

Strategic Plan

2008/2009 - 2010/2011







Incorporating a 5 year strategic outlook • 3 year medium term planning

June 2008

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PREFACE BY MS N N MAPISA-NQAKULA, MP, MINISTER OF HOME AFFAIRS



N N MAPISA-NQAKULA MINISTER OF HOME AFFAIRS

Advancing Beyond Plans to serve our people better

This Strategic Plan is the embodiment of our plans and programmes for the next Medium Term Expenditure framework.

The period the plan covers will see an intensification of our programme for the radical transformation of the Department. The aim, as expressed in our new vision statement, is for the Department to become a modern, efficient and cost effective service organization that is responsive to the needs of all of South Africa's citizens, residents and visitors to our country.

The Department of Home Affairs is mandated to affirm identity and to manage migration; and as such plays a crucial role in both civil society and the state.

The vehicle used to achieve our vision is the turnaround programme. In phase one (June to December 2007) a host of deep-rooted problems

afflicting the Department were analysed with a team of specialists. The aim was to redesign the Department from the ground up.

We fully recognised the serious effects of poor and erratic service delivery on the lives of people, especially the poor and the vulnerable. That is why, at the same time, a number of quick win projects were initiated that had a positive impact on people's lives. These included:

- Ensuring the track and trace system is fully operational, so that the public can track the progress of their ID applications online, through the contact center and via sms.
- Taking serious steps to shorten the turnaround time for IDs.
- Establishing a Help Desk for permitting and the piloting of a large accounts unit that enabled the importation of scarce skills for several large projects, and
- Serious action taken to improve financial management and controls and to mitigate risks within the Department.

We are certain that the initiatives to mitigate risk will address most of the concerns raised by the Auditor-General in his previous reports regarding the weaknesses in financial management.

The main effort, however, went into laying the foundation for the new structures and systems that are being rolled out in 2008 and 2009.

It remains our assertion that the transformation of the Department of Home Affairs should not just be about superficial and high level conceptualizations, but should make an impact that is felt by our clients through their experience in each one of our offices. We take seriously our role in giving effect to rights of our clients through facilitating their access to overall government services.

The Strategic Plan emphasizes the practical implementation of most of our transformation

deliverables, thereby ensuring that every client feels the impact of the turnaround.

This second phase of the turnaround project was launched in January 2008 and is rapidly gaining momentum. As reflected in the Strategic Plan, the main focus is on implementation. There are fifty-five projects in eight work streams, which represents perhaps the most comprehensive programme of departmental transformation yet undertaken.

While we have acquired the services of a team of experts, we have also been careful to establish a unique governance structure to ensure that the turnaround is directed by the Department and that skills are transferred as effectively as possible.

It goes without saying that, given the extent of the challenges, some of the projects underway will take several years to be fully realised. However, we have designed the turnaround programme to produce significant improvements in the short and medium term.

For example, by December 2008 the average turnaround time for IDs will be less than 60 days. Other services will be greatly speeded up in the coming months, including the introduction of online verification of fingerprints in our ID production process. The Large Account system for permitting within the National Immigration Branch, will be expanded to assist in the facilitation of skills acquisition to support economic growth. We are also rolling out a refurbishment of our offices that will further improve the experience of both clients and staff. An integrated system for processing asylum seekers has been established in all refugee reception centres that will increase efficiency and reduce fraud. Larger scale developments that will visibly improve service delivery in the medium term include the following.

- The pilot of a new ID card with a memory chip will be launched in the current financial year and with other measures will produce a far more secure document which will be issued quickly.
- A new system will be fully operational within this financial year which will produce passports speedily.

- Vigorous efforts are being made to improve operational control and efficiency; to root out corruption and to address poor management and the low skills problem.
- Preparations for the 2010 World Cup are being fast-tracked and integrated with other developments to ensure long term benefits, such as an improved movement control system.

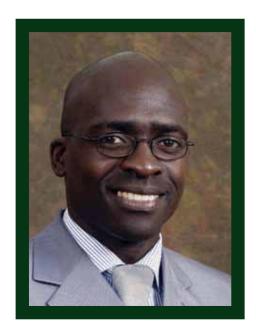
As the turnaround gains momentum, I must take this opportunity to thank thousands of our officials who are at the heart of this exciting but challenging task. Whereas any process of change can be unsettling within any organization, our experience has been that a great majority of our officials have embraced the challenge with renewed vigour and have become therefore, the true champions of the turnaround.

I must also express my appreciation for the support we have received from my Cabinet colleagues who were available always when we needed their input and assistance. We have also received a lot of support from Members of Parliament, particularly our Portfolio Committee members, both individually and collectively in the course of the implementation of this mammoth task.

This Strategic Plan is aimed at putting in place fundamental changes in the culture and organisation of Home Affairs and the way we do our business. The turnaround is irreversible. I am fully confident that the Director-General and his team are equal to the task to build a Home Affairs that will render an efficient and secure service to all our clients.

N N MAPISA-NQAKULA MINISTER OF HOME AFFAIRS

PREFACE BY MR M K N GIGABA, MP, DEPUTY MINISTER OF HOME AFFAIRS



MALUSI GIGABA
DEPUTY MINISTER OF HOME AFFAIRS

This Strategic Plan is presented at a time when the Department is in the midst of the process of fundamental transformation. Therefore, it goes without saying that the purpose of this Strategic Plan is to advance the same process. It points out those areas in which we have not been able to improve with an aim of directing out focus and effort.

When such a process unfolds it is always critical that all its participants are on par in terms of understanding the ultimate objective. In other words, all role players should be able to contemplate the nature and shape of the final product. The final product in this instance is the new Home Affairs which will be fully capable of meeting the needs of all our people irrespective of their standing and location in society.

It is pleasing to note that from the highest echelons down to the lowest level of the Department everyone seems prepared to traverse the route of fundamental transformation without fail. Everyone is ready to do his/her part towards the attainment of the said objective. The process itself is designed in such a way that participation by everyone is possible.

Our transformation process is unique in that inbuilt in the process are long and short term goals. Consequently, within a short space of time the process has been able to produce new improvements to our systems and this enables the Department to be able to meet demands that it was not able to meet few years ago. For example, a call centre that is able to answer certain questions from the public within a reasonable time is up and running.

Accordingly this Strategic Plan further provides for the ways and means through which the pace of transformation can be further increased in order to meet the ever growing needs of our people. Priority objectives provided in this Strategic Plan continue to require our collective effort in the pursuit of the goal to realise our vision.



MKN GIGABA DEPUTY MINISTER OF HOME AFFAIRS

PREFACE BY MR MAVUSO MSIMANG, DIRECTOR-GENERAL OF HOME AFFAIRS



MAVUSO MSIMANG DIRECTOR-GENERAL DEPARTMENT OF HOME AFFAIRS

My intention in this introduction is to provide an overview, firstly of the national importance of the transformation of Home Affairs; and secondly of main strategic thrusts embodied in the turnaround programme. The Strategic Plan clearly sets out how specific projects are aligned with the strategic objectives of the DHA, which in turn are aligned with the electoral mandate and related priorities and programmes of government. It also commits the Department to a range of measurable deliverables for each financial year.

The Strategic Plan indicates the activities that we are committed to carrying out to achieve our strategic objectives against the budget allocated over the three financial years from April 2008 to March 2011. As accounting and executing officer, my job is to ensure we deliver on our mandate and that every project supports our strategic objectives and is budgeted for. This applies to all government departments and complies with procedures laid down in the Public Finance Management Act and Treasury Regulations.

In most government departments, however, there are relatively few strategic shifts from year to year.

This Strategic Plan is quite different. The Department of Home Affairs (DHA) is undergoing a major transformation as indicated in the preface by the Minister of Home Affairs, the Honorable Nosiviwe Mapisa-Nqakula. The Minister outlines a number of important turnaround projects that were initiated in phase one between June and December 2007; and additional projects that came on stream in phase two, from January 2008. These include short and medium term projects that are already impacting positively on the lives of our citizens and other clients. Thus one of the strategies that guided the planning of the turnaround was to win the confidence of the public and of our staff by producing real short term gains. Another important principle is to ensure sufficient continuity and stability while effecting fundamental changes. Thus the strategic objectives in the current plan incorporate those set out in the 2007-2008 Strategic Plan.

A transformed DHA is of vital importance to both the state and to civil society. Having a national identity system that is secure and reliable will help create an environment that enables large numbers of people to participate in the "first" economy for the first time. The effective management of migration is an imperative given our need for scarce skills and for regional development; as well as pressures on our borders and security considerations. Taking steps to end endemic corruption will contribute significantly to reducing crime, not least by preventing fraud associated with identity theft.

Moves towards establishing e-government and a single public service are partly dependent on a secure identification system, as is ensuring a viable system of social grants. Government departments and service delivery will benefit greatly from having a reliable source of statistics that can help improve planning, a necessity for a developmental state.

Our understanding of the role of the DHA in meeting the strategic priorities of government should not be underestimated. These are summarised as follows:

- Improving the capacity of the state to deliver
- Eradication of poverty and underdevelopment
- Fostering healthy, skilled and productive people
- Entrenchment and deepening of democracy and nation building by transforming our

- country into a non-racial and non-sexist society; and countering corruption and promoting security including social security
- Building an effective, caring, professional government by serving with humility and professionalism
- Ensuring faster economic growth and development
- Improving South Africa's global relations for development by facilitating the harnessing of scarce skills and job creation through short and medium terms strategies.

"Improving the capacity of the state to deliver" is closely related to "building an effective, caring, professional government by serving with humility and professionalism". Both priorities are at the heart of the strategy that is driving the turnaround of the DHA. Our vision is of a department that delivers modern quality services to all citizens and communities, including the marginalised and rural and urban poor. What is not well enough understood is that South Africa has a unique history that still impacts greatly on its efforts to build its new democracy and an effective state. The Apartheid state enabled those classified as white to enjoy rights and access services available in any modern state. For Africans in particular, the entire apparatus of the state - especially Home Affairs was employed to exaggerate the worst features of colonialism.

Given the scale of the challenges indicated above I am confident that the projects covered in the Strategic Plan will, when implemented, take us a long way towards achieving our vision over the next three years. One key strategy is to establish a management cadre and systems that can secure operational control of our redesigned structures and business processes. A related strategy is mobilising and developing our staff in support of the transformation agenda. As an example of what

can be done, we have already trippled output in a key element in the production of IDs, reducing throughput time in that section from 27 days to 4 days. From 80% of calls dropped in our old call centre, we have calls in our new contact centre answered in an average of 20 seconds. The contact centre is being scaled up before being officially launched. Another example is the pilot of our large account project. One company we assisted reported that 30 000 person hours were quickly made available for a large project, when previously it would have taken many months to process the same permits for their skilled workers.

The civic services provided by DHA are of vital importance to citizens because they can only exercise many of their constitutional rights if they have access to secure documents that affirm identity. Those documents are only as secure as the systems that produce them and the systems are dependent on the quality and values of the staff that manage and service them. The "fostering of healthy, skilled and productive people" appears to have little to do with the DHA and it is the case that other departments play critical roles, such as health and education. However, citizens require enabling documents to access services and jobs that can lift them out of poverty, which closely correlates with health and productivity problems. This relates even more directly to deepening democracy and to eradicating poverty and underdevelopment. It should be noted that the DHA has been allocated project 17 in the Apex of Priorities initiated by the President, the focus of which is on improving civic services.

Within the limits of available resources the DHA is responding strategically to the challenges of managing migration effectively. We must develop the capacity to manage migration in order to ensure development with security, while observing our constitutional commitment to human rights. One key focus in this regard is on acquiring scarce skills and

another is on regional development in the context of SADC. The second imperative is to manage migration so as to safeguard national integrity, which crucially includes maintaining a secure and accurate national population register of citizens and legal residents. Developing policies and strategies that will enable us to balance and achieve these objectives is an urgent priority for the DHA, for the government and for society at large.

One factor that continues to be a major obstacle to delivery across government is the legacy of many rural areas being deliberately underdeveloped under colonialism and apartheid to ensure a supply of cheap labour. Just as serious is a lack of basic infrastructure in urban areas where those classified as African, Coloured and Asian were forced to live. An even larger cost driver is the need to establish

secure and reliable information systems. Fully bridging these huge gaps is not a job of just one or two years and will require an injection of resources beyond the considerable funds earmarked by Treasury for the turnaround. We look to government – and the departmental clusters in particular - as well as to civil society to appreciate the strategic importance of the DHA and to respond accordingly in terms of providing the necessary support.

MAVUSO MSIMANG
DIRECTOR-GENERAL

DEPARTMENT OF HOME AFFAIRS

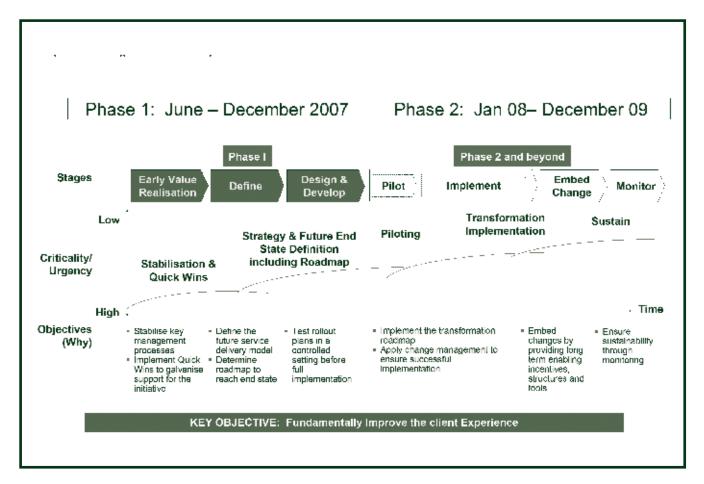


Diagram [1] Phases of the Turnaround Programme

VISION

To build a Department that provides modern, efficient, cost-effective services that are responsive to the needs of South African citizens, residents and visitors to our country.

MISSION

To determine the status of persons and to manage migration in the interest of Constitutional Rights, National Integrity and Development Goals.

STRATEGIC OBJECTIVES

- 1. To provide secure, efficient and accessible civic and related services and products to citizens and legitimate residents within specified timeframes.
- 2. To manage migration effectively by enabling the movement of skilled workers into the country and efficiently and securely facilitating the entry, stay and exit of visitors.
- 3. To determine the status of asylum seekers and manage refugee affairs in accordance with international treaties and the bill of rights as enshrined in the constitution.
- 4. To foster domestic, regional and international co-operation towards improved economic growth and development, including events with strategic importance to the country, such as the FIFA world cup.
- 5. To deliver the Department's mandate effectively by implementing a new organisational model that is characterised by caring officials who serve with professionalism and by effective governance and operational control.
- 6. To create an enabling environment by putting in place support services that are effective, efficient, integrated and that prevent corruption.

VALUES

The Department of Home Affairs is committed to delivering on its mandate according to the principles and values embodied in the Constitution and expressed in Batho Pele.

In particular the Department is committed to: Ethical conduct, Adaptability, Transparency, Professionalism, Accountability, Productivity and Innovation.

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	AIRLINE LIAISON OFFICER ACCELERATED AND SHARED GROWTH INITIATIVE FOR SOUTH AFRICA
ASGISA	
AU	AFRICAN UNION BODDER CONTROL OPERATIONAL COORDINATING COMMITTEE
BCOCC	BORDER CONTROL OPERATIONAL COORDINATING COMMITTEE
BMD	BIRTH, MARRIAGE AND DEATH
CAE	CHIEF AUDIT EXECUTIVE
CD:COM	CHIEF DIRECTOR: COMMUNICATION CHIEF DIRECTOR: GOVERNANCE RELATIONS
CD:GR	
CD:SESS	CHIEF DIRECTOR: STRATEGIC AND EXECUTIVE SUPPORT SERVICES
CFO	CHIEF FINANCIAL OFFICER
CSC	CLIENT SERVICE CENTRE (CLIENT CONTACT CENTRE)
CSIR	COUNCIL FOR SCIENTIFIC AND INDUSTRIAL RESEARCH DEPUTY DIRECTOR-GENERAL: CORPORATE SERVICES
DDG:COS DDG:CS	
	DEPUTY DIRECTOR GENERAL: CIVIC SERVICES
DDG:IS DDG:NI	DEPUTY DIRECTOR GENERAL: INFORMATION SERVICES
DFA	DEPUTY DIRECTOR-GENERAL: NATIONAL IMMIGRATION
DG	DEPARTMENT OF FOREIGN AFFAIRS DIRECTOR-GENERAL
DHA	DEPARTMENT OF HOME AFFAIRS
DPLG	DEPARTMENT OF HOME AFFAIRS DEPARTMENT OF PROVINCIAL AND LOCAL GOVERNMENT
DPSA	
DRC	DEPARTMENT OF PUBLIC SERVICE AND ADMINISTRATION DEMOCRATIC REPUBLIC OF THE CONGO
DTI	DEPARTMENT OF TRADE AND INDUSTRY
EDMS	ELECTRONIC DOCUMENT MANAGEMENT SYSTEM
FOSAD G&A	FORUM OF SOUTH AFRICAN DIRECTORS-GENERAL
G&A	GOVERNANCE AND ADMINISTRATION COVERNMENT INFORMATION TECHNIQUOCY OFFICER
GPW	GOVERNMENT INFORMATION TECHNOLOGY OFFICER GOVERNMENT PRINTING WORKS
GRAP	GENERALLY RECOGNISED ACCOUNTING PRACTICE
HANIS	HOME AFFAIRS NATIONAL IDENTIFICATION SYSTEM
HANIS DRS	HOME AFFAIRS NATIONAL IDENTIFICATION SYSTEM HOME AFFAIRS NATIONAL IDENTIFICATION SYSTEM DISASTER RECOVERY SITE
HR	HUMAN RESOURCES
IBSA	INDIA-BRAZIL-SOUTH AFRICA
ICT	INFORMATION COMMUNICATION TECHNOLOGY
ID IEC	IDENTITY DOCUMENT INDEPENDENT ELECTORAL COMMISSION
IRPS	INTERNATIONAL RELATIONS PEACE AND SECURITY
ISAD	INFORMATION SOCIETY AND DEVELOPMENT
ISRDP	INTEGRATED SUSTAINABLE RURAL DEVELOPMENT PROGRAMME
IT	INFORMATION TECHNOLOGY
İTIL	INFORMATION TECHNOLOGY INFRASTRUCTURE LIBRARY
JCPS	JUSTICE CRIME PREVENTION AND SECURITY
JIPSA	JOINT INITIATIVE FOR PRIORITY SKILLS ACQUISITION
KIM	KNOWLEDGE AND INFORMATION MANAGEMENT
M & E	MONITORING AND EVALUATION
MISS	MINIMUM INFORMATION SECURITY STANDARDS
MO NO	MEASURABLE OUTPUT NUMBER
MOU	MEMORANDUM OF UNDERSTANDING
MPCC	MULTI-PURPOSE COMMUNITY CENTRE / THUSONG CENTRES
MSP	MASTER SYSTEMS PLAN
MTEF	MEDIUM TERM EXPENDITURE FRAMEWORK
MTSF	MEDIUM TERM STRATEGIC FRAMEWORK
NEPAD	NEW PARTNERSHIP FOR AFRICAN DEVELOPMENT
NIB	NATIONAL IMMIGRATION BRANCH
NPR	NATIONAL IMMIGRATION BRANCH NATIONAL POPULATION REGISTER
PFMA	PUBLIC FINANCE MANAGEMENT ACT
POA	PROGRAMME OF ACTION
POE	PORT OF ENTRY
R & D	RESEARCH AND DEVELOPMENT
RAB	REFUGEE APPEAL BOARD
RSA	REPUBLIC OF SOUTH AFRICA
SA	SOUTH AFRICA
SADC	SOUTHERN AFRICAN DEVELOPMENT COMMUNITY
SCRA	STANDING COMMITTEE ON REFUGEE AFFAIRS
SESS	STRATEGIC AND EXECUTIVE SUPPORT SERVICES
SLA	SERVICE LEVEL AGREEMENT
SMS	SENICE LEVEL AGREEMENT SENIOR MANAGEMENT SERVICE
SONA	STATE OF THE NATION ADDRESS
UK	UNITED KINGDOM
UNHRC	UNITED NATIONS HIGH COMMISSION FOR REFUGEES
URS	URBAN RENEWAL STRATEGY
3170	ONDON NEIGHTAL OTHATEOT



Strategic Plan

2008/2009 - 2010/2011

PART 1: OVERVIEW, REGULATORY FRAMEWORK AND STAKEHOLDERS

Strategic Plan • 2008/2009 - 2010/2011

1.1 Overview of the Strategic Plan

The Strategic Plan covers the three financial years from 1 April 2008/09 until 31March 2011. The main strategic thrust is towards the transformation of the Department of Home Affairs (DHA) while maintaining and improving service delivery. The structure of the document is as follows:

- A narrative that provides an introduction, an overview and a strategic perspective.
- A breakdown of the budget according to departmental programmes.
- The Strategic Plan in the form of tables.
- Appendices that deal with strategic planning in particular areas, such as human resources and information systems.

The turnaround programme addresses deepseated problems by implementing a new organisational model and redesigned business processes, including effective governance and management. This is reflected in the revised vision and mission statements and in the crafting of the strategic objectives. Phase one of the turnaround programme was completed in December 2007 and a key result was a new organisational and service delivery model that is client centred and enables the DHA to fulfil its mandate effectively. An outline of the model can be found in Part 3 of this document. The Strategic Plan presented in Part 4 represents Phase two of the turnaround programme and it is all about building a new department by implementing the model over the next three vears.

The planning and budgeting process was complex as it involved integrating nearly sixty turnaround projects under the six strategic objectives. Diagram 2 shows how the projects are clustered under each Deputy-Director-General. Specific branches led by DDGs are assigned responsibility for achieving the targets set. The responsible DDGs in each case are delegated budgets against their branch plans and this forms the basis for their annual performance agreements. Each target is linked

to a financial year and measurable indicators. The core business of the DHA involves the processing of enabling documents and a number of indicators are tied to the average time it takes to process these. As indicated in the Minister's preface and the Introduction of the Director-General, the turnaround is designed to produce short term gains that impact positively on the lives of citizens and other clients.

The scope and the complexity of the turnaround programme must be appreciated when reading the Strategic Plans. As the projects are rolled out the plans will evolve and be refined. With respect to resource implications, National Treasury provided earmarked funds of R600 million in additions to the allocation in the medium term expenditure framework (MTEF). The funded activities covered in this plan will certainly enable the DHA to deliver services that are consistent and of a much higher quality. However, given historical realities, it will take additional resources to build the kind of systems that can fully support the strategic objectives of government and a developmental state.

Governance projects The governance structure assures maximum DHA control of the process Implementation Organisational projects 12 Consultant Team Lead projects **DHA Sponsor** projects Support Services 2 **DHA Team Lead** Finances projects projects E E projects

Diagram [2] Programme Governance Structure and Phase 2 Project Breakdown

PART 1: OVERVIEW, REGULATORY FRAMEWORK AND STAKEHOLDERS

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2.1 Mandates

The mandates of the Department are embedded in legislation, as well as other policy documents. In order to fulfil its mission the Department executes or participates in the execution of the following mandates:

2.1.1 Civic Services

2.1.1.1 Births, Marriages and Deaths

- Births and Deaths Registration Act, 1992 (Act No. 51 of 1992) as amended;
- Regulations made in terms of the Births and Deaths Registration Act;
- Marriage Act, 1961 (Act No. 25 of 1961) as amended;
- Regulations made in terms of the Marriage Act, 1961;
- Recognition of Customary Marriages Act, 1998 (Act No 120 of 1998);
- Civil Union Act, 2006 (Act No. 17 of 2006); and
- Regulations made in terms of the Civil Union Act, 2006

2.1.1.2 Identity Documents and Identification

- Identification Act, 1997 (Act No. 68 of 1997) as amended;
- Regulations made in terms of the Identification Act, 1997; and
- Alteration of the Sex Description and Sex Status Act, 2003 (Act No 49 of 2003)

2.1.1.3 Citizenship

- South African Citizenship Act, 1995 (Act No. 88 of 1995) as amended; and
- Regulations made in terms of the South African Citizenship Act, 1995

2.1.1.4 Travel Documents and Passports

- South African Passports and Travel Documents Act, 1994 (Act No. 4 of 1994) as amended; and
- Regulations made in terms of the South African Passport and Travel Documents Act, 1994

2.1.2 Immigration

- Immigration Act, 2002 (Act No. 13 of 2002) as amended;
- Regulations made in terms of the Immigration Act, 2002;
- Refugees Act, 1998 (Act No. 130 of 1998);
- Regulations made in terms of the Refugees Act, 1998;
- The Criminal Procedures Act, 1977 (Act No. 51 of 1977);

- The Universal Declaration of Human Rights as adopted by the General Assembly of the United Nations on 15 December 1948;
- The basic agreement between the Government of the Republic of South Africa and United Nations High Commissioners for Refugees (UNHCR), 6 September 1993;
- The 1991 United Nations Convention Relating to the Status of Refugees;
- The 1967 Protocol on Specific Aspects of Refugees Protection;
- The Organisation for African Unity Convention Governing Specific Aspects of Refugee Problems in Africa, 1996; and
- The UNHCR Handbook on criteria and procedures for the determination of Refugee Status, 1997

2.1.3 Other Mandates

- Promotion of Access to Information Act, 2000 (Act No 2 of 2000) as amended;
- Regulations made in terms of the Promotion of Access to Information Act, 2000;
- Public Holidays Act, 1994 (Act No. 36 of 1994) as amended;
- Imprint Act, 1993 (Act No 43 of 1993) as amended;
- Films and Publications Act, 1996 (Act No 65 of 1996) as amended;
- Regulations made in terms of the Films and Publications Act, 1996;
- Constitution of the Republic of South Africa, 1996 (Act No 108 of 1996);
- Public Service Act, 1994 (Proclamation No 108 of 1994);
- Labour Relations Act, 1995 (Act No 6 of 1995);
- Public Finance Management Act, 1999 (Act No 1 of 1999);
- Treasury Regulations made under the PFMA;
- Intergovernmental Relations Framework Act, 2005 (Act No 15 of 2005);
- Promotion of Equality and Prevention of Unfair Discrimination Act, 2000;
- Preferential Procurement Policy Framework Act, 2000 (Act No 5 of 2000); and
- Regulations made under the Preferential Procurement Policy Framework Act, 2000

2.2 Policy developments and legislative changes that influence programme spending and targets of the institution's programmes

The Department introduced the Films and Publications Amendment Bill into Parliament during 2006 and it is envisaged that the Films and Publications Amendment Bill will be passed during 2008. The Films and Publications Amendment Bill amends the Films and Publications Act, 1996, in order to

regulate the creation, production, possession and distribution of films, games and certain publications to provide consumer advice and to protect children from exposure to disturbing or harmful material. Some other amendments include the appointment and functions of compliance officers, as well as the composition, functions and management of the Film and Publication Board.

The Refugees Amendment Bill was introduced into Parliament during 2008. The Refugees Amendment Bill that is currently being considered by the Portfolio Committee on Home Affairs provides for the delegation of powers, matters relating to the Refugee Reception Offices, the dissolution of the Standing Committee for Refugee Affairs and the Refugee Appeal Board. The refugee status determination procedures are also revised and clarified.

Other legislative changes planned over the next 2 to 3 years include the Domestic Partnerships Bill that will provide for the legal recognition, enforcement and legal consequences of domestic partnerships, the Marriage Amendment Bill will be aligned with the Constitution of the Republic of South Africa, 1996, as well as other pieces of legislation administered by the Department.

2.3 Core Functions

In accordance with its mandates the Department of Home Affairs executes the core functions of Civic Services and Immigration. In our aim for excellence in serving our customers these core functions will be delivered in accordance with the Department's Statement of Standards. The set service standards of the Department will be reviewed following the business process re-engineering initiatives forming part of the fundamental transformation of the Department.

The core functions include the following key services:

2.3.1 Civic Services

- Maintaining the National Population Register (NPR)
- Management of records
- Citizenship
- Travel documents and passports
- Identity documents (ID)
- Identification

2.3.2 Immigration

- Admissions
- Inspectorate
- Refugee affairs
- Information co-ordination

- Policy directives
- Counter-xenophobia

2.4 Support Functions

2.4.1 Strategic Support

Purpose: To ensure effective and efficient strategic support services in the Department

Functions:

- The alignment of the departmental strategic objectives to the budget and governmental programmes
- The management of departmental strategic projects
- The management of international and governance relations
- The provision of legal services to the Ministry and the Department
- The management of the departmental communications strategy and the delivery of an integrated communication liaison service
- The management of investigations where there is a security breach and the implementation of preventive measures

2.4.2 Information Services

Purpose: To provide strategic input and direction into the Department's Information Services and ensure compliance to international standards for quality and competitiveness

Functions

- The development and implementation of an information services (IS) strategy, architecture, plans and governance required to support desired business capabilities
- The development and implementation of an Information and Communication Technology (ICT) strategy to support operational needs of the business
- The co-ordination and management of IS infrastructure to realize the strategic objectives of the Department
- The development, implementation and management of knowledge and information management (KIM) strategy and policies of the Department
- The management of IS service level agreements to enhance business support
- The representation of the Department at relevant structures and forums

2.4.3 Finance and Supply Chain Management

Purpose: To ensure effective and efficient integrated financial services and supply chain management systems

PART 1: OVERVIEW, REGULATORY FRAMEWORK AND STAKEHOLDERS

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Functions:

- The management of a centralized budgeting and planning programme
- The management of financial administration
- Ensuring a sound supply chain management system

2.4.4 Audit Services

Purpose: To provide an independent objective audit assurance and consulting service to the Department

Functions:

- The conducting of audits into economy, efficiency and effectiveness of resources
- The performing of financial and operations audits at Provincial Offices
- The performing of Information and Communication Technology (ICT) related processes and technology audits
- The conducting of forensic audits into the financial systems of the Department

2.4.5 Operational Support

Purpose: To obtain strategic leadership and management of the operational support function in the Department

Functions:

- The provision of human resource strategic direction and leadership in the Department
- The management of auxiliary and physical security services

2.5 Key Stakeholders

There are many stakeholders who have a legitimate interest in the outcomes of the Department of Home Affairs (DHA). These individuals or groupings of bodies have interest in the DHA for various, but specific reasons. The main stakeholders of the Department of Home Affairs can be grouped and classified as depicted in Table 1.

Stakeholder	Relationship	Expectation
The South African people	They are investors because they fund the DHA through their taxes	Return on investment through the provisioning of reliable enabling documentation, accessible services and a customer focused orientation
Parliament	Allocates resources invested by the taxpayers and provides the regulatory framework in which the DHA must operate	Maximum benefit for the allocation of those resources and conformance to standards
The Minister and Deputy Minister of DHA	Provide policy direction and strategic leadership and the legislative environment in which the DHA should operate	Effective, efficient and economic service delivery in accordance with mandates
Cabinet Ministers and other state departments	Interact, co-operate and form partnerships entailing joint decision-making, consultation, co-ordination, implementation and advice	Effective and efficient execution of functions
Director-General	As accounting officer responsible for managing the environment which creates the products and services for the customers	Performance commitments met
Suppliers	Provide inputs and raw resources to the DHA	Effective and efficient execution of functions
Alliances	Form partnerships to improve service delivery	Effective and efficient execution of functions
DHA staff members	Responsible for creating products and services to meet customer requirements	Sufficient allocated resources and a decent working environment
Foreign visitors	Foreigners visiting the country on a temporary basis including tourists, business fraternity, etc.	Effective and efficient admission and departure as well as processing of applications.
International community	Bi-lateral and multi-lateral interaction, consultation and co-operation with regard to common interest and forming of relationships.	Mutually beneficial international relationships.

Table 1: Key Stakeholders



Strategic Plan

2008/2009 - 2010/2011

PART 2: DEPARTMENTAL PROGRAMMES

2.1 Departmