Furthermore, the following strategic priorities in the MTSF were approved by the 2009 May Cabinet Lekgotla:

- **Strategic priority I**: Speeding up growth and transforming the economy to create decent work and sustainable livelihoods
- Strategic priority 2: Massive programme to build social and economic infrastructure
- Strategic priority 3: Comprehensive development strategy linked to land and agrarian reform and food security
- Strategic priority 4: Strengthen our skills and human resource base (major renewal of our skills and education system)
- Strategic priority 6: Intensifying the fight against crime and corruption
- Strategic priority 8: Pursuing African advancement and enhanced international cooperation
- Strategic priority 9: Sustainable resource management and use
- Strategic priority 10: Building a developmental state including improvement of public services and strengthening democratic institutions

\* Strategic priorities 5 and 7 are not applicable



Fiscal constraints in the allocation of the budget to key government programmes requires that we remain prudent but focused in the delivery of social infrastructure services. Primary policy issues underpinning the criteria used for the allocation of financial resources range from reduction of massive unemployment especially amongst the youth, eradication of inequality and poverty, up-scaling of the Expanded Public Works Programme as a major second economy intervention to huge investment in infrastructure.

The implementation of the National Youth Service is an important catalyst to quality investment in the youth and a stepping stone to a better life for all. As an infrastructure driven department (focusing specifically on maintenance and capital works programmes), we will be paying attention to the implementation of the following flagship programmes:

- National Infrastructure Maintenance Strategy (NIMS) approved by Cabinet in July 2006. NIMS enjoins us to build a
  robust maintenance industry, that will not only upgrade deteriorating infrastructure but ensure that infrastructure
  maintenance remains an ongoing initiative. This therefore requires planning timeously for infrastructure projects,
  be it maintenance or capital works and prudent use of resources to minimize escalation in costs. The reduction
  of input costs has pre-occupied government for a while and therefore needs constant monitoring. Input costs are
  a significant driver of inflation.
- Land Ports of Entry the delivery of the infrastructure in our border posts will guarantee, not only security for our country in preparation for 2010 and beyond, but will facilitate optimal trade relations between countries in the SADC sub-region, in line with the continent's NEPAD vision.
- Asset Management as our core business will continue to spearhead the valuations and condition assessment of all state properties. Further implementation of the asset register enhancement programme will also continue. This is an important imperative as these assets have been entrusted upon us to ensure they serve both social and economic objectives of the developmental state.
- Energy Efficiency and Water Efficiency as custodian of state immovable assets, the significance of energy efficiency measures cannot be overemphasized. The current R20m investment for energy efficiency for 22 buildings and further the investment in the coming MTEF is welcome indeed. In relation to water, South Africa is a water scarce country and this should serve as catalyst to save water.
- Rehabilitation of underutilized and unutilized government buildings, including military bases. The programme will be accelerated, albeit within the constraints of the fiscus. These buildings have to be rehabilitated to facilitate gradual relocation of government departments to state owned buildings, where it is possible to do so. This will ensure major savings by the state on leases. The rehabilitation will also be harmonized with the disposal policy to meet the socio-economic imperatives of the state. This programme is a major contributor to the National Youth Service.
- Inner-City Regeneration the focus of the programme is on building a government precinct aligned to the Urban Renewal Programme of government. The programme will be extended to other cities and towns with specific focus on rural small towns throughout the country. It is currently implemented as a partnership between the department and the Tshwane Metro.
- The department is working with Department of Foreign Affairs on the building of Pan African Parliament (PAP).



#### Implementation of the Property Management Trading Entity (PMTE)

The Property Management Trading Entity (PMTE), after it was capitalized in its first year by National Treasury by R450m, is operating optimally. The adoption of the "user charge" principle and generation of revenue for property management programmes, are key to the sustainability of the PMTE. Over the MTEF period the PMTE budget is augmented by an average of R642m per annum.

#### Upscaling of Expanded Public Works Programme (EPWP)

The overall objective of the second phase of EPWP is to create 4,5 million (short and ongoing) work opportunities for poor and unemployed people in South Africa so as to contribute to halving unemployment by 2014, through the delivery of public and community services. This will scale up from 500,000 per year in 2009/10 to 1.5 million in 2013/14.

The programme will be implemented in four sectors, namely, Social, Environment, Infrastructure and the Non-State sector. An important dimension of phase 2 will be the introduction of an incentive to public bodies to shift towards increased labour intensity. Performance will be measured in relation to targets for each province and municipality. The rollout of the National Youth Services Programme is one of the key focus areas for EPWP.

EPWP has been identified as a key departmental programme to respond to the economic crisis.

#### **The Apex Priorities**

To deliver on APEX priority projects a sound foundation of conducive relationships has been established with our national counterparts, namely Education, Transport and Environmental Affairs Departments. We are cooperating with these departments on the rural access roads, the eradication of mud/inappropriate structures and environmental rehabilitation programmes. To meet our constitutional obligations, the implementation of the programme to make government buildings accessible to people living with disabilities will continue unabated.

The department has a programme to empower emerging contractors in the three spheres of government through the National Contractor Development Programme and this will be successful if business opportunities are made available for the contractors in the three spheres of government. The programme will contribute immensely to the transformation of the construction industry.

The department will continue to monitor and improve the implementation of the Prestige programme. The implementation of both the Construction and Property Charters will also be up-scaled and monitored. The Charters are viable instruments for the transformation of these sectors. The department has already launched a Property Reform Strategy, utilizing lease renewal and the Property Incubator Programme to effect sustainable change in the property sector.

With regard to land reform, the partnership between Department of Public Works/Department of Land Affairs will continue, informed by the urgency to release land parcels under the custodianship of Public Works. The Expropriation Act, once it is completed will complement the current land reform initiatives.



Intergovernmental relations have been enhanced through a coordinated effort by both National and Provincial Public Works to implement asset management projects (including the implementation of the Government Immovable Asset Management Act) and EPWP together. The enhancement of the asset register is, inter alia, monitored through this cooperative government institutional framework.

#### **GIAMA** Implementation

GIAMA, which calls for more efficient and effective use of immovable assets by national and provincial government and places an obligation on Accounting Officers to prepare immovable User Asset Management Plans (UAMPs) to ensure that prudent management of such assets take place, will be rolled out within tight financial constraints. Over the MTEF period attention will be focused on the development and implementation of the DPW immovable Custodian Asset Management plan (CAMP) to ensure that immovable assets are effectively and efficiently managed through out their life cycles, maintained in a state to provide the most effective use and are disposed off in line with assessment recommendations. Support will also be provided to other national and provincial custodian departments to develop their own CAMPs.

The review of UAMPs for our clients departments will continue. Part of this exercise will require the undertaking of options analysis studies to consider the accommodation needs, costs, location and procurement methods for user departments.

In order to achieve the objectives of GIAMA at Municipal level, DPW is working jointly with CGTA<sup>1</sup> to develop the regulatory framework that will be used to govern immovable asset management in local government. This framework will be in line with the existing legislation, namely: Local Government Municipal Systems Act, 2000 and Municipal Finance Management Act, 2003.

#### Enhancement of immovable asset register

The department will continue to monitor and assess the integrity of data on our immovable asset register. The process involves (inter alia) collection, research and verification of property information as well as the capturing of new and missing verified information in the department's immovable asset register. Intersite and Servcon (state owned entities) have been appointed to assist the department with conducting condition assessments on all state-owned properties as part of asset register enhancement. The development of Amnesty Call strategy will be finalized during 2009/10 financial year and an Amnesty Call Centre will be established to roll out this strategy.

As part of the department's contribution towards the National Skills Development Strategy and the National Human Resource Development Strategy, an intensive capacity building programme has been implemented through out all departmental programmes. The programme focuses on learnerships, internships and the development of young professionals. The main objective of the programme is to address skills shortages within the built environment profession. To optimize the programme's impact, the department has commenced with the recruitment of Cuban professionals who will be deployed in all regional offices to assist with the transfer of built environment skills to trainees. Currently, those who have already been recruited have been deployed to Provincial Departments of Public Works and some to the Head Office of my department.

Finally, the department is working very closely with the Public Entities that report to it to improve on service delivery. Some of the Apex priority programmes (namely: eradication of mud schools / inappropriate structures and the National Contractor Development Programme) are implemented with the assistance of the entities. For example, the Independent Development Trust (IDT) will, through the delivery of social infrastructure, create 60 000 short term jobs and thereby

Department of Cooperative Governance and Traditional Affairs



contribute towards EPWP targets. This will also advance the Contractor Development Programme through strengthening the development for women contractors and also accelerating the appointment of emerging contractors thereby building their profiles such that their CIDB grading can be reviewed.

IDT will also implement the Jobs for Growth which is aimed at identifying and supporting many people initiated and driven projects with information and skills in all the dimensions of the value chain such that their projects can grow into sustainable enterprises capable of creating decent work and strengthening local economies.

**GEOFF DOIDGE** 

MINISTER DEPARTMENT OF PUBLIC WORKS



# PART A: STRATEGIC OVERVIEW

#### I. OVERVIEW BY THE ACCOUNTING OFFICER

- 1.1 In order to be able to respond decisively and address government strategic policy priorities the Department of Public Works has aligned its strategic priorities to the Medium Term Strategic Framework, Development Indicators, Scenario Planning, Government Fifteen (15) Year Review and the Cluster Programme of Government. The department has over the past few years intensified its efforts to contribute to poverty alleviation; reduction of inequality; and created opportunities for employment and/or reduced levels of unemployment. It will continue to do so as the leader and coordinator of the Expanded Public Works Programme; Custodian of all Immovable Assets of the State; Regulator of both the property and construction industries.
- 1.2 Going forward, Public Works' custodial role over the immovable assets will continue to ensure that the enhanced management, utilization and disposal of immovable assets gives priority to the accommodation requirements of government departments in the three spheres of government and community needs for social infrastructure. To this end, the department is reviewing the disposal policy and is implementing the Government-wide Immovable Asset Management Act (GIAMA). The department's role in ensuring that Government has an updated asset register includes amongst others: conducting condition surveys, valuations and other asset enhancement processes to verify designated property portfolio. Public Works is also working with the national Department of Housing (concluded service level agreement) to make some buildings available for housing, where it is possible to do so. DPW/DOH Technical Team is currently working on an action list whilst urgent matters will always be attended via submitted memoranda to the Executive authority.
- 1.3 As the developer of state infrastructure and through both the capital works and maintenance programme, Public Works plays a key role in the repair and construction of the country's border posts, embassies in Africa and the rest of the world. Through the department's participation in the Border Control Coordination Committee (BCOCC), the department is proud of its contribution (in the refurbishment and development of border posts) not only to the security of the country, but to economic development of Africa and consequently the realization of the NEPAD goals and the vision of African Renaissance. Our 2010 responsibilities are equally aligned to Government directives in as much as the development of the Pan African Parliament. The department, on behalf of the Department of Foreign Affairs agreed on related terms towards the development of the Pan African Parliament. To this end the competition award process for the best design of the African Parliament has been completed and the construction is underway.
- 1.4 Public Works has also taken a strategic decision to broaden the Inner City Regeneration programme and link it to government's inner-city development programme. A number of cities (targeting firstly provincial capital cities and later strategically located cities/towns) will be identified where the concept of inner-city rejuvenation will be repeated. Through a strategic partnership with the Tshwane Metropolitan Council, immense progress has been made to build a government boulevard within the city precinct. This will not only revamp the city, but will also contribute to the reversal of the current trend of decaying cities and towns. The current disposal policy locates strategies on how best to deal with redundant/run down state assets prior to disposal and that in itself is a recipe for inner-city rejuvenation projects.



Numerous pilots are expected to be conducted in the 2009/10 financial year and accordingly aligned to applicable budget processes. The programme will also focus on rural small towns as a contribution towards government's rural development strategy.

- 1.5 On the skills development, National and Provincial Public Works, working in conjunction with public entities, received the first and second batch of Cuban Professionals during 2007/8 and 2008/9 respectively. The professionals have expertise in various areas, namely the diverse fields of engineering, architecture, and project management, among others. One of the strategic pillars of the EPWP is skills development and in this regard, a number of learnerships have been created, under the social, economic, infrastructure and environmental sectors. The Department has put in place a clear plan on how best the Cuban Professionals will work with designated SA Professionals i.e. seasoned staff; new professional staff entrants; and related stakeholders all in earnest to ensure imparting of skills by Cuban Professionals.
- 1.6 Public Entities reporting to Public Works also play a critical role in optimized service delivery. The four (4) public entities are the Council for the Built Environment (CBE); Construction Industry Development Board (CIDB); Independent Development Trust (IDT); and the Agrément Board (AB). All four entities have programmes in place to mitigate the current shortage of skills in the built-environment. CBE presides over a number of Professional Councils in the country and has released a report on Skills Audit in the supply side. CIDB has in the previous financial year, released a report on the skills shortage in the construction sector and its established contact centres are used to highlight related data. The IDT will be assisting in the implementation of the EPWP and will continue to act as implementing agent of government programmes for all government departments. The Agrément Board has incorporated into its human resource development programme a learnership programme and wil play an active role in government's human settlement programme. All four public entities submit yearly corporate plans to both the Department and National Treasury where after regularly submit quarterly reports and present those at Heads of Public Works Committee, Minister and MinMECs.
- 1.7 Implementation of the following Apex Priorities will continue during the current MTEF period:
- 1.7.1 Refurbishment of unused and under-utilised buildings;
- 1.7.2 Eradication of mud and inappropriate school structures, in partnership with DOE/IDT;
- 1.7.3 Rural access roads in partnership with the Department of Transport;
- 1.7.4 Environmental rehabilitation in partnership with relevant government departments;
- 1.7.5 Facilitate access of people living with disabilities to public buildings;
- 1.7.6 Implement the National Contractor Development Programme.
- 1.8 Some of the challenges facing the department that will be dealt with over the MTEF period are summarized bellow:
  - Improvement in the adjudication of tenders to prevent fraud and corruption;
  - Improvement in internal controls within the department;



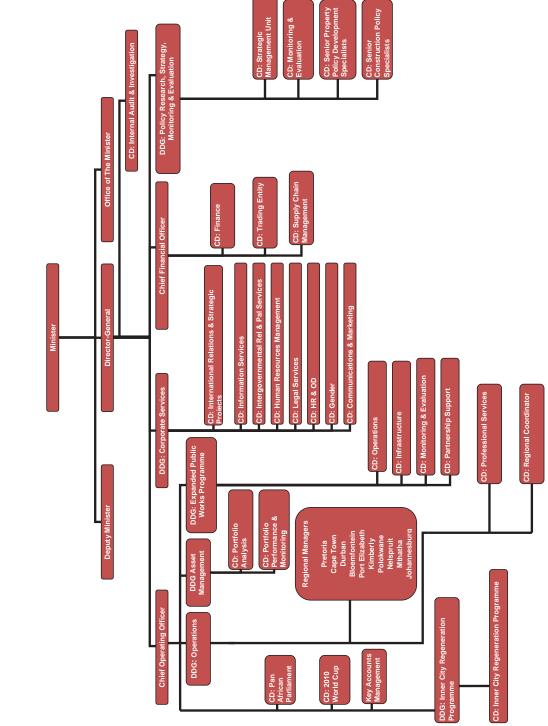
- Integration of internal business system to, inter alia, prevent fraud;
- Improvement in the department's risk management capability;
- Uniform utilization of business processes for better service delivery and avoidance of duplication of activities;
- Conduct building surveys and improve valuations to promote economies of scale in the management of immovable assets of the state.
- Building of a sound knowledge management base, that will facilitate the documentation and sharing of best practice;
- The shortage of scarce skills in the built environment continues to hamper DPW's efforts to provide optimal service to the clients.

ANE-S

SOLLY MALEBYE

**DIRECTOR GENERAL (ACTING)** 





# 2. HIGH LEVEL ORGANIZATIONAL STRUCTURE



#### 2.1 The Department of Public Works Branches

As shown on the high level organizational structure above, the Department of Public Works has the following seven (7) branches:

- 2.1.1 Asset Management;
- 2.1.2 Operations;
- 2.1.3 Inner City Regeneration Programme;
- 2.1.4 Expanded Public Works Programme;
- 2.1.5 Finance and Supply Chain;
- 2.1.6 Policy, Strategic Management and Monitoring & Evaluation;
- 2.1.7 Corporate Services.

The Chief Operations Officer has direct oversight over branches – Asset Management; Operations; Inner City Regeneration; EPWP and presides over the trading account. Key deliverables for the trading account are as follows:

- o Enabling client departments to effectively pay money owed to the Trading Account;
- Ensuring value for money for both the department and client departments;
- Ensuring, together with the CFO, accurate reflection of values on Annual Financial Statements;
- Promote good corporate governance by fulfilling all requirements as set by National Treasury and the Public Finance Management Act (PFMA);
- o Promote good corporate governance by ensuring mobilization of sufficient funding for related programmes/projects
- Together with CFO ensures the existence and functioning of a detailed HR Plan supporting the business and government imperatives, including an enabled Trading Entity functioning

The key areas where the Chief Operations Officer will focus on over the medium term period are as follows:

- Ensure the effective, efficient and economic functioning of the key departmental business units.
- Provide strategic leadership and direction to all business units and their operations within and outside the department of Public Works.
- Promote the operational alignment of the said business units with the view to achieve the key strategic objectives and goals of the department.



- Ensure the application of sound management and business principles in the day to day functioning of the department.
- Provide strategic interface between the business units and both the offices of the Minister and Director-General in their will to realize the vision and mission of the department.
- Build strong and effectively smart teams within the department who are Project Management Body of Knowledge based to ensure continuous improvement and negotiation at organisational and individual levels.

#### 2.2 Key strategic programmes and initiatives per branch

#### 2.2.1 Asset Management

- Custodianship of DPW's immovable asset register (including, inter alia, tracking of existing, missing and unaccounted for assets)
- Support client departments in the development of User Asset Management Plans in line with GIAMA
- Client Relationship Management; central to success of the CRM is the application of service delivery standards to improve service to client departments. The standards have been developed under the service delivery improvement programme, Zimisele Programme
- The branch participates in the Border Control Coordinating Committee in the capacity of Public Works as infrastructure developer of the state
- Condition surveys of public buildings; investment analysis and valuations of state property nationally and abroad
- Lead the rollout of the National Infrastructure Maintenance Strategy (NIMS).

#### 2.2.2 Operations

- Implementation of the capital works, maintenance and leasing programmes on behalf of client departments through eleven regional offices (including, among others: border posts, embassies, Pan African Parliament)
- o Provide technical support to client departments
- The branch is responsible for building operational relations with provincial Public Works to undertake similar infrastructure projects, share experiences and resources

#### 2.2.3 Expanded Public Works Programme

- The EPWP is implemented under four sectors namely Social, Environment, Infrastructure and the Non-State sectors.
- Public Works as the leader and coordinator of the EPWP is tasked to ensure that EPWP goals, through the following
  programmes administered by the social, environmental and economic clusters, are achieved:



- Completed EPWP mid-term review, report therefore having served in Cabinet during the second quarter of 2008/9 and that process led to the approval of EPWP 2 which will be implemented with effect from I April 2009;
- Implement coordination of Rural Access Roads;
- Environmental Rehabilitation, Working for Water and other related projects;
- Building Programme intended for eradication of mud or inappropriate school structures ;
- Jobs for Growth and develop new Venture learnerships and cooperatives;
- Home Community Based Care (HCBC) and Early Childhood Development (ECD) Programmes these programmes are based at the Department of Social Development but are designed to support the EPWP;
- Skills development through learnerships and expansion of beneficiary training.
- The EPWP will continue with the provision of infrastructure technical support to both municipalities and provinces; create a positive profile of the EPWP, complete the review of the monitoring and evaluation system and enforce compliance with DORA provisions;
- The EPWP will equally conduct related research (during 2009/10) on feasibility of created employment with specific sectors

#### 2.2.4 Policy, Strategy and Monitoring & Evaluation

- Promote transformation, growth and development of the property and construction industries.
- Develop and monitor implementation of property and construction empowerment strategies to promote BEE within government.
- Finalise the remaining GIAMA guidelines, alignment of policies with GIAMA and develop monitoring framework for the implementation of GIAMA;
- Undertake industry research as per approved research agenda to determine intervention areas for the Department;
- Vesting of state land in the correct sphere of government, working in conjunction with DLA;
- National Contractor Development Programme (NCDP) including the Contractor Incubator Programme (CIP);
- Ensuring that all branch strategic inputs/operational plans are aligned to the Medium Term Strategic Framework; Development Indicators; Government Strategic Reviews and incidental scenario planning;
- Develop and ensure the implementation of knowledge/support management strategy;
- Ensure the development and implementation of integrated risk management policy and framework



- Institutionalization of monitoring and evaluation within the department;
- Effective management and coordination of monitoring and evaluation processes.

#### 2.2.5 Inner City Regeneration

- Assessment of SDFs for selected municipalities and UAMPS for client departments
- Develop option analysis for client department's accommodation needs;
- Create precincts for client department's accommodation, including those of NDPW in identified and prioritized areas;
- o Incidental programme management, including levels of execution on specific site acquisitions;
- Development of building programmes, in designated areas, for client departments construction and maintenance projects;
- Programme management, including specific levels of executing construction projects above R300m Specialized inner city projects/centrally coordinated projects;
- Development and implementation of facilities management packages for client departments categorized under the inner-city regeneration projects;
- o Capacity building and development of project management within the inner-city regeneration projects.

#### 2.2.6 Finance and Supply Chain

- Costing of Branch Operational Plans/Departmental Strategic Plan and alignment to the MTEF Budget;
- Ensuring equitable and effective allocation of resources to all Programmes
- Development of related financial monitoring and evaluation instruments pertaining to the departmental budget expenditure patterns;
- Improved relationship between the branch and the internal audit on all audit related matters intended to ensure the department keeps a sustained unqualified reporting
- Established cross functional teams for improved interdepartmental relations as well as to leverage collective decision making on financial matters.
- Improve the provision of goods and services through effective and compliant sourcing strategies, credible supplier database and client oriented business processes.
- Provide continuous training to all stakeholders.



#### 2.2.7 Corporate Services

- Transforming the property and construction industries through mainstreaming gender;
- Mainstreaming gender through efficient and effective asset management and job creation;
- Strengthened gender and disability relations with sector entities and related stakeholders;
- Role and relationship of Public Works with Provinces, Municipalities and Parliament in terms of relevant and existing procedures;
- Provision of Secretariat Services within the Ministry and Department on specific management and political committees;
- Provide integrated, holistic business and operational systems for the department;
- Provide comprehensive strategic analysis and decision support capabilities for the department;
- Reduce duplication of information management systems
- Provide robust and scalable information communications technology infrastructure to the department;
- Improve relationship with sector entities and other relevant stakeholders;
- Provide administrative support to top departmental committees for the enhancement of intra-departmental excellence and corporate governance.
- Provision of efficient, effective and economical legal support to the Department and Ministry;
- Management of Litigation processes
- Provision of legal advisory services;
- Contract administration and legal management;
- Provide legislative services
- Management and coordination of international relations through optimization of bilateral and multilateral cooperation entered into with international partners;
- Management of foreign and other special projects, in collaboration with specific branches and the Ministry;
- Management of all planned and/or unplanned international trips by officials within the Department and Ministry
- Management of standardized physical security measures at Head and Regional Offices;



- Conduct threat and risk assessment report on sensitive information of the Department;
- Vetting Management of officials within the Department and as per applicable categories;
- Security Project Management support within the prestige accommodation
- Efficient and effective human capital management of the Department and Ministry;
- Developed and implemented public service guidelines and policies;
- Management of financial disclosures and administrative performance management;
- Overall Corporate Services and promotion of intra-departmental excellence;
- Develop and implement marketing objectives of the department;
- Effective stakeholder management on overall communication issues of the department;
- Promote best internal and external communication practices ensuring desired and realistic placement of the department within government and other stakeholders;
- Overall events management of the department, in collaboration with respective branches and the Ministry

#### 3. VISION

#### "To be a world-class Public Works Department"

#### 4. MISSION

The Department of Public Works (DPW) aims to promote the government's objectives of economic development, good governance and rising living standards and prosperity by providing and managing the accommodation, housing, land and infrastructure needs of national departments, by promoting the national Expanded Public Works Programme and by encouraging the transformation of the construction and property industries. In pursuance of this objective the Department will endeavour to:

- Efficiently manage the asset life cycle of immovable assets under the Department's custodianship;
- Provide expert advice to all three spheres of Government and parastatals on immovable assets;
- Contribute to the national goals of job creation and poverty alleviation through programme management, leading and directing of public works programmes nationally, of which the Expanded Public Works Programme (EPWP) forms an integral part; and
- Provides strategic leadership to the Construction and Property Industries.



#### 5. VALUES

The following values are the principles that bind and guide DPW in its continuous effort towards service delivery improvement:

#### 5.1. Open Communications

Regular, frank and open communications is encouraged within DPW, and with its external publics.

#### 5.2. Urgency

All tasks are attended to timeously and diligently.

#### 5.3. Commitment

All employees demonstrate unwavering dedication to their work and perform tasks purposefully within available resources.

#### 5.4. Integrity

DPW rejects any form of corruption and / or maladministration and all employees vow to expose any actions undermining principles of good corporate governance.

#### 5.5. Decisiveness

No time is wasted nor resources spared to expedite decision making and effect problem-solving actions.

#### 5.6 Client Focus

All aspects of our work are guided by the need to improve service delivery to clients; internally and externally.

#### 5.7 Team Work

Every employee has a specific task / role to perform and the sum of all our actions defines our destiny (success or failure)

#### 6. ORGANISATIONAL SITUATION ANALYSIS

#### 6.1 Service Delivery Environment

6.1.1 The department continues to strive to improve service delivery to clients. To this end it has developed service delivery standards under the flagship programme of Zimisele. Zimisele has four strategic focus areas, namely:



- customer relationship management;
- property management;
- project and contract management; and
- facilities management.

The regional operations of the department have been strengthened through capacity building and delegation of powers to ensure the shift towards making client satisfaction a central focus of the business.

6.1.2 The Government Immovable Asset Management Act (GIAMA) has been promulgated and is being implemented. GIAMA provides for better planning and management of the state immovable assets under the custodianship of national and provincial spheres of government. This is aimed at ensuring that there is efficient use of the assets; that they are utilized to improve service delivery and are in a state that promotes a habitable and conducive physical work environment.

Guided by the provisions of GIAMA, the department has already assisted client departments to develop User Asset Management Plans, including the development of its own Custodian Asset Management Plan, service level agreements and client value proposition. A GIAMA Technical Committee has been established with provincial Public Works departments. The committee has drafted uniform guidelines that will enable provinces to comply with GIAMA prescripts. Property performance standards, in compliance with GIAMA, are being compiled.

- 6.1.3 DPW has also developed Service Level Agreements including specific Memoranda of Agreement with various client departments. Given that the success of implementing GIAMA is enjoined with an updated asset register, DPW has in the past three years invested in an asset register enhancement project and this project is now completed. The project's objective was to enhance the integrity of the data in the asset register. The vesting of state land by the Department of Land Affairs in the correct sphere of government is complementary to this project.
- 6.1.4 The Infrastructure Delivery Improvement Programme (IDIP) that seeks to enhance long-term and integrated planning and alignment of the infrastructure delivery cycle with the MTEF budget cycle has been rolled-out. The roll-out is a joint partnership with the National Treasury Infrastructure unit, CIDB and DPW. The IDIP provides for improved programme management, procurement management and project management and infrastructure reporting and monitoring.
- 6.1.5 The iE-Works, linking the asset register of the national and provincial departments of Public Works has been launched by the Information Services unit. This will make it easier to acquire a holistic picture of the property portfolio of the state and better management, maintenance and usage of the portfolio. An internal document tracking and workflow system has been procured and established. The physical asset verification process will equally enhance DPW information systems.
- 6.1.6 A new monitoring and evaluation unit has been set up to monitor the impact of all DPW programmes ensuring synergy between planning and implementation. The establishment of the unit ensures that a culture of performance and accountability is enforced within the department especially in the implementation of capital works and maintenance projects.



6.1.7 Following the devolution of maintenance, property rates, municipal services and leasing budgets, a trading account is already in operation to facilitate transactions emanating from the devolution of budgets. A Chief Operating Officer has been appointed to preside over the DPW in-house business entity covering Asset Management; Operations and Inner City Regeneration Programme and EPWP.

Under the aegis of the trading account, client departments are paying for the services rendered by the department of Public Works, through the user pay principle. Four principles underpin the design of the devolution process, namely:

- transparency of costs including the full costs used for delivery of a service;
- incentives for efficiency especially the optimal use of space which a department is paying for;
- strategic management of immovable assets in line with GIAMA; and
- proper accountability for the use of immovable assets by Accounting Officers of various departments.
- 6.1.8 The development and conceptualization of the Inner City Regeneration Programme indicates further attempt by the department to improve service to national government departments. The department is required to be involved in all accommodation related Public Private Partnerships (PPP's) for National Government to the extent that it support its custodial mandate.

#### 7. DEPARTMENTAL DELEGATIONS

The following delegations are currently implemented within DPW:

- Procurement delegations;
- Project Management delegations;
- Financial delegations;
- Human Resource Management delegations.

# 8. SUMMARY OF ORGANISATIONAL SERVICE DELIVERY ENVIRONMENT AND CHALLENGES

#### 8.1 Summary of Provision of Land and Accommodation

The following tables represent a summary of property portfolio and expenditure indicators for the Department:



#### Table I: Summary of National Property Portfolio

|                             |                           | Lar                                     | Buildin                                       | gs / structures      |  |   |
|-----------------------------|---------------------------|---|---|----------------------|--|---|
| State<br>owned<br>portfolio | Number of<br>Land parcels | Extent of<br>Land parcels<br>(hectares) | Number<br>of<br>unutilised<br>land<br>parcels | Extent<br>(hectares) | Number of<br>buildings /<br>structures | Extent of<br>buildings /<br>structures (m²) |
| Total                       | 30 969                    | 7 907 128.21                            | 1214  | 251 468.1882         | 105 120                                | 21 454 154.93                               |

**Note:** A total of 30969 represent number of land parcels registered on the system country-wide. This total includes the number of unutilized land parcels (1214). The extent of 7 907 128.21 hectares of land parcels is the extent of the 30 969 land parcels. Number of Unutilized I 214 land parcels represents unutilized land parcels and the ext of 251 468.1882 hectares is the total extent of land parcels unutilized as captured on the system.

The extent of unutilized is included in 7907128.21 hectares. Number of buildings/structures (105120) is total number of improvements which includes office accommodation, residential buildings and other structures erected on land and extent 21454154.93m<sup>2</sup> represents the total square metres of all the 105120 improvements as captured on the system.

The Asset register is continuously updated and recently the linking of improvements to underlying land parcels has been undertaken.

#### Table 2: Summary of National Leased Portfolio

| Leased Portfolio | No. of<br>Leases | Size (m²)    | Cost per<br>Annum | Average<br>rental per<br>unit | Average<br>rental per<br>m <sup>2</sup> |
|------------------|------------------|--------------|-------------------|-------------------------------|---|
| Total            | 3 735            | 3 871 260.97 | 1 541 210 100     | 412 639.92                    | 398.16                                  |

**Note:** Number of leases (3735) represents the total number of leases country wide as captured on the system. The size / m2 of 3871260.97m<sup>2</sup> represents the total square meters of all the 3735 leases as captured on the system. Cost per annum of R1,541,210,100 is the total payable rental per annum. The average rental per square metre is calculated as follows: Annual rent R1.541,210,100 divided by total m2 3871260.97. The average rental per annum is R398.16.



#### Table 3: Summary of the condition of National Government buildings

|        | Condition of State Owned Buildings |                         |    |     |         | Condition of State Owned Buildings |      |     |      |            |        |      |
|--------|------------------------------------|-------------------------|----|-----|---------|------------------------------------|------|-----|------|------------|--------|------|
|        |                                    | (Number and Percentage) |    |     |         |                                    |      | т   | otal |            |        |      |
|        |                                    | ery<br>ood              | Go | od  | Fa      | ir                                 | Poo  | or  | Very | Poor       |        |      |
| TOTALS | 786                                | 8%                      | 57 | 17% | 4 5   5 | 48%                                | 1915 | 20% | 654  | <b>7</b> % | 9 44 I | 100% |

**Note:** Information on the table above was extracted from the User Asset Management Plans (UAMPs), which focused on complexes rather than the individual properties. The increase in the number of buildings which are in very good, good and fair condition and decreased figures for poor and very poor buildings is a result of maintenance projects undertaken in 2008/09.

#### Table 4: Key expenditure indicators

| Category of expenditure  |         | Average Annual<br>change |         |         |         |       |
|--|---------|--------------------------|---------|---------|---------|-------|
|  | 2003/04 | 2004/05                  | 2005/06 | 2006/07 | 2007/08 |       |
| *Personnel expenditure as % of total expenditure                                       | 9.04%   | 9.36%                    | 10.49%  | 19.93%  | 21.11%  | 3.02% |
| *Expenditure on maintenance of buildings<br>and facilities as a % of total expenditure | 16.3%   | 16.3%                    | 18.3%   |         |         | 1%    |

**Notes:** Personnel expenditure: The increases between 2003/04 and2005/06 can be attributed to inflationary increases. The sharp increase in 2006/07 arose due to the devolution of accommodation related costs to client departments amounting to R3 billion resulting in a disproportionate increase in personnel spend whose costs were not devolved to the client department with carry through costs to 2007/08.

Maintenance expenditure: Accommodation related costs consisting of maintenance and municipal property rates were devolved during 2006/07 to client departments

#### 8.2 Challenges on Provision of Land and Accommodation

With regard to the provision of land and accommodation, the following service delivery environment challenges apply:

- Compliance by users and custodians to produce User Asset Management Plans and Custodian Asset Management Plans respectively;
- Inadequate capacity to conduct condition surveys and fast track the identification of missing and unaccounted for inventory of all Government owned land and buildings with the main purpose of enhancing the Asset Register;



- Inadequate budget for maintenance of State-owned properties DPW will, once again, in 2009/10 generate a detailed motivation document and present it to National Treasury;
- Development of alternative financing models for the Asset Management Portfolio Performance;
- Data integrity of Asset Register;
- Retention and reclaiming of DPW mandate.
- Compliance by clients to signed Service Level Agreements and documented Service Delivery Standards; and
- Capacity constraints to implement GIAMA

#### 9. LEGISLATIVE AND OTHER MANDATES

In terms of the Constitution of the Republic of South Africa, 1996 (Act No 108 of 1996) and other relevant legislation, DPW's mandate is the custodianship and manager of national government's immovable assets. This includes the provision of accommodation requirements; rendering expert built environment services to user departments and the acquisition, management, maintenance and disposal of such assets.

#### 10. BROAD POLICIES, PRIORITIES AND STRATEGIC PILLARS

#### Table 5: Strategic Pillars

| No | Strategic Goal  | Strategic Goal Summary  |
|----|---|---|
| 1) | Provide strategic<br>leadership for effective<br>and efficient asset<br>management  | To ensure that immovable properties owned and/or utilized for<br>delivering various government services yield functional, economic and<br>social benefits to the State  |
| 2) | Establish an enabling<br>environment for the<br>creation of both short<br>and sustainable work<br>opportunities for the<br>unemployed | The Expanded Public Works Programme will contribute towards the<br>alleviation of unemployment and poverty through the creation of short-<br>term work opportunities, providing a modicum of training and where<br>possible to facilitate exit strategy for the participants. |
| 3) | Contributing to the<br>national goal of job<br>creation and poverty<br>alleviation  | Accelerate implementation of programmes aimed at creating long<br>term and sustainable jobs, thus alleviating poverty through EPWP and<br>implementation of major infrastructure programmes.  |



| 4) | Transformation and<br>regulation of the<br>construction and<br>property industries to<br>ensure economic growth<br>and development          | Promote and monitor implementation of both construction and<br>property charters in public and private sectors. Initiate, promote<br>and monitor implementation of DPW's empowerment initiatives (CIP,<br>NCDP, PIP, EPWP)   |
|----|---|--|
| 5) | Ensure effective and<br>efficient implementation<br>of project management<br>in the construction and<br>property management<br>environments | Fast track implementation of infrastructure projects and programme to<br>ensure efficiency and effectiveness in the provision of accommodation<br>to client departments  |
| 6) | Effective stakeholder<br>management for enhanced<br>implementation of the<br>department's mandate   | To enhance an effective intergovernmental relations, collaboration and<br>alignment of the department's strategies and programmes with those of<br>other stakeholders to ensure integrated and seamless service delivery.  |
| 7) | Ensure effective corporate<br>governance processes<br>and sound resources<br>management   | Align all DPW programmes to ensure compliance with all applicable legislation, standard procedures and processes   |
| 8) | Improve service<br>delivery to meet client<br>expectations  | The approved Service Delivery Standards will inform Service Level<br>Agreement to be entered into between DPW (as service provider)<br>and Client Departments as users. DPW will provide User Department<br>with structured monthly reports indicating progress on their projects<br>and property portfolio. |

#### 11. DESCRIPTION OF THE STRATEGIC PERFORMANCE PLANNING PROCESS

The November 2008 Lekgotla resolutions have been incorporated into the strategic plan of the department to ensure proper alignment of policy priorities and the budget. The department's final strategic plan and its user and custodian asset management plans are submitted to relevant authorities (Parliament and National Treasury) by March 2009. The department starts planning for capital projects two years in advance and one year in advance for planned maintenance. This enables proper alignment of these key programmes with the budgeting process and ensures timeous delivery of projects.

The Strategic Plan took into consideration the following:

- May 2009 Cabinet Lekgotla Resolutions;
- State of Nation Address of 3 June 2009;



- Finance Budget Speech of 11 February 2009;
- Government's Fifteen Year Review, Scenario Planning and Development Indicators 2008;
- Broader guidelines from the Executive Authority's Foreword as captured above.

On an annual basis, around mid-March, all business units submit their business plans that are aligned to the strategic plan and budget of the department. Senior management performance contracts process is also being executed at the same time and those will be ready for finalisation on/or before 30 April 2009. Performance contracts are assessed against business plans of individual senior managers of the department.

Running concurrently to the department's strategic planning process, is the development of user asset management plans (UAMPS) and the custodial asset management plans (CAMPS). The UAMPS and CAMPS are critical tools in the strategic planning for accommodation needs of DPW clients.



# PART B: BUDGET PROGRAMME AND SUB-PROGRAMME PLANS

## 12. OVERALL PROGRAMME STRUCTURE

## Table 6: Programme Structure

| Programme                   | Sub-programme  |
|-----------------------------|--|
| I.Administration            | Minister   |
|                             | Deputy Minister  |
|                             | Management   |
|                             | Corporate Services   |
|                             | Property Management  |
| 2. Provision of Land and    | Infrastructure (Public Works)                                      |
| Accommodation               | Property Management  |
|                             | Asset Management   |
|                             | Augmentation of Property Management Entity                         |
| 3. National Public Works    | Construction Industry Development Programme                        |
| Programme                   | Expended Public Works Programme                                    |
|                             | Property Industry Development Programme                            |
|                             | Administration   |
| 4. Auxiliary and Associated | Compensation for Losses  |
| Services                    | Distress Relief  |
|                             | Loskop Settlement  |
|                             | Assistance to Organisations for Preservation of National Memorials |
|                             | Parliamentary Villages Management Board                            |
|                             | State Function   |
|                             | Sector Education and Training Authority                            |



#### 13. PROGRAMME I: ADMINISTRATION

#### 13.1 Objective of the programme

Provide strategic leadership and support services, including the department's accommodation needs and overall management of the department.

Minister: The sub-programme makes provision for the remuneration package for the Minister

Deputy Minister: This sub-programme makes provision for the remuneration package for the Deputy Minister

Management: The sub-programme makes provision for all top management support functions within the department.

Corporate Services: The sub-programme makes provision for all support services to the line/ core business.

Property Management-The sub-programme caters for the allocation of property management funds in line with the devolution of budgets

#### 13.2 Policies, Priorities and strategic Objectives

- 13.2.1 Each of the Corporate Services Units functions are informed by the opertaional policies.
- 13.2.2 Key priorities for Corporate Services branch entail the introduction of turn-around strategies on service delivery in all its units.
- 13.2.3 One of the key strategic focus areas for Corporate Services is job creation through skills development and improvement of relations with all stakeholders and entities.

#### Table 7: Strategic objectives for Programme 1: Administration

| No | Strategic Goal   | Strategic Goal Summary   |
|----|--|--|
| 1) | Establish an enabling<br>environment for the<br>creation of both short<br>and sustainable work<br>opportunities for the<br>unemployed. | Provide supply chain services that are geared at promoting the BBBEE and the PPPFA   |
| 2) | Contributing to the<br>National Goal of job<br>creation and Poverty<br>Alleviation   | Create en enabling environment for promoting experiential learning through internship and learnership programmes   |
| 3) | Effective stakeholder<br>management for<br>enhanced implementation<br>of the Departments<br>mandate                                    | Always strive to maintain good relations with internal and external<br>clients to leverage support and guidance on financial matters and<br>compliance issues. |



| 4) | Ensure Effective<br>Corporate Governance<br>processes and sound<br>resource management | To ensure that the department implements sound financial planning, control and management |
|----|--|---|
| 5) | Improve service<br>delivery to meet clients<br>expectations                            | Provide a client orientated financial support and the provision of goods & services       |

#### 13.3 Situation Analysis

#### 13.3.1 Finance and Supply Chain Management Branch

The Finance Branch is primarily responsible for creating an enabling environment for improved service delivery by providing supply chain and financial management solutions to the core business. This enabling environment is created through the following key performance areas:

- Mobilizing adequate funds for DPW's core programmes through the MTEF processes.
- Providing effective, efficient and compliant supply chain management services for accelerated service delivery.
- Setting the financial strategy of DPW by designing and implementing adequate internal control systems, risk identification and management control over the safeguarding and protection of State Assets under DPW's custody.
- Providing effective financial expenditure monitoring and trends analysis in order to provide accurate and timely financial information that will enable management to make informed decisions.
- Continuously provide guidance and support to the Accounting Officer, the Minister and all managers as well as ensuring that the finance staff is adequately capacitated.
- Participate in the strategic formulation and implementation of the Department's mandate.
- Provide training and support to all staff.

#### 13.3.2 Corporate Services

Corporate Services derives its mandate on a variety of legislations, regulations, collective agreements and policies which amongst others are but not limited to:

- Republic of South Africa Constitution of 1996
- Public Service Act
- Public Service Regulations
- Employment Equity Act
- Minimum Information Security Act



Corporate Services objectives relate to all those functions which serve to strengthen the Department's service delivery mandate through the provision of the following services:

- o Office of Director General: Provide guidance and oversee the overall implementation of the DPW Strategic Plan.
- o Gender: Integration of gender in the property & construction programmes
- Intergovernmental Relations: Sound relations with spheres of government through relevant intergovernmental structures.
- o Information Services: A private network to ensure that infrastructure is able to handle the demand of network traffic.
- Legal Services: Rights and interest of Department protected.
- o International Relations: The management, integration and co-ordination of international relations.
- o Security: Standardize physical security measures in Head and Regional Office.
- o Human Resource Management: Individual and organizational wellness for enhanced service delivery.
- Communications & Marketing: To promote the unique role of the DPW in the socio-economic agenda of South Africa.

Corporate Services analysis is premised on the basis that it is one of the key partners in support of the Department's mandate through constant improved service delivery.

#### 13.4 Analysis of constraints and measures planned to overcome them.

#### 13.4.1 Finance and Supply Chain

The past few years has seen rapid reforms in the financial management functions aimed at achieving best practices and good governance. These reforms have obviously created a number of challenges to the department in terms of the available competencies and skills to deal with complex transactions and to implement effective financial management systems which are aligned to the new accounting standards as directed by the modified cash basis of accounting.

The need to balance service delivery with compliance matters brings about another dimension in terms of how we create enabling environment for accelerated service delivery and at the same time making sure that we comply with the PFMA and other regulations. These are some of the challenges that financial management has to embrace while ensuring a seamless service delivery is consistently maintained.

Inherent in the quest for accelerated service delivery are the potential high risks of fraud, irregular and fruitless expenditures which could arise if internal controls are not strengthened and monitored. This has been evidenced by the ongoing reports from the forensic audits that have also brought to the fore serious financial misconduct issues and weaknesses in our control environment.

To this end fraud prevention plans are going to be institutionalized in the Department. A high drive on supply chain



management training and financial accounting will be implemented during the year. Business processes will also be reviewed during the MTEF to ensure that financial management activities are aligned to the client needs.

The financial management branch will also contribute actively to the implementation of an integrated planning in the Department in order to ensure that the budgeting process is aligned to the strategic plan of the Department, as well as to identify funding constraints proactively for mobilization with the National Treasury.

Greater focus will also be put on ensuring that the Department maintains an unqualified audit report.

#### 13.4.2 Corporate Services

The key risk within the Corporate Services is lack of adequate financial resources. Corporate Services has embarked on an exchange programme with various stakeholders to resolve its service delivery challenges.

#### 13.5 Description of Planned Quality Improvement Measures

The Finance and Supply Chain Management Branch will, throughout the MTEF period, prioritize the matters of emphasis identified by the Auditor- General, paying particular attention to the institutionalization of internal controls and compliance with the regulatory framework.

Supply Chain Management is an integral part of the operations as it is responsible for the procurement of goods and services for execution of projects. Based on this premise, the emphasis in the year 2009/10 financial year will be on improving the role of supply chain management's support to the business of the Department as well as to ensure well resourced bid committees both at national and in the department's eleven regional offices including the implementation of efficiency saving mechanisms. The focus will be on improving the turnaround times and ensuring value for money.

Corporate Services quality improvement measures finds its expression in its critical investment in skills Development, leadership development and exchange programmes on service delivery implementation for the Department.

#### 13.6 Reconciliation of budget with the plan

#### Table 8: Reconciliation of budget with the plan

| Financial | Programme I:Administration |                              |                               |  |  |  |  |
|-----------|----------------------------|------------------------------|-------------------------------|--|--|--|--|
| Year      | Final Allocation (R000)    | Actual Expenditure<br>(R000) | Percentage<br>Expenditure (%) |  |  |  |  |
| 2004-2005 | 291 803                    | 291 803                      | 100                           |  |  |  |  |
| 2005-2006 | 392 289                    | 329 432                      | 84                            |  |  |  |  |
| 2006-2007 | 625 205                    | 625 205                      | 100                           |  |  |  |  |
| 2007-2008 | 736 059                    | 733 724                      | 99.7                          |  |  |  |  |

**Note:** Between 2005/06 and 2008/09, expenditure increased at an average annual rate of 36.6 per cent, due to the high number of vacant posts that were filled.



Table 9: Nominal expenditure on Programme I

| Programme I;<br>Administration | Year -2<br>(Actual)<br>[2006/07] | Year -I<br>(Actual)<br>[2007/08] | Base Year<br>(Estimate)<br>[2008/09] | Nominal<br>Average Annual<br>Change (%) * | Year I<br>(Budget)<br>2009/10 | Year 2<br>(MTEF<br>Projections)<br>[2010/11} | Year 3<br>(MTEF<br>Projections)<br>[2011/12] | Nominal<br>Average Annual<br>Change (%) ** |
|--------------------------------|----------------------------------|----------------------------------|--------------------------------------|---|-------------------------------|--|--|--|
| I.I Minister                   | 993                              | 972                              | 1019                                 | 2   | I 725                         | I 832  | I 936  | 27   |
| I.2 Deputy<br>Minister         | 814                              | 705                              | 790                                  | -1  | I 420                         | I 509  | 595  | 31   |
| I.3 Management                 | 64 760                           | 92 720                           | 83601                                | 16.67                                     | 89 218                        | 94 63 I                                      | 99 482                                       | 5.6  |
| I.4 Corporate<br>Services      | 310 382                          | 362 360                          | 315 727                              | 1.94                                      | 348   30                      | 289 536                                      | 416 263                                      | 12   |
| I.5 Property<br>Management     | 248 256                          | 276 967                          | 286 180                              | 8   | 317 479                       | 351 027                                      | 374 544                                      | 10   |
| Total Programme<br>I           | 625 205                          | 733 724                          | 687 317                              | 5.55                                      | 757 972                       | 738 535                                      | 893 820                                      | 9.2  |

**Note:** The expenditure trend during the financial years 2006/07 and 2008/09 is on average 5.5% and can be attributed to inflationary costs. The decrease in 2010/11 is due to compulsory efficiency savings that the department must enforce by implementing programme reduction initiatives.



Table 10: Real expenditure on Programme 1

| Programme I:<br>Administration  | Year -2<br>(Actual)<br>2006/07 | Year -I<br>(Actual)<br>2007/08 | Base Year<br>(Estimate)<br>2008/09 | Real<br>Average Annual<br>Change (%)* | Year I<br>(Budget)<br>2009/10 | Year 2<br>(MTEF<br>Projections)<br>2010/11 | Year 3<br>(MTEF<br>Projections)<br>2011/12 | Real<br>Average Annual<br>Change (%) ** |
|---------------------------------|--------------------------------|--------------------------------|------------------------------------|---------------------------------------|-------------------------------|--|--|---|
| I.I Minister                    | 993                            | 972                            | 1019                               | 2                                     | I 709                         | 8  | 9 3  | 27                                      |
| I.2 Deputy<br>Minister          | 814                            | 705                            | 790                                | -1                                    | I 407                         | I 492                                      | I 575                                      | 30                                      |
| I.3 Management                  | 64 760                         | 92 720                         | 104 571                            | 28                                    | 99 247                        | 99 669                                     | 99 525                                     | -2                                      |
| I.4 Corporate<br>Services       | 310 382                        | 362 360                        | 349 388                            | 7                                     | 3 58 1 30                     | 344 536                                    | 416 263                                    | 7                                       |
| I.5 Property<br>Management      | 248 256                        | 276 967                        | 286 180                            | 8                                     | 317 479                       | 333 476                                    | 361 948                                    | 8                                       |
| Total Programme<br>I            | 625 205                        | 733 724                        | 741 948                            | 9                                     | 777 972                       | 780 984                                    | 881 224                                    | 6                                       |
| Inflation rate<br>based on CPIX | 5.2                            | 8.1                            | 11.6                               |                                       | 5.2                           | 5.2  | 4.7  |   |

**Notes:** Between 2005/06 and 2008/09, expenditure increased at an average annual rate of 6.5 per cent, due to the high number of vacant posts that were filled.

Over the MTEF period, the average annual increase is approximately 9.2 per cent, mainly to provide for the department's relocation costs of R15 million in 2009/10 and additional allocations for accommodation costs of R317.9 million in 2009/10, R351.5 million in 2010/11 and R374 million in 2011/12.



#### 14. PROGRAMME 2: PROVISION OF LAND AND ACCOMMODATION

#### 14.1 Objective of the programme

The provision of Land and Accommodation programme's main objective is to provide and manage state-owned immovable property, and accommodate all national departments and institutions in functional and operationally suitable accommodation to achieve their service delivery objectives. This programme provides for three core business branches of DPW, viz.: Asset Management, Operations and Inner City Regeneration Programme. The following are the key sub- programmes:

- Asset Management ensures life-cycle management of immovable assets owned by government. It further ensures that these properties yields functional, economical and social benefits to the state;
- User and DPW Capital Works budget, funds the acquisition and construction of infrastructure of national departments;
- Accommodation solutions that DPW implements for User Departments, is accounted for through the DPW Inhouse Trading Entity user charge principle;

These sub-programmes are implemented in line with the broader departmental objectives of improving service delivery, complying with corporate governance requirements, promoting black economic empowerment and contributing to the transformation of the construction and property industries and the implementation of EPWP.

#### 14.2 Policies, priorities and strategic pillars

#### Table 11: Strategic objectives for Programme 2: Provision of Land and Accommodation

| No | Strategic Goal  | Strategic Goal Summary   |
|----|---|--|
| I  | Provide strategic leadership for<br>effective and efficient strategic<br>Asset Management and GIAMA<br>implementation | DPW will assist all national departments in the compilation of their<br>UAMPs. It is envisaged that the immovable asset management plans<br>will facilitate the compilation of the Custodian Asset Management<br>plan.   |
| 2  | Improved service delivery to meet<br>client expectations  | The approved Service Delivery Standards will inform Service<br>Level Agreements to be entered into between DPW (as service<br>provider) and Client Departments as users. DPW will provide User<br>Departments with structured monthly reports indicating progress on<br>their projects and property portfolio. |
| 3  | Contributing to the National Goals<br>of Poverty Alleviation and Job<br>Creation                                      | Achieve EPWP goals using the DPW and clients' capital and maintenance budgets.   |



# 14.3 Situation Analysis

#### 14.3.1 Asset Management

The Asset Management (AM) Branch ensures that immovable assets owned and/or utilised for delivering various government services yield functional, economic and social benefits to the State for improved service delivery. In order to achieve this, the Asset Management branch has the following three Chief Directorates:

- Key Account Management (KAM)
- Portfolio Performance and Monitoring (PPM); and
- Portfolio Analysis (PA)

These functions are executed in line with the broader government and departmental objectives of:

- efficient and effective asset management;
- implementing GIAMA, contributing to goals of poverty alleviation and job creation;
- improving service delivery;
- complying with corporate governance requirements in a manner that promotes Broad Based Black Economic Empowerment (BBBEE); and
- contribution to the transformation of the construction and property industries and the Expanded Public Works Programme (EPWP).

# 14.3.1.1. Key Account Management (KAM):

The Key Account Management Chief Directorate facilitates the provision of accommodation on behalf of all national departments and entities. The key function of the unit are as follows:

#### • User Asset Management Plans:

In line with GIAMA, the Chief Directorate assists the national User Departments and entities in the compilation of User Asset Management Plans for the 2010/2011 financial year and beyond. Part of this exercise will require the undertaking of options analysis studies to consider the accommodation needs, costs, location and procurement methods for User Departments.

## Client Relationship Management (CRM):

The KAM unit provides an interface with clients. It is the entry point into the Department and the beginning of a long term relationship with the clients by facilitating enhancements that serve their accommodation needs including assisting them with the compilation of the UAMPs as per GIAMA, enabling more informed decisions that meet the expectations for their accommodation and related services.



## • Service Level Agreements (SLAs):

With strong focus on actual service delivery and implementation programmes, the finalised Service Delivery Standards (SDS) will inform the compilation of Service Level Agreements within the public sector. KAM will ensure intensive monitoring of performance and intervention measures where necessary.

## • Border Control Operational Co-ordination Committee (BCOCC):

The BCOCC portfolio aims to integrate, coordinate, plan and programme manage all physical infrastructure at land, air and sea ports of entry (and the border-line bases) on behalf of numerous departments (SAPS, SARS, Home Affairs, Agriculture, Health and NIA).

DPW chairs the BCOCC Infrastructure Committee and participates in the BCOCC EXCO. The budget for BCOCC is allocated and ring-fenced against the DPW Vote for exclusive use on land ports infrastructure initiatives. The budget will be utilised to ensure infrastructure development, delivery, repair and maintenance at land ports for 2010 and beyond.

## • Implementation Programmes:

In alignment with the User Asset Management Plans, KAM will submit the Implementation Programmes to the User Departments annually by February. The unit will monitor and provide the User Departments with monthly progress reports covering expenditure versus budgets and a summary of progress per project. KAM programme manages the Capital and Leasing Implementation Programmes on behalf of clients in close collaboration with executing units.

#### 14.3.1.2. Portfolio Performance and Monitoring (PPM):

The purpose of Portfolio Performance and Monitoring is to maximise the interests of the State in the management of its immovable assets. The unit's key functions are to identify and review non-performing and under-performing assets and develop performance enhancement strategies, apply investment analysis outcomes and asset performance standards to maximise government's financial and non-financial benefits and return on investments for the property portfolios, compile custodian asset management plans, provide asset information to inform the option analysis process, review accommodation charges framework for properties occupied by government departments and ensure that the State's property portfolio meets the delivery criteria of government services.

The Government Immovable Asset Management Act (GIAMA) seeks to ensure a code of best practise and good governance supported by the PFMA and the King II report and similar guidelines.

GIAMA calls for more efficient and effective use of immovable assets by national and provincial government and places an obligation on Accounting Officers to prepare Immovable Asset Management Plans to ensure that prudent management of such assets take place. It distinguishes between users and custodian of immovable assets.

#### Custodian Asset Management Plans (CAMP):

Custodians are responsible for all activities associated with common law ownership and therefore must produce a Custodian Asset Management Plan (CAMP) to ensure that immovable assets:



- Are efficiently and effectively managed throughout their life-cycle;
- Provide a transparent and cost effective enhanced value manner to meet service delivery requirements of users;
- Are maintained in a state to provide the most effective service;
- Are assessed in relation to their performance, suitability, condition and the effect of the condition on service delivery ability; and
- Are disposed of in line with assessment recommendations.

Guidelines for the Custodian Immovable Asset Management Plans (CAMP's) were completed by 30 September 2008. The first CAMP will be compiled during the 2009/10 financial year and thereafter annually.

#### • Monitored and Assessed Asset Register :

The unit is continuously monitoring and assessing the integrity of data on the asset register.

The Asset Register Enhancement Programme (AREP), successfully completed the targeted 33 555 properties on 31 March 2008. This included, amongst others, collection, research and verification of property information as well as the capturing of new and missing verified information in the department's immovable asset register.

The department will continue with its programme of condition assessments on all state-owned properties in an attempt to enhance the integrity of the asset register information. It is imperative to note that budgetary constraints will impact on the progress of the programme.

An Amnesty Call Centre will be established to trace State properties that are unaccounted for. The Amnesty Call strategy will be finalised in 2009/10.

#### • Implementation of Property Performance Standards:

 GIAMA requires the development of Property Performance Standards (PPS) for purposes of benchmarking and monitoring of assets performance. PPS benchmarks have been compiled and captured on the iE-works system.

### • Energy Efficiency:

The Energy Code of Conduct has been developed and serves as a commitment between the Department of Public Works and its users to support specific objectives of the National Energy Efficiency Strategy as far as it relates to the buildings and facilities which are used by DPW itself as well as those that are under its custodianship.

Since 1997, Shared Energy Contracts comprising energy audits and retrofits have been implemented in four DPW Regions, namely Pretoria, Johannesburg, Bloemfontein and Cape Town, which realised an annual saving of approximately R 56 million in around 4 000 buildings. National Treasury has allocated to the DPW Energy Efficiency Programme the following amounts over the MTEF cycle: R35m in 2009/10, R75m in 2010/11 and



R120m in 2011/12 and Shared Energy Contracts will be extended to seven other DPW Regions in the MTEF cycle.

## • Water Efficiency:

Water consumption is monitored with a view to identify best practises to ensure water efficiency in Stateowned buildings. The Department will develop a strategy to identify suitable water efficiency measures such as the reduction of water leaks and retrofitting of existing plumbing fittings. The strategy will be finalised in the 2009/10 financial year.

#### • Compliance of buildings for people with disabilities:

In order to ensure service delivery to the public, buildings and facilities must be accessible to all including people with disabilities. A programme is in place to address basic requirements such as ramps, parking facilities, ablution facilities, appropriate doorways, lifts and signage. R15 million is available for each financial year during the current MTEF cycle.

## • Implementation of Disposal Strategy:

A Disposal Strategy will be developed in line with the Department's Disposal Policy. This will inform operational plans to dispose of redundant properties throughout the MTEF cycle.

Operational plans will be informed by feasibility studies in consideration of a range of disinvestment criteria to recommend optimal disposal solutions. In the case of the Department of Defence, an Exit Strategy will form part of the Disposal Strategy.

# • Implementation of Maintenance Strategy

The strategy has been approved by Cabinet in July 2006. The operational plans for the implementation of the strategy will be developed and finalised in 2009/10.

### • DPW Capital and Planned Maintenance Implementation Programmes:

DPW annually pre-plans capital requirements for clients, from the client's UAMP's to budget over the MTEF. After prioritisation, the Implementation Programmes are formulated in consultation with clients. For Planned Maintenance, asset assessment, planning, budgeting and implementation plans are done. Both Capital and Planned Maintenance Implementation Programme's progress are monitored monthly and reported to clients to ensure expenditure alignment to budget.

For 2009/10, Capital allocations totalled to R3, 93 billion while Planned Maintenance totalled to R1, 56 billion. Considering the 136 089 properties in the State Portfolio, the provision of fund is not adequate to ensure complete servicing of accommodation needs.

## Rehabilitation Programme:

With a view to enhance the value of State immovable assets and improving service delivery to clients, the Department is implementing an intensified programme to rehabilitate State buildings primarily for use by



government departments. This programme is funded by an augmentation budget over the MTEF period and will explore added socio-economic opportunities in the rehabilitation of the assets.

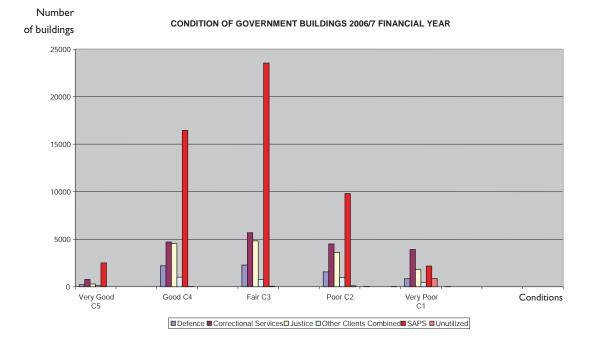
A total of 25 projects, with an allocation of R362 million, are currently under construction and will be completed over the MTEF period. Client departments will be required to pay charges reflecting full cost of accommodation for new and rehabilitated buildings and the income generated by the trading account will be used to refurbish, maintain and acquire new state-owned properties. An amount of R 563 million is available for the implementation of the project in 2009/10 and R649 million is required for 2010/11.

## • Portfolio Performance Reports:

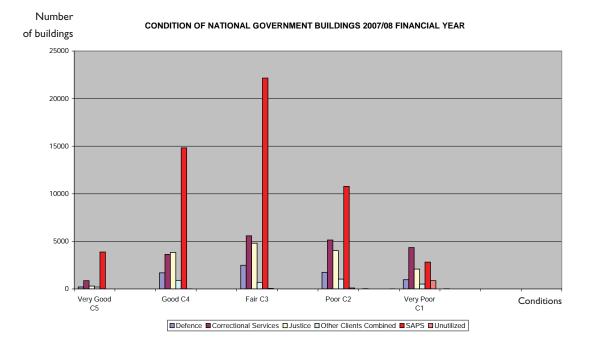
Portfolio Performance reports are compiled on a quarterly basis to ensure efficient and effective management of assets. The purpose is to investigate performance of assets in terms of composition of portfolio, asset utilisation, maintenance, operational costs and disposals.

# 14.3.1.2.1 Graphs on the condition of national government buildings by Department

Below is a graphic representation of condition of national government buildings



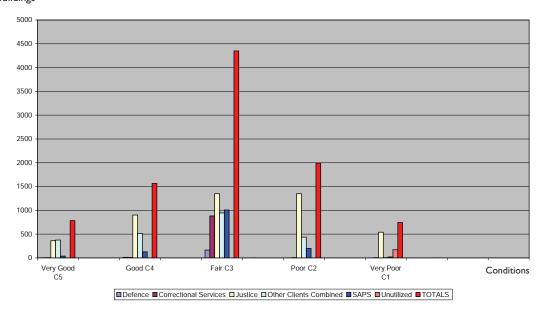








CONDITION OF NATIONAL GOVERNMENT BUILDINGS 2008/9 FINANCIAL YEAR





#### 14.3.1.3. Portfolio Analysis:

The Portfolio Analysis unit, core to the Department's asset management-driven model, will continue to provide a range of analyses that inform the Department's investment / disinvestment decisions underpinned by relevant research on property asset management practice and indicators. In the MTEF period the emphasis will be on a competent, comprehensive and cost effective valuation of the portfolio as well as the completion of high-level feasibility studies to identify preliminary options and costs for new user projects listed on UAMP's

#### • Investment analysis:

Optimum investment and disinvestment decisions on state property transactions will be informed through a range of high-level or detailed feasibility studies performed by the Investment Analysis unit. These will ensure that acquisition, construction, refurbishment, leasing, space optimisation and disposal projects optimise scarce resources, address relevant socio-economic objectives and yield value for money.

It is anticipated that high-level desktop feasibility studies will be required in the first quarter of the 2009/10 financial year for 500 new projects listed on 37 UAMPS in hand. This will become a yearly requirement thereafter although the number of projects will vary. Internal capacity to meet the timeframes and deliverables will be a challenge, and assistance will be sought from other Departmental units where expertise is known to exist.

# Valuations:

The initial valuation of the DPW property portfolio comprises a major initiative of the unit in the 2008/09 and 2009/10 financial years in accordance with the requirements to move from a cash-based to an accrual accounting system.

A range of valuation models have been examined with relevant stakeholders. The most conducive version is being applied with a view to an initial valuation of 70% (95 262) of the 136 089 properties on the Department's asset register by March 2009 and the remaining 30% (40 827) by March 2010. This will give effect to the required fundamental reform of the Department's accounting practice within the agreed implementation timeframe.

The unit will also continue with its range of key routine activities, inter alia, to value properties to be acquired, rented or disposed by the Department, in so doing, inform the decision-making process on investment and disinvestment, and to review municipal valuations on an ongoing basis to enable savings on levied municipal rates.

## • Industry research:

This unit will continue to perform Industry Research and surveys to establish trends and data within the property and construction industry so as to inform decision-making on the Department's property transactions in so far as it relates to Asset Management. A research agenda for the period is currently being finalised.



The unit will also provide market analysis reports as elements towards Valuations and Feasibility Studies. An estimated ten Rental Review studies will also be produced each year, as comparative analyses of actual state and private sector rentals. The reports produced will provide an overview and analysis of rentals in each regional office and make recommendations on rental values. The unit will assist the Portfolio Performance & Monitoring unit to pilot the Portfolio Performance Standards (PPS) benchmarking in Pretoria by researching values and compiling a report of values and indicators for the Pretoria area in the coming year.

#### • National Infrastructure Maintenance Strategy (NIMS):

Simultaneous infrastructure investment and maintenance will not only improve infrastructure performance and underpin services sustainability, but will also contribute significantly towards economic growth and long term jobs. The maintenance sector forms an integral part of South Africa's total construction delivery capability. Its activities are ongoing and substantially local in nature. Rapid growth of the maintenance sector, with its inherent labour intensity, will stimulate job creation, skills development and broad- based black economic empowerment.

The Department developed the National Infrastructure Maintenance Strategy, (a co-ordinated programme of actions that is an essential part of government's vision of delivering infrastructure to all) which was approved by Cabinet in October 2006 and launched by the Department on 21 May 2008, and ensuring its appropriate level of maintenance.

The implication of NIMS is that it will most likely result in the introduction of a new institutional arrangement for the management of infrastructure maintenance, and will also lead to further consolidation of maintenance functions within DPW and government as a whole.

DPW champions the development of NIMS with the CIDB as a collaborative partner to augment capacity. A NIMS committee has been established within the Department from its various units to lead, manage and coordinate the roll out and implementation of NIMS.

Currently, the Department's Maintenance Strategy has been finalised and Operational plans will, during 2009/10, be developed and aligned to Maintenance Implementation Programmes complementing the NIMS in the MTEF.

#### 14.3.1.4. Challenges facing the Asset Management Branch

- Capacity to attract and retain and other scarce professional skills (namely: registered valuators, investment analysts, asset managers)
- Capacity to implement GIAMA: UAMPS, CAMPS, Asset Register, Options Analysis (DTFS), Valuation of property portfolio under the custodianship of DPW,
- Insufficient funds for maintenance, condition surveys and valuations



### 14.3.2 Operations Management

The Operations Branch is tasked with the execution of various programmes that support the mandate of the National Department of Public Works (NDPW). At its core, the mandate of the branch is to provide accommodation for client department in the most efficient and economical manner. The branch provides the following core property related services on behalf of client department:

- Acquiring leased accommodation for client department
- Facilities management (cleaning, security and horticultural services)
- Payment of property rates & taxes and municipal services on national properties
- Executing maintenance on all national government owned properties
- Capital Works Programme
- Compliance to OHSA
- Management of state-owned properties in terms of GIAMA and related policies

To provide the above mentioned services, the branch manages a budget of approximately R 1.4 billion (excluding personnel and administrative budgets) for the 2008/2009 financial year. In addition, the branch will manage capital works programme on behalf of the client departments estimated at R2.17 billion. The total budget allocated for lease is R1.6 billion.

Through the provision of accommodation, the branch is also expected to contribute to other NDPW objectives such as the transformation of the construction and property industries. With its massive portfolio on property, the operations branch is able to foster the transformation of the property market through leases. Amongst the main interventions in the transformation of the property market, includes the Property Incubator Programme, tenant installation and property brokering. Black Economic Empowerment is also key in the execution of activities within the branch.

## 14.3.2.1 Branch objectives

The Departmental strategic goals as adopted in the Departmental Strategic Plan 2008-2011 are taken as imperatives for the Branch. In other words, the Branch will be directed towards achievement of these goals in 2009 - 2012 and naturally becomes part of the day-to day operation of the Branch. The following are Strategic Objectives was adopted in the Operations Branch Retreat Session held in Boksburg on the 15 & 16 July 2008 and again endorsed at the Departmental Lekgotla held on 17 and 18 November 2008:

# 14.3.2.2 Transformation of Property and Construction Industry

The following initiatives have to be undertaken to transform the Property and Construction industries:

- O Continuous implementation of the BEE strategy and Property Incubator Programme guidelines
- O Implement CIP (Contractor incubator program)
- O Enhance IDIP program (Infrastructure Delivery Improvement Program)



# 14.3.2.3 Implementation of GIAMA

Effective implementation of programmes with specific emphasis on the following areas:

- Contractor Incubator Programme
- Property Incubator Programme
- Expanded Public Works Programme
- Infrastructure Delivery Improvement Programme

## 14.3.2.4 Statutory Compliance enforcement with specific target areas

- O Implement maintenance plan for rehabilitation of 200 unused State buildings
- O Implement plan for access to state buildings for people with disabilities
- O Ensure compliance of OHSA on leased accommodation for client departments

## 14.3.2.5 Develop and maintain accurate and reliable data

O Ensure regular update of information on Property Management Information Systems.

# 14.3.2.6 Recovery of money and avoid qualification by the Auditor General

- O Recover outstanding amounts on leases and state owned properties
- O Ensure regular payment of rates and taxes to various municipalities
- O Implement program to prevent recurring annual renewals and expired leases.

# 14.3.2.7 Credible, financially viable and corruption-free unit

Avoid wasteful and fruitless expenditure; claims recoverable from client, rental debtor management must be effective and correct input annual financial statements.

# 14.3.2.8 Audit intervention plans

Findings by Auditor-General for period ending 2007/8, must be properly evaluated and management responses to be monitored for effective implementation and Progress with audit intervention programs to be monitored by management to prevent re-occurrence.

#### 14.3.2.9 Dynamic and effective Operations unit to be established

Decentralise sketch plans authorisations to the Regions; once checks and balances model has been finalised; decentralise of some projects from Head office to the Regional Offices; and appointment of term consultants rather than on per project basis – again subject to strict compliance model.



## 14.3.2.10 Infrastructure Delivery Improvement Programme (IDIP)

- O Foster partnership in government agencies such as: DPW, Education, Health, National Treasury and CIDB
- O Ensure sustainable infrastructure delivery by Provincial Departments

## 14.3.2.11 The following projects are presently being implemented:

- Building of correctional facilities for Correctional Services;
- Building of embassies in Lesotho, Ethiopia and Abuja;
- Building of a Head Office for Homes Affairs;
- Building of the magistrate courts for Justice and Constitutional Development;
- Building of Police Stations for the South African Police Services;
- Building of Head offices for Environmental Affairs and Tourism and Education;
- Refurbishment of public buildings to enable access for people living with disabilities;
- Implementation of related projects, i.e. Rehabilitation of unused buildings;
- Ensure the Service Delivery Improvement Programme branded as Zimisele, succeeds;
- Implementation of infrastructure projects within the Infrastructure Improvement Delivery Programme (IDIP);
- Refurbishment of border posts;
- Support the Department of Defence to construct the main and secondary runway and taxiway.
- The Operations branch is also responsible for the maintenance of the Prestige portfolio that includes: Parliament; the Presidential estates and those of members of Parliament;

#### 14.3.2.12 Pan African Parliament (PAP)

The project came into existence after years of negotiation by African leaders, the first meeting of African union began and was launched in Lagos Nigeria and later formalised in Libya. African leaders realised a need to develop unity on the basis of united front and shared interest of African people. More importantly was the development of Africa in line with global challenges, thus the need for PAP to discuss and speak with one voice on matters of interests shared by all member states.

South Africa was then afforded the opportunity to host the PAP for the next twenty years. Thus a host nation agreement and African union president was signed. Department of foreign affairs spearhead the project and is the donor department. Public works is the implementing agent.

At the end the building will have full immunity to the laws of RSA and governed by African Union member's states. The building is expected to be completed in March 2010, it is also expected that the president of the host country will officially open the building together with all four Pan African Parliament presidents including president of other member states.

#### 14.3.2.12.1 Objectives of PAP Unit

- Design and develop a parliament building to house PAP member states and leaders
- Effectively and efficiently manage PAP project implementation to produce a world class building at budgeted cost and planned quality
- Job creation and skills transfer through experiential training to learners and graduates as well as create temporary and permanent jobs



- Develop and monitor implementation of maintenance plans to ensure effective and efficient management of PAP building maintenance through rapid response to both planned and unplanned maintenance
- Implementation of all government priority projects through application of Project Management Body of Knowledge principles from initial stage to project closure stage
- To have a project quality management system with documented project processes, reports, instruction, minutes, improvement strategy, quality reviews, quality statements and continuous quality improvement

## 14.3.2.12.2 Strategic models

- Social benefit: Creation of permanent sustainable jobs around the area for the full service of the building and member countries occupying it.
- Activity: Success indicators will include:
  - Completed building within specified time frame and budget
  - Meaningful employment of people on the PAP building
  - Quality Management Systems and Project Management Body of knowledge systems in place
  - Fully developed maintenance plans
  - Fully developed property and facility management documents
- Broad strategies for execution: Procure the services of highly skilled team of consultants and the most effective and efficient contractor. Both teams to jointly achieve the completion of the building prior to departmental completion target date. Project managers to effectively and efficiently monitor and control the output by managing quality, costs and time of the project.
- Shared understanding by suppliers: Teams to have shared understanding of the urgency of the building and have full
  commitment towards the completion of the building prior to the targeted completion date by allocation of full time
  personnel to the project

## 14.3.3 Inner City Regeneration and Project Management

The programme was established as a result of the re-configuration of the Department in terms of reporting lines so as to maximize efficiency and ensure that the value chain is enhanced thus improving service delivery to our ever demanding clients Client Departments. The Unit driving this programme is established to be the centre of excellence when it comes to the area of championing inner city regeneration and project management. The aim of establishing the Unit is not to compete or contradict other Units within the Department but to complement those Units and ensure that the vision and mission of the Department is adhered to. The Unit's work is more on the enhance Business Model Processes and thereafter ensuring harmony amongst affected Units within the Department.



The main objectives of the programme are summarized below:

- To rejuvenate inner towns and cities through the provision of improved physical working environment to 40 national government departments/agencies in the various inner cities.
- > To create a centre of excellence for project management through planning, execution, monitoring and training.

In June 2004, in the Presidential Programme of Action (POA), DPW and DPSA were tasked to develop a framework to improve the physical work environment for the public service. Therefore, in May 2005 Cabinet approved the work to be done by the Department of Public Works through its Inner City Unit to proceed with the plans to provide office accommodation to headquarters of Government Departments so as to realize the goal of improving the physical work environment.

In collaboration with the City of Tshwane, as a priority due to high concentration of head quarters of Client Departments in the Tshwane area, four precincts namely Salvokop, Church Square, Paul Kruger North and Marabastad have been identified and more planning still has to be done to finalise the allocation of land for the construction of headquarters. Twelve option analyses have already been completed for various Government Departments to indicate where their permanent headquarters will be located.

Feasibility studies and construction work for permanent office accommodation for some Government Departments has begun in earnest in the Tshwane area. Moreover, based on the resolution of the DPW 2007 Lekgotla that inner city regeneration should also be spread to other town and cities, the work to plan on such an expansion has begun and is covered in this strategic plan where both small towns and capital cities of Provinces will be incorporated into the inner city regeneration programme.

The Unit is also responsible for major projects which are not only a flagship for the Department but a must complete for the country as they will assist in hosting the major event in the world, the 2010 World Cup. These projects include amongst others, the Golela, Skilpadhek and Lebombo border posts. The common elements in terms of the scope of the projects consist of upgrading of border posts operational areas, roads leading to the border post and upgrading or construction of staff houses. Contractors have already been appointed for Golela and Skilpadhek border posts whilst Lebombo border post is on tender stage as of November 2008.



# 14.3.3.1 Challenges

The unit driving the programme is fairly new and as a result faces the some major challenges. These are summarised in the table below with intervention measures:

| CHALLENGES  | INTERVENTIONS   |
|---|---|
| Insufficient capacity to roll-out the inner city programme to all nine Provinces in the country.  | Roll-out will be done in a phases involving three<br>Provinces per financial year and re-configuration of<br>units/directorates can alleviate the problem.  |
| Insufficient funding to deliver the 40 Head Offices within the envisaged period as well as funding for the Major Border posts projects. | Consideration of funding through public-private partnerships, including lease to specifications, and mobilizing funds from funding agencies.  |
| Inadequate support of program by some Clients as<br>they do not want to align themselves to inner city<br>regeneration objectives.      | Executive authority involvement to profile the<br>Cabinet approved program and consolidation<br>of U-AMPS and C-AMPS to embrace inner city<br>precincts to Clients.   |
| Cross border construction is complicated when<br>legislation of two countries has to merge or be<br>accommodated.                       | To involve our Chief Directorate-International<br>Relations to foster bilateral agreements to promote<br>"construction without borders".  |
| Undesirable environmental impact results on major border posts projects.  | Engagement with Water Affairs and Environment<br>to enter into MOU promoting fast-tracking EIA<br>for key national projects. Also, appoint efficient<br>and specialist consultants to do geo-technical<br>assessments and EIA applications. |



14.3.1 More details on the Provision of Land and Accommodation

# Table 12: The National Property Portfolio by Department

|                             |                                 | La                                      | and  |                      | Buildings / structures                 |   |  |  |
|-----------------------------|---------------------------------|---|--|----------------------|--|---|--|--|
| State<br>Owned<br>Portfolio | Number<br>of<br>Land<br>parcels | Extent of<br>Land parcels<br>(hectares) | Number of<br>unutilised<br>land<br>parcels | Extent<br>(hectares) | Number of<br>buildings /<br>structures | Extent of<br>buildings /<br>structures (m²) |  |  |
| Correctional<br>Services    | 602                             | 21112.8466                              | I  | 0.5136               | 16 122                                 | 4 640 610.90                                |  |  |
| SANDF                       | 2 589                           | 290347.0311                             | 24   | 1948.0432            | 33 356                                 | 12 043 402.29                               |  |  |
| SAPS                        | 3 426                           | 212605.96                               | 26   | 2447.5782            | 35 282                                 | 5 414 701.84                                |  |  |
| Justice                     | I 292                           | 63144.3843                              | 7  | 7.9399               | 6 069                                  | 480 3 4.0                                   |  |  |
| Other clients               | 12 456                          | 5932817.617                             | 128  | 18118.7788           | 350                                    | 5 946 697.94                                |  |  |
| Unallocated                 | 10 604                          | 1387100.368                             | I 028                                      | 228945.3345          | 2 941                                  | I 928 427.95                                |  |  |
| Total                       | 30 969                          | 7907128.207                             | 2 4  | 251 468              | 105 120                                | 31 454 154.93                               |  |  |

**Note:** The table above represents the similar information as provided on table 1 however the difference is that table 15 is categorized according to client departments.

A total of 30969 represent number of land parcels registered on the system country-wide. This total includes the number of unutilized land parcels (1214). The extent of 7 907 128.207 hectares of land parcels is the extent of the 30969 land parcels. Number of unutilized is 1 214 land parcels represents unutilized land parcels and the extent of 251 468.1882 hectares is the total extent of land parcels unutilized as captured on the system. The extent of unutilized is included in 7907128.207 hectares.

Number of buildings/structures (105120) is total number of improvements which includes office accommodation, residential buildings and other structures erected on land and extent 31445154.93m<sup>2</sup> represents the total square metres of all the 105120 improvements as captured on the system.

The Asset register is continuously updated and recently the linking of improvements to underlying land parcels has been undertaken.



# Table 13: The National Leased Portfolio by Department

| Leased Portfolio      | No. of<br>Leases | Size (m²)    | Cost per Annum | Average<br>rental per<br>unit | Average<br>rental per<br>m <sup>2</sup> |
|-----------------------|------------------|--------------|----------------|-------------------------------|---|
| National              |                  |              |                |                               |   |
| Correctional Services | 491              | 376 077.65   | 63 197 482.80  | 128 711.77                    | 168.04                                  |
| SANDF                 | 246              | 481 603.77   | 109 875 796.20 | 446 649.58                    | 228.15                                  |
| SAPS                  | I 946            | I 616 954.90 | 521 056 317.60 | 267 757.61                    | 322.25                                  |
| Justice               | 139              | 170 717.34   | 106 959 894.48 | 769 495.64                    | 626.53                                  |
| Other Clients         | 913              | 226 453.3    | 740 120 608.92 | 810 646.89                    | 603.46                                  |
| Total                 | 3 735            | 3 871 260.97 | 54  2 0  00    | 412 639.92                    | 398.16                                  |

Note: The table above represents the similar information as provided on table 2 however the difference is that table 16 is categorized according to client departments.

Number of leases (3728) represents the total number of leases country wide per user department as captured on the system. The size  $/ m^2$  (3838921.99) is the total square meters of all the 3728 leases as captured on the system. Cost per annum (R1,534,138,093.90) of payable rental is annual rental cost of the entire 3728 lease as captured on the system.

Average rental per lease (R411,517.73) represents averaged annual rental per lease (annual rental R1,534,138,093.90 divided by number of leases 3728) according to the information captured on the system. Average rental per annum, per m2 (399.63) represents the annual rental per square meter (Annual rent R1,534,138,093.90 divided by the total 3838921.99m<sup>2</sup> as captured on the system.



Table 14: The Condition of National Government buildings by Department

| Department                |               | Condition of State Owned Buildings (Number and Percentage) |                |            |          |             |                  |             |           |     |        |      |
|---------------------------|---------------|--|----------------|------------|----------|-------------|------------------|-------------|-----------|-----|--------|------|
|                           | Very Go<br>C5 | bod  | (<br>God<br>C4 | od         | Fa<br>Fa | ir          | ege)<br>Poo<br>C |             | Very<br>C |     | Tot    | tal  |
| Defence                   | 4             | 2%   | 13             | 7%         | 165      | 91%         | 0                | 0           | 0         | 0   | 182    | 100% |
| Correctional<br>Services  | 6             | ١%   | 18             | 2%         | 875      | 95%         | 8                | ١%          | 6         | 1%  | 913    | 100% |
| Justice                   | 360           | 8%   | 900            | 20%        | I 485    | 33%         | I 305            | 29%         | 450       | 10% | 4 500  | 100% |
| Other Clients<br>Combined | 375           | 16%  | 515            | 23%        | 945      | 42%         | 435              | 19%         | 6         | 0%  | 2 276  | 100% |
| SAPS                      | 38            | 3%   | 125            | <b>9</b> % | I 045    | 75%         | 167              | 12%         | 20        | ١%  | 395    | 100% |
| Unutilized                | 3             | 2%   | 0              | 0          | 0        | 0           | 0                | 0           | 172       | 98% | 175    | 100% |
| TOTALS                    | 786           | <b>8</b> %   | 57             | 17%        | 4 5   5  | <b>48</b> % | 1 915            | <b>20</b> % | 654       | 7%  | 9 44 I | 100% |

**Note:** In general and from the above statistics it is evident that conditions of the buildings are not good and most need attention in terms of refurbishment. Budget constraints are a challenge resulting in buildings requiring to be brought into an acceptable condition prior to maintenance. Even though State-owned portfolio does not consist of residential accommodation, most of our residential quarters are in a bad condition.

Justice: Figure above is estimated as the UAMP for Justice has not been finalised.

**SAPS:** Official quarters not included in the summary. The general condition of SAPS offices across the country is fair. The number of police stations has improved from poor to fair.

Correctional Services: Most DCS buildings are in a fair condition.

Unutilised: Unutilised properties are perceived to be in a poor condition as most clients vacated them due to poor conditions.



Table 15: The demand for new space by Department

|   |                       | ds                             |            | 2009/2010                  |            | 2010/2011                  |            | 2011/2012                  |
|---|-----------------------|--------------------------------|------------|----------------------------|------------|----------------------------|------------|----------------------------|
| Clients<br>Departments                  | Area Required<br>(M2) | Total Need (Funds<br>Required) | Allocation | MTEF I ®<br>Funds Required | Allocation | MTEF 2 ®<br>Funds Required | Allocation | MTEF 3 ®<br>Funds Required |
| Capital Requirements                    |                       |                                |            |                            |            |                            |            |                            |
| Arts & Culture                          |                       | I 284 054 000                  |            | 517 307 000                |            | 386 493 000                |            | 380 254 000                |
| DLA                                     |                       | 2   59 000                     |            | 2 046 000                  |            | 113 000                    |            |                            |
| Agriculture                             |                       | 16 241 000                     |            | 13 048 000                 |            | 3 193 000                  |            |                            |
| Defence                                 |                       | 7 465 000                      |            | 6 406 000                  |            | I 059 000                  |            |                            |
| DCS                                     |                       | 2 335 447 000                  |            | 436 197 000                |            | I 142 266 000              |            | 756 984 000                |
| SAPS                                    |                       | 2 821 273 000                  |            | 942 384 000                |            | 4 3 688 000                |            | 465 201 000                |
| Labour                                  |                       | 223 755 000                    |            | 31 162 000                 |            | 92 476 000                 |            | 100 117 000                |
| Home Affairs                            |                       | 49 677 000                     |            | 13 181 000                 |            | 26 306 000                 |            | 10 190 000                 |
| Justice                                 |                       | I 349 937 000                  |            | 442 867 000                |            | 700 299 000                |            | 206 771 000                |
| Public Works<br>(including<br>Prestige) |                       | 2 433 245 000                  |            | 780 700 000                |            | I 090 680 000              |            | 561 865 000                |
| Leasing Require                         | ments                 |                                |            |                            |            |                            |            |                            |
| Agriculture                             | 033                   | 26 778 213                     |            | 8 248 650                  |            | 8 908 444                  |            | 9 621 119                  |
| Defence                                 | 2 391.50              | 110 008 356                    |            | 33 886 260                 |            | 36 597 156                 |            | 39 524 940                 |
| Arts & Culture                          | 37                    | 2 640 685                      |            | 813 420                    |            | 878 493                    |            | 948 772                    |
| Land Affairs                            | 63 212                | 147 331 110                    |            | 45 382 920                 |            | 49 013 553                 |            | 52 934 637                 |
| Transport                               | 32 391                | 71 306 719                     |            | 21 964 860                 |            | 23 722 048                 |            | 25 619 811                 |
| Sport and<br>Recreation                 | 15 bays               | 175 305                        |            | 54 000                     |            | 58 320                     |            | 62 985                     |



|                              |                                     | ds                             |            | 2009/2010                  |            | 2010/2011                  |            | 2011/2012                  |
|------------------------------|-------------------------------------|--------------------------------|------------|----------------------------|------------|----------------------------|------------|----------------------------|
| Clients<br>Departments       | Area Required<br>(M2)               | Total Need (Funds<br>Required) | Allocation | MTEF I ®<br>Funds Required | Allocation | MTEF 2 ®<br>Funds Required | Allocation | MTEF 3 ®<br>Funds Required |
| Trade and<br>Industry        | 13 600                              | 34 768 944                     |            | 10 710 000                 |            | 11 566 800                 |            | 12 492 144                 |
| Education                    | I 568                               | 292 143                        |            | 89 990                     |            | 97   89                    |            | 104 964                    |
| Housing                      | 6 108                               | 29 296 030                     |            | 9 024 160                  |            | 9 746 092                  |            | 10 525 778                 |
| Social<br>Development        | I 034                               | 2 505 505                      |            | 771 780                    |            | 833 522                    |            | 900 203                    |
| Justice                      | 36 041                              | 121 807 721                    |            | 36 757 777                 |            | 40 499 832                 |            | 44 550 112                 |
| SAPS                         |                                     | 44 217 669                     |            | 13 621 756                 |            | 4 7   496                  |            | 15 884 417                 |
| Public Service<br>Commission | 218                                 | 463 791                        |            | 140 118                    |            | 154 130                    |            | 169 543                    |
| National Youth<br>Commission | 18 parking<br>bays                  | 181 671                        |            | 54 885                     |            | 60 374                     |            | 66 412                     |
| Public Protector             | 466                                 | 747   33                       |            | 230 142                    |            | 248 553                    |            | 268 438                    |
| Correctional<br>Services     | 4 538                               | 24 426                         |            | 3 426 696                  |            | 3 700 832                  |            | 3 996 898                  |
| Home Affairs                 | 203 869<br>I 045<br>parking<br>bays | 296 814 886                    |            | 91 472 448                 |            | 98 722 337                 |            | 106 620 101                |



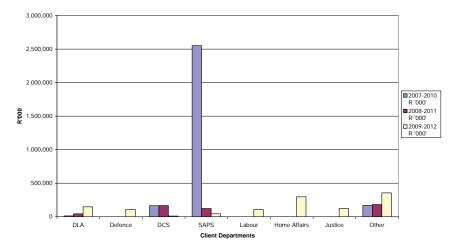
|                               |                                | ds                             |            | 2009/2010                  |            | 2010/2011                  |            | 2011/2012                  |
|-------------------------------|--------------------------------|--------------------------------|------------|----------------------------|------------|----------------------------|------------|----------------------------|
| Clients<br>Departments        | Area Required<br>(M2)          | Total Need (Funds<br>Required) | Allocation | MTEF I ®<br>Funds Required | Allocation | MTEF 2 ®<br>Funds Required | Allocation | MTEF 3 ®<br>Funds Required |
| Water Affairs<br>and Forestry | 34 998<br>542 parking<br>bays  | 61 686 667                     |            | 19 001 561                 |            | 20 521 686                 |            | 22 163 420                 |
| Labour                        | 47 45 I<br>462 parking<br>bays | 108 354 041                    |            | 33 376 676                 |            | 36 046 810                 |            | 38 930 555                 |
| Communications                | 19 352                         | 44 779 449                     |            | 3 793 57                   |            | 14 897 057                 |            | 16 088 821                 |
| Mineral and<br>Energy Affairs | 26 234<br>300 parking<br>bays  | 58 641 407                     |            | 18 063 519                 |            | 19 508 600                 |            | 21 069 288                 |
| DPLG                          | 3 627                          | 5 385 516                      |            | I 672 964                  |            | I 763 246                  |            | I 949 306                  |
| ICD                           | 6 696                          | 15 853 775                     |            | 4 819 620                  |            | 5 304 882                  |            | 5 729 273                  |
| Prestige                      |                                |                                |            |                            |            |                            |            |                            |

Note: I. Information obtained from WCS for existing Capital Works services and new services from UAMP submissions.

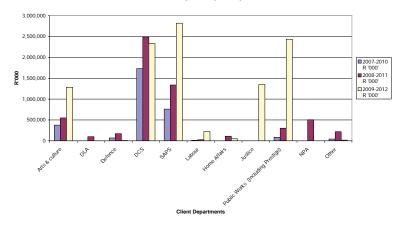
2. Leasing information is as reflected on PMIS.



Demand for New Space - Leasing Requirements



Demand for New Space - Capital Requirements



#### Notes:

- DFA's new space will be their new PPP Head Office and as such there is no projection under the demand for new leased space.
- Various strategic projects initiated to meet 2010 deliverables e.g. Roodepoort Dog School (estimated R 200 million), 3 X 10111 Radio Control Centres in Eastern Cape (estimated R 100 million), shooting ranges (estimated R 100 million)
- SAPS leased residential accommodation for the personnel in previous financial years. Subsequently a decision was taken that no new residential leased accommodation will be procured. It is envisaged that the SAPS proposed PPP accommodation will accommodate their various leasing new requirements.



14.4 Specification of measurable objectives and performance indicators

Table 16:Trading entity measurable objectives, performance indicators and targets for maintenance

| Measurable<br>objectives                   | Performance<br>Measure or<br>indicator | Year - I<br>(2007/08)<br>Actual | Base<br>(2008/09)Year<br>estimate | Year  <br>(2009/10) | Year 2<br>(2010/11 | Year 3)<br>2011/12 |
|--|--|---------------------------------|-----------------------------------|---------------------|--------------------|--------------------|
| Agriculture                                |  | 3,348                           | 3,479                             | 6,614               | 7,731              | 8,740              |
| Arts & Culture                             |  | 27,340                          | 15,304                            | 19,224              | 22,467             | 25,399             |
| BCIP                                       |  | 0                               | 285                               | 428                 | 500                | 565                |
| Communication                              |  | 208                             | 0                                 | 0                   | 0                  | 0                  |
| Correctional<br>Services                   |  | 246,227                         | 431,184                           | 790,285             | 923,592            | 1,044,150          |
| Defence                                    |  | 277,774                         | 277.887                           | 400,296             | 467,819            | 528,884            |
| Education                                  |  | 169                             | 149                               | 224                 | 262                | 296                |
| Environmental<br>Affairs                   |  | 82,510                          | 54,714                            | 7,650               | 8,941              | 10,108             |
| Foreign Affairs                            |  | 386                             | 270                               | 406                 | 474                | 535                |
| GCIS                                       |  | 16                              | 23                                | 35                  | 41                 | 46                 |
| Health                                     |  | 188                             | 213                               | 319                 | 373                | 421                |
| Home Affairs                               |  | 4,431                           | 9,772                             | 11,009              | 12,866             | 14,545             |
| Housing                                    |  | 5                               | 7                                 | П                   | 13                 | 15                 |
| Justice &<br>Constitutional<br>Development |  | 139,810                         | 178,945                           | 246,563             | 288,154            | 325,767            |
| IDC  |  | 16                              | 100                               | 150                 | 175                | 198                |
| Labour                                     |  | 32,549                          | 4,931                             | 9,376               | 10,957             | 12,387             |
| Land Affairs                               |  | 2,134                           | 2,019                             | 2,617               | 3,058              | 3,457              |
| Mineral & Energy                           |  | 0                               | 0                                 | 0                   | 0                  | 0                  |
| National<br>Prosecuting<br>Authority       |  | 124                             | 50                                | 75                  | 88                 | 99                 |
| Parliament                                 |  | 0                               | 50                                | 75                  | 88                 | 99                 |
| Prestige                                   |  | 241,934                         | 196,271                           | 130,618             | 52,65              | 172,577            |
| President                                  |  | 1,549                           | 696                               | I,043               | 1,219              | I,378              |
| Provincial & Local                         |  | 196                             | 0                                 | 0                   | 0                  | 0                  |
| Public Protector                           |  | 71                              | 0                                 | 2,314               | 2,704              | 3,057              |



| Measurable<br>objectives  | Performance<br>Measure or<br>indicator | Year - I<br>(2007/08)<br>Actual | Base<br>(2008/09)Year<br>estimate | Year I<br>(2009/10) | Year 2<br>(2010/11 | Year 3)<br>2011/12 |
|---------------------------|--|---------------------------------|-----------------------------------|---------------------|--------------------|--------------------|
| Public Service &<br>Admin |  | 3                               | 0                                 | 0                   | 0                  | 0                  |
| Public Works              |  | 382,382                         | 481,100                           | 497,676             | 581,624            | 657,546            |
| SA Police Service         |  | 243,218                         | 315,003                           | 372,857             | 435,751            | 492,630            |
| SA Revenue<br>Services    |  | 482                             | 462                               | 693                 | 810                | 916                |
| SASSA                     |  | 52                              | 95                                | 0                   | 167                | 188                |
| Social Development        |  | 0                               | 0                                 | 143                 | 0                  | 0                  |
| Science &<br>Technology   |  | 1,555                           | 3,694                             | 15,967              | 18,660             | 21,096             |
| Sports & Recreation       |  | 0                               | 0                                 | 0                   | 0                  | 0                  |
| Statistics SA             |  | 161                             | 0                                 | 0                   | 0                  | 0                  |
| Trade & Industry          |  | 0                               | 0                                 | 0                   | 0                  | 0                  |
| Transport                 |  | 257                             | 406                               | 609                 | 712                | 805                |
| Treasury                  |  | 3,635                           | 3,676                             | 2,400               | 2,805              | 3,171              |
| Water Affairs             |  | 2,758                           | 17,441                            | 15,565              | 18,190             | 20,565             |
| Total                     |  | I,695,488                       | I,998,226                         | 2,535,242           | 2,962,892          | 3,349,640          |



| Measurable<br>objectives   | Performance<br>Measure or<br>indicator | Year - I<br>(2007/08)<br>Actual | Base Year:<br>(2008/09)<br>estimate | Year  <br>(2009/10 | Year 2)<br>(2010/11) | Year 3<br>2011/12 |
|--|--|---------------------------------|-------------------------------------|--------------------|----------------------|-------------------|
| Expenditure on<br>Public Works Capital   |  | 560,203                         | 1,155,019                           | 1,220,639          | 1,303,945            | I,603,000         |
| Planned Maintenance<br>expenditure as a<br>percentage of overall<br>expenditure    |  | 77%                             | 80%                                 | 76%                | 74%                  | 74%               |
| Efficiency   |  |                                 |                                     |                    |                      |                   |
| Maintenance<br>expenditure as % of<br>the Client's Capital<br>budget <sup>**</sup> |  |                                 |                                     |                    |                      |                   |
| Agriculture  |  | 57%                             | 17%                                 |                    |                      |                   |
| Arts & Culture   |  | 12%                             | 9%                                  |                    |                      |                   |
| Correctional Services  |  | 35%                             | 57%                                 |                    |                      |                   |
| Defence  |  | 418%                            | 215%                                |                    |                      |                   |
| Environmental Affairs  |  | 0                               | 0                                   |                    |                      |                   |
| Health   |  | 52%                             | 8%                                  |                    |                      |                   |
| Home Affairs   |  | 8%                              | 26%                                 |                    |                      |                   |
| Justice  |  | 67%                             | 54%                                 |                    |                      |                   |
| Labour   |  | 82%                             | 14%                                 |                    |                      |                   |
| Rural Development<br>and Land Reform   |  | 111%                            | 62%                                 |                    |                      |                   |
| Prestige   |  | 129%                            | 73%                                 |                    |                      |                   |
| Public Works   |  | 103%                            | 54%                                 |                    |                      |                   |
| SA Police Service  |  | <b>49</b> %                     | 44%                                 |                    |                      |                   |

**Notes:** Maintenance budgets are decentralised and spend on projects nationwide. Although processes are in place to monitor the expenditure and ensure full expenditure of budget, under-spending occurs due to number of factors; namely, conditions on site, change in scope of work, difficulties experienced by the contractors, and natural causes. However, 98% of the maintenance budget was spent during 2007/08.



# Table 17: The Maintenance Backlog (in Rands)

| Client                 | Number of Buildings in poor<br>and very poor condition | Total Expenditure required to bring buildings to good condition (R'000) |
|------------------------|--|---|
| Correctional Services  | 14   | 800,932,795   |
| Defence                | 363  | 3,191,500,715   |
| Police                 | 221  | 2,877,075,175   |
| Justice                | 0  | 0   |
| Other clients combined | 333  | 9,705,125,801   |
| Total                  | 931  | 16,574,634,486  |

Note: The required amount has been estimated to the value of R6500 per square meter. Buildings rating CI & C2 (Poor and very poor)

# 14.5 Reconciliation of budget with the plan

# Table 18: Allocation and Expenditure: Capital and Maintenance

| Client                 | Number of Buildings in poor<br>and very poor condition | Total Expenditure required to bring<br>buildings to good condition (R'000) |
|------------------------|--|--|
| Correctional Services  | 14   | 800,932,795  |
| Defence                | 363  | 3,191,500,715  |
| Police                 | 221  | 2,877,075,175  |
| Justice                | 0  | 0  |
| Other clients combined | 333  | 9,705,125,801  |
| Total                  | 93   | 16,574,634,486   |

**Note:** The Capital allocation represents the summary of 12 different budgets managed on behalf of the department's different Clients. The budgets are decentralized and spend on projects throughout the country. Although processes are in place to monitor the expenditure and ensure full expenditure of the budget, under-spending occurs because of a number of factors. These can be conditions on site unforeseen or foreseen, change of scope by client or difficulties experienced by contractor. A major under expenditure against Departmental budget was in respect of the facilities for the disabled persons and against Correctional Services was due to the low spending on the new prison in Kimberley. Maintenance allocation was fully spent.



Table 19: Nominal Expenditure on the Trading Entity (Maintenance only):

| Programme 2:<br>Maintenance only                        | Year - 2(2006/07)<br>(actual)<br>R'000 | Year - I (2007/08) (actual)<br>R'000 | Base yea (2008/09)r<br>(estimate)<br>R'000 | Nominal average annual<br>change (%)<br>R'000 | Year I (2009/10)<br>(budget)<br>R'000 | Year 2 (2010/11 (MTEF<br>projection)<br>R'000 | Year 3 2011/12<br>(MTEF projection)<br>R'000 | Nominal average annual<br>change (%)<br>R'000 |
|---|--|--------------------------------------|--|---|---------------------------------------|---|--|---|
| Agricul-<br>ture  | 5 484                                  | 3,348                                | 3,479                                      | -18%  | 6,614                                 | 7,731   | 8,740  | 40%   |
| Arts &<br>Culture                                       | 20 748                                 | 27,340                               | 15,304                                     | -6%   | 19,224                                | 22,467  | 25,399                                       | 19%   |
| BCIP  | 0                                      | 0                                    | 285  | 0%  | 428                                   | 500   | 565  | 27%   |
| Communi-<br>cation                                      | 32                                     | 208                                  | 0  | 225%  | 0                                     | 0   | 0  | 0%  |
| Cor-<br>rectional<br>Services                           | 247 081                                | 246,227                              | 431,184                                    | 38%   | 790,285                               | 923,592                                       | 1,044,150                                    | 38%   |
| Defence   | 233 819                                | 277,774                              | 277.887                                    | 10%   | 400,296                               | 467,819                                       | 528,884                                      | 25%   |
| Education   | 61                                     | 169                                  | 149  | 83%   | 224                                   | 262   | 296  | 27%   |
| Environ-<br>mental<br>Affairs                           | 101 496                                | 82,510                               | 54,714                                     | -27%  | 7,650                                 | 8,941   | 10,108                                       | -19%  |
| Interna-<br>tional<br>Relations<br>and Co-<br>operation | 561                                    | 386                                  | 270  | -31%  | 406                                   | 474   | 535  | 27%   |
| GCIS  |  | 16                                   | 23   | 22%   | 35                                    | 41  | 46   | 81%   |
| Health  | 320                                    | 188                                  | 213  | -14%  | 319                                   | 373   | 421  | 27%   |
| Home<br>Affairs   | 5 317                                  | 4,431                                | 9,772                                      | 52%   | 11,009                                | 12,866  | 14,545                                       | 14%   |
| Human<br>Settlement                                     | 0                                      | 5                                    | 7  | 20%   | 11                                    | 13  | 15   | 30%   |



| Programme 2:<br>Maintenance only                     | Year - 2(2006/07)<br>(actual)<br>R'000 | Year - I (2007/08) (actual)<br>R'000 | Base yea (2008/09)r<br>(estimate)<br>R'000 | Nominal average annual<br>change (%)<br>R°000 | Year I (2009/10)<br>(budget)<br>R'000 | Year 2(2010/11(MTEF<br>projection)<br>R'000 | Year 3 201 I/12<br>(MTEF projection)<br>R'000 | Nominal average annual<br>change (%)<br>R'000 |
|--|--|--------------------------------------|--|---|---------------------------------------|---|---|---|
| Justice &<br>Consti-<br>tutional<br>Develop-<br>ment | 151 915                                | 139,810                              | I 78,945                                   | 10%   | 246,563                               | 288,154                                     | 325,767                                       | 23%   |
| IDC  | 0                                      | 16                                   | 100  | 263%  | 150                                   | 175   | 198   | 27%   |
| Labour   | I 150                                  | 32,549                               | 4,931                                      | 1323%   | 9,376                                 | 10,957                                      | 12,387  | 40%   |
| Land Af-<br>fairs                                    | I 285                                  | 2,134                                | 2,019                                      | 31%   | 2,617                                 | 3,058                                       | 3,457   | 20%   |
| Mineral &<br>Energy                                  | 20                                     | 0                                    | 0  | -50%  | 0                                     | 0   | 0   | 0%  |
| National<br>Prose-<br>cuting<br>Authority            | 217                                    | 124                                  | 50   | -52%  | 75                                    | 88  | 99  | 27%   |
| Parliament   | 206                                    | 0                                    | 50   | -50%  | 75                                    | 88  | 99  | 27%   |
| Prestige   | 173 991                                | 241,934                              | 196,271                                    | 10%   | 130,618                               | 52,65                                       | 172,577                                       | -1%   |
| President  | 618                                    | I,549                                | 696  | 48%   | I,043                                 | 1,219                                       | 1,378   | 27%   |
| CGTA   | 0                                      | 196                                  | 0  | -50%  | 0                                     | 0   | 0   | 0%  |
| Public<br>Protector                                  | 218                                    | 71                                   | 0  | -84%  | 2,314                                 | 2,704                                       | 3,057   | 10%   |



| Programme 2:<br>Maintenance only | Year - 2(2006/07)<br>(actual)<br>R'000 | Year - I (2007/08) (actual)<br>R'000 | Base yea (2008/09)r<br>(estimate)<br>R'000 | Nominal average annual<br>change (%)<br>R°000 | Year I (2009/10)<br>(budget)<br>R'000 | Year 2(2010/11(MTEF<br>projection)<br>R'000 | Year 3 201 I/12<br>(MTEF projection)<br>R'000 | Nominal average annual<br>change (%)<br>R'000 |
|----------------------------------|--|--------------------------------------|--|---|---------------------------------------|---|---|---|
| Public<br>Service &<br>Admin     | 138                                    | 3                                    | 0  | -99%  | 0                                     | 0   | 0   | 0%  |
| Public<br>Works                  | 328 909                                | 382,382                              | 481,100                                    | 21%   | 497,676                               | 581,624                                     | 657,546                                       | 11%   |
| SA Police<br>Service             | 165 482                                | 243,218                              | 315,003                                    | 39%   | 372,857                               | 435,751                                     | 492,630                                       | 16%   |
| SA<br>Revenue<br>Services        | 674                                    | 482                                  | 462  | -16%  | 693                                   | 810   | 916   | 27%   |
| SASSA                            | 0                                      | 52                                   | 95   | 42%   | 0                                     | 167   | 188   | -29%  |
| Social<br>Develop-<br>ment       | I                                      | 0                                    | 0  | -50%  | 143                                   | 0   | 0   | -33%  |
| Science &<br>Technol-<br>ogy     | 20 489                                 | 1,555                                | 3,694                                      | 23%   | 15,967                                | 18,660                                      | 21,096  | 121%  |
| Sports &<br>Recreation           | 0                                      | 0                                    | 0  | 0%  | 0                                     | 0   | 0   | 0%  |
| Statistics<br>SA                 | 16                                     | 161                                  | 0  | 403%  | 0                                     | 0   | 0   | 0%  |
| Trade &<br>Industry              | 0                                      | 0                                    | 0  | 0%  | 0                                     | 0   | 0   | 0%  |
| Transport                        | 13                                     | 257                                  | 406  | 968%  | 609                                   | 712   | 805   | 27%   |



| Programme 2:<br>Maintenance only | Year - 2 (2006/07)<br>(actual)<br>R'000 | Year - I (2007/08) (actual)<br>R'000 | Base yea (2008/09)r<br>(estimate)<br>R'000 | Nominal average annual<br>change (%)<br>R'000 | Year I (2009/10)<br>(budget)<br>R'000 | Year 2(2010/11(MTEF<br>projection)<br>R'000 | Year 3 2011/12<br>(MTEF projection)<br>R'000 | Nominal average annual<br>change (%)<br>R'000 |
|----------------------------------|---|--------------------------------------|--|---|---------------------------------------|---|--|---|
| Treasury                         | I 856                                   | 3,635                                | 3,676                                      | 49%   | 2,400                                 | 2,805                                       | 3,171  | -2%   |
| Water<br>Affairs                 | I 000                                   | 2,758                                | 17,441                                     | 354%  | 15,565                                | 18,190                                      | 20,565                                       | 6%  |
| Total                            | 463   7                                 | I,695,488                            | 1,998,226                                  | 17%   | 2,535,242                             | 2,962,892                                   | 3,349,640                                    | 19%   |

**Note:** Due to the prevailing maintenance backlog, funds are limited and projects prioritised based on their national importance which leads to fluctuations in the amounts allocated per client per financial year. This will gradually change as the backlog is eliminated and User Asset Management Plans (UAMPs) become more effective tools in future planning. The nominal average increase is not based on specific projects, but illustrates the increase in overall spending over the MTEF period. This will be funded through the increase in accommodation charges as has been approved by National Treasury



 Table 20: Real Expenditure by Trading Entity

| Programme 2:<br>Maintenance only                  | Year - 2 (2006/07) (actual)<br>R'000 | Year - I (2007/08) (actual)<br>R'000 | Base year (2008/09) (estimate)<br>R'000 | Nominal average annual<br>change (%)<br>R'000 | Year I (2009/10)<br>(budget)<br>R'000 | Year 2 (2010/11(MTEF<br>projection)<br>R'000 | Year 3 201 I/12 (MTEF<br>projection)<br>R'000 | Nominal average annual<br>change (%)<br>R'000 |
|---|--------------------------------------|--------------------------------------|---|---|---------------------------------------|--|---|---|
| Agriculture                                       | 4,815                                | 2,797                                | 2,787                                   | -21%  | 5,036                                 | 5,595  | 6,042   | 33%   |
| Arts & Culture                                    | 18,218                               | 22,843                               | 12,259                                  | -11%  | 14,637                                | 16,261                                       | 17,558  | 13%   |
| BCIP  | 0                                    | 0                                    | 228                                     | 0%  | 326                                   | 362  | 391   | 21%   |
| Communication                                     | 28                                   | 174                                  | 0                                       | 211%  | 0                                     | 0  | 0   | 0%  |
| Correctional Serv-<br>ices                        | 216,952                              | 205,728                              | 345,379                                 | 32%   | 601,729                               | 668,470                                      | 721,801                                       | 31%   |
| Defence   | 205,307                              | 232,086                              | 222,588                                 | 5%  | 304,788                               | 338,594                                      | 365,608                                       | 19%   |
| Education   | 54                                   | 4                                    | 119                                     | 73%   | 171                                   | 190  | 205   | 21%   |
| Environmental<br>Affairs                          | 89,120                               | 68,939                               | 43,826                                  | -30%  | 5,825                                 | 6,471  | 6,987   | -23%  |
| International Rela-<br>tions and Coopera-<br>tion | 493                                  | 323                                  | 216                                     | -34%  | 309                                   | 343  | 370   | 21%   |
| GCIS  | 0                                    | 13                                   | 18                                      | 19%   | 27                                    | 30   | 32  | 23%   |
| Health  | 281                                  | 157                                  | 171                                     | -18%  | 243                                   | 270  | 291   | 20%   |
| Home Affairs                                      | 4,669                                | 3,702                                | 7,827                                   | 45%   | 8,382                                 | 9,312  | 10,055  | <b>9</b> %                                    |
| Human Settle-<br>ment                             | 0                                    | 4                                    | 6                                       | 25%   | 8                                     | 9  | 10  | 19%   |
| Justice & Consti-<br>tutional Develop-<br>ment    | 133,390                              | 116,814                              | 143,335                                 | 6%  | 187,735                               | 208,558                                      | 225,197                                       | 17%   |
| IDC   | 0                                    | 13                                   | 80                                      | 258%  | 114                                   | 127  | 137   | 21%   |
| Labour  | 1,010                                | 27,195                               | 3,950                                   | 1254%   | 7,139                                 | 7,930  | 8,563   | 33%   |
| Rural Develop-<br>ment and Land<br>Reform         | 1,128                                | 1,783                                | 1,617                                   | 25%   | 1,993                                 | 2,213  | 2,390   | 14%   |
| Mineral & Energy                                  | 18                                   | 0                                    | 0                                       | -50%  | 0                                     | 0  | 0   | 0%  |



| Programme 2:<br>Maintenance only    | Year - 2 (2006/07) (actual)<br>R'000 | Year - I (2007/08) (actual)<br>R'000 | Base year (2008/09) (estimate)<br>R'000 | Nominal average annual<br>change (%)<br>R'000 | Year I (2009/10)<br>(budget)<br>R'000 | Year 2 (2010/11 (MTEF<br>projection)<br>R'000 | Year 3 2011/12 (MTEF<br>projection)<br>R'000 | Nominal average annual<br>change (%)<br>R'000 |
|-------------------------------------|--------------------------------------|--------------------------------------|---|---|---------------------------------------|---|--|---|
| National Prosecut-<br>ing Authority | 191                                  | 104                                  | 40                                      | -54%  | 57                                    | 64  | 68   | 20%   |
| Parliament                          | 181                                  | 0                                    | 40                                      | -50%  | 57                                    | 64  | 68   | 20%   |
| Prestige                            | 152,774                              | 202,141                              | 157,213                                 | 5%  | 99,454                                | 0,484   | 9,299  | -6%   |
| President                           | 543                                  | I,294                                | 557                                     | 41%   | 794                                   | 882   | 953  | 21%   |
| Provincial & Local                  | 0                                    | 164                                  | 0                                       | -50%  | 0                                     | 0   | 0  | 0%  |
| Public Protector                    | 191                                  | 59                                   | 0                                       | -85%  | I,762                                 | ١,957   | 2,113  | 6%  |
| Public Service &<br>Admin           | 121                                  | 3                                    | 0                                       | -99%  | 0                                     | 0   | 0  | 0%  |
| Public Works                        | 288,802                              | 319,488                              | 385,362                                 | ۱6%   | 378,934                               | 420,963                                       | 454,549                                      | 6%  |
| SA Police Service                   | 145,303                              | 203,213                              | 252,318                                 | 32%   | 283,896                               | 315,384                                       | 340,546                                      | 11%   |
| SA Revenue Serv-<br>ices            | 592                                  | 403                                  | 370                                     | -20%  | 528                                   | 586   | 633  | 21%   |
| SASSA                               | 0                                    | 43                                   | 76                                      | 39%   | 0                                     | 121   | 130  | -31%  |
| Social Develop-<br>ment             | I                                    | 0                                    | 0                                       | -50%  | 109                                   | 0   | 0  | -33%  |
| Science & Tech-<br>nology           | 17,991                               | 1,299                                | 2,959                                   | 18%   | 12,157                                | 13,506  | 14,583                                       | 110%  |
| Sports & Recrea-<br>tion            | 0                                    | 0                                    | 0                                       | 0%  | 0                                     | 0   | 0  | 0%  |
| Statistics SA                       | 14                                   | 135                                  | 0                                       | 382%  | 0                                     | 0   | 0  | 0%  |
| Trade & Industry                    | 0                                    | 0                                    | 0                                       | 0%  | 0                                     | 0   | 0  | 0%  |
| Transport                           | 11                                   | 215                                  | 325                                     | 953%  | 464                                   | 515   | 556  | 21%   |
| Treasury                            | I,630                                | 3,037                                | 2,944                                   | 42%   | I,827                                 | 2,030   | 2,192  | -6%   |
| Water Affairs                       | 878                                  | 2,304                                | 13,970                                  | 334%  | ,85                                   | 13,165  | 14,216                                       | ۱%  |
| Total                               | 1,284,704                            | 1,416,614                            | 1,600,581                               | 12%   | 1,930,353                             | 2,144,457                                     | 2,315,544                                    | 13%   |

**Notes:** Due to the prevailing maintenance backlog, funds are limited and projects prioritised based on their national and strategic significance. This leads to fluctuations in the amounts allocated per client per financial year. The prioritisation process will therefore be assisted, for easy implementation, by the development and confirmation of User Asset Management Plans (UAMPs).



# 15. PROGRAMME 3: NATIONAL PUBLIC WORKS PROGRAMME

# 15.1 Objective of the programme

The primary objectives of the National Public Works Programme are to provide strategic leadership in the transformation, growth, development and regulation of the property and construction industries and related professions. It strives to improve the supply of skilled persons to the construction and property sectors. It also provides leadership and coordination in all spheres of government in the implementation of Expanded Public Works Programme. In addition this programme provides strategic guidance on best practices and uniformity in the management of state immovable assets. It further ensures economic, effective, efficient and equitable distribution of services delivered by DPW, through the development, management and coordination of overarching monitoring and evaluation activities. It has to be noted that EPWPI covered period I April 2004 to 31 March 2009. EPWPII, expected to cater for no less than 4,5 million beneficiaries to period ending 31 March 2014 will be commended on I April 2009.

The key sub-programmes within this programme include the following:

- Leading and coordination of Expanded Public Works Programme;
- Driving transformation of the property and construction sectors through development of empowerment programmes for the department as well as monitoring implementation of the Property and Construction Charters by private enterprises.;
- Regulation of the property and construction industries and related professions;
- Driving and providing support to national and provincial user and custodian departments on the implementation of GIAMA; and
- Monitoring and evaluating service delivery by DPW.
- Strategic Management of the Programme and effective Stakeholder Management.

# 15.2 Policies, Priorities and strategic Objectives

In line with the broader departmental objectives of the Department, the Policy, Strategy, Monitoring & Evaluation Branch will focus, among others, on the following:

- driving the transformation of the construction and property sectors;
- strengthening the capacity of the Branch to regulate the construction and property sectors; and
- promoting uniformity and best practice in the management of immovable assets; and
- implementing the overarching monitoring and evaluation framework.
- provide strategic management support to the core business of the department

On the other hand, Expanded Public Works Programme will focus on the following priorities

- The EPWP is planned, monitored and supported within public sector spheres
- Enhancement of delivery of the EPWP, to also include non public sector and ultimately private sector
- Community Works and Non State Sector initiatives are identified, scoped, funded and implemented so as to contribute to the EPWP 2 targets
- Infrastructure sector EPWP programme is directly supported within applicable Government programmes



- Enhancement of National DPW EPWP delivery capacity as implementer, leader and coordinator within areas of competence
- The EPWP is expanded acceptable levels within budgeting constraints.

# Table 21: Strategic objectives for Programme 3: National Public Works Programme

| No | Strategic Goal  | Strategic Goal Summary  |
|----|---|---|
| 1  | Transformation and regulation<br>of the construction and property<br>sectors to ensure economic<br>growth and development | Monitoring the implementation of empowerment strategies<br>within the department and implementation of Charters to<br>significantly increase participation of black people, especially<br>black women and youth, in these sectors. To this end following<br>will be undertaken: |
|    |   | - finalisation and monitoring of the implementation of PIP,   |
|    |   | <ul> <li>development of technical guidelines to align CIP to NCDP<br/>and monitoring the implementation,</li> </ul>   |
|    |   | <ul> <li>development of M&amp;E framework and system to monitor<br/>implementation of charters;</li> </ul>  |
|    |   | Regulation of the construction and property sectors. In this regard the Department will during this period –  |
|    |   | <ul> <li>re-introduce the amended Built Environment Professions and<br/>Expropriation Bills; and</li> </ul>   |
|    |   | • review the legal status of the Agreement Board;   |
|    |   | Review the Departments' White Papers; and   |
|    |   | Research on existing property legislation that impact on property development processes with the purpose of harmonisation.  |
| 2  | Efficient and effective strategic asset management  | Supporting National and Provincial User and Custodian<br>Departments are ready to implement GIAMA in terms of the<br>approved programme.<br>Finalise the remaining GIAMA guidelines;<br>Develop capacity to monitor GIAMA implementation.                                       |
| 3  | Job creation  | The creation of 4,5 million short and ongoing work<br>opportunities for poor and unemployed people in South Africa<br>so as to contribute to halving unemployment by 2014, through<br>the delivery of public and community services.  |
| 4  | A comprehensive HR Strategy<br>supporting the department's and<br>the construction and property<br>industries' objectives | Promoting skills development in the construction and property<br>sectors through implementation of Skills Development<br>Strategy, appointment of interns.  |



## 15.3 Situation Analysis

# 15.3.1 Policy, Strategy and Monitoring and Evaluation

The Policy, Strategy, Monitoring and Evaluation Branch continues to provide strategic direction for sustainable growth, transformation and development of the property and construction sectors. This is done through development of appropriate empowerment policies and strategies for implementation within Public Works family and roll-out to other spheres of government where practical.

Following the gazetting of the Construction and the Property Charters in 2007, the Unit continued to work in the Charter structures to prepare for application for Section 9 Sector Code status for both Charters. The Construction Transformation Charter Group (CTCG), with the support of the Minister of Public Works has submitted the application to the DTI which has been gazetted. The Property Group on the other hand decided to start with the establishment of the Property Charter Council (PCC) which is now fully functional. The PCC is currently finalising its plans for Section 9 submission where after the Minister will be expected to take necessary decisions.

The branch continues to promote enabling regulatory framework in the Construction and Property sectors for sustainable growth and stability. Strategic sessions with relevant bodies (both within and outside of the public sector) will be regularly consulted and related recommendations submitted to Minister for consideration.

Building on these achievements the department will continue during this year to focus on improving its performance in the implementation of its policies and programmes that support its key objectives. These include, but are not limited to,

- strengthening its research capacity to ensure that the Branch is a centre of expertise in relation to property and construction information; and
- strengthen its monitoring and evaluation capacity to ensure effective performance management and impact assessment of the department's programmes overall.
- monitoring the implementation of DPW's empowerment programmes to support the transformation of the sector such as the National Contactor Development Programme and the Property Transformation Strategy;
- implementation of the Skills Development Strategy;
- producing research papers to monitor the performance of the two sectors.

#### **Monitoring and Evaluation Unit**

The establishment of the overarching M&E unit within the Department created an opportunity in fulfilling the business intelligence function by monitoring performance of business units and identifying inefficiencies for quality assurance and improvement of service delivery for ensuring accountability and good governance. This therefore necessitates the provision of evidence based policy making, evidence based management, and evidence based accountability to inform decision-making. This is achieved by transforming existing departmental systems into an integrated system that is result-oriented and responsive to the demands for greater accountability in demonstrating results thereby ensuring value for money.

In effectively monitoring overall operations of business units, the unit has developed an M&E Framework that enables tracking down on progress of work in respect of planned activities and the assessment of policy implementation and results. This therefore determines policy relevance and fulfilment of objectives in terms of efficiency, effectiveness, impact and sustainability. The framework further creates a platform for evaluating whether the set objectives have been achieved and whether an impact was made.



M&E also work hand in glove with Financial Management thus ensuring related budgetary/performance alignments within Departmental programmes.

# Strategic Management Unit

The purpose of the unit is to ensure that all branch strategic inputs/ operational plans are aligned to the Medium Term Strategic Framework; Development Indicators; Government Strategic Reviews and incidental scenario planning, ensuring that all branches/departments are aligned to the Government Programme of Action, and to ensure that all departmental strategic objectives are aligned to the overall planning and budgeting process.

The unit is responsible for the following functions:

*Strategic Planning*: Responsible for business planning, development of the Strategic Plan, finalised consultative processes with all departmental units to harness both individual and common objectives of DPW, integration of the department's programme with the cluster programme of government i.e. submit relevant data; sift data/ recommendations coming out of Clusters and align those with DPW strategic thrusts

Knowledge Management: The function is responsible for creating a knowledge based, learning and sharing organization. The year 2009/10 will be critical as an integrated KM Strategy will be implemented to cover areas such as: information and knowledge gathering. This will assist in building DPW's corporate memory to enhance innovation & learning. Amongst other things, the KM team will ensure that there is centralised and easy to access Knowledge Centre resources, so that new employees could get up to speed faster. The development of the strategy was completed in 2008/09.

*Economic Research and Analysis*: Responsible for research and analysis of economic reports and socio-economic impact studies. The socio-economic impact studies are particularly significant as they assess the impact of Public Work's programmes in the achievement of the Medium-Term Strategic Framework priorities.

*Risk Management:* Ensure the department has proper risk management processes and systems and an overarching risk management aligned to the government-wide Risk Management Framework developed by National Treasury.

### 15.4 Analysis of constraints and measures planned to overcome them

The following table provides an indication of summary of constraints and measures that will be put in place to overcome them:



# Table 22: constraints and measures to overcome

| Constraints   | Measures to overcome   |  |  |  |  |  |  |  |
|---|--|--|--|--|--|--|--|--|
| Policy, Strategy and Monitoring and Evaluation                                      |  |  |  |  |  |  |  |  |
| Slow transformation despite the adoption of the Construction and Property Charters. | Finalise PIP technical guidelines for implementation;<br>Develop M&E tool and capacity to monitor<br>implementation of DPW's empowerment programmes<br>(CIP, PIP, EPWP, NCDP) and industry performance;<br>Support submission for section 9 applications to the<br>dti and establishment of the Councils to monitoring<br>implementation of the Charters |  |  |  |  |  |  |  |
| Ineffective and fragmented contractor development support                           | Alignment of contractor development programmes<br>with the National Contractor Development<br>Programme (NCDP).  |  |  |  |  |  |  |  |
| Lack of capacity within government to roll-out and implement GIAMA                  | Ensure application of approved GIAMA implementation structure by all relevant departments  |  |  |  |  |  |  |  |
| Lack of appropriate skills in the industries  | Implementation of the Skills Development Strategy<br>and consolidation of existing initiatives within DPW<br>and its Public entities   |  |  |  |  |  |  |  |
| Lack of capacity (human and capital) in discharging<br>M&E functions                | Capacitate the unit with relevant skilled personnel<br>(M&E Specialists) for effectively discharging M&E<br>functions  |  |  |  |  |  |  |  |
| Non compliance to reporting requirements as per<br>National Treasury Regulations    | Strengthen the coordination of M&E to ensure<br>uniformity of guidelines, criteria and reporting in<br>tracking programme performance  |  |  |  |  |  |  |  |
| Lack of an enabling system that complement the M&E Framework                        | Strengthen data collection, quality of data and information use at all levels through integrated PMIS  |  |  |  |  |  |  |  |
| Lack of strategic planning capacity in government                                   | Provide training and development   |  |  |  |  |  |  |  |
| Limited resources to mainstream risk<br>management and knowledge management         | Reprioritize to make funds available   |  |  |  |  |  |  |  |



### **Expanded Public Works Programme**

- The EPWP lacks authority to ensure compliance by implementers to EPWP principles as a result of:
  - Lack of legislative enforcement and enforcement tools/penalties
  - Lack of control over budgets
  - DPW administrative processes delay implementation of the EPWP
  - Lack of SLA's and performance indicators/measures
- There is a mismatch between political expectations and current programme objectives, targets and budgets.
- Problems occur with communicating key issues including for example exit strategies and daily wage rates. Definitions and understanding of the programme is unclear.
- There is insufficient promotion of safe working conditions for EPWP beneficiaries
- The EPWP is restricted in its ability to implement the programme as a result of:
  - Insufficient human resource capacity re programme management and technical capacity [encompassing all three spheres of Government]
  - Poor internal communication

# The EPWP has strong political and senior administrative support and buy in for the programme reflected at national, provincial and municipal level and is a Presidentially supported initiative. In addition there is evidence of strong grass root support (beneficiary & community) and will utilise that support to ensure that implementers comply

 The goal and purpose of the EPWP and how it operates will be clearly communicated to all stakeholders

## 15.5 Description of quality planned improvement measures

The following performance improvement measures will be employed by the unit to ensure sufficient capacity to implement the Units policies and priorities for the term:

- Develop requisite research capacity for the branch;
- Conduct impact assessments and environmental scans;
- Develop policy development capacity for the branch;
- Conduct regular reviews of legislation and policies;
- Improve policy monitoring capacity;
- Strengthen communication and interaction with stakeholders; and
- Strengthen the coordination of monitoring and evaluation within the department.



### 15.6 Property Industry Development Policy

The commercial property market in South Africa has grown exponentially in the past decade. Due to the imbalances in the property sector, however, historically disadvantaged individuals and communities have found themselves unable to benefit from that growth and subsequent returns. Despite the gazetting of the Property Charter in 2007 by The *dti*, transformation in the property sector remains low;

Against this background, and in pursuit of the socio-economic objectives of govern, the DPW National Intergovernmental Forum (DPWNIF) took a decision to commit its portfolio (land, buildings and other property services) to promote active participation of black people in property economy.

To that end, the DPWNIF approved the Strategy on BEE, Job Creation and Poverty Alleviation in November 2007. The strategy aims at providing property empowerment opportunities to BEE entities with more emphasis on 100% BEE enterprises. It also provides for the establishment of a Property Incubator Programme (PIP) which creates an enabling environment for providing opportunities and support to BEE enterprises. This strategy will be implemented during this term.

### **15.7 Policies and Priorities**

In its 2008/09 business plan, the Unit committed to review the department's White Paper, Public Works in the 21<sup>st</sup> Century, adopted in 1997 in order to determine its relevance to the current government and departmental policy priorities. Part of the review was to determine the extent to which the department has implemented commitments made in the White Paper. These reviews were not undertaken due to shortage of funds. Such review will therefore be one of the key priorities for this term.

Extensive work was done in the past year to amend Expropriation Act. Policy document and draft Bill were presented and approved by Cabinet and presented to Parliament. Due to unforeseen circumstances it was subsequently withdrawn. The process of approval of this Bill will be initiated again during this term.

A series of research will be undertaken in order for the department to determine policy intervention areas for further policy development.

#### 15.8 Asset Management Policy

#### 15.8.1. Government immovable Asset Management Act

Since the GIAMA was assented by President into an Act in 2007, the Unit has been hard at work providing support to user and custodian departments at National and Provincial spheres of government in preparation for implementation. To this date significant progress has been achieved. Comprehensive guidelines for the compilation of user and custodian asset management plans have been developed. Various other guidelines will be developed in 2009/2010.

In order to achieve the objectives of GIAMA at municipal level, the Unit is working with CGTA to develop the regulatory framework to govern immovable asset management in local government, in terms of existing legislation (Local Government: Municipal Systems Act, 2000 and Municipal Finance Management Act, 2003).



### 15.8.2 Property Empowerment Strategy

The Department has started the implementation of the Property BEE Strategy approved by DPWNIF with significant achievements. The finalisation of the Property Incubator Programme with its Technical Guidelines will give impetus to this strategy. The Unit provides guidance on the implementation of the strategy and monitors its impact.

Further, it is envisaged that the Property Charter Council monitoring tools and systems will be operational soon. This will be an important source of property sector empowerment information for the department.

### 15.8.3 Property management policies

The Department has developed a Rental Debtors Management Policy and is currently developing various other property management policies, such as -

- Immovable asset disposal;
- Maintenance of state-owned immovable asset;
- Acquisition of immovable asset;
- Use of own resources by client departments in undertaking capital & maintenance works;
- Advertising on state-owned immovable assets:
- State official residential accommodation; and
- Letting out of non-core space.

## 15.9 Custodial responsibilities

#### 15.9.1 Revision of the Expropriation Act

Expropriation is considered necessary in specific circumstances to ensure delivery on government's programmes (such as land reform or the provision of essential infrastructure). Government's power to expropriate property and rights therein is thus protected by the Constitution. A review of the Expropriation Act, 1975 is deemed necessary to (a) modernise the legislation; (b) ensure consistency with the provisions of the Constitution, especially the provisions dealing with property rights (clause 25); access to information (clause 32) and just administrative action (clause 33); and (c) address any other shortcomings.

The Expropriation Bill was withdrawn and will be reintroduced to the new Parliament to ensure that a wide variety of stakeholders had been consulted.

### 15.9.2 Land Reform on state land under DPW's custodianship

The Department continues to work closely with the Department of Land Affairs to facilitate the expeditious resolution of land claims on state land under its control, as well as the identification of surplus state land under its control that is suitable for land reform purposes. Particular emphasis is placed on the release of agricultural land to the Departments of Land Affairs and Agriculture for allocation to emerging farmers in terms of the *Land Redistribution through Agricultural Development (LRAD) Programme*.



In 2008/2009 (to date), the Minister has approved the release of 10 500 hectares of state land, valued at more than R50,4 million for land reform purposes.

# 15.9.3 Land Affairs Board

The Land Affairs Board was established to act as an independent advisor in respect of the value of property and rights therein to the whole of Government. However, in terms of its founding legislation (Land Affairs Act, 1987) organs of state other than the Department of Public Works are not obliged to make use of the Board's expertise.

In 2008/2009 (to date) the Board has considered 114 valuation reports, pertaining to 234 properties.

As part of the revision of the Expropriation Act, the Department is considering the status and role of the Board in advising organs of state on the value of property and rights therein.

### 15.10 Construction Industry Policy

The objective of this unit is to provide strategic leadership to the construction industry in terms of the transformation, growth and development, regulation and monitoring and evaluation of the performance of the sector. To achieve this objective, the Department will:

- Promote and monitor the implementation of construction policy, including
  - o promotion of skill development in the sector;
  - o promotion of transformation in the sector; and
  - o promotion of the profile and image of the construction industry.
- Monitoring the implementation of policy as it pertains to the performance of the construction industry and facilitate competitiveness and improvement programmes, including:
  - regulation of built environment professionals;
  - o promotion of innovation, research and technology development; and
  - o monitoring of labour and workplace practices (health and safety, HIV/AIDS).
- Monitoring economic and performance trends in construction and formulate strategies to promote:
  - o black economic empowerment;
  - o international cooperation;
  - o transformation in the material supply sector; and
  - o access to plant and equipment by black companies and individuals.



#### 15.10.1 Emerging sector

The Department has been implementing the Emerging Contractor Development Programme (ECDP) and the Vuk'uphile Programme with reasonable success over the past years. Both programmes target contracting enterprises in Grades I and 2 of the CIDB Register. A review of both programmes revealed several similarities between them. As a result, the two programmes have been combined and will be aligned with the NCDP framework.

The Contractor Incubator Programme (CIP) that target contractors in the CIDB grades 3 to 7 was piloted in 2005 and officially launched in December 2007. It has been implemented with reasonable success. The Department is currently in the process of aligning the CIP with the NCDP to enhance implementation. The NCDP principles will be promoted through out government.

In the medium term, the Department will continue with implementation of these initiatives with specific focus on:

- Finalising the development of mentorship as a regulated profession for the emerging sector;
- Developing targets to monitor performance improvements;
- Developing a Strategy to aligning the CIP with the NCDP and implementation guidelines to facilitate:
  - improving access to work opportunities by linking project allocation to the department's planning processes and the MTEF budgeting,
  - o institutionalising the CIP implementation in the operational and other units of the department,
  - improving the supply-side support measures including access to finance, mentorship and training, information and institutional support,
  - o improving contractor payments and project management environment;
  - o clustering of contractors to access large projects; and
- Improving the CIP Monitoring and Evaluation mechanism;
- Develop a Strategy to facilitate the implementation of the NCDP through the Infrastructure government departments and municipalities;
- Develop the NCDP Implementation Plan to rollout the NCDP within government;
- Provide on going technical support to government departments and municipalities on the NCDP strategy.

#### 15.10.2 Black Economic Empowerment

A comprehensive BEE strategy with targets was developed and adopted by the department and with the gazetting of the Construction Charter, the focus will be on developing a system to monitor and evaluate:

- degree of compliance;
- performance against set targets.



### 15.10.3 Monitoring and Evaluation Policy

A comprehensive overarching M&E strategy will be developed and operationalised at programme level.

## 15.11 Expanded Public Works Programme

The Expanded Public Work Programme was launched in April 2004 as a response to the agreements reached at the Growth and Development Summit (GDS) of 2003. The immediate goal of the EPWP Phase I was to help alleviate unemployment by creating at least I million work opportunities, of which at least 40% of beneficiaries would be women, 30% youth and 2% people with disabilities. During this period, the EPWP has created more than I million work opportunities (366 275 full-time equivalents) in infrastructure and construction, environmental services, and social or community services.

Various evaluation studies informed the design and development of the second phase of the EPWP. These studies include the Mid-Term Review (MTR), longitudinal and cross-sectional studies. The key issues emanating from the first phase of the programme were divided into those that impede the expansion of the programme and those that limit the impact of the programme.

The MTR of EPWP phase I was conducted in 2007. It assessed the EPWP's implementation against the performance indicators reflected in the logical framework developed at the start of the programme. The study looked at the relevance, efficiency, effectiveness, overall outcome and impact (current and potential) of the EPWP to date against the expected results and the overall quality and sustainability of the programme, as well as the changing context and demands of unemployment and job creation in South Africa.

The MTR found, amongst others, that, although the programme is meeting its targets, labour intensity is low and not increasing. It also found that integrating the EPWP into line function budgets reduces the appetite for risks, i.e., conducting projects more labour intensive is perceived as higher risk and officials are unwilling to risk their line function budgets for EPWP.

In areas of very high need for work, opportunities are relatively few - leading to "job rotation" and smaller impact per beneficiary (i.e., shorter employment, less income). Training requirements impeded upon growth and will do so even more if programme scale is increased further. Lastly, the MTR found that the EPWP is meeting job targets but jobs are too short.

The EPWP has been identified as a critical programme to respond to the economic crisis. This requires an intensified effort to upscale the current work opportunities targets of EPWP in the various sectors and in particular the non state sector. The programme is also expected to deliver decent work opportunities with a target of 500 000 jobs by December 2009 as communicated by the President in the State of the Nation Address.

Some of the strengths and opportunities of the programme are that it is innovative and well designed with a focus on poverty, supporting designated groups and creating employment for the unskilled. The EPWP has made a contribution to service delivery.

There is strong political and senior administrative support and buy-in for the programme reflected at national, provincial and municipal level. In addition there is evidence of strong grass root support (beneficiary & community). The EPWP brand is well recognized. Evaluation studies found that beneficiaries have benefited from participation in the programme.



The goal of EPWP phase 2 is to create 2 million full time equivalent (FTE) jobs<sup>2</sup> for poor and unemployed people in South Africa so as to contribute to halving unemployment by 2014, through the delivery of public and community services. (This will scale up from 210,000 FTE jobs per year in 2009/10 to 610 000 FTE jobs in 2013/14)<sup>3</sup>

Public bodies from all spheres of government (in terms of their normal mandates and budgets) and the Non-State sector (supported by government incentives), are expected to deliberately optimise the creation of work opportunities for unemployed and poor people in South Africa through the delivery of public and community services. Training and enterprise development will be implemented in sector specific programmes to enhance service delivery and beneficiary well-being.

The programme will be implemented in four sectors, namely, Social, Environment, Infrastructure and the Non-State sector. An important dimension of phase 2 will be the introduction of an incentive to public bodies to shift towards increased labour intensity. Performance will be measured in relation to targets for each province and municipality.

Three performance measures to be used are work opportunities, person-days of work and labour intensity. Targets will be based on the number of unemployed to be reached for a period of 100 days per annum, given the budgets of implementing bodies. The performance based allocation is based on minimum wages to be paid to beneficiaries. If targets are only partially met, allocations are adjusted downwards based on share of target that was met. The expectation is that there will be a gradual improvement of performance from year to year. The first table below gives the FTE targets per sphere of government for the next 5 years. The second table indicates the targets per sector in terms of FTEs and work opportunities.

|             | Local    | Provincial | National | Non-state | Totals      |
|-------------|----------|------------|----------|-----------|-------------|
| 2009 - 2010 | 61,922   | 117,554    | 22,698   | 8,696     | 210, 870    |
| 2010 - 2011 | 74, 371  | 136, 630   | 28, 999  | 20, 870   | 260,870     |
| 2011 - 2012 | 97, 342  | 181, 667   | 40, 991  | 41, 739   | 361, 739    |
| 2012 - 2013 | 125, 853 | 243, 527   | 56, 272  | 76, 522   | 502, 174    |
| 2013 - 2014 | 157, 086 | 320, 692   | 76, 570  | 130,435   | 684, 783    |
| Total       | 516, 573 | 1,000, 070 | 225, 531 | 278, 261  | 2, 020, 435 |

# Full Time Equivalent - Targets per Year and Sphere of Government

3 This equals 500 000 work opportunities in 2009 to 1,5 million in 2014



## **Target per Sector**

| Sector         | Work opportunities | Full Time Equivalents |
|----------------|--------------------|-----------------------|
| Infrastructure | 2 374 000          | 900 000               |
| Environmental  | I 156 000          | 350 000               |
| Social         | 750 000            | 500 000               |
| Non-state      | 640 000            | 280 000               |
| Total          | 4.5 million plus   | 2 million plus        |

As was the case in the first phase of the EPWP, funds for programmes will be allocated to national departments, provinces and municipalities through the normal budgeting process. However, in the second phase, those public bodies that are performing well will be able to access additional funds through the EPWP wage incentive (mentioned above), for which R 4.2 billion (see table below) has been made available over the Medium Term Expenditure Framework (MTEF). Based on a wage incentive of R50 per day, this would be sufficient to cover the costs of an additional 365 000 full time equivalents over the MTEF.

The projected allocations over the MTEF to departments, provinces and municipalities are summarised in the table below. It should be emphasised, however, that provinces and municipalities should also use their own budgets from their equitable share and own revenues to fund EPWP projects and programmes. Many are doing so already.

| REVISED DIVISION OF THE EPWP INCENTIVE ALLOCATION |            |             |             |             |  |  |  |  |  |  |
|---|------------|-------------|-------------|-------------|--|--|--|--|--|--|
| All figures in thousands                          | 2009 -2010 | 2010 -2011  | 2011 - 2012 | Total       |  |  |  |  |  |  |
| EPWP incentive for provinces                      | 151, 419   | 400, 000    | 800, 000    | 1, 351, 419 |  |  |  |  |  |  |
| EPWP incentive for municipalities                 | 201, 748   | 554, 000    | I, 108, 000 | I, 863, 748 |  |  |  |  |  |  |
| Non-state sector                                  | 80, 500    | 359, 621    | 308, 740    | 748, 861    |  |  |  |  |  |  |
| Provision for capacity to intermediary            | 22, 033    | 33, 149     | 56, 000     | ,  82       |  |  |  |  |  |  |
| Total cost to intermediary                        | 9, 500     | 21,030      | 18, 360     | 48, 890     |  |  |  |  |  |  |
| Total   | 465, 200   | I, 367, 800 | 2, 291, 100 | 4, 124, 100 |  |  |  |  |  |  |

Over the MTEF, two incentive grants, as well as an allocation for the Non-State sector participant employer organisations, have been created on the Public Works' vote as part of funding for the second phase of the EPWP. Initially, the EPWP incentive grant to provinces, municipalities and the non-state sector will be primarily for paying wages to EPWP workers in infrastructure related projects. The incentive scheme will be extended to all sectors in due course, though. To cover costs associated with the administration of these grants or allocations, amounts of R31.533 million in 2009/10, R54.179 million in 2010/11 and R74.360 million in 2011/12 have been provided over the MTEF. The success of the EPWP will be determined by the extent to which it will contribute towards the reduction of unemployment.



# 15.12 Reconciliation of Budget with the Plan

# Table 23: Allocation and Expenditure: Capital and Maintenance

| <b>F</b> inancial Vacu | Programme: 3 NPWP (R'000) |                    |               |  |  |  |  |  |
|------------------------|---------------------------|--------------------|---------------|--|--|--|--|--|
| Financial Year         | Final Allocation          | Actual Expenditure | % expenditure |  |  |  |  |  |
| 2004-2005              | 96 875                    | 96 875             | 100           |  |  |  |  |  |
| 2005-2006              | 140 226                   | 142 090            | 101.3         |  |  |  |  |  |
| 2006-2007              | 163 896                   | 163 896            | 100           |  |  |  |  |  |
| 2007/2008              | 222 704                   | 231 272            | 103.8         |  |  |  |  |  |

**Note:** Between 2005/06 and 2008/09, the programme shows an average increase in expenditure of 18 per cent, mainly because of the increase in the allocation for the EPWP.



# Table 24: Nominal Expenditure on Programme 3

| Programme 3:<br>National Public<br>Works Programme | Year -2<br>2006/07 (Actual) | Year -I: 2007/08<br>(Actual) | Base Year 2008/09<br>(Estimate) | Nominal Average<br>Annual Change (%)* | Year I<br>2009/10 (Budget) | Year 2<br>2010/11 (MTEF<br>projections) | Year 3<br>2011/12 (MTEF<br>projections) | Nominal<br>Average<br>Annual<br>Change (%)** |
|--|-----------------------------|------------------------------|---------------------------------|---------------------------------------|----------------------------|---|---|--|
| 3.1 CIDP   | 86 847                      | 104 310                      | 97 878                          | 6.97                                  | 106 444                    | 112 942                                 | 119 688                                 | 7%   |
| 3.2EPWP  | 70 406                      | 126 590                      | 124 709                         | 40                                    | 651 337                    | 6 5  66                                 | 2 550 255                               | 209%   |
| 3.3PIDP  | 751                         | 379                          | 10 154                          | 1264.88                               | 3 8                        | 12011                                   | 12 732                                  | 8%   |
| 3.4 Administration                                 | 0                           |                              |                                 |                                       | 0                          | 0                                       | 0                                       | 0  |
| Total<br>Programme 3                               | 158 004                     | 231 279                      | 232 741                         | 24                                    | 769 099                    | 740     9                               | 2 682 675                               | 137%   |

**Note:** The high average increase during 2006/07 and 2008/09 can be attributed to the capacity expansion relating to personnel and related costs regarding EPWP.

The following earmarked funds have been made available to The Expanded Public Works Programme (EPWP) resulting in the very sharp and high increases over the MTEF period:

R25 million in 2009/10, R50 million in 2010/11 and R50 million in 2011/12 for the expansion of EPWP unit

R154.3 million in 2009/10, R900 million in 2010/11 and R1.5 billion in 2011/12 as a conditional grant for the EPWP incentive grant to local government

R310.9 million in 2009/10, R467.8 million in 2010/11 and R791.1 million in 2011/12 as a conditional grant for EPWP incentive grant to provinces



Table 25: Real Expenditure on Programme 3

| Programme 3:<br>National Public<br>Works Programme | Year -2<br>(Actual) 2006/07 | Year -I<br>(Actual) 2007/08 | Base Year<br>(Estimate)<br>2008/09 | Real Average<br>Annual Change (%)* | Year I<br>(Budget) 2009/10 | Year 2<br>(MTEF projections)<br>2010/11 | Year 3<br>(MTEF projections)<br>2011/12 | Real Average<br>Annual Change (%)** |
|--|-----------------------------|-----------------------------|------------------------------------|------------------------------------|----------------------------|---|---|-------------------------------------|
| CIDP   | 86 847                      | 104 310                     | 98 217                             | 7                                  | 105 856                    | 2 04                                    | 118 749                                 | 7                                   |
| EPWP   | 70 406                      | 126 590                     | 125 142                            | 40                                 | 651 337                    | I 602 798                               | 2 550 255                               | 208                                 |
| PIDP   | 751                         | 372                         | 10 154                             | 1290                               | 3 8                        | 12 01 1                                 | 12 732                                  | 8                                   |
| Administration                                     |                             |                             |                                    |                                    |                            |   |   |                                     |
| Total Programme 3                                  | 158 004                     | 231 272                     | 233 513                            | 24                                 | 768 511                    | I 726 850                               | 2 681 736                               | 136                                 |
| Inflation rate based<br>on CPIX                    |                             |                             |                                    |                                    |                            |   |   |                                     |

**Note:** Expressed in real terms, expenditure for the programme increased by 24 per cent 2006/07 and 2008/09 financial years. Expenditure estimates over the over the MTEF period is expected to increase by 136 per cent.



# 16. PROGRAMME 4: AUXILIARY AND ASSOCIATE SERVICES

# 16.1 Objective of the programme

The programme makes provision for various services including compensation for losses incurred in the government assisted housing scheme when public servants fail to fulfil their obligations, assistance to organizations for the preservation of national memorials, grants in aid, meeting the department's protocol responsibilities regarding the procurement of logistical facilities for state functions as well as obligations in terms of skills development regarding the Sector Education and Training Authority.

# 16.2 Policies, priorities and strategic objectives

| No | Strategic Goal   | Strategic Goal Summary  |
|----|--|---|
| •  | • Efficient and effective<br>strategic asset<br>management | • The Department of Public Works must ensure proper planning for state owned and or utilized immovable assets and devise specific strategies to meet the demands of users; optimize the performance of the assets portfolio to achieve the socio-economic objectives of government. |
|    |  | <ul> <li>Providing funding to the Commonwealth War Graves Commission<br/>and the United Nations for maintaining national memorials.</li> <li>Providing logistical arrangements for State functions, such as State<br/>funeral, Presidential Inauguration, etc.</li> </ul>           |
|    |  | <ul> <li>Providing for the Department's obligations in terms of the National<br/>Skills Development Act, 1998 (Act 97 of 1998)</li> </ul>   |
|    |  | <ul> <li>Providing financial assistance for the Parliamentary Villages<br/>Management Board.</li> </ul>   |

# Table 26 Strategic objectives for Programme 4, Auxiliary and Associated Services

### 16.3 Situation Analysis

The main objective of the Auxiliary and Associated Services programme is to fund various auxiliary and associated services.

There are five main sub programmes:

- Compensation for Losses provides compensation for losses in the state housing guarantee scheme when public servants fail to fulfil their obligations.
- Assistance to Organisations for Preservation of National Memorials provides funding to the Commonwealth War Graves Commission and to the UN for maintaining national memorials.



- Parliamentary Villages Management Board provides financial assistance to the board.
- State Functions provides for the acquisition of logistical facilities for state functions.
- Sector Education and Training Authority contributes to the Construction Education and Training Authority (CETA)

## 16.4 Analysis of constraints and measures planned to overcome them

Some of the activities in this programme are unpredictable in nature and therefore difficult to make provision for. The department is responsible for the procurement of logistical facilities for state functions, such as: state funerals, Presidential Inaugurations, Celebration of children and women rights, etc. Functions relating to state funerals are difficult to predict in advance. Major challenges in the programme include the following:

- Under-funding: logistical arrangements for some of the state events can be very costly and often have to be funded through internal reprioritization which often compromises services delivery.
- Previous attempts to request funding for these unpredictable state events have not succeeded.

Regarding the transfer payment to the Commonwealth War Graves Commission, the major challenge is the fluctuations in the foreign exchange rate which is also very difficult to predict over the MTEF period. Adequate provision has to be made on the budget to ensure that negative foreign exchange fluctuations have the least impact on the budget allocation.

### 16.5 Description of planned quality improvement measures

Commitment from National Treasury is being sought to ensure that funding for unpredictable state events is sourced from their reserves.

International Relations unit will be used to fast track delivery of the Commonwealth War Graves Commission claim before the start of a new financial year.



# 16.6 Specification of measurable objectives

# Table 27: Measurable objectives / outputs, measures and targets for Programme 4: Auxiliary and Associated Services

| Sub-Programme                                  | Output   | Measure                                       | Target  |
|--|--|---|---|
| Preservation of<br>National Memorials          | War graves and National memorials maintained         | Timeous payment of transfers                  | 100%  |
| State functions                                | Successfully carrying out its obligations            | Number of functions logistically successfully | 100%  |
| Compensation for losses                        | Compensation cases involved                          | Number of cases                               | All cases payable   |
| Parliamentary Villages<br>Board (Grant-in-aid) | Transport subsidy to members of<br>Parliament        | Timeous payment of invoices                   | 100%  |
| Sector Education and<br>Training Authority     | Improvement of skills/knowledge<br>in various fields | Number of officials trained per<br>field      | According to the<br>skills/knowledge<br>development<br>plan |

# 16.7 Reconciliation of budget with the plan

# Table 28: Reconciliation of budget with the plan

|                | Programme 4: Auxilia       | Programme 4: Auxiliary and associated services |                               |  |  |  |  |  |  |
|----------------|----------------------------|--|-------------------------------|--|--|--|--|--|--|
| Financial Year | Final Allocation<br>(R000) | Actual Expenditure<br>(R000)                   | Percentage<br>Expenditure (%) |  |  |  |  |  |  |
| 2004-2005      | 41 822                     | 40556  | 97                            |  |  |  |  |  |  |
| 2005-2006      | 18 096                     | 14 976   | 83                            |  |  |  |  |  |  |
| 2006-2007      | 28 694                     | 26 298   | 92                            |  |  |  |  |  |  |
| 2007/08        | 22 831                     | 15 454   | 67.7                          |  |  |  |  |  |  |

**Note:** The expenditure fluctuates from year to year depending on the number and size of State functions to be held which is in some cases not known in advance.



# 17. EXPENDITURE BY PROGRAMME

# Table 29: Nominal Expenditure by Programme

| Programme                                    | Year -2<br>(actual)<br>2006/07 | Year - I<br>(actual)<br>2007/08 | Base Year<br>(estimate)<br>2008/09 | Nominal Average<br>Annual Change (%) I | Year I (budget)<br>2009/10 | Year 2<br>(MTEF projections)<br>2010/11 | Year 3<br>(MTEF projections)<br>2011/12 | Nominal Average<br>Annual Change (%)2 |
|--|--------------------------------|---------------------------------|------------------------------------|--|----------------------------|---|---|---------------------------------------|
| I. Administration                            | 625 205                        | 733 722                         | 687 317                            | 6                                      | 757 972                    | 738 535                                 | 893 820                                 | 9                                     |
| 2. Provision<br>of Land and<br>Accommodation | 2 187 985                      | 2 421 828                       | 3 195 491                          | 22                                     | 3 791 072                  | 4  63  29                               | 4 660 291                               | 14                                    |
| 3. National<br>Public<br>Works<br>Programme  | 158 004                        | 221 619                         | 232 741                            | 23                                     | 769 099                    | 740   9                                 | 2 682 675                               | 137                                   |
| 4. Auxiliary and<br>Associated<br>Services   | 158 004                        | 221 619                         | 232 741                            | 23                                     | 769 099                    | 740   9                                 | 2 682 675                               | 137                                   |
| 5. Special<br>Functions                      | 28 296                         | 0                               | 0                                  | 0                                      | 0                          | 0                                       | 0                                       |                                       |
| Total  | 3 157 494                      | 3 598 788                       | 4 348 290                          | 18                                     | 6 087 242                  | 8 381 902                               | 10 919<br>461                           | 36                                    |

**Note:** The average annual increase between the 2006/07 and 2008/09 financial years is 18% and can be mainly attributed to the augmentation of the Property Management Trading Entity in 2006/07. The average increase over the MTEF period is 36% which can mainly be attributed to the earmarked funds additionally to the baseline amount namely:

R15 million, R15 million and R315 million over the MTEF period for infrastructure

R465 million, R1.3 billion and R2.2 billion over the MTEF period for EPWP as conditional grants to Local Government and Provincial Government as incentive



Table 30: Real Expenditure by Programme

| Programme                                    | Year -2<br>(actual)<br>2006/07 | Year -I<br>(actual)<br>2007/08 | Base Year<br>(estimate)<br>2008/09 | Nominal Average<br>Annual Change (%) I | Year I (budget)<br>2009/10 | Year 2<br>(MTEF projections)<br>2010/11 | Year 3<br>(MTEF projections)<br>2011/12 | Nominal Average<br>Annual Change (%)2 |
|--|--------------------------------|--------------------------------|------------------------------------|--|----------------------------|---|---|---------------------------------------|
| I. Administration                            | 625 205                        | 733 724                        | 741 948                            | 9                                      | 777 972                    | 780 984                                 | 881 260                                 | 6                                     |
| 2. Provision of Land<br>and<br>Accommodation | 2 187 985                      | 2421 833                       | 3 300 678                          | 24                                     | 3 709 274                  | 4 062 055                               | 4 591 796                               | 12                                    |
| 3. National Public<br>Works Programme        | 158 004                        | 231 272                        | 233 513                            | 24                                     | 768 511                    | I 726 850                               | 2 681 736                               | 136                                   |
| 4. Auxiliary and<br>Associated<br>Services   | 26 298                         | 15 454                         | 25 853                             | 13                                     | 42 243                     | 28 849                                  | 30 581                                  | 12                                    |
| 5. Special<br>Functions                      | 28 296                         | 0                              | 0                                  | -50                                    |                            |   |   |                                       |
| Total  | 3 025 788                      | 3 402 283                      | 4 301 992                          | 19.44                                  | 5 298 000                  | 6 598 738                               | 8 185 373                               | 24                                    |

**Note:** Expressed in real terms, expenditure for the programme increased by average of 18 per cent 2006/07 and 2008/09 financial years. Expenditure estimates over the over the MTEF period is expected to increase by average of 24 per cent

# 18. MEDIUM TERM REVENUES

# 18.1 Departmental Revenue Collection

Other than the revenue generated through PMTE, the department also generates revenue mainly through letting properties and official quarters, as well as the sale of state owned land and buildings. Buildings that have been sold include military bases and properties that are no longer cost effective to maintain.



Table 31: Departmental revenue collection: DPW

| Description                   | 2005/06 | 2006/07 | 2007/08 | 2008/09   | 2009/10  | 2010/11 | 2011/12 | 2012/13 |
|-------------------------------|---------|---------|---------|-----------|----------|---------|---------|---------|
|                               | Actual  | Actual  | Actual  | Estimate* | Estimate | MTEF    | MTEF    | MTEF    |
| Current Revenue               | 22 257  | 25 512  | 20 505  | 20 000    | 20 648   | 20 970  | 21 469  | 22 542  |
| Tax Revenue                   |         |         |         |           |          |         |         |         |
| Non – tax revenue             | 22 257  | 25 512  | 20 505  | 20 000    | 20 648   | 20 970  | 21 469  | 22 542  |
| Capital revenue               | 72 830  | 52 545  | 59710   | 2 499     | 3 859    | 4 53 I  | 4 882   | 5 04    |
| Sale of capital assets        | 51 887  | 26 582  | 67 664  | I 000     | I 000    | I 500   | I 700   | I 700   |
| Financial transactions        | 20 943  | 25 963  | 6 624   | I 499     | 2 859    | 3 03 1  | 3 182   | 3 341   |
| Total Departmental<br>Revenue | 98 077  | 79 937  | 80 215  | 22 499    | 24 507   | 25 501  | 26 35   | 27 582  |

**Notes:** The revised disposal policy for the department has been designed such that it favors long term letting than the sale of capital assets. In the medium term, long term letting will lead to less revenue and this situation will improve over the long term period.

# 19 CO-ORDINATION, CO-OPERATION AND OUTSOURCING PLANS

## 19.1 Interdepartmental, Provincial and Local Government Linkages (EPWP)

The EPWP is implemented at national government level by various government clusters namely, social, economic and environmental clusters to enhance cooperation and improved coordination of EPWP. DPW provides technical support to municipalities countrywide to implement EPWP projects in line with the Division of Revenue Act.

# 19.2 Public Entities

Public entities reporting to the Department of Public Works are as follows:

- Construction Industry Development Board (CIDB)
- Council for the Built Environment (CBE)
- Agrément Board. (AB)
- Independent Development Trust (IDT)



# Table 32: Transfers to public entities over the MTEF period

| Name of public entity | Main purpose of public entity   | Transfers from the departmental budget |                 |                 |                 |                 |  |  |
|-----------------------|---|--|-----------------|-----------------|-----------------|-----------------|--|--|
|                       |   | 2007/08<br>MTEF                        | 2008/09<br>MTEF | 2009/10<br>MTEF | 2010/11<br>MTEF | 2011/12<br>MTEF |  |  |
| CBE                   | Regulate built environment profession   | 23 939                                 | 26 286          | 24   55         | 25 527          | 27 059          |  |  |
| IDT                   | Provided development management services to government  |  |                 |                 |                 |                 |  |  |
| CIDB                  | Develop Construction Industry   | 49 89 I                                | 41 891          | 59 269          | 63 665          | 65 959          |  |  |
| Agrément<br>Board     | Provide assurance via technical<br>approvals of fitness for purpose of non-<br>standardised construction products | 7 613                                  | 8 070           | 8 554           | 9 067           | 96              |  |  |
| Total                 |   | 81 443                                 | 76 247          | 91 978          | 98 259          | 102 629         |  |  |

**Note:** CIDB: Revenue is mainly generated from government transfers. In 2007/08 and 2008/09 the CIDB received government transfer of R 49.8 million and R 41.8 million respectively. Over the MTEF period, the allocation for transfer will be R 59.2 million for 2009/10, R 63.6 million for 2010/11 and R 65.9 million for 2011/12.

CBE: Revenue is mainly generated from government transfers. In 2007/08 and 2008/09 the CBE received government transfer of R 23.9 million and R 26.2 million respectively. Over the MTEF period, the allocation for transfer will be R 24.1 million for 2009/10, R 25.5 million for 2010/11 and R 27 million for 2011/12.

Agrement Board: On average receive transfer of R 9 million from the department which increases at the rate of 6 per cent to provide inflation.

IDT:The trust generates more than 50 per cent of income internally from its own operations and the rest from the capital base.

### 19.2.1 Construction Industry Development Board

The Construction Industry Development Board (cidb) is a Schedule 3A public entity established in term of the Construction Industry Development Board Act (2000) to provide strategic direction for sustainable growth, reform and improvement of the construction sector and its improved role in the economy. The cidb promotes an enabling regulatory and development framework for effective infrastructure delivery, improved industry performance, sustainable growth and transformation.

### 19.2.1.1 Strategic objectives (2009/10)

#### Organizational capacitation

In the context of the growth of the industry it is critical that capacity be increased to respond effectively to the needs of the industry. This capacity building process will reach its peak between the 2008/2009 and 2009/10 financial years, other things held constant, as is made evident by the increased budgetary requirements during the two financial years referred to. It should be noted, however, that capacitation will be on-going for staff and areas with a specialist focus. A gap has already been created in the PDM Programme and a quick turnaround is desperately required to ensure stability in this programme.



#### "Value-added" Service Delivery

The quality of service will be enhanced by increasing capacity and enhancing the performance of systems. The objective, however, is to go beyond the basics of service quality. It is planned that value-add will be realised through the Construction Contact Centres and the registration service, which are the service points to offer contractors and clients, as well as Phase II of the Registers. It is here that cidb will add value by creating an enabling environment through business-to-business linkages, contractor development and performance improvements.

#### • Research and Development Agenda

The framework for R&D has been approved by the Board. The focus now is to prepare for implementation and ongoing support to research institutions, cidb post graduate Conference series and Centres of Excellence. The focus is further contextualised as follows:

- Development of sustained R&D and academic capacity in support of the built environment and the construction industry, with a particular focus on developing capacity amongst black and women academics and researchers;
- **Increased and improved training** of built environment professionals, including a bursary and internship programme with a particular focus on black and women students;
- **Targeted research** in support of the needs of the built environment and the construction industry, with a particular focus on the needs of the public sector;
- **Technology transfer** to support the implementation of research outputs to achieve a positive impact in the built environment and the construction industry; and
- Transformation of the academic content and the academic and research infrastructure.

#### • Phase 2 of the Registers

A substantial amount of work has been put into the development of the cidb Best Practice Contractor Recognition Scheme and the cidb Best Practice Project Assessment Scheme. The development of these instruments, together with the establishment of best practice "clubs" and benchmarking activities have been prioritised for implementation and rollout. Key performance improvement priorities will be informed by:

- developmental objectives, including the National Contractor Development Programme, construction site health and safety, and enhancing infrastructure delivery skills;
- the Construction Industry Indicators (CIIs) identifying amongst others quality and client procurement capacity as priorities; and
- o other local and international trends such as environmental considerations.

# Procurement Reform

Procurement Reform will continue to focus on the maintenance of cidb Regulations, Standard for Uniformity (SfU) and enhancements through International benchmarking, research and development for improvements to Regulations and Standard for Uniformity.



### 19.2.1.2 Situation analysis

The construction industry in South Africa has experienced growth in the last few years, more pronounced in the last two to three years in particular. This exponential growth put strain on the cidb's resources as this level of growth was unprecedented. The challenges of skills, inadequate energy generation capacity, focus on quality, health and safety, and access to finance by the emerging sector threatened the robust infrastructure development that South Africa had not seen before. The events that led to the current global economic meltdown, albeit softer for South Africa, has dealt a hard blow to the economy and the construction industry in particular.

Our country should take this opportunity to refocus its development programmes, train its artisans and build capacity for the next round of boom in the construction industry.

### 19.2.1.3 Key programmes / projects for 2009/10

- **Construction register services:** The programme includes projects such as: service excellence, enhancement of software systems, efficient document handling and stakeholder communications
- **Procurement and delivery management:** Covering projects like: Improvement of public sector infrastructure delivery, procurement reform, practice notes, register of professional service providers, compliance enforcement and international benchmarking
- **Construction Industry performance:** Areas covered in this programme include: Institutional support, status reports and construction industry indicators, performance improvement, infrastructure delivery skills, NIMS and knowledge centre
- **Growth and contractor development:** Focusing on contractor development interventions and construction contact centres
- Corporate services
- Leadership, stakeholder relations and communication: Projects included under this programme are: Stakeholder management, Presidential / National government projects, research and development, fraud and corruption and corporate social investment

#### 19.2.2 Council for the Built Environment (CBE)

The organisation is an umbrella body against which all the Professional Councils in the country are affiliated. Working in conjunction with Public Works Legal Services unit, the CBE has embarked on a process of reviewing legislation governing the various Councils. It has also embarked on a skills development and has been involved in the recruitment of Cuban professionals.

#### 19.2.3 Agrément Board

Agrément South Africa is the national centre for the assessment and certification of non-standardized building and construction products and systems. In doing so, it provides assurance of fitness-for-purpose of such technologies which



optimize resource utilization and realize cost savings in the construction industry and promotes the process of integrated socio-economic development in South Africa.

Agrément South Africa seeks to promote the government's objectives of economic development, and raising living standards and prosperity for all the people of South Africa by encouraging and facilitating the use of innovative and non-standard construction products and systems through its certification scheme.

## 19.2.3.1 Strategic goals and Key Result Areas (KRA)

**Strategic goal I:** Agrément South Africa shall serve the consumer and user interest by providing assurance of fitness-forpurpose of innovative, non-standard construction products, materials or systems.

#### KRA I

Agrément shall increase the relevance of certification by addressing the following needs/thrusts of Government:

- National sustainability development strategy
- Green building initiatives
- Socio-economic aspects of products and systems with respect to national development.
- Energy saving aspects of building systems and products with SANS 204-1, 2 and 3 (and 4 when addressed by SABS).
- Agrément South Africa to become a legal entity.

# KRA 2

Agrément South Africa shall also strive to increase the:

- visibility of Agrément South Africa
- number of products and systems being certified
- international standing and recognition of Agrément South Africa
- awareness and encourage the efficient use of energy as a means of reducing gas emissions and contributing to sustainable development.

# KRA 3

Agrément South Africa shall embrace skills development within the Agrément Agency in order to:

- ensure the continuing number and high standard of Agrément applications and certification
- enable and encourage staff to specialise in relevant fields
- enable and encourage staff to conduct research projects
- operate a fully equipped building science laboratory and structural testing facility
- review Agrément evaluation criteria and develop new criteria



### 19.2.3.2 Situation Analysis

Agrément SouthAfrica has the sole mandate to evaluate alternate, innovative construction methods and have the infrastructure, criteria and knowledge to carry out this mandate. Agrément certifications are also recognised by neighbouring countries and other regions of Africa. Agrément South Africa also has international accreditation through the World Federation of Technical Assessment Organisations (WFTAO).

This being said, Agrément South Africa needs to increase its skilled personal compliment and the training of technical assessors and laboratory staff. In order to fulfil the need, an increase in the staff compliment from the current 12 to 25-20 is anticipated/planned, which will be executed once the requested increased budget is approved the Department of Public Works.

Agrément South Africa is presently experiencing administrative constraints and are investigating the implications of becoming a legal entity.

### 19.2.3.3 Key Programmes and outcomes

- Agrément South Africa disseminates correct, objective and relevant information to all concerned in respect of the technical, socio-economic, energy related issues and regulatory aspects of innovative technology and non-standard construction technology Increase the number of news letters and/or publications as a means of increasing awareness of Agrément South Africa and the services it offers
- Thermal criteria to be reviewed and updated and acquire new software to evaluate energy usage in terms of the new SANS standards.
- Agrément South Africa audits the quality management systems of all valid certificated products and systems on an annual basis.
- Increase the number of certificate reviews (three year validity) taking staff constraints into account.
- Transformation to increase the percentage of black staff and white women employed by Agrément South Africa to 80%.
- Agrément South Africa will continue to work with the construction sector to facilitate the introduction of cost effective, innovative technology and non-standardised building systems within the context of Government new priorities and olicies.
- Agrément South Africa will maintain international links with peer organisations and will attend the 14th Annual General Meeting of the World Federation of Technical Assessment Organisations (WFTAO) in Canada in September 2009.

### 19.2.4 Independent Development Trust (IDT)

IDT ceased to become a civil society organization and was listed as a schedule 2 public entity in 1999 with the main focus on implementing development projects that are commissioned by government departments.



### 19.2.4.1 Organizational strategic objectives

- o To attain sustainable livelihoods through people centred development interventions
- To pioneer innovative development solutions
- o To ensure excellence in service delivery

### **19.2.4.2** Situation analysis

As an expression of a universal compact to eradicate poverty, the Millennium Development Goals (MDGs), the Monterrey Consensus and the Johannesburg Plan of Action for Sustainable Development, all recognize the need for concerted interventions to measurably address poverty.

Similarly, South Africa's national development agenda affirms international development priorities. Since the dawn of democracy in 1994, government has focused, amongst other things, on developing and establishing the legislative framework, a policy agenda and programmes to improve economic growth, reduce unemployment and eradicate poverty as poverty eradication and employment creation have been priority policy objectives since 1994.

Given its national presence, reach into the rural vestiges of the country and track record in the design and implementation of Greenfield programmes, the IDT is positioned to be the dedicated development agency supporting government with the implementation of a comprehensive, integrated, anti-poverty strategy.

#### 19.2.4.3Key programmes for 2009/10

- Public-mandated Social Infrastructure: This comprises social infrastructure delivered, with additional social outcomes, for line departments at the behest of the Executive Authority. Such infrastructure would be paid for by the respective line-departments and the organisation would operate on a full-cost recovery basis.
- Community-mandated Social Infrastructure and Development: Social infrastructure delivered with
  additional social outcomes and social development initiatives, where the client is the community/CBOs with
  partners. The funding for such infrastructure would need to be sourced from a variety of places and would include
  direct contribution by the organisation (to be funded from its Trust monies).
- Community-based Investment mobilization: This programme would involve the mobilisation of funding for investment in community infrastructure and social development programmes, e.g., by accessing CSI or donor funds etc. The organisation would need to provide funding for the mobilisation efforts.
- Catalytic Programme Management Support: This would involve programme coordination/management of
  programme funds generated from different sources, including government, private sector and donors.
- International Technical Support & Exchange Programme: This programme involves engagement with other countries/regions to both learn and share knowledge in respect of poverty eradication. Should this be required, the initial focus of technical support provision will be limited to Southern Africa. This programme will be funded by the IDT. In addition, the organisation will explore the need for and the feasibility of positioning the IDT as the South African International Development Aid Agency. No such structure exists at present and this is a clear gap in the Shareholder's implementation mechanisms of its foreign policy.
- Strategic Interventions: These are programmes that the organisation undertakes in response to national or social policy priorities, or community-based, -driven or -mandated development initiatives in the communities where the organisation works. Such interventions would meet the organisation's overall poverty eradication mandate. These would be funded by the IDT.



Shareholder Directed Programmes: In this instance Shareholder is defined as the President, Executive Authority or Cabinet. It is envisaged that programmatic responses in response to national, political or social policy priorities will be identified during the course of a financial year or MTEF cycle (e.g., National Emergency Food Programme;ASGISA; and, Eradication of Mud Schools and Undesirable Structures) and that the organisation could in such an instance be mandated to design and implement such a programme at its own costs until the initiative can come on line for Treasury funding.

All four public entities will continue to implement the programmes in the current Medium Term Expenditure Framework Period.

# **19.3** Public Private Partnerships (PPPs)

The PPP procurement option was identified as one of the options for acquiring accommodation in terms of the PFMA of 1999 and Treasury Regulations. In terms of these, however, Client Departments believed they were able to drive accommodation PPP projects without the central involvement of DPW (apart from the acquisition of land) and despite the fact that this was DPW's mandate.

In the event Client Department-driven feasibility studies proved the PPP to be the preferred procurement option, the financial composition and risk management of the project was largely overseen by National Treasury's PPP unit. Technical management of the project, however, is overseen by the Client Department without the necessary custodial expertise on accommodation matters and only minor involvement of DPW. The PPP contract, once finalised, is signed by the Accounting Officer of the Client Department who will then commence with full responsibility for the management of the project throughout the life-cycle mostly excluding DPW.

This is found to be an undesirable situation as the encroachment of DPW's mandate led to interdepartmental conflict, unclear roles and responsibilities and also resulted in PPP projects of inconsistent technical standard which the Custodian (DPW) would be required to take over, manage and maintain at the end of the contract term.

Moreover, Client Departments are then relying on privately appointed project officers and transaction advisors who do not have the interest of the State and seek to maximize profits as they charge exorbitant fees and tend not to comply with professional registration that is required by the State before embarking on such an exercise.

A contradiction also exist where a multi-million rand capital project that is done by DPW outside a PPP concept will not get the necessary funding yet if the same project is then converted into a PPP which is driven by National Treasury, such a project will then get the necessary funding.

Also, PPPs tend to be costly and the private sector involvement in the PPP is up to a maximum period of 25 years and thereafter they withdraw their involvement after they have recovered the money invested including huge profits and then DPW as a custodian is expected to take-over the maintenance of the old facility yet it was not involved when the transaction was conceptualized, constructed and operated.



Furthermore, PPPs driven by National Treasury and Clients tends to put little or no emphasis on government transformation agenda and as a result do not comply to EPWP and NYS principles due to the fact that they are profit-oriented. Considering all the factors stipulated above there is a need to centralize infrastructure provision within DPW as it is its mandate. Client Departments cannot be expected to drive huge accommodation transactions that do not form part of their mandates without involving the custodian, DPW.

It is essential that accommodation PPPs should be driven by DPW so as to ensure that socio-economic objectives of Government in terms of creating job opportunities and permanent jobs through EPWP and NYS is not only centrally driven but also given a priority. For an instance, instead of having a private company constructing a building and benefiting from it for 25 years, such a transaction can be used to create permanent jobs for artisans to maintain such a building under the guidance of a building manager with a technical team that can be based on that facility for 25 years or more.

Finally, this then calls for a high level engagement between National Treasury and DPW to re-look the manner in which accommodation PPPs are handled so as to ensure that they advance socio-economic objectives of Government without compromising service delivery. A subsequent review of all legislation affecting accommodation PPPs will be necessary.



# PART C: PROGRAMME PLANS

# 20 PROGRAMME PLANS

| Strategic Objective I   |  | Ensure Effective Corporate Governance processes and sound resource management  |   |                               |                                |  |
|---|--|--|---|-------------------------------|--------------------------------|--|
| Key Performanc  | e Area   | Improve the department 's financial management control environment   |   |                               |                                |  |
| Outcome   | Output   | Indicator  | Target  | Timeframe                     | Responsibility                 |  |
| Sound financial<br>management<br>within the<br>department<br>and its trading<br>account | Unqualified audit<br>report  | Percentage to<br>completion  | All AG issues on<br>DPW (including<br>Trading Account)<br>2007/08 annual<br>report fully<br>addressed           | 31 March                      | CFO/<br>Programme<br>Managers  |  |
|   | DPW key activities<br>adequately funded.                           | Success rate.  | National Treasury<br>approves 30%<br>of additional<br>funds requested<br>through MTEF and<br>Adjusted Estimates | October/<br>November<br>2009. | CFO /<br>Programme<br>Managers |  |
| Strategic Object  | tive 2   | Establish an enabling environment for the creation of both short<br>and sustainable work opportunities for the unemployed. |   |                               |                                |  |
| Key Performanc  | e Area:  | Provide supply ch<br>BBBEE and the P   | nain services that a  | are geared at                 | promoting the                  |  |
| Outcome   | Output   | Indicator  | Target  | Timeframe                     | Responsibility                 |  |
| Work<br>opportunities<br>created  | Align the<br>Preferential targets<br>to benefit targeted<br>groups | Reports on<br>spending under<br>goods and services   | 80% spending on<br>BEE, SMME and<br>disabled people   | 31 March                      | CFO/<br>Programme<br>Managers  |  |
| Strategic Object  | tive: 3  | Contributing to a Alleviation  | the National Goal   | of job creatio                | on and Poverty                 |  |
| Key Performance Area:   |  | Create en enabling environment for promoting experiential learning through internship and learnership programmes           |   |                               |                                |  |
| Outcome   | Output   | Indicator  | Target  | Timeframe                     | Responsibility                 |  |



| Improved skills<br>base for DPW<br>Finance and<br>Supply Chain                | Competent interns<br>developed  | Number of trained  | 20 interns trained  | 31 March<br>2010                | CFO/ DDG<br>CORP<br>SERVICES |
|---|---|--|---|---------------------------------|------------------------------|
| Strategic Object  | tive:   | Improved service   | delivery  |                                 |                              |
| Key Performanc  | e Area:   | Creating an enabl  | ing environment   |                                 |                              |
| Outcome   | Output  | Indicator  | Target  | Timeframe                       | Responsibility               |
| Improved<br>service delivery<br>to meet clients<br>expectation                | Service Level<br>Agreements<br>signed with user<br>departments                              | Signed SLAs  | All user<br>departments enter<br>into SLAs with<br>DPW                                    | 31 March<br>2010                | CD: KAM                      |
| Strategic Object  | tive:   | Provide strategic<br>management  | e leadership for  | efficient and                   | effective asset              |
| Key Performanc  | e Area:   | Analyze and mon  | itor asset performa   | nce                             |                              |
| Outcome   | Output  | Indicator  | Target  | Timeframe                       | Responsibility               |
| Effective and<br>efficient asset<br>management<br>and GIAMA<br>implementation | Custodian Asset<br>Management Plan<br>(CAMP)  | Approved CAMP<br>document  | 100% completed<br>CAMP  | 31 August<br>2009<br>(Annually) | CD: PPM                      |
| Improved<br>Portfolio<br>Performance  | Energy Efficiency   | Energy savings   | 10% reduced<br>consumption<br>(kw/h) on<br>Government<br>Buildings                        | 31 March<br>2010                | CD: PPM                      |
|   | Compliance of<br>buildings for<br>people with<br>disabilities                               | Number of<br>state buildings<br>prioritized to be<br>made accessible<br>to people with<br>disabilities | 200 buildings<br>rehabilitated to be<br>made accessible<br>to people with<br>disabilities | March 2010                      |                              |
| Strategic Object  | tive:   | Provide efficient<br>GIAMA implement   | and effective stran   | tegic asset ma                  | anagement and                |
| Key Performanc  | e Area:   | Analyze asset per  | formance and cost   |                                 |                              |
| Outcome   | Output  | Indicator  | Target  | Timeframe                       | Responsibility               |
| Efficient and<br>effective asset<br>management                                | Financial analysis<br>of state and<br>leased portfolio<br>(social, economic,<br>functional) | Costed<br>alternatives /<br>enhancements in<br>UAMPs   | 30% analysis<br>concluded   | March 2010                      | CD: PA                       |



|   | Property<br>performance<br>standards (PPS)   | Completed PPS<br>and supporting<br>pilot study<br>in Pretoria<br>completed and<br>approved          | 100% complete  | March 2010   | CD: PA   |  |
|---|--|---|--|--|--|--|
| Valuation of<br>state property<br>portfolio | Valued state assets<br>to comply with<br>accrual accounting  | Assets values reflected on PMIS   | Remaining 30% of portfolio valued  | March 2010   | CD: PA   |  |
| Strategic Objec                             | tive:  |   | nd regulation of the<br>and development  | property indu  | stries to ensure                                   |  |
| Key Performanc                              | e Area:  | Implementation<br>Construction and  | of Construction<br>Property Industrie  | •  | to Transform                                       |  |
| Outcome                                     | Output   | Indicator   | Target   | Timeframe  | Responsibility                                     |  |
| Transformed<br>Construction<br>Industry     | Construction<br>projects<br>implemented<br>to effect<br>transformation in<br>the Construction<br>Industry  | Percentage of<br>construction<br>budget spent on<br>transformation of<br>the Construction<br>sector | 30% of<br>construction<br>Budget spent on<br>transformation of<br>the Construction<br>Industry   | 2009/2010  | DDG:<br>Operations                                 |  |
|   | Project above<br>R100m sub-<br>contracted to BEE<br>contractors  | All projects above<br>R100m   | 30% of tender on<br>projects above<br>R100m must be<br>subcontracted to<br>BEE contacts.   | 2009/2010  | DDG:<br>Operations and<br>All Regional<br>Managers |  |
| Strategic Objec                             | tive:  | Transformation of the Property Industry to ensure Economic growth and development                   |  |  |  |  |
| Key Performanc                              | e Area:  | Implementation of Industry  | of property strateg  | ies to transform   | n the <b>P</b> roperty                             |  |
| Outcome                                     | Output   | Indicator   | Target   | Timeframe  | Responsibility                                     |  |
| Transformed<br>property<br>Industry         | An increased<br>number of BEE<br>entities which<br>would actively<br>participate in the<br>property industry<br>to acquire the<br>necessary skills<br>and benefit from<br>the growth and<br>subsequent<br>returns. | Percentage<br>increase on<br>the number of<br>BEE entities<br>participating in<br>Property Industry | 10% Increase year<br>on year on the<br>number of BEE<br>entities (especially<br>women, youth<br>and disabled)<br>participating in the<br>Property Industry | 2009/10=<br>50% of the<br>total leasing<br>budget<br>expenditure | DDG:<br>Operations                                 |  |



| Strategic Object  | tive:   | Good Corporate   | Governance   |               |                    |  |
|---|---|--|--|---------------|--------------------|--|
| Key Performance   | e Area:   | Effective Implementation of Programmes                               |  |               |                    |  |
| Outcome   | Output  | Indicator  | Indicator Target Timeframe Response  |               |                    |  |
| Efficient<br>management of<br>all state-owned<br>properties   | Data integrity<br>maintained in<br>immovable asset<br>register  | Reliable and<br>accurate data on<br>asset register.                  | 80% of 136089<br>state-owned<br>properties to be<br>updated on asset<br>register as per<br>AG's requirements | 2009/10       | DDG:<br>Operations |  |
| Improved<br>debtors<br>management                             | Strategy on<br>debt collection<br>implemented   | Reduction in DPW<br>receivables                                      | 90% reduction in<br>debt outstanding<br>(debts 60 days and<br>older worth R2.7<br>million)                   | 2009/10       | DDG:<br>Operations |  |
| Statutory<br>Compliance<br>improved service<br>delivery       | Rehabilitation of<br>200 state-owned<br>buildings   | Buildings that<br>comply with<br>OHSA and NBRS                       | 53 state-owned<br>buildings<br>complying with<br>OHSA and NBRS   | 2009/10       | DDG:<br>Operations |  |
|   | State-owned<br>buildings accessible<br>to people with<br>disabilities   | Compliance<br>to standard<br>requirements                            | 156 state buildings<br>rehabilitated to<br>ensure accessibility<br>to people with<br>disabilities            | 2009/10       | DDG:<br>Operations |  |
| Strategic Object  | ive:  |  | ficiently developments for PAP Building  | ent and monit | oring of facility  |  |
| Key Performance   | e Area:   | Facilitate business  | planning in the de   | partment      |                    |  |
| Outcome   | Output  | Indicator  | Target   | Timeframe     | Responsibility     |  |
| Cost<br>effective and<br>environmentally<br>friendly building | Energy efficient<br>building,<br>environmentally<br>friendly , Law<br>maintenance const,<br>less carbon foot<br>print | Business plans<br>submitted to DG<br>and Minister end<br>of February | green star rating  | End May 2010  | CD: PAP            |  |



| Strategic Object  | tive:   | Permanent sustainable job creation   |   |                               |                |  |
|---|---|--|---|-------------------------------|----------------|--|
| Key Performanc  | e Area:   | Conduct performance reviews  |   |                               |                |  |
| Outcome   | Output  | Indicator  | Target Timeframe Responsib  |                               |                |  |
| 100 permanent<br>and 200<br>temporary job<br>creation<br>45 jobs EPWP<br>and 25 NYS | Project<br>reports during<br>construction phase | Measurable<br>number of jobs<br>created  | One report<br>per month on<br>progress of<br>project and<br>employment<br>report indicating %<br>of employed as in<br>the outcome | Feb 2009                      | CD: PAP        |  |
| Strategic Object  | tive:   | Develop building   | maintenance plans   | and programm                  | es             |  |
| Key Performanc  | e Area:   | Effective and effic  | ient maintenance p  | lans and progr                | ammes          |  |
| Outcome   | Output  | Indicator  | Target  | Timeframe                     | Responsibility |  |
| Developed plans<br>and programme  | DPW to appoint consultants                      | Strategic plan<br>and building<br>programme<br>presented<br>departmental<br>executive<br>management    | Completed plans<br>and programmes<br>adaptable to<br>all key client<br>buildings.   | September<br>2010             | CD: PAP        |  |
| Strategic Object  | tive:   | Implementation of government priority project  |   |                               |                |  |
| Key Performanc  | e Area:   | Effective and efficient project implementation within time, cost a quality                             |   |                               |                |  |
| Outcome   | Output  | Indicator  | Target  | Timeframe                     | Responsibility |  |
| Developed<br>project within<br>budget   | Meet priority<br>project deadline<br>and budget | Handover of<br>the project on<br>time or less than<br>two months<br>beyond targeted<br>completion date | Satisfactory<br>project completion  | Planned<br>completion<br>date | CD: PAP        |  |
| Strategic Object  | tive:   | Development of system  | project implemer  | ntation quality               | management     |  |
| Key Performance   | e Area:   | Developed project  | t QMS system  |                               |                |  |
| Outcome   | Output  | Indicator  | Target  | Timeframe                     | Responsibility |  |
| Developed<br>processes, plans,<br>procedures,<br>policies, project<br>templates     | Project QMS<br>documents                        | Number of<br>documents<br>developed  | One policy,<br>process,<br>procedure and<br>template per<br>month   | 3 years                       | CD: PAP        |  |



| Strategic Object                     | tive:  | Job creation   |   |             |  |  |
|--------------------------------------|--|--|---|-------------|--|--|
| Key Performance Area:                |  | EPWP is planned, monitored an supported  |   |             |  |  |
| Outcome                              | Output   | Indicator  | Target  | Timeframe   | Budget/<br>Responsibility                      |  |
| EPWP<br>marketed and<br>communicated | I. Changed<br>goal and focus<br>of the EPWP<br>communicated.   | I. Workshops and<br>briefing meetings<br>to communicate<br>changed goal of<br>EPWP.  | I. nine provincial<br>Workshops held<br>to communicate<br>changed goal. | I. Apr-2009 | CD:<br>Partnership<br>Support,<br>sectors, PMs |  |
|                                      | 2. Overall<br>communication<br>strategy<br>developed.  | 2. Sign boards with<br>EPWP logo.  | 2. 50% of EPWP<br>projects visited<br>well branded                      | 2. Jul-2009 |  |  |
|                                      | 3. Compliance<br>against visibility<br>requirements<br>promoted and<br>monitored   | 3. EPWP<br>established as<br>an endorsement<br>brand.  | 3. 90% of sector projects branded                                       | 3. Mar-2010 |  |  |
|                                      | 4. Specific<br>campaigns<br>developed for each<br>sector.  | 4. Sector projects,<br>awareness material<br>branded according<br>to the Corporate<br>Identity<br>Value of positive<br>stories | 4. Kamoso awards<br>held  | 4. Aug-2009 |  |  |
|                                      | <ol> <li>Communi-<br/>cations campaign<br/>to profile<br/>successes<br/>implemented</li> <li>Constructive<br/>critical debate<br/>around the<br/>EPWP promoted<br/>including labour<br/>intensive<br/>methodologies</li> </ol> | stories  | 5. ILO seminar  | 5. Aug-2009 |  |  |



| Strategic Objective:   |  | Job creation  | Job creation                       |                        |   |  |
|--|--|---|------------------------------------|------------------------|---|--|
| Key Performanc   | e Area:  | EPWP is planned, monitored an supported   |                                    |                        |   |  |
| Outcome  | Output   | Indicator   | Target                             | Timeframe              | Budget/<br>Responsibility   |  |
|  | <ul> <li>7. Beneficiary<br/>awareness<br/>increased.</li> <li>8. Information<br/>on progress<br/>of the EPWP<br/>against target<br/>communicated<br/>widely to the<br/>public</li> <li>9. EPWP<br/>established as<br/>an endorsement<br/>brand for non<br/>state contributors</li> <li>10 Compliance<br/>against visibility<br/>requirements<br/>promoted and<br/>monitored</li> </ul> |   |                                    |                        |   |  |
| EPWP<br>programme<br>management<br>roles and<br>responsibilities<br>between EPWP<br>Unit, sectors,<br>and spheres<br>clarified and<br>agreed | <ul> <li>I.Programme<br/>management</li> <li>arrangements</li> <li>refined [taking<br/>into account<br/>inputs from</li> <li>PM workshops</li> <li>and Steering</li> <li>Committee]</li> <li>2.Roles and</li> <li>responsibilities</li> <li>work shopped and</li> <li>agreed</li> <li>3.Programme<br/>management</li> </ul>  | I.Roles and<br>responsibilities<br>document showing<br>developed and<br>workshops held to<br>clarify roles. | 1. 9 workshops<br>(1 per province) | June-2009<br>Sept-2009 | CD:<br>Infrastructure,<br>CD:<br>Operations,<br>CD: M&E, CD:<br>Partnership |  |
|  | structures, roles<br>and functions<br>reviewed and<br>aligned  |   |                                    |                        | Support   |  |



| Strategic Objective:  |   | Job creation   |   |             |                   |  |
|---|---|--|---|-------------|-------------------|--|
| Key Performanc  | e Area:   | Delivery of EPWP is enhanced   |   |             |                   |  |
| Outcome   | Output  | Indicator  | Target  | Timeframe   | Responsibility    |  |
| Training funds,<br>courses and<br>service providers<br>are accessible | I.Training<br>funding strategy<br>developed with<br>DoL, SETAs,<br>other funders<br>and National<br>Treasury or the<br>Implementer        | I.I.Training funds<br>for EPWP secured<br>I.2.Training<br>protocol finalised<br>with DoL   | I. Funds secured<br>from DoL  | I. Apr-2009 | CD:<br>Operations |  |
|   | 2. Prioritised<br>training providers<br>accreditation<br>across sector  | 2. No. of Training<br>Providers<br>accredited and<br>accredited courses<br>registered with<br>DoL.   | 2. MoA and<br>service level<br>agreements with<br>DoL& other<br>funders | 2. Dec-2009 |                   |  |
|   | 3. Training supply<br>strategy <sup>4</sup> [including<br>review of<br>existing strategy]<br>developed as<br>requested [with<br>DoL/SETA] | <ul><li>3.1 training</li><li>Strategy developed</li><li>3.2 Operational</li><li>manuals in place</li><li>3.3 Monthly</li><li>reports</li></ul> | 3. Six providers<br>accredited per<br>province                          |             |                   |  |
|   | 4. Engage with<br>DoL undertaken<br>to pursue the<br>implementation of<br>the training supply<br>strategy                                 | 4. Staff<br>workshopped on<br>the New DoL<br>Procurement<br>procedure  | 4 all training staff<br>in Head Office &<br>provinces                   | 4.Apri-2009 |                   |  |
|   | 5. Generic training<br>policy finalised and<br>made available to<br>sectors   | 5.Training<br>framework policy<br>in place   | 5. All head office training staff                                       | 5. Apr-2009 |                   |  |



| Strategic Objective:                   |   | Job creation   |   |                           |                      |  |  |
|--|---|--|---|---------------------------|----------------------|--|--|
| Key Performance Area:                  |   | Delivery of EPWP is enhanced   |   |                           |                      |  |  |
| Outcome                                | Output  | Indicator  | Target  | Timeframe                 | Responsibility       |  |  |
| 2.3<br>SME<br>development<br>supported | I.Support the<br>review and<br>creation of<br>Enterprise<br>development<br>models at sub-<br>programme level<br>2.Secure resources<br>for enterprise<br>development from<br>relevant agencies<br>3.A forum of<br>EPWP enterprise<br>support<br>maintained and<br>managed which<br>sub-programmes<br>can access.<br>(In collaboration<br>with DTI, DWAF,<br>IDT) | I.models<br>developed<br>2.Resources<br>secured<br>3. Functional<br>forum maintained | <ol> <li>Vukuphile,<br/>WFW, NDPW<br/>coops; WfWet,<br/>Jobs for Growth<br/>3 out of the 5<br/>programmes</li> <li>Four progress<br/>reports</li> </ol> | I.Ongoing<br>2. Quarterly | I. CD:<br>Operations |  |  |



| Strategic Objective:                                |   | Job creation  |   |  |                               |  |
|---|---|---|---|--|-------------------------------|--|
| Key Performance Area:                               |   | 3. Community Work and Non State Sector initiatives identified, scoped, funded and implemented so as to contribute to the EPWP 2 targets                   |   |  |                               |  |
| Outcome   | Output  | Indicator   | Target  | Timeframe                              | Responsibility                |  |
| 3.2<br>Non-state sector<br>programme<br>implemented | <ol> <li>Pilot initiated<br/>and monitored</li> <li>Pilot assessed<br/>for impact,<br/>efficiency and<br/>effectiveness</li> <li>[potential to<br/>create work<br/>opportunities<br/>assessed]</li> <li>Arrangements<br/>for wider roll<br/>out developed</li> <li>[including target<br/>setting]</li> <li>Ongoing funding<br/>for roll out<br/>secured.</li> </ol> | <ul> <li>I.No of pilots<br/>completed</li> <li>2.Effectiveness and<br/>efficiency assessed</li> <li>3. Roll out<br/>arrangements<br/>finalised</li> </ul> | <ol> <li>4 pilots</li> <li>2. Implementation<br/>of Land Care<br/>programmes<br/>as part of the<br/>community work<br/>programme</li> </ol> | I.Aug-2009<br>2.Long term<br>3.Ongoing | CD:<br>Partnership<br>Support |  |



| Strategic Object   | tive:  | Job creation   |  |              |                       |  |
|--|--|--|--|--------------|-----------------------|--|
| Key Performanc   | e Area:  | Infrastructure sector EPWP programmes directly supported   |  |              |                       |  |
| Outcome  | Output   | Indicator  | Indicator Target Timeframe Responsib   |              |                       |  |
| 4.4<br>Technical,<br>training,<br>employment<br>conditions,  | I.Support for<br>sub-programmes<br>provided [training,<br>enterprise<br>development,   | 1.1 Support<br>strategies for<br>infrastructure sub-<br>programmes put in<br>place.  | I.I. Support<br>strategies for sub-<br>programmes put in<br>place  | I.I Apr-2009 | CD:<br>Infrastructure |  |
| enterprise<br>development<br>and exit strategy<br>support to | conditions of<br>employment,<br>technical support,<br>exits etc]   | 1.2 Support for<br>infrastructure<br>sub-programmes<br>implemented.  | I.2. Support for<br>sub-programmes<br>implemented  | I.2 Ongoing  |                       |  |
| Implementers<br>provided.                                    | 2.Support<br>interventions<br>monitored<br>to ensure<br>implementation   | 2. Monthly<br>infrastructure<br>sub-programme is<br>produced.  | 2. Monthly<br>infrastructure<br>sub-programmes<br>are produced and<br>analysed   | 2.Ongoing    |                       |  |
| 4.5<br>EPWP outputs<br>reporting<br>managed                  | <ul> <li>I.Sub-programme<br/>outputs are<br/>received from<br/>public bodies</li> <li>2.Data is reviewed<br/>and verified</li> <li>3.Target and<br/>blockage reports<br/>are produced</li> </ul> | <ol> <li>Sub-<br/>programme<br/>outputs are<br/>received from<br/>Public Bodies.</li> <li>Analysis reports<br/>showing targets<br/>and blockages are<br/>produced.</li> <li>Infrastructure<br/>reports are<br/>submitted to M&amp;E</li> </ol> | <ol> <li>Sub-programme<br/>outputs are<br/>received from<br/>Public Bodies a</li> <li>Analysis<br/>reports for sub-<br/>programmes<br/>showing targets<br/>and blockages are<br/>produced.</li> <li>Infrastructure<br/>reports are<br/>submitted to M&amp;E</li> </ol> | Quarterly    | CD:<br>Infrastructure |  |
|  | 4.Infrastructure<br>output reports<br>by public body<br>are submitted to<br>M&E timeously<br>[via developed<br>interface]  | timeously every<br>quarter   | timeously.   |              |                       |  |



| Strategic Object                    | tive:  | Job creation   |  |              |  |  |
|-------------------------------------|--|--|--|--------------|--|--|
| Key Performance Area:               |  | National DPW EPWP delivery capacity as implementer is enhanced<br>and support is provided to provinces |  |              |  |  |
| Outcome                             | Output   | Indicator  | Target   | Timeframe    | Responsibility                               |  |
| 5.1<br>NYS programme<br>implemented | I. Review and<br>enhance existing<br>NYS                   | I. Review report<br>on existing NYS<br>programme is<br>produced.                                       | I.Proposals from<br>review of NYS are<br>implemented                                   | I. June-2009 | CD:<br>Infrastructure<br>supported<br>by CD: |  |
|                                     | 2. Projects<br>identified for NYS                          | 2. NDPW Projects<br>identified for the<br>NYS programme.   | 2. NDPW<br>Projects to recruit<br>6,000 youth are<br>identified.                       | 2. Apr-2009  | Operations                                   |  |
|                                     | 3. Training funding secured                                | 3. Training funds<br>are available<br>for training<br>beneficiaries.                                   | 3. 5% value of<br>projects minimum<br>value available for<br>training of NYS<br>youth. | 3. Apr-2009  |  |  |
|                                     | 4.Youth recruited<br>and trained on<br>identified projects | 4. No. of youth<br>recruited and<br>trained.   | 4.12 reports on<br>NYS   | 4. Monthly   |  |  |
|                                     | 5. Exit facilitated<br>for NYS<br>beneficiaries            | 5. % of NYS youth placed on exit.  | 5. 10% of NYS<br>youth successfully<br>placed.   | 5. Mar-2010  |  |  |
|                                     | 6. EPWP reporting managed                                  | 6. NYS reported in<br>M&E reports  | 6. NYS work<br>opportunities<br>reported in<br>quarterly reported                      | 6. Quarterly |  |  |



| Strategic Objective:                                      |  | Job creation  |   |   |  |  |
|---|--|---|---|---|--|--|
| Key Performance Area:                                     |  | National DPW EPWP delivery capacity as implementer is enhanced<br>and support is provided to provinces  |   |   |  |  |
| Outcome   | Output   | Indicator   | Target  | Timeframe   | Responsibility   |  |
| 5.4<br>Vuk'uphile<br>building<br>programme<br>implemented | <ul> <li>I.Review<br/>framework<br/>documentation</li> <li>2.Funded projects<br/>identified for<br/>Vuk'uphile</li> <li>3.Vuk'uphile<br/>programme<br/>managed</li> <li>4. Training funding<br/>secured</li> <li>5.EPWP reporting<br/>managed</li> </ul> | <ul> <li>I.Review<br/>framework<br/>developed</li> <li>2.No of projects<br/>and project<br/>budgets identified</li> <li>3.Training funds<br/>secured</li> <li>4.Appointment<br/>of learner<br/>contractors</li> <li>5.Appointment of<br/>mentors</li> <li>6.Facilitate<br/>training provider<br/>appointments</li> <li>7.Completed<br/>training and<br/>learner projects<br/>implemented</li> </ul> | <ol> <li>Framework<br/>developed</li> <li>60 projects<br/>identified</li> <li>Sufficient<br/>Training funds<br/>secured for 60<br/>SMMEs</li> <li>Learner<br/>contractor<br/>appointed</li> <li>Mentors<br/>appointed</li> <li>Training<br/>providers<br/>appointed for all<br/>60 SMMEs</li> <li>60% of training<br/>completed. Project</li> <li>completed<br/>by learner<br/>contractors</li> </ol> | <ol> <li>June</li> <li>June</li> <li>June</li> <li>June</li> <li>June</li> <li>June</li> <li>June</li> <li>Jun</li> </ol> | CD:<br>Operations<br>supported<br>by CD:<br>Infrastructure<br>(review of<br>framework,<br>mentor funds<br>secured) |  |



| Strategic Object   | tive:   | Job creation   |  |                                   |                   |  |
|--|---|--|--|-----------------------------------|-------------------|--|
| Key Performance Area:  |   | National DPW EPWP delivery capacity as implementer is enhanced<br>and support is provided to provinces |  |                                   |                   |  |
| Outcome  | Output  | Indicator  | Target   | Timeframe                         | Responsibility    |  |
| 5.5<br>Building<br>services/SMEs<br>programme<br>implemented | I.Procurement<br>strategy agreed  | I. Finalised<br>procurement<br>strategy that<br>supports SMME<br>development                           | I. Procurement<br>strategy   | I. June<br>2009                   | CD:<br>Operations |  |
| (cleaning services<br>and horticulture)                      | 2.Contracts<br>identified for<br>building services/<br>SME  | 2. No of contracts identified  | 2. 20 contracts identified   | 2. June<br>2009                   |                   |  |
|  | 3.Training funding<br>secured<br>4.Existing and new<br>SMEs (including<br>cooperatives)<br>recruited and<br>trained | <ol> <li>Training funds<br/>secured</li> <li>No of SMEs<br/>recruited and<br/>trained</li> </ol>       | <ol> <li>Training funds<br/>secured</li> <li>20 SMEs<br/>(including<br/>cooperatives)<br/>recruited and<br/>trained</li> </ol> | 3. June<br>2009<br>4. Aug<br>2009 |                   |  |
|  | 5.Contract<br>implementation<br>monitored and<br>developmental<br>support provided                                  | 5. % of Contracts<br>executed against<br>contractual<br>requirements                                   | 5. 70% of<br>contracts<br>implemented as<br>required   | 5. March<br>2010                  |                   |  |



| Strategic Object   | tive:   | Job creation  |   |                           |   |  |
|--|---|---|---|---------------------------|---|--|
| Key Performanc   | e Area:   | EPWP is expanded  |   |                           |   |  |
| Outcome  | Output  | Indicator   | Target  | Timeframe                 | Responsibility                              |  |
| 6.1<br>New areas<br>of expansion<br>identified                 | <ul> <li>I.Public bodies<br/>where there<br/>is potential<br/>for new areas<br/>for expansion<br/>investigated</li> <li>2.Significant<br/>backlogs in service<br/>delivery identified<br/>as expansion for<br/>the EPWP</li> <li>3.Scoping of<br/>new initiatives<br/>supported and<br/>access to funding<br/>facilitated</li> <li>4.ABET strategy<br/>developed and<br/>implemented in<br/>collaboration<br/>with relevant<br/>stakeholders</li> </ul> | <ol> <li>Public Bodies<br/>with potential<br/>for new areas<br/>identified.</li> <li>New initiatives<br/>scoped and<br/>supported</li> <li>Opportunities<br/>in the Health<br/>Systems Trust<br/>report reviewed<br/>and the relevant<br/>departments<br/>consulted<br/>4.ABET Strategy in<br/>place</li> </ol> | 1. Work<br>opportunities<br>from new areas<br>of Expansion are<br>reported.                 | Mar-2010 and<br>ongoing   | CD:<br>Operations,<br>CD:<br>Infrastructure |  |
| Strategic Object   | tive:   | Provide strategic leadership to ensure effective and efficient asset management   |   |                           |   |  |
| Key Performanc   | e Area:   | Assessment of SI<br>Client Departmen  | DFs for selected M<br>nts   | lunicipalities a          | nd U-Amps for                               |  |
| Outcome  | Output  | Indicator   | Target  | Timeframe                 | Responsibility                              |  |
| Improved<br>service delivery<br>to meet clients<br>expectation | Integrated<br>Development<br>Plans incorporating<br>National<br>Government<br>Needs   | IDPs covering<br>National<br>Accommodation<br>needs.  | Client needs in<br>6 towns/cities<br>in 3 Provinces<br>incorporated into<br>municipal IDPs. | May –<br>November<br>2009 | D/ ICRP<br>CD/KAM                           |  |



| Key Performance Area:  |  | Development of accommodation r   | f options analysi<br>needs   | s for client  | departments'   |
|--|--|--|--|---|--|
| Efficiency and<br>effectiveness<br>in provision<br>of services to<br>clients | Feasibility studies<br>conducted on<br>preferred sites   | Sites cleared for<br>development   | 60 % of sites<br>should be State-<br>owned and 40 %<br>private-owned   | March 2010  | D/ ICRP<br>CD/PA<br>CD PS<br>CD PMT                                    |
| Key Performanc   | e Area:  | Creation of preci<br>NDPW needs in i   | ncts for client depa<br>dentified areas  | rtments' accor  | nmodation and  |
| Improved service<br>delivery   | Precincts created<br>to cater for<br>government<br>accommodation<br>needs in three<br>spheres of<br>government | Planned and<br>approved<br>government<br>precincts   | At least 6<br>Government<br>precincts in 3<br>cities and 3 towns   | Sept. 2009<br>for PTA<br>March 2010<br>(other areas). | D/ ICRP<br>CD/PA<br>CD PS<br>CD PMT                                    |
| Key Performanc   | Key Performance Area:  |  | Preparation of Development Plans for Client Department<br>accommodation and NDPW needs in identified areas.  |   |  |
| Efficient<br>provision of<br>accommodation<br>to clients                     | Development plans<br>for implementation<br>at precincts<br>completed and<br>implemented                        | Approval of<br>development plans<br>Projects<br>completed<br>according to<br>clients needs | Six development<br>plans for three<br>towns and three<br>cities<br>Projects executed<br>within specified<br>timeframes<br>and costs to<br>satisfaction of<br>clients | March 2010  | D/ ICRP<br>CD/PA<br>CD PS<br>CD PMT<br>CD: ICR & PM<br>D/P: E&M<br>RMs |
| Strategic Object   | tive:  | Transformation or growth and develo  | f Construction and opment  | Property Indus  | stries to ensure   |
| Key Performanc   | e Area:  |  | ovision of job oppor<br>s BEE contractors  | rtunities to You                                      | th,Women and   |
| Outcome  | Output   | Indicator  | Target   | Timeframe   | Responsibility   |
| Transformed<br>construction<br>industry                                      | Youth, women,<br>the disabled<br>participating in<br>execution of Inner<br>City Regeneration<br>projects       | Number of<br>NYS and EPWP<br>beneficiaries.<br>Budget allocation<br>spent on CIP.          | 200 EPWP<br>and 500 NYS<br>beneficiaries.<br>20 % of<br>construction<br>expenditure to<br>CIP contractors.   | April 09 to<br>March 2010                             | CD ICR&PM<br>D/P:E&M   |



| Key Performance Area:  |   | Capacity building and development of project managers   |   |   |   |
|--|---|---|---|---|---|
| Improved service<br>delivery   | Project managers<br>empowered   | Efficient and<br>knowledgeable<br>project<br>management staff   | All Regions and<br>H/O  | 3 Regions<br>for 1st three<br>Quarters and<br>four in the<br>last quarter | CD ICR&PM<br>D/PT&S<br>CD/HRM<br>CD PPM<br>(NIMS) |
| Strategic Object   | tive:   | Transformation of   | f Construction and  | Property indus  | stries  |
| Key Performanc   | e Area:   | Mainstreaming de<br>programmes  | signated groups in t  | he Property an  | d Construction                                    |
| Outcome  | Output  | Indicator   | Target  | Timeframe   | Responsibility                                    |
| Engendered<br>Property &<br>Construction<br>DPW<br>programmes                          | Developed<br>Gender, Youth<br>and Disability<br>Frameworks<br>Unit<br>Communication<br>Strategy<br>Developed Gender<br>Sensitive Indicators<br>Gender Forum<br>Disability Forum<br>Engendered<br>Departmental<br>Strategic Plan<br>Performance<br>Reports | No of women,<br>youth and people<br>with disabilities<br>participating in<br>the CIP and PIP<br>projects<br>Upgrade of<br>women and people<br>with disabilities in<br>the CIDB register<br>Collaborated<br>projects with<br>NYS, Vukuphile,<br>Human Capital<br>Investments | <ul> <li>25 Women in</li> <li>Construction.</li> <li>25 Women in</li> <li>Property</li> <li>20 People with</li> <li>Disabilities</li> <li>15 Youth in</li> <li>Construction</li> <li>15 Youth in</li> <li>Property</li> </ul> | 2009/10   | CD: GENDER  |
| Strategic Object   | tive:   | Role and relations  | ship  |   |   |
| Key Performanc   | e Area:   | -   | between spheres of<br>of relevant Act and   |   | -   |
| Outcome  | Output  | Indicator   | Target  | Timeframe   | Responsibility                                    |
| Effective<br>management<br>of relationship<br>between DPW<br>and other<br>stakeholders | Other spheres<br>of government<br>and institutions<br>engaged on issues<br>pertinent to DPW<br>business   | Improvement<br>on stakeholder<br>relations  | Implement 2014<br>programme   | Quarterly   | CD: IGR   |



| Strategic Objective:                     |   | Provide strategic leadership to ensure effective and efficient asset management  |   |                        |                  |  |
|--|---|--|---|------------------------|------------------|--|
| Key Performance Area:                    |   | To provide an integrated, holistic business/operational systems  |   |                        |                  |  |
| Outcome                                  | Output  | Indicator  | Target  | Timeframe              | Responsibility   |  |
| Integrated Asset<br>Management<br>System | Strategic<br>Immovable<br>asset planning,<br>immovable asset<br>management<br>acquisition,<br>maintenance and<br>management<br>and disposal,<br>and the financial<br>information<br>associated these<br>immovable asset<br>lifecycle. | System<br>developed within<br>Immovable Assets<br>Management<br>guidelines and<br>interoperable with<br>related systems<br>(WCS, PMIS,)<br>Immovable<br>Assets Financial<br>Management<br>interfaced to BAS<br>and other Financial<br>Systems<br>Immovable Assets<br>sub-system<br>Geo-referencing of<br>Immovable Assets<br>(GIS interface)<br>and Architectural<br>drawings of Assets<br>Water base<br>system<br>Upgrade of<br>Dolomite system | 100% system<br>development  | 2009/<br>2010/<br>2011 | CD IS            |  |
| Strategic Object                         | tive:   | Provision of efficient department and N  | ent, effective and ec<br>Ministry                                     | conomical lega         | l support to the |  |
| Key Performanc                           | e Area:   | Management of li   | tigation  |                        |                  |  |
| Outcome                                  | Output  | Indicator  | Target  | Timeframe              | Responsibility   |  |
| Reduced<br>litigation risks              | Sound legal<br>opinions provided  | Number of<br>working days<br>within which a<br>legal opinion is<br>provided  | 14 working days<br>from receipt of<br>full and proper<br>instructions | 2009/ 2010             | CD Legal         |  |



| Strategic Object  | tive:  | To provide strategic support to DPW's priorities and strategic pilla<br>by establishing, managing and coordinating international relation<br>at bilateral and multilateral level and to determine opportunitie<br>for international strategic partnerships and engagements. |  |                                       | tional relations<br>e opportunities |
|---|--|---|--|---------------------------------------|-------------------------------------|
| Key Performance Area:   |  |   | rdinate internation<br>Il and multilateral o<br>mers | · · · · · · · · · · · · · · · · · · · | •                                   |
| Outcome   | Output   | Indicator   | Target   | Timeframe                             | Responsibility                      |
| Cooperation<br>among the<br>countries of<br>the South to<br>promote<br>accelerated<br>development | Cooperation with<br>IBSA countries on<br>job creation and<br>skills development<br>(e.g. Establishment<br>of a Learning<br>Academy in<br>cooperation with<br>IBSA member<br>countries) | Possible increase<br>in the training<br>of qualified<br>professionals<br>in the built<br>environment  | DPW<br>Public Entities                               | 2009 – 2010                           | CD: IR                              |
| Strategic Object  | tive:  | Project managem   | ent support within                                   | Prestige accon                        | nmodation                           |
| Key Performanc  | e Area:  | Lessening security  | y breaches on Prest                                  | ige sites                             |                                     |
| Outcome   | Output   | Indicator   | Target   | Timeframe                             | Responsibility                      |
| Occupational<br>Health and Safety   | Development of<br>a safe working<br>environment for<br>staff<br>Emergency<br>evacuation plans  | Security awareness<br>program<br>02 evacuation<br>drills per year   | Staff<br>Staff                                       | Ongoing<br>Ongoing                    | D: Security                         |



| Strategic Objective:   |  | Efficient and effective human capital management in DPW   |  |                          |   |  |
|--|--|---|--|--------------------------|---|--|
| Key Performanc   | e Area:  | Implement integrated human resource plan  |  |                          |   |  |
| Outcome  | Output   | Indicator   | Target   | Timeframe                | Responsibility  |  |
| Effective<br>and efficient<br>management of<br>Learnerships,<br>Artisan Trainees,<br>Internships<br>and Young<br>Professionals<br>(YP) programme | Creation of a skills<br>bank; a pool of<br>suitably qualified<br>personnel     | Number of<br>trainees appointed<br>and positions filled   | 269 Young<br>Professionals (YP)<br>@ av. SL9<br>250 Interns @ av.<br>SL5<br>258 Learners<br>147 Artisan<br>Trainees<br>Learnership<br>Service Provider | On going                 | CD:HR   |  |
|  | Implementation<br>of the Cuban<br>Advisory<br>Programme                        | Number of<br>appointees<br>mentored   |  | March 2010               | D: Human<br>Capital<br>Investment   |  |
|  | Promote national<br>initiatives for talent<br>search and career<br>development | National institutes<br>under taken  | Talent database<br>and calendar for<br>planned events  | On going                 | D: Human<br>Capital<br>Investment   |  |
| Strategic Object   | tive:  | To provide independent investigative and consulting services to<br>effectively contribute to zero tolerance to fraud, theft, corruption<br>and other unethical conduct in the department. |  |                          |   |  |
| Key Performanc   | e Area:  | Fraud Awareness   | & Investigations   |                          |   |  |
| Outcome  | Output   | Indicator   | Target   | Timeframe                | Responsibility  |  |
| Awareness on<br>fraud prevention   | Updated fraud<br>prevention<br>Strategy and Plan                               | Fraud risk<br>assessment.   | Facilitation of<br>updating of<br>fraud prevention<br>strategy<br>Fraud awareness<br>workshop in all<br>regional offices.                              | I April 2009<br>Annually | CD: I/Audit &<br>Investigations<br>Dir: Fraud<br>Awareness<br>&Investigations |  |



| Strategic Object  | tive:  | Good corporate g   | overnance   |                  |                              |
|---|--|--|---|------------------|------------------------------|
| Key Performanc  | e Area:  | Ensure mobilization of sufficient funding  |   |                  |                              |
| Outcome   | Output   | Indicator Target Timeframe   |   | Responsibility   |                              |
| Ensure<br>mobilisation of<br>sufficient funding<br>to fulfil custodian<br>role  | Negotiate with<br>NT to return the<br>Capital funding to<br>the TA   | Budgets allocated<br>to TA based on<br>UAMPS                                     | All related budgets<br>centralised with<br>TA                 | 31 March<br>2010 | CD: Trading<br>Account / CFO |
|   | Negotiate with NT<br>to retain proceeds<br>from disposals  | Proceeds raised<br>from disposals<br>given back to TA<br>for capitalisation      | Full or portion of proceeds retained                          | 31 March<br>2010 | CD: Trading<br>Account / CFO |
| Strategic Object  | tive:  | Transformation an economic growth  | nd regulation of the and development                          | property indu    | stries to ensure             |
| Key Performanc  | e Area:  |  | c leadership for the Construction a                           |                  |                              |
| Outcome   | Output   | Indicator  | Target  | Timeframe        | Responsibility               |
| Improved<br>performance,<br>growth and<br>development of<br>the construction<br>and property<br>sectors                             |  | Research reports<br>accepted by<br>management                                    | Comprehensive<br>analysis<br>reflecting DPW<br>interventions. | On going         | DDG: Policy                  |
| Increased<br>participation of<br>black people,<br>particularly<br>women and<br>youth in the<br>construction and<br>property sectors | Series of<br>research reports<br>that indicates<br>intervention points<br>to effect growth,<br>development and<br>transformation of<br>both industries | Achievement of<br>set targets  | 15% year-on- year<br>increase.                                | On-going         | DDG: Policy                  |
|   | Increased number<br>of BEE enterprises,<br>especially women<br>and youth owned<br>enterprises, in<br>the construction<br>and property<br>industries.   | Monitoring of the<br>implementation of<br>BEE strategies in<br>DPW's activities. | Achievement of<br>set targets                                 | On-going         | DDG: Policy                  |



| Adequately<br>capacitated<br>industries   | Increased<br>government<br>procurement<br>spend on BEE<br>companies  | Implementation<br>of the skills<br>development<br>strategy by DPW<br>and its Entities. | Finalisation and<br>approval of the<br>Skills Development<br>Strategy.  | On-going        | DDG: Policy    |  |  |
|---|--|--|---|-----------------|----------------|--|--|
| Strategic Objective:<br>Skills development strategy that<br>addresses the challenges in the<br>skills pipeline.             |  | economic growth  | Transformation and regulation of the property industries to ensure economic growth and development                        |                 |                |  |  |
| Key Performanc  | e Area:  | Regulate the Comprofessions  | nstruction and Pro  | operty Industri | es and related |  |  |
| Outcome   | Output   | Indicator  | Target  | Timeframe       | Responsibility |  |  |
| Effective<br>legislative<br>framework<br>for DPW's<br>Public Entities<br>to ensure<br>achievement<br>of DPW's<br>objectives | Review of<br>legislation<br>governing DPW's<br>public entities and<br>consideration of<br>founding legislation<br>where necessary. | Proposed<br>interventions<br>approved by<br>management                                 | Effective legislative<br>environment for<br>Public Entities to<br>achieve DPW's<br>objectives                             | On-going        | DDG: Policy    |  |  |
| Effective<br>management of<br>Government's<br>Immovable<br>Assets   | GIAMA<br>Implementation<br>Plan, including<br>planning, custodian<br>and operations<br>guidelines                                  | Comprehensive<br>Implementation<br>plan  | Publication<br>of GIAMA<br>Implementation<br>Plan by the<br>Minister  | April           | DDG: Policy    |  |  |
|   | Consultation of<br>key stakeholders<br>on the<br>Expropriation<br>policy and draft Bill  | Extensive<br>consultation  | All key<br>stakeholders<br>consulted and<br>their comments<br>taken into account<br>in the amendment<br>of the draft Bill | On-going        | DDG: Policy    |  |  |



| Strategic Object  | tive:   | Job Creation  |   |              |                |  |
|---|---|---|---|--------------|----------------|--|
| Key Performanc  | e Area:   | Contribute to the National Public Works Programmes  |   |              |                |  |
| Outcome   | Output  | Indicator   | Target  | Timeframe    | Responsibility |  |
| Increased<br>contribution to<br>government's<br>social objectives   | Research to<br>supplement<br>current<br>government<br>initiatives that<br>contribute to<br>the principles of<br>NPWP                      | Harnessing existing<br>research efforts<br>that will contribute<br>to the principles of<br>NPWP | Research reports  |              | DDG: Policy    |  |
| Strategic Object  | Strategic Objective:  |   | corporate gover   | nance and se | ound resource  |  |
| Key Performanc  | e Area:   | Institutionalizatio   | n of monitoring and   | d evaluation |                |  |
| Outcome   | Output  | Indicator   | Target  | Timeframe    | Responsibility |  |
| Operationali-<br>sation of<br>M&E - creating<br>understanding<br>of the unit's<br>functionality   | M&E Policy/<br>strategy   | Operationalisation<br>of M&E - creating<br>understanding<br>of the unit's<br>functionality      | Milestones<br>achieved in<br>Development and<br>implementation<br>of M&E policy/<br>strategy (guided<br>by the GWM&E<br>Policy Framework<br>and the nine<br>constitutional<br>values and<br>principles) |              | CD: M&E        |  |
| Monitor<br>operations of<br>business units<br>for improved<br>service delivery,<br>evaluating<br>programme/<br>project<br>performance and<br>impact | Provide ongoing<br>support and<br>regular interaction<br>with Managers and<br>their respective<br>business units on<br>M&E related issues | Business Units  | Improved buy-in<br>and Compliance to<br>reporting   | 2009/10      | CD: M&E        |  |



| Determine<br>measurable<br>performance<br>standards                               | Continued<br>improvement<br>of qualitative<br>and quantifiable<br>indicators and<br>targets that serve<br>as reliable means<br>to measure<br>achievements | Business Units              | Reliable, relevant<br>and verifiable<br>Economy,<br>efficiency,<br>effectiveness and<br>equity indicators; | 2009/10<br>Quarterly             | CD: M&E        |  |  |
|---|---|-----------------------------|--|----------------------------------|----------------|--|--|
| Develop web<br>based system<br>that is integrated<br>into the existing<br>systems | Functional web<br>based M&E system  | Business Units              | An enabling<br>system that<br>complement the<br>M&E Framework  | 2009/10 (Q2)                     | CD: M&E        |  |  |
| Strategic Object  | Strategic Objective:  |                             | corporate gover  | nance and so                     | ound resource  |  |  |
| Key Performanc  | e Area:   | Conduct Impact Evaluation   |  |                                  |                |  |  |
| Outcome   | Output  | Indicator                   | Target   | Timeframe                        | Responsibility |  |  |
| Effective use of<br>data depicting<br>performance<br>trends of<br>business units  | Impact evaluation<br>reports  | Business Units              | Assessment of<br>programme/<br>project outcomes<br>to measure the<br>impact made                           | 2009/10<br>Monthly/<br>Quarterly | CD: M&E        |  |  |
| Strategic Object  | ive:  | Ensure effective management | corporate gover  | nance and so                     | ound resource  |  |  |
| Key Performance   | e Area:   | Reporting Compli            | ance Monitoring  |                                  |                |  |  |
| Outcome   |   |                             |  |                                  |                |  |  |
| euccome   | Output  | Indicator                   | Target   | Timeframe                        | Responsibility |  |  |



| Strategic Object  | tive:  | Ensure effective management  | corporate gover  | nance and so   | ound resource  |  |  |
|---|--|--|--|--|----------------|--|--|
| Key Performanc  | e Area:  | Develop DPW str  | ategic plan  |  |                |  |  |
| Outcome   | Output   | Indicator  | Target   | Timeframe  | Responsibility |  |  |
| Improved service<br>delivery to client<br>department  | DPW strategic<br>plan  | Strategic plan<br>presented to<br>Parliament on time   | Completed DPW<br>strategic plan  | 7 days before<br>Minister<br>presents<br>DPW budget<br>speech to<br>Parliament | CD: SMU        |  |  |
| Strategic Object  | Strategic Objective:   |  | corporate gover  | nance and so   | ound resource  |  |  |
| Key Performanc  | e Area:  | Facilitate business  | planning in the de   | partment   |                |  |  |
| Outcome   | Output   | Indicator  | Target   | Timeframe  | Responsibility |  |  |
| Efficient use of<br>the budget in<br>line with PFMA<br>prescripts and<br>improvement in<br>service delivery           | Business Plans   | Alignment of unit<br>/ region business<br>plans to branch<br>business plans and<br>DPW strategic<br>plan | businessunits and RegionalbranchOffices supporteds plans andto prepare own |  | CD: SMU        |  |  |
| Strategic Object  | tive:  | Ensure effective corporate governance and sound resource management                                      |  |  |                |  |  |
| Key Performanc  | e Area:  | Implementation<br>Framework  | of Integrated R  | isk Managem  | ent Policy &   |  |  |
| Outcome   | Output   | Indicator  | Target   | Timeframe  | Responsibility |  |  |
| Increased<br>understanding<br>and awareness<br>of the Risk<br>Management<br>concept and<br>improved risk<br>reporting | Integrated Risk<br>Management Policy<br>and Framework<br>(IRMPF) | Approved IRMPF   | IRMPF presented<br>to all Regional<br>offices                              | 31 March<br>2010   | CD: SMU        |  |  |
|   |  | ERM awareness<br>workshops and<br>meetings held  | 50% of workshops completed   | 31 March CD: SMU<br>2010   |                |  |  |
|   | Business unit Risk<br>Registers                                  | Completed and<br>updated risk<br>registers   | 70% of Regional offices  | 31 March<br>2010   | CD: SMU        |  |  |



|  | ERM Software<br>Tool                           | Purchased and<br>implemented/<br>rolled-out of the<br>tool  | Business case<br>approved   | 30 June 2009               | CD: SMU                 |  |  |  |
|--|--|---|---|----------------------------|-------------------------|--|--|--|
|  |  |   | Software tool<br>operationalized  | 31 March<br>2010           |                         |  |  |  |
| Strategic Object   | tive:  | Create awareness of Government's policy priorities especially in relation to poverty and job creation |   |                            |                         |  |  |  |
| Key Performanc   | e Area:  | Alignment of DPW programmes with Government Plan of Action  |   |                            |                         |  |  |  |
| Outcome  | Output   | Indicator   | Target  | Timeframe                  | Responsibility          |  |  |  |
| Better alignment<br>of Government<br>programmes<br>with policy<br>priorities   | Aligned DPW<br>programmes                      | Aligned DPW<br>programmes   | 4 Reports   | February<br>2010           | CD: SMU                 |  |  |  |
| Strategic Object   | Strategic Objective:                           |   | Create awareness of Government's policy priorities especially in relation to poverty and job creation |                            |                         |  |  |  |
| Key Performanc   | e Area:  | Identify and determine potential areas of socioeconomic intervention and optimisation                 |   |                            |                         |  |  |  |
| Outcome  | Output   | Indicator   | Target  | Timeframe                  | Responsibility          |  |  |  |
| Poverty<br>alleviation<br>through creating                                     | Economic reports<br>of strategic<br>programmes | Strategic<br>programmes: Asgi-<br>SA, ISRDP/Nodes   | Economic reports<br>twice a year  | September<br>2010          | CD: SMU                 |  |  |  |
| employment<br>opportunities<br>for emerging<br>enterprises<br>practises.       |  | and URP   |   |                            |                         |  |  |  |
| opportunities<br>for emerging<br>enterprises                                   | :ive:  | and URP   | ated Knowledge Ma   | anagement Str              | ategy                   |  |  |  |
| opportunities<br>for emerging<br>enterprises<br>practises.                     |  | and URP   | rated Knowledge Ma<br>Forporate Memory  | anagement Str              | ategy                   |  |  |  |
| opportunities<br>for emerging<br>enterprises<br>practises.<br>Strategic Object |  | and URP   | <b>_</b>  | anagement Str<br>Timeframe | ategy<br>Responsibility |  |  |  |



## PART D

# 21 APPENDIX ONE: ORGANISATIONAL INFORMATION AND THE INSTITUTIONAL ENVIRONMENT

## 21.1 Organisational Design

The department has 6183 positions in total of which 5506 positions are filled and 677 positions are vacant. *Senior Management Services*: 168 senior management positions of which 135 are filled and 33 are vacant. *Middle management*: 1081officials are in the middle management services which includes professional staff, 135 positions are vacant and 604 are filled. There are 4290 positions for *low level* officials of which 650 are vacant and 3640 positions are filled.

## 21.1.1 Regions

Out of the total 6183 positions 4496 are at the regions while only 1010 positions are at the Head Office. 209 vacant positions are for Head Office while 468 are in the regions.

#### 21.2 Delegations

The reviewed Human Resource Management delegations have been approved by the Executing Authority and are currently being implemented. The review was aimed at ensuring the alignment of the delegations with amendments/changes on legislation and the creation of the position of Deputy Director- General: Corporate Services in the Department

#### 21.3 Human Capital

The department reaffirms its efforts with regards to its Human Capital Planning on scarce skills occupations through the implementation of the Cuban Technical Advisory Programme, Recruitment drive, Retention, Human Resource Development and Skills Development Programmes as well as the Learnerships, Internships and Artisan Trainees programmes.



## Table 33: Summary of post vacancies and supernumeries

|  |      | Number |      |      |       |      | Average       |  |
|--|------|--------|------|------|-------|------|---------------|--|
| Staff Categories                                   | 2003 | 2004   | 2005 | 2006 | 2007  | 2008 | Annual change |  |
| Total staff complement                             | 4470 | 4667   | 4747 | 4794 | 523 I | 5506 | 207           |  |
| Number of professional and managerial posts        | 1015 | 841    | 922  | 786  | 1111  | 966  | -10           |  |
| Number of professional and managerial posts filled | 401  | 504    | 666  | 518  | 863   | 739  | 68            |  |
| Number of excess staff                             | 0    | 0      | 0    | 0    | 0     | 0    | 0             |  |

**Note:** The table provides figures on staff compliment and establishment and average change per annum. Fluctuations from year to year in the number of professional and managerial posts are caused by the following.

- Inability to attract professionals since they are scarce skills
- Creation of additional positions due to the additional functions
- Introduction of the young professional programme
- Lack of funds to fill posts which were not funded during the past financial years.

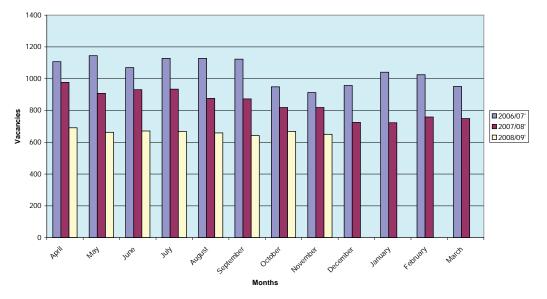
#### 21.3.1 Departmental statistics on filling of vacancies

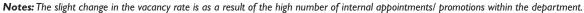
The graphs below depict the trend of vacancies within the department and the rate at which the department has been loosing personnel over the past three financial years. The scarce skills personnel are leaving the department to join either other departments or the private sector because of the salary disparities.

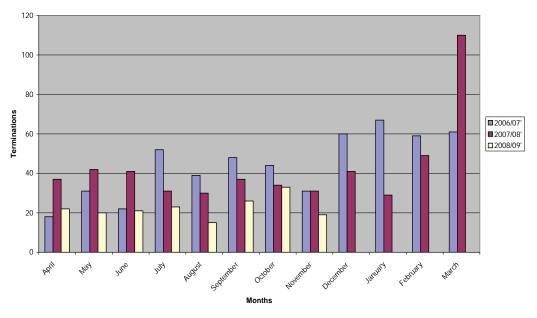
The department introduced the young professional programme to have the pool of professionals to be trained and mentored and recruited into vacant positions. The department took a decision to look also at their internal employees, ensuring that the positions for level 2 to 8 are advertised and filled internally. This approach has a positive impact on the morale of the employees.



Number of vacancies within DPW during 2006/07; 2007/08 and 2008/09







Number of persons leaving DPW during 2006/07; 2007/08 and 2008/09

**Notes:** The total high staff turnover for the dept is partly as a result of a lack of retention strategy, scarcity of skills & the redefining of roles & responsibilities amongst branches.



| Month        | Transfers to<br>DPW | Promotions | Other<br>appointments | Total appointments |
|--------------|---------------------|------------|-----------------------|--------------------|
| April'08     | 8                   | 32         | 61                    | 101                |
| May'08       | 8                   | 32         | 66                    | 114                |
| June'08      | 7                   | 26         | 40                    | 73                 |
| July'08      | 2                   | 35         | 113                   | 150                |
| Augus'08     | 8                   | 43         | 151                   | 202                |
| September'08 | 5                   | 42         | 59                    | 106                |
| October'08   | I                   | 40         | 59                    | 100                |
| November'08  | 3                   | 20         | 10                    | 33                 |
| December'08  | 3                   | 12         | 21                    | 36                 |
| January'09   | 3                   | 13         | 31                    | 47                 |
| Total        | 48                  | 295        | 611                   | 962                |

#### Table 34 Departmental statistics on filling of vacancies

**Note:** The table gives an illustration on the impact of HR processes leading to the filling of vacancies. Other appointments refers to skills programmes such as Internship, Learnership and young Professionals programme which also feeds into the filling of positions. When the department is promoting internally a vacancy is created and there is no movement in the filling of vacancies. The majority of posts filled in the department were internal promotions which was done to recognise the internal talent and to boost the moral of the internal staff.

#### 21.3.2 Skills development initiatives

For the department to strengthen its skills development initiatives, it has conducted skills audit exercise that formed the basis for the skills audit report and development of Workplace Skills Plan for 2008/2009. Each financial year the department reviews and updates the skills audit report and workplace skills plan to continuously inform the priority needs of the department in terms of streamlining the development interventions, to contribute towards achieving the set strategic objectives. 2009/2010 is the last financial year of reviewing these documents in terms of the MTEF from 2007/2008. During 2010/2011, the department will conduct a comprehensive skills audit that would form the basis for the workplace skills plan which will begin to provide new framework for skills development. These documents lay a foundation for implementation of ABET as the foundational basis for the skills development in the department as from 2007 academic year, introduction of the Recognition of Prior Learning to formalise the unrecorded and informal learning that has taken place at work for which the policy was approved in 2008, and the allocation of both internal and external bursaries in construction and built environment learning fields to create a skills hub in the critical and scarce skills fraternity from 2007 academic year.

Keeping with technological advancement, the department has approved the development of a matrix software i.e. Employee Development and Management System (ED & MS) which is completed and the roll-out of training is about to be unfolded in the 2009/2010 financial year. This will help DPW to analyse the skills profile of the employees for the purposes of career planning, talent management and to generate the competency profile of the organisation for the purpose of placement and secondment of employee from one unit to another. The principal and primary aim of the software is to facilitate the correct deployment of skilled personnel in critical projects and matching employee's skills with jobs. The emphasis around the professional registration of employees also allows them to enhance their competencies and professional growth through their associations with external bodies.



The department has also adopted an approach of developing and approving a training calendar for facilitation and coordination of training for all employees in terms of approved training policy and guided by approved training guidelines. The approach provides a framework for external training services and on-the-job training, secondments and exchange programmes for skills transfer through the mentorship programme.

These initiatives are cost effective and employees are encouraged to develop their skills and given the opportunity to acquire the necessary competencies and skills to enable them to qualify to apply for positions in their respective fields.

## 21.3.2.1 Challenges on skills development initiatives

- Lack of funding to RPL qualifying employees
- Disruption in mentorship/ on the job training due to staff turnover
- Commitment of employees on the RPL process
- Non-reporting of Units on, on the job training

#### 21.3.2.2 Solutions

- Recognition of Prior Learning (RPL) process to be allocated funding
- Sharing of mentorship arrangements between Regional offices, Head Office and external stakeholders
- Employees to be workshopped on the RPL to understand the process and benefits
- Units to report on a monthly basis on, on the job training for accurate statistics to be provided to Executing Authority

## 21.3.3 Current Staff complement

## Table 35: Current Staff Complement

| Salary Level | 20-<br>24 | 25-<br>29 | 30-<br>34 | 35-<br>39 | 40-<br>44 | 45-<br>49 | 50-<br>54 | 55-<br>59 | 60-<br>64 | 65-<br>69 | 70-<br>74 | Total |
|--------------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|-------|
| I            | 0         | 0         | 0         | 0         | 0         | 0         | 0         | 0         | 0         | 0         | 0         | 0     |
| 2            | 33        | 97        | 144       | 204       | 265       | 240       | 217       | 147       | 82        | 0         | 0         | 1429  |
| 3            | 27        | 41        | 17        | 37        | 82        | 191       | 205       | 244       | 134       | 3         | 0         | 981   |
| 4            | 2         | 9         | 12        | 18        | 35        | 23        | 31        | 23        | П         | 0         | 0         | 164   |
| 5            | 76        | 124       | 62        | 33        | 29        | 28        | 17        | 6         | 2         | 0         | 0         | 377   |
| 6            | 30        | 86        | 54        | 63        | 30        | 43        | 19        | 16        | 6         | 0         | 0         | 347   |
| 7            | 31        | 139       | 126       | 115       | 71        | 51        | 38        | 18        | 15        | 0         | 0         | 604   |
| 8            | 23        | 109       | 97        | 80        | 42        | 13        | 12        | 8         | 3         | I         | 0         | 388   |
| 9            | 3         | 21        | 40        | 33        | 32        | 25        | 27        | 15        | 10        | 0         | 0         | 206   |
| 10           | 4         | 61        | 127       | 86        | 51        | 46        | 21        | 21        | 11        | 0         | 0         | 428   |
| П            | 0         | 9         | 17        | 12        | 9         | 14        | 5         | 4         | 3         | I         | 0         | 74    |
| 12           | 3         | 25        | 74        | 76        | 76        | 45        | 31        | 30        | 11        | 2         | 0         | 373   |



| Salary Level | 20-<br>24 | 25-<br>29 | 30-<br>34 | 35-<br>39 | 40-<br>44 | 45-<br>49 | 50-<br>54 | 55-<br>59 | 60-<br>64 | 65-<br>69 | 70-<br>74 | Total |
|--------------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|-------|
| 13           | 0         | 2         | 22        | 25        | 19        | 7         | 10        | 4         | 2         | 0         | 0         | 91    |
| 14           | 0         | 0         | 4         | 10        | 6         | 6         | 6         | I         | I         | 0         | 0         | 34    |
| 15           | 0         | 0         | I         | 0         | I         | 3         | I         | 0         | 0         | 0         | 0         | 6     |
| 16           | 0         | I         | 0         | 0         | 0         | I         | I         | 0         | 0         | I         | 0         | 4     |
| Unclassified | 0         | 0         | 0         | 0         | 0         | 0         | 0         | 0         | 0         | 0         | 0         | 0     |
| Total        | 232       | 724       | 797       | 792       | 748       | 736       | 641       | 537       | 291       | 8         | 0         | 5506  |

Note:

- The total staff compliment is 5506
- The majority of employees are at level 2
- Number of employees from level 1-12 is- 5371
- Number of the SMS Members is- 133
- Unclassified includes the Minister and the Deputy Minister 2

#### 21.3.4 Human Resources Challenges

- Recruitment and retention of qualified professionals.
- High staff turnover rate
- Insufficient funding for implementation of skills development initiatives and wellness programmes.
- Insufficient funding for the filling of posts.
- Inability to attract and retain skilled and technical staff

#### 21.3.5 Human Resources Strategic Initiatives identified

- Skills development (skills training, youth programmes)
- Recruitment drive
- Implementation of the Cuban Technical Advisory Programme. Skills transfer, mentorship and coaching.
- Development and Implementation of the retention strategy

#### 21.3.6 Transformation

The department is in the process of implementing the following programmes.

- o Attraction of more people with disabilities
- o Ensuring employment equity at all levels

#### 21.3.7 Skills attraction, development and retention

Reinforce initiatives towards people developmental vision, strategy and related policies and processes

With the first pool of beneficiaries anticipated during the beginning of 2009. The updating of the skills audit report for the financial year 2008/2009 was finalised and submitted to SETAs before 30 June 2009 and will continue to



inform the priority needs of the department in terms of streamlining the development interventions in order to contribute towards achieving the set strategic objectives, and this shall be updated on yearly basis for the remainder of the METF period.

Subsequently, the development stage relating to the matrix software (Employee Development and Management System) is complete but with pending training for trainers to roll-out internal training to all employees of the department .This will help to analyse the skills profile (competency profile) of the department for the purposes of career development and talent management.

#### 21.3.8 Improving productivity and service delivery

The department reaffirms its commitment to the overall organisational productivity improvement and service delivery through the effective implementation of the performance management and development system and providing awareness and the implementation of the Batho Pele principles and belief sets.

The department further acknowledges that HIV and AIDS is one of the major challenges facing South Africa and is committed to mitigating its impact on productivity and service delivery through:-

- Mainstreaming into the core functions of the department
- Implementation of HIV and AIDS specific projects
- Workplace prevalent studies
- Workplace policies and programmes

#### 21.3.9 Employee well-being

The department through its employee health wellness unit promotes Individual and organizational wellness for enhanced service delivery. The programmes are aligned to the broader employee health and wellness strategy.



## 21.3.10 Operational human resources policies, procedures and systems

## Table 36 List of approved human resources policies

| No. | POLICY                                   | DATE APPROVED |
|-----|--|---------------|
| ١.  | Abet Policy                              | 21/01/2008    |
| 2.  | Disability Policy                        | 29/01/2008    |
| 3.  | PMDS Policy (Amended)                    | 29/01/2008    |
| 4.  | Recognition Of Prior Learning            | 29/01/2008    |
| 5.  | Training Policy                          | 29/01/2008    |
| 6.  | Integrated Career Management Policy      | 29/01/2008    |
| 7.  | Job Evaluation Policy                    | 09/05/2005    |
| 8.  | Employment Equity Policy                 | 08/07/2005    |
| 9.  | Funeral Policy                           | 09/05/2005    |
| 10. | Gender Policy                            | 08/07/2005    |
| 11. | HIV and Aids Policy                      | 08/06/2007    |
| 12  | Internal Security Policy                 | 08/01/2007    |
| 13  | Standby Collective Agreement Policy      | 14/02/2005    |
| 14  | Special leave Policy                     | 08/07/2005    |
| 15  | Working Hours and Overtime Policy        | 09/05/2005    |
| 16  | Overtime Policy                          | 09/05/2005    |
| 17  | Termination of Service Policy            | 09/05/2005    |
| 18  | Oath of Confidential Policy              | 08/07/2005    |
| 19  | Bursary Policy                           | 09/05/2005    |
| 20  | Key Control Policy                       | 26/06/2007    |
| 21  | Resettlement Collective Agreement Policy | 14/02/2005    |
| 22  | Internship Policy                        | 26/06/2007    |
| 23  | Learnership                              | 26/06/2007    |

## 21.3.10.1 Policies under Discussion/Review

- Occupational Health and Safety Policy
- Non monetary incentive framework and guidelines on the utilization of non pensionable cash award
- Sports and Recreation policy
- Records Management Policy
- Resettlement Policy
- Funeral Policy



## 21.3.11 Skills Profile of Departmental employees based on the CORE

## Table: 37: Skills Profile of Departmental employees

| OCCUPATIONAL                                     | Afric  | an    | Asia   | n    | Colou  | red  | Whi    | te   |       |
|--|--------|-------|--------|------|--------|------|--------|------|-------|
| CATEGORY   | Female | Male  | Female | Male | Female | Male | Female | Male | Total |
| Senior officials and managers                    | 35     | 34    | 3      | 2    | 2      | 6    | 5      | II   | 98    |
| Professionals                                    | 164    | 216   | 2      | 21   | 5      | 31   | 30     | 144  | 613   |
| Technicians and associate professionals          | 608    | 467   | 14     | 6    | 36     | 24   | 75     | 42   | 1,272 |
| Clerks   | 281    | 145   | 10     | 3    | 28     | 34   | 122    | 31   | 654   |
| Service shop and market sales workers            | 21     | 67    | 0      | 0    | I      | 10   | 0      | 9    | 108   |
| Craft and related trade workers                  | 26     | 142   | 0      | 10   | I      | 55   | I      | 95   | 330   |
| Plant and machine<br>operators and<br>assemblers | 2      | 28    | 0      | I    | I      | 12   | 0      | I    | 45    |
| Labourers and related workers                    | 972    | 891   | 3      | 12   | 160    | 305  | 9      | 34   | 2,386 |
| Total  | 2,109  | 1,990 | 32     | 55   | 234    | 477  | 242    | 367  | 5,506 |

**Notes:** From the table above it is clear that recruitment of scarce skills occupational groups is still a challenge for the department. Only 11.13% of the total staff compliment represents professionals and 23.1% technicians and associated professionals.

## 21.3.12 Skills / competencies needed in the department

## Table 38: Skills / competencies needed

| Branch: Finance & Supply Chain |  | Duiovity Skills Needed   |  |  |  |  |
|--------------------------------|--|--|--|--|--|--|
| Chief Directorate              | Directorate  | Priority Skills Needed   |  |  |  |  |
| Finance                        | Financial Management,<br>Management<br>Accounting, Customer<br>Billing | <ul> <li>PFMA</li> <li>Government transversal systems</li> <li>Legal Framework for the recovery of money</li> <li>Procurement procedures</li> <li>Problem Solving</li> <li>Decision making</li> <li>Analytical skills</li> <li>Communication skills</li> <li>Reconciliation</li> </ul> |  |  |  |  |



| Branch: Finance & Su            | apply Chain                    | Defective Cleffic Manufact   |
|---------------------------------|--------------------------------|--|
| Chief Directorate               | Directorate                    | Priority Skills Needed   |
|                                 |                                | <ul> <li>Understanding of budget processes</li> <li>Coordination of budget information</li> <li>Ability to analyse and report on budget/expenditure information</li> <li>Interpretation and implementation of policy and guidelines on budget</li> </ul> |
|                                 |                                | <ul> <li>Government budget procedures, MTEF</li> <li>Multi-year budgeting</li> <li>Ability to analyse and report on budget/expenditure information</li> </ul>  |
| Supply Chain<br>Management      | Provisioning<br>Administration | <ul> <li>Logis ,BAS,PMIS Literacy</li> <li>Knowledge of payments, orders, posting</li> <li>Finance Prescripts</li> <li>Departmental Provisioning Admin Policy</li> </ul>   |
|                                 | Registry                       | Archives standards & procedures  |
|                                 | Transport & Driver             | <ul> <li>Fleet Management</li> <li>Investigation of collisions</li> <li>Financial Administration</li> <li>Report Writing</li> <li>Basic Numeracy</li> <li>Basic Literacy</li> <li>Communication Skills</li> <li>Driving Skills</li> </ul>                |
|                                 | Procurement                    | <ul> <li>Procurement standards &amp; requirement</li> <li>Development, maintenance, implementation &amp; evaluation of procurement model</li> <li>Advanced Business Writing skills</li> </ul>  |
|                                 | Tender Admin                   | <ul> <li>Tender Procedures</li> <li>Understanding of Procurement Policy</li> <li>Report Writing</li> <li>Contract Management</li> </ul>  |
| <b>Branch: Operations</b>       |                                |  |
| Regional Property<br>Management | Acquisition                    | <ul> <li>Strong negotiation skills</li> <li>Budgeting skills</li> <li>Conflict Management</li> </ul>   |



| Branch: Finance & Su | ipply Chain                              | Driving Skills Mandad   |
|----------------------|--|---|
| Chief Directorate    | Directorate                              | Priority Skills Needed  |
|                      | Disposals                                | <ul> <li>Basic Town Planning skills</li> <li>Basic Legal (Property Law)</li> <li>Contract negotiation skills</li> <li>Computer skills</li> <li>Advanced interpersonal skills</li> <li>Diplomacy</li> <li>Decision Making</li> <li>Diplomacy</li> </ul>  |
|                      | Utilization & Contract<br>Administration | <ul><li>Strong negotiation skills</li><li>Budgeting skills</li></ul>  |
|                      | Property Management                      | • Budgeting   |
|                      | Facilities Management                    | <ul> <li>Computer skills</li> <li>Supervisory skills</li> <li>Technical skills in maintenance of immovable assets</li> </ul>  |
|                      | Cleaning Services                        | <ul> <li>Understanding of Occupational Health and Safety</li> <li>Customer care</li> <li>Time Management</li> <li>Machine operation</li> </ul>  |
|                      | Horticulture                             | <ul> <li>Gardening Skills</li> <li>Numeracy / Arithmetic</li> <li>Ability to read and write</li> <li>Pest controlling</li> <li>Ability to handle garden tools and equipment</li> <li>Planning &amp; Organising</li> <li>Time Management</li> <li>Customer care</li> <li>Record keeping</li> </ul> |
|                      | Works Management                         | <ul> <li>Facilities Management</li> <li>Mechanical Engineering</li> <li>Project Management Operations</li> <li>Town Planning</li> <li>Computer skills</li> <li>Construction Law</li> <li>Financial Administration</li> <li>Procurement processes</li> </ul>                                       |



| Branch: Finance & Su                  | pply Chain  |  |
|---------------------------------------|---|--|
| Chief Directorate                     | Directorate   | Priority Skills Needed   |
|                                       | Workshop<br>Management  | <ul> <li>Operation of equipments</li> <li>Occupational Health and Safety</li> <li>Plumbing</li> <li>Mechanical Engineering</li> <li>Electrical</li> <li>Technical Maintenance</li> <li>Sanitation of Sewerage</li> <li>Carpentry</li> <li>Painting</li> </ul>  |
|                                       | Project Management<br>Support Office                          | <ul> <li>Technical Knowledge of the building Environment pertaining<br/>to Construction supervision</li> <li>Construction regulations,</li> <li>Procurement Processes &amp; Systems</li> </ul>   |
| Professional Services                 | Quantity Surveying  | • Advanced Computer Programme (i.e. WCS, GIS & BAS).   |
| Branch: Asset Manage                  | ement   |  |
| Key Accounts<br>Management (KAM)      | Defence, Correctional<br>Services, SAPS, Justice,<br>Prestige | <ul> <li>Understanding of Procurement processes</li> <li>State Tender Board Regulations</li> <li>Understanding of Construction Regulations</li> <li>Advanced Computer Literacy</li> <li>Policy Development</li> <li>Property Management</li> <li>Space &amp; Norms</li> <li>Facilities Management</li> <li>Business Planning</li> <li>Programme &amp; Project Management</li> <li>Diplomacy</li> </ul> |
| Portfolio Performance<br>& Monitoring |   | <ul> <li>Asset Management</li> <li>WCS</li> <li>PMIS System</li> <li>Project Management</li> <li>Monitoring &amp; evaluation</li> <li>Computer system (AKTEX)</li> <li>Sector Norms &amp; Benchmarking</li> <li>Knowledge of land Reform issues</li> <li>Survey General Diagram</li> </ul>   |



| Branch: Finance & Su | ipply Chain         |   |
|----------------------|---------------------|---|
| Chief Directorate    | Directorate         | Priority Skills Needed  |
| Portfolio Analysis   | Investment Analysis | <ul> <li>Investment / Asset management;</li> <li>Cost Benefit Analysis;</li> <li>Value Engineering; / Costs Analysis (Price Analysis and<br/>Estimation);</li> <li>Project Management;</li> <li>Econometrics; / Statistics;</li> <li>Property Development and Management; (CPMP)<br/>Comprehensive project management program for built<br/>environment;</li> <li>Certificate Program for Commercial Property (CCP)</li> <li>Benchmarking;</li> <li>Financial Modeling</li> <li>Property Finance</li> <li>Monitoring and Evaluation of Real Property</li> <li>Ms Access level 1, 2 and 3; and Advanced level)</li> <li>Beyond spreadsheets: managing financial info using Ms Access;</li> <li>Ms Excel Level 2 and 3;</li> <li>Forecasting and Trend Analysis using micro soft excel;</li> <li>Financial Risk Management;</li> <li>Construction Technology;</li> <li>Economics.</li> <li>Space planning skills</li> <li>Town planning skills</li> <li>Project Finance skills</li> </ul> |
|                      | Industry Research   | <ul> <li>Investment / Asset management;</li> <li>Cost Benefit Analysis;</li> <li>Value Engineering; / Costs Analysis (Price Analysis and<br/>Estimation);</li> <li>Project Management;</li> <li>Econometrics; / Statistics;</li> <li>Property Development and Management; (CPMP)<br/>Comprehensive project management program for built<br/>environment;</li> <li>Certificate Program for Commercial Property (CCP)</li> <li>Benchmarking;</li> <li>Financial Modeling</li> <li>Property Finance</li> <li>Monitoring and Evaluation of Real Property</li> <li>Ms Access level 1, 2 and 3; and Advanced level)</li> <li>Beyond spreadsheets: managing financial info using Ms Access;</li> <li>Ms Excel Level 2 and 3;</li> <li>Forecasting and Trend Analysis using micro soft excel;</li> <li>Financial Risk Management;</li> <li>Construction Technology;</li> <li>Economics.</li> </ul>  |



| Branch: Finance & Su           | pply Chain  | Defective Cleffe Manufed  |
|--------------------------------|---|---|
| Chief Directorate              | Directorate   | Priority Skills Needed  |
|                                | Valuation Services  | <ul> <li>Policy development</li> <li>Advance Computer Literacy</li> <li>Report writing</li> <li>Presentation skills</li> <li>Mathematical skills</li> <li>Continued Education &amp; Training by SAPOA</li> <li>Time management</li> <li>Analytical skills</li> <li>System skills (PMIS)</li> <li>Understanding of title deeds</li> <li>Diagnostic skills</li> <li>Knowledge of the south African property market and drivers</li> </ul>       |
| Branch: Corporate S            | ervices   |   |
| Information Services           | IT Applications, IT<br>Project Support,<br>Information System<br>Support  | <ul> <li>Software Database and/ or Internet Development</li> <li>System &amp; Business Analysis</li> <li>IT Project Management</li> <li>Knowledge of data communication &amp; networking</li> <li>Knowledge of information Security</li> <li>Knowledge of ICT international standards</li> <li>Maintenance of Network Infrastructure</li> </ul>   |
| Human Resource<br>Management   | Human Resource<br>Planning, Human<br>Resource<br>Development,<br>Human Resource<br>Administration,<br>Labour Relations,<br>Organisational<br>Development<br>(Employees Wellness,<br>HIV & Aids and<br>Gender) | <ul> <li>Policy Development</li> <li>HR Strategy</li> <li>HR Planning</li> <li>Career Pathing / Planning</li> <li>Coaching and Mentoring</li> <li>Presentation and Facilitation skills</li> <li>Design, Development of Training Programme</li> <li>Curriculum Development</li> <li>Disciplinary &amp; Grievance procedures</li> <li>Salary &amp; Leave Administration</li> <li>HR Operating IT Systems</li> <li>Counselling skills</li> </ul> |
| Intergovernmental<br>Relations |   | <ul> <li>Parliamentary Protocol and processes</li> <li>Policy formulation &amp; analysis</li> <li>Financial administration</li> <li>Time management</li> </ul>  |
| Security Services              |   | <ul><li>Monitoring and Evaluation</li><li>Vetting</li></ul>   |
| Gender Unit                    |   | <ul><li>Advance report writing</li><li>Financial Administration</li></ul>   |



| Branch: Finance & Su            | pply Chain  |   |
|---------------------------------|---|---|
| Chief Directorate               | Directorate   | Priority Skills Needed  |
| Communications and<br>Marketing |   | <ul> <li>Design &amp; Layout of Publications</li> <li>Writing / Editing skills</li> <li>Language Auditing</li> <li>Media Liaison</li> <li>Media Relations</li> <li>Media Monitoring &amp; Analysis</li> </ul>   |
| International Relations         |   | <ul> <li>Foreign policy analysis</li> <li>Understanding South Africa's foreign policy</li> <li>Understanding the African reconstruction and developmental agenda</li> <li>Negotiation and presentation skills</li> <li>Policy formulation and analysis</li> <li>Understanding of global political system</li> <li>Understanding of bilateral and multilateral issues</li> <li>Diplomatic and protocol processes</li> <li>High level advisory and support services</li> <li>Advanced report writing</li> <li>Financial administration</li> </ul> |
| Branch: RKTP                    |   |   |
| APOPS                           |   | <ul><li>Knowledge of PPP</li><li>Project Management</li><li>Financial Management</li></ul>  |
| Branch: Policy Unit             |   |   |
|                                 | SMU; Monitoring and evaluation  | <ul> <li>Analytical research</li> <li>Policy analysis</li> <li>Policy Monitoring and evaluation</li> <li>Procurement processes.</li> <li>Economist</li> <li>Strategic management</li> <li>Project management</li> </ul>   |
| Branch: Expanded Pu             | blic Works Programme  | e   |
| EPWP                            | Economic<br>Development, Social<br>Sector, Labour<br>Intensive Works,<br>Training, etc. | <ul> <li>Monitoring, Reporting &amp; Evaluation</li> <li>Administration of service level agreements</li> <li>Project management</li> <li>Skills development strategies</li> <li>ender processing</li> </ul>   |



| Branch: Finance & Su   | pply Chain  | Duisuita Chille Nasadad   |
|------------------------|---|---|
| Chief Directorate      | Directorate   | Priority Skills Needed  |
| Office of the Ministry |   |   |
| Ministry               |   | <ul> <li>Parliamentary protocol &amp; processes</li> <li>Advanced report writing</li> <li>Project management</li> <li>Financial administration</li> <li>Logistics</li> <li>Office admin</li> <li>Time management</li> <li>Filing systems</li> <li></li> </ul> |
| Branch: COO            |   |   |
|                        | DDG Operations,<br>DDG Policy;<br>DDG EPW; DDG<br>RKTP; DDG Asset<br>Management | <ul> <li>Monitoring and Reporting</li> <li>Financial Administration</li> <li>Programme &amp; Project Management</li> <li>Business Planning &amp; Analysis</li> </ul>  |
| Office of the Director | -General  | -   |
|                        | Office of the DG,<br>DDG Corporate<br>Services; CFO                             | <ul> <li>Monitoring and evaluation processes</li> <li>Advanced Report writing</li> <li>Financial administration.</li> </ul>   |

21.3.13 Departmental Employment Equity Plan and Targets

Table 39: Departmental Employment Equity Plan and Target

|                                  |       | บ       | JRRENT | F EMPL | OYMEN   | T EQU | ITY PRO | <b>DFILE</b> - | CURRENT EMPLOYMENT EQUITY PROFILE - January 2009 | 2009 |        |       |                |       |
|----------------------------------|-------|---------|--------|--------|---------|-------|---------|----------------|--|------|--------|-------|----------------|-------|
| Salary level                     | Afri  | African |        | Indian | ian     |       | Colo    | Coloured       |  | Ň    | White  |       |                | %     |
|                                  | Aale  | Female  | Total  | Aale   | -Female | Total | Aale    | Female         | Total  | Bale | Female | ΤοταΙ | Grand<br>Total |       |
| _                                | 0     | 0       | 0      | 0      | 0       | 0     | 0       | 0              | 0  | 0    | 0      | 0     | 0              |       |
| 2                                | 483   | 680     | 1163   | 5      | e       | 8     | 145     | 103            | 248  | 7    | m      | 01    | 1429           |       |
| ĸ                                | 449   | 299     | 748    | 7      | 0       | 7     | 154     | 56             | 210  | 15   | _      | 16    | 981            |       |
| 4                                | 80    | 17      | 97     | _      | 0       | _     | 41      | m              | 44   | 8    | 4      | 22    | 164            |       |
|                                  | 1012  | 966     |        | 13     | m       |       | 340     | 162            |  | 40   | œ      |       | 2574           |       |
| TOTAL                            | 2008  |         |        | 16     |         |       | 502     |                |  | 48   |        |       |                | 46.75 |
| % for Range                      | 78.01 | IO.     |        | 0.     | 0.62    |       | 61      | 19.50          |  | -    | I.86   |       | 100.00         |       |
| EE Target % over<br>next 5 years | 75    | ξ       |        | .,     | 5       |       |         | 6              |  |      | =      |       |                |       |
| % Deviation                      | -3.01 | 10      |        | 4      | 4.38    |       | -10     | -10.50         |  | 9.   | 9.14   |       |                |       |
| % Change p.a.                    | Ģ     | -0.60   |        | 9.0    | 0.88    |       | -2.     | -2.10          |  | -    | I.83   |       |                |       |
| Head count change<br>p.a.        | -15.  | .50     |        | 22.54  | 54      |       | -54.    | -54.068        |  | 47   | 47.03  |       |                |       |
| 5                                | 132   | 215     | 347    | _      | 2       | m     | 15      | 10             | 25   | 2    | 0      | 2     | 377            |       |
| 6                                | 102   | 139     | 241    | 2      | 2       | 4     | 18      | 30             | 48   | 20   | 34     | 54    | 347            |       |
| 7                                | 139   | 254     | 393    | 0      | 7       | 7     | 25      | 61             | 44   | 52   | 108    | 160   | 604            |       |
| 8                                | 132   | 180     | 312    | ĸ      | e       | 6     | œ       | ω              | 16   | 17   | 37     | 54    | 388            |       |



| %            |                |      | 31.17 |             |                                  |             |               |                           |     |     |    |     |      | 19.63 |             |                                  |             |               |                           |    |
|--------------|----------------|------|-------|-------------|----------------------------------|-------------|---------------|---------------------------|-----|-----|----|-----|------|-------|-------------|----------------------------------|-------------|---------------|---------------------------|----|
|              | Grand<br>Total | 1716 |       | 1 00.00     |                                  |             |               |                           | 206 | 428 | 74 | 373 | 1081 |       | 100.00      |                                  |             |               |                           | 16 |
|              | Total          |      |       |             | 1                                |             |               | 1                         | 56  | 88  | 30 | 102 |      |       |             |                                  |             |               |                           | 12 |
| White        | Female         | 179  | 270   | I 5.73      | =                                | -4.73       | -0.95         | -16.25                    | 2   | 21  | m  | 24  | 50   | 276   | 25.53       | Ξ                                | -14.53      | -2.91         | -31.42                    | 4  |
| ž            | Male           | 91   | 5.    | 15          | -                                | 4           | Ŷ             | -16                       | 54  | 67  | 27 | 78  | 226  | 5.    | 25          | -                                | -           | -2            | -<br>N                    | ω  |
|              | Total          |      |       |             |                                  |             |               |                           | 23  | 24  | m  | 61  |      |       |             |                                  |             |               |                           | m  |
| Coloured     | Female         | 67   | 133   | 75          | 6                                | 1.25        | _             | 1.72                      | 2   | 7   | 0  | 6   | 15   | 69    | 6.38        | 6                                | 52          | 52            | 5.66                      | _  |
| Colo         | Male           | 66   | 13    | 7.75        | 0,                               | <u> </u>    | 0.1           | 2                         | 21  | 17  | m  | 13  | 54   | Ŷ     | 9           | 0                                | 2.62        | 0.52          | 5.6                       | 2  |
|              | Total          |      |       | -           |                                  |             | _             |                           | 6   | 12  | m  | 20  |      |       |             |                                  |             |               |                           | ъ  |
| an           | elisməf        | 14   |       | I.17        |                                  | ŝ           | 7             | 16                        | 0   | 6   | 0  | 4   | 10   | 44    | 7           | _                                | 33          | 6             | 10                        | 4  |
| Indian       | BlaR           | 9    | 20    |             | S                                | 3.83        | 0.77          | 13.16                     | 6   | 6   | m  | 16  | 34   | 4     | 4.07        | ъ                                | 0.93        | 0.19          | 2.01                      | _  |
|              | Total          |      |       |             | •                                |             |               | 1                         | 118 | 304 | 38 | 232 |      |       |             |                                  |             |               |                           | 71 |
| can          | elisməf        | 788  | 93    | 35          | 6                                | 35          | 07            | 20                        | 33  | 121 | 17 | 97  | 268  | 2     | 01          | Б                                | 10.99       | 50            | 75                        | 38 |
| African      | Male           | 505  | 1293  | 75.35       | 75                               | -0.35       | -0.07         | -1.20                     | 85  | 183 | 21 | 135 | 424  | 692   | 64.01       | 75                               | 0.          | 2.20          | 23.75                     | 33 |
| Salary level |                |      | TOTAL | % for Range | EE Target % over<br>next 5 years | % Deviation | % Change p.a. | Head count change<br>p.a. | 6   | 0   | =  | 12  |      | TOTAL | % for Range | EE Target % over<br>next 5 years | % Deviation | % Change p.a. | Head count change<br>p.a. | 13 |



| Salary level                          | Afri  | African   |            | Indian    | ian         |            | Colo        | Coloured    |           | ž           | White       |           |  | %          |
|---------------------------------------|-------|-----------|------------|-----------|-------------|------------|-------------|-------------|-----------|-------------|-------------|-----------|--|------------|
|                                       | əlaM  | Female    | Total      | əlaM      | Female      | Total      | Male        | Female      | Total     | Male        | Female      | ΤοቲαΙ     | Grand<br>Total   |            |
| 4                                     | =     | 12        | 23         | _         | _           | 2          | m           | _           | 4         | 4           | _           | ъ         | 34   |            |
| 15                                    | 4     | 2         | 6          | 0         | 0           | 0          | 0           | 0           | 0         | 0           | 0           | 0         | 6  |            |
| 16                                    | m     | 0         | m          | 0         | 0           | 0          | _           | 0           | _         | 0           | 0           | 0         | 4  |            |
|                                       | 51    | 52        |            | 2         | ß           |            | 6           | 2           |           | 12          | ъ           |           | 135  |            |
| TOTAL                                 | 2     | 103       |            | 7         |             |            | œ           |             |           | 17          |             |           |  | 2.45       |
| % for Range                           | 76.   | 6.30      |            | <u>ى</u>  | 5.19        |            | Ω.          | 5.93        |           | 12          | 12.59       |           | 100.00   |            |
| EE Target % over<br>next 5 years      | 7     | 75        |            | ъ         |             |            |             | 6           |           | _           | =           |           |  |            |
| % Deviation                           | ÷     | -1.30     |            | oʻ        | -0.19       |            | 'n          | 3.07        |           |             | -1.59       |           |  |            |
| % Change p.a.                         | ġ     | -0.26     |            | -0.04     | 04          |            | Ö           | 0.61        |           | ο̈́         | -0.32       |           |  |            |
| Head count change<br>p.a.             | Ģ     | -0.35     |            | -0.05     | 05          |            | Ö           | 0.83        |           | °,          | -0.43       |           |  |            |
|                                       |       |           |            |           |             |            |             |             |           |             |             |           |  |            |
| Grand Total M/F                       | 1992  | 2104      |            | 55        | 32          |            | 466         | 246         |           | 369         | 242         | +         |  |            |
| Total per Race<br>Group               | 4096  |           |            | 87        |             |            | 712         |             |           | 611         |             | *         | 5506   |            |
| % per Race Group                      | 74.39 |           |            | I.58      |             |            | 12.93       |             |           | 11.10       |             |           | 100.00   | 100.00     |
| Male                                  | 2882  | 52.34     |            |           |             |            |             |             |           |             |             |           |  |            |
| Female                                | 2624  | 47.66     |            |           |             |            |             |             |           |             |             |           |  |            |
| Note: The above table illustrates the |       | Jeþartmen | tal Employ | ment Equi | y Targets o | and the pr | esent statu | is in terms | of salary | levels as w | ell the dev | iations a | Departmental Employment Equity Targets and the present status in terms of salary levels as well the deviations and required percentage | bercentage |







#### 21.3.14 Performance management system

The department continues to implement the performance Management and Development System (PMDS) at two levels, namely PMDS for employees on levels 1-12 (including members of the Middle Management Service, i.e. (MMS) on the basis of the approved policy during and the PMDS for SMS Handbook. Level 1-12 are expected to provide workplans which are monitored on quarterly basis whereas all SMS members are signing performance agreements which are monitored on quarterly basis.

The system is presently fully utilized although there are still challenges. The system is utilized as an instrument for advancing the Departments' strategic objectives and expected to be prioritized by all members of the Senior Management Service. A Departmental-wide training is undertaken annually to socialize employees on the Departmental Performance Management and Development System.

#### 21.4 IT systems

#### 21.4.1 Background and understanding

Information Services provides support to the entire NDPW business units. It serves as an electronic enabler and strategic partner to the whole department. The main objective is to ensure that DPW as a whole realises the strategic benefits through the use of ICT and clearly documented processes.

The following strategic paths are pursued for different functions discussed below:

#### 21.4.2 Governance

An overall policy document containing all IT governing policies was developed and adopted. In addition, the unit decided to adhere to some standards in order to implement best practice guidelines. These standards are COBIT, ITIL and SAM.

#### 21.4.3 Information Management

The unit will focus on ensuring accessibility, quality, relevance and timely information that enables effective decision.

#### 21.4.4 Strategic partner

The construction industry is undergoing transformation, both technologically and in terms of players. This is characterized by the need to track empowerment statistics and other pertinent information relating to industry players. Technologically, the methods of construction are changing and improving. The buildings are becoming intelligent and efficiency gains have become part of any management responsibility. It is important that the information technology caters for all the above and becomes the enabler of efficient management of the Department. There is also the expressed intention of the DPW to provide leadership in the construction industry. It is imperative that IS becomes a technology partner of the department, enabling achievement of strategic goals.



#### 21.4.5 Core values

- Benchmarking and Setting up IT standards and procedures as a foundation for IT governance
- Providing un-interrupted, professional, timely and value adding services to the entire DPW population
- Bing a strategic partner and an electronic enabler for the achievement of the strategic objectives of the Department
- Reducing reliance and dependence on consultants by building internal IT capacity within the department.
- Procurement and installation of modern technology for DPW
- Adherence to basic guiding principles provided for by legislature and any other relevant government Act such as Public Finance Management Act (PFMA), Information Technology Acquisition Centre (ITAC), PPPFA guidelines.
- Being accountable for the core business system(s) of the Department
- · Recruiting, developing and maintaining a motivated and competent workforce and maximizing service delivery

#### 21.4.6 Information systems to monitor progress

Through Intelligence and analysis of both business and buildings a performance based approach can be adopted to monitor and measure the Department. Performance Based Building (PBB) focuses on the target performance required for the business processes and the needs of the users through an integrated and interoperable system. It is about defining the requirements and fitness for purpose of a building, constructed asset or facility, or a building product, or a service or information, right from the outset.

#### 21.4.7 Supporting systems

The systems that will be supporting the departmental business through integrated and interoperable processes are:

#### 21.4.8 IE-Works

IE-Works is an integrated asset management system developed by the Department of Public Works (DPW) to manage the government's immovable assets.

The following modules will be integrated into iEworks

#### GMR (GIAMA Minimum Requirements)

This is an asset register system for immovable assets that was developed using GIAMA minimum requirements as a specification.

#### PMIS

PMIS is a property management system used by DPW National. It is also used for Property maintenance.



## WCS

WCS is a Works Control System used by DPW National to management services and construction projects.

## Municipal Rates and Taxes

This system was developed by DPW as a result of a requirement by the department of Treasury for the devolution of municipality rates from National to Provinces.

#### GIS

Geographical Information system which is a centralized database for spatial data and geo-referencing of building components and projects within DPW

## 21.4.9 Road map

|  | Maturity level 4   | Maturity level 5   | Maturity level 6   |
|--|--|--|--|
|  | 2009/10  | 2010/11  | 2012/13  |
| Objectives   | Projects   | Projects   | Projects   |
| To provide an integrated,<br>holistic business/<br>operational systems | Integrate Provincial<br>fixed asset management<br>system into iE WORKS<br>and add other modules :<br>Conditional Assessment/<br>Valuation, Facilities<br>Management, trading<br>Account (trading ledger<br>and Receipts & Payment)<br>and project management<br>A private network to<br>ensure that infrastructure<br>is able to handle the<br>demand of network traffic<br>Electronic procurement<br>system: Tender module<br>Regional rollout<br>Building information model<br>that covers geometry,<br>spatial relationships,<br>geographic information,<br>quantities and properties<br>of building components | iEworks: Operations<br>Management module<br>Open source<br>implementation reducing<br>dependency on proprietor<br>solutions. | Integrated Model Based<br>Building – Virtual Building<br>Environment |



|  | Maturity level 4   | Maturity level 5                                | Maturity level 6  |
|--|--|---|---|
|  | 2009/10  | 2010/11   | 2012/13   |
| Objectives   | Projects   | Projects  | Projects  |
| To provide a<br>comprehensive strategic<br>analysis and decision<br>support capabilities | Rollout the Business<br>intelligence system<br>Electronic document<br>management system:<br>Automate the submission<br>process and rollout to all<br>Senior Management<br>Converting documents to<br>open Document Format<br>GIS for the following<br>systems: Dolomite,<br>Heritage, water based ,<br>EPWP, iEworks, ICRP<br>Network Monitoring and<br>Management | Risk management system<br>for the department    | Risk management system<br>for the department<br>(Rollout) |
| Contact Channel<br>Management  | Review the contact<br>channel landscape and<br>make recommendations<br>for improvements in<br>areas such as call centre<br>customer management,<br>Video conferencing<br>solution  | CRM capabilities and call centre implementation |   |

## 21.5 Audit queries and Auditor General's Audit Findings

The department received an unqualified audit report for the financial year 2007/08, however, an emphasis of matter was raised regarding the incomplete and inaccurate disclosure of immovable assets and the unauthorised, irregular and fruitless expenditure. Other matters raised related to the non payment of invoices within 30 days as prescribed by the PFMA.

The department is continuing with the holistic approach of clearing the audit queries, improving internal controls to reduce irregularities as well as working towards the establishment of a credible immovable asset register. A team effort with the department of land Affairs and other relevant stakeholders has been put in place to identify and correct custodianship of property as well as to implement fair valuation models.

There is also considerable work in progress with regard to the implementation of a compliant Trading Entity. A comprehensive action has been put in place to ensure that the department produce a full and complete set of financial statements for the PMTE by 2009/10 financial year.



The department's Internal Audit Steering committee plays a critical role in monitoring progress on the action plans. Going forward in the new year progress reporting on the action plans will also be reported to the executive authorities.

#### 21.6 Internal Audit Function

#### 21.6.1 Background information

The vision of the Internal Audit & Investigation Services unit is "To be the leader in the Public Sector in providing a high quality, efficient professional services that meets and exceeds the International Standards for Professional Practice of Internal Auditing. It established its mission in line with these international standards of the Institute of Internal Auditors (IIA) and the Department's Vision and Mission, to provide an independent, objective assurance and consulting activity designed to add value and improve the departments' operations as they relate to:

- Risk Management,
- Controls,
- Governance Processes and
- Fraud Awareness and Investigations.

The unit upholds and apply in all its activities, good corporate governance principles and Code of Ethics, as prescribed by the IIA and other affiliated professional bodies and Public Sector authorities.

#### 21.6.2 Approaches and Policies

The Unit will continue to facilitate the effectiveness of risk assessment by coordinating the risk workshops in conjunction with the office of the Department's Risk Officer. The Approved Department's risk management plan will serve as a basis to determine priorities of the Internal Audit & Investigation function in the Department.

The unit adopted an approach that goes beyond evaluation of compliance to policies and procedure, but also audit for fraud on the basis of the fraud risks identified in the department's Risk Management processes that are annually updated.

#### 21.6.3 Assurance & Consulting Activities

The Unit will participate with the Strategic Management unit in the development of an **Integrated Risk Management Policy and Framework of Department.** The policy and framework will serve as a tool to focus the Department and other interested public sector departments to an effective risk management process in the whole of the Public sector.

Improvement will be implemented on the Department's Risk registers as contained in the leased **CURA Solution** and continuing educating of management will be conducted through workshops organised by the unit in conjunction with the Department's Risk Officer.

The unit will also review the integrity and accuracy of financial and operational information as contained in the Department's records and annual report and provide recommendations for implementation by management.



A governance conference or seminar will be organised by the Unit to remind management of previous year's resolutions and evaluation of achievements, as they relate to Risk Management, controls, good governance and Zero Tolerance Stance to Fraud and Corruption in the Department.

#### 21.6.4 Fraud Awareness and Prevention

The unit will revise the Department's fraud prevention plan in line with the results of fraud risk assessment and ensure that it is also aligned to the National Anti-Corruption Strategy of the DPSA.

The Fraud Prevention Strategy will:

- Define the stance of DPW on fraud and corruption.
- Encourage a culture where all employees, the public and stakeholders behave ethically in their dealings with, or on behalf of DPW;
- Promote leadership that is committed to the creation of a culture of integrity and restoring confidence in the fight against fraud and corruption;
- Improve accountability, transparency, efficiency and effective administration within DPW;
- Improve the application of systems, policies, procedures and regulations;
- Improve aspects of DPW which could result in fraud and corruption and allow these to go unnoticed or unreported; and
- Encourage all employees and stakeholders to strive towards the prevention and detection of fraud and corruption impacting or having the potential to impact on the Department.

## 21.6.5 Fraud Investigations

The Department has the required minimum capacity to deal with fraud and corruption within the Internal Audit & Investigations unit. The unit will also engage professional expertise and build its capacity in partnership with external service providers, when the need arises.

#### 21.6.6 Quality assurance and improvement program

The unit will continue to maintain an effective quality and improvement program that will ensure that:

- On-going internal monitoring is conducted at each level of the unit assignment conducted.
- Formal internal quality assessments are conducted annually under the direction of the Chief Audit Executive and results be communicated to Management and Audit & Risk Management Committee.
- Independent External Quality Assurance reviews are conducted in line with the requirements of the Standards for Professional Practice of Internal Auditing as promulgated by the IIA.



## 22 APPENDIX TWO: LEGISLATION THE NATIONAL DEPARTMENT OF PUBLIC WORKS ADMINISTERS

| SHORT TITLE OF THE ACT  | PURPOSE OF THE ACT   |
|---|--|
| Before Union (prior to 1910)  |  |
| Section 3(1) of the Outspans Act 1902                                 | Resumption of unused Outspans, and cancellation and delimitation of Outspan Servitudes.  |
| Pretoria and Military Supply Ordinance, 1905                          | To transfer certain Crown Land to the Municipality of Pretoria upon certain conditions   |
| During Union (1910 - 1961   |  |
| Rhodes Will (Groote Schuur Devolution) Act, 1910                      | To provide for the surrender of the Groote Schuur Estate to<br>the government of the Union of South Africa in accordance<br>with the Will of the late Cecil John Rhodes and for the<br>release of the Trustees.  |
| Agricultural Holding (Transvaal) Registration Act, 1919               | To approve the division and registration of land in formed<br>Transvaal as an agricultural holding and to cancel such<br>certificates at request for owner.  |
| Bethelsdorp Settlement Act, 1921                                      | To provide for the settlement of certain matters in dispute<br>at Bethelsdorp between the London Missionary Society<br>and its successors, the Congregational Union Church Aid<br>and Missionary Society of South Africa and the Bethelsdorp<br>Board of Supervisors.  |
| Mooi River Township Lands Act, 1926                                   | To provide for the grant of certain land to the Local Board of<br>the township of Mooi River and matters incidental therefore.   |
| Carnarvon Outer Commonage Sud-division Act, 1926                      | To provide for the cancellation of the title issue under<br>section 14 of Act No 19 of 1913 to the Committee of<br>Management of the Carnarvon Outer Commonage, the<br>sale of certain sowing lands on the said Commonage, the<br>subdivision and allocation of the remaining extent of the said<br>Commonage among the owners of "opstallen" and persons<br>having grazing and sowing rights thereon and the issue of<br>individual titled to such owners and persons, the disposal<br>of certain other lands owned by the said Committee, and<br>matters incidental thereto. |
| Payment of Quitrent (Cape) Act, 1927                                  | To regulate the payment of quitrent by part owner of land<br>subject to payment of quitrent and situated in the province of<br>the Cape of Good Hope.  |
| Marburg Immigration Settlement( Social Board of Management) Act, 1927 | To provide for the constitution of a local Board of<br>Management for the Marburg Immigration Settlement, county<br>of Alfred, in the Province of Natal and certain incidental<br>matter.  |



| SHORT TITLE OF THE ACT                               | PURPOSE OF THE ACT  |
|--|---|
| Cape Outspans Act,1937                               | To provide for the issue of deeds of grant to divisional and<br>municipal councils in respect of Outspans consisting of crown<br>land situated in the Cape of Good Hope.  |
| Municipal Lands ( Muizenberg) Act, 1941              | To make better provision for attaining the object of certain<br>lands adjoining False Bay are vested in the Council of the City<br>of Cape Town.  |
| Cape Town Foreshore Act, 1950                        | To provide for the management, control and development<br>of the Cape Town foreshore and to that end to establish<br>a board in respect of the said foreshore and to define its<br>functions and to provide for thro the incidental matters.  |
| Republic (1961 – 1994)                               |   |
| Kimberley Leasehold Conversion to Freehold Act, 1961 | To provide for the transfer of the ownership of certain<br>erven at Kimberley to the lessees or licensees thereof,<br>for the exemption from the payment of certain duties<br>and fees payable in connection with such transfer and the<br>performance of certain acts in pursuance thereof, and for<br>matters incidental thereto, and to amend the General Law<br>Amendment Act, 1957   |
| State Land Disposal Act, 1961                        | To provide for the disposal of certain State Land and for<br>matters incidental thereto, and to prohibit the acquisition of<br>State Land by prescription.  |
| Removal of Restrictions Act, 1967                    | To empower the Administrator of a province to alter,<br>suspend or remove certain restrictions and obligations in<br>respect of land in the province; to repeal the Removal of<br>Restrictions in Townships Act, 1946; to validate certain<br>proclamations of Administrators; and to provide for<br>incidental matters.  |
| Paarl Mountain Act,1970                              | To provide for the transfer of the ownership of certain<br>land to the Paarl Municipality for certain purposes and the<br>expropriation of certain rights in such land; to empower the<br>said Municipality to donate a portion or portions of the said<br>land to the State for the purpose of a language monument,<br>and to provide for other incidental matters.                      |
| Marburg Immigration Settlement Regulation Act, 1971  | To provide for the subdivision of commonages within the<br>Marburg Immigration Settlement situate in the County of<br>Alfred, province of Natal and the allocation of the relevant<br>portions to, and the dividing of the other assets of the<br>Marburg Immigration Settlement Board, among registered<br>owners of lots within the said Settlement, for matters<br>incidental thereto. |
| Church Square Development Act, 1972                  | To Provide for the management and upkeep of the Church Square   |



| SHORT TITLE OF THE ACT  | PURPOSE OF THE ACT   |
|---|--|
| Section 34 of the general Law Amendment Act, 1972   | Section 34. Certain conditions of title applying in respect of immovable property owned by the State to lapse in certain circumstances.  |
| Section 11(1)(b), 16 and 17 of the Lake Areas<br>Development Act, 1975  | To provide for the establishment of lake areas under the control of a Lake Areas Development Board, and for matters incidental thereto.  |
| Expropriation Act, 1975<br>Note: Attached hereto please find legislation<br>containing clause on expropriation and in which the<br>Minister of Public Works either:<br>Exercise powers of expropriation on her own record<br>or on behalf of other political office-bearers in terms<br>of this Act; or,<br>Is substituted by another political office-bearer<br>expropriating in terms of their empowering legislation | To provide for the expropriation of land and other property<br>for public and certain other purpose and for matters<br>incidental thereto.   |
| Rating of State Property Act, 1984  | To repeal certain Acts granting exemption in respect of<br>certain State property from rates levied on immovable<br>property by local authorities; provided that such rates may,<br>notwithstanding certain other exemptions, be levied on other<br>State property, make provision for rebates in respect of<br>such rates levied on State property, and provide for matters<br>incidental thereto.  |
| Section I of the Transfer of Powers and Duties of the State President Act, 1986   | To amend certain laws so as to vest certain functions<br>presently assigned to the State President, in the respective<br>Ministers of State who are charged with the administration of<br>those laws; and to provide for incidental matters.   |
| Land Affairs Act, 1987  | To provide for the determination of amounts of<br>compensation, purchase prises or rents in respect of<br>immovable property expropriated, purchased or leased by<br>the Department of Public Works and Land Affairs for public<br>purposes and the giving of advise with regard to the value<br>of land and purchase prises or rent in respect of certain<br>immovable property; for that purpose to make provision for<br>the establishment of a Land Affairs Board; and to provide for<br>incidental matters. |
| Commonwealth War Graves Acts, 1992  | To prohibit the desecration, damaging or destruction of<br>Commonwealth War Graves, to regulate the disinterment,<br>removal, reinterment or cremation of Commonwealth war<br>burial and the removal, alteration, repair or maintenance<br>of Commonwealth War Graves and to provide for matters<br>connected therewith.   |



| SHORT TITLE OF THE ACT   | PURPOSE OF THE ACT   |
|--|--|
| Democratic South Africa (1994 to date)   |  |
| Periods of office of Members of Councils for<br>Architects, Engineers, Quantity Surveyors and Valuers<br>Adjustment Act,1995 | To provide for the Minister to extend the periods of office of<br>members of the professional councils for further periods.  |
| Parliamentary Village Management Board, 1998   | To provide for the establishment of a Parliamentary Villages<br>Management Board and matters incidental thereto.   |
| Construction Industry Development Board Act, 2000  | To provide for the establishment of the Construction<br>Industry Development Board; and matters incidental thereto   |
| Council for the Built Environment Act, 2000  | To provide for the establishment of the Council For the Built<br>Environment and matters incidental thereto.   |
| Architectural Profession Act, 2000   | To provide for the establishment of the Council for the Architectural Profession and matters incidental thereto.   |
| Landscape Architectural Professional Act,2000  | To provide for the establishment of the Council for the Landscape Architectural Profession and matters incidental thereto.   |
| Engineering Profession of South Africa,2000  | To provide for the establishment of the Council for the Engineering Profession and matters incidental thereto.   |
| Property Valuers Profession Act, 2000  | To provide for the establishment of the Council for the<br>Property Valuers Profession and matters incidental thereto.   |
| Project and Construction Management Profession ct, 2000  | To provide for the establishment of the Council for the<br>Project and Construction Management Profession and<br>matters incidental thereto.   |
| Quantity Surveying Profession Act, 2000  | To provide for the establishment of the Council for the Quantity Surveying Profession and matters incidental thereto.  |
| Government Immovable Asset Management Act (Act<br>No. 19 of 2007)  | The purpose of the Act is to provide for a uniform<br>framework for the management of an immovable asset that<br>is held or used by a national or provincial department; to<br>ensure the coordination of the use of an immovable asset<br>with the service delivery objectives of a national or provincial<br>department; to provide for issuing of guidelines and minimum<br>standards in respect of immovable asset management by a<br>national or provincial department. |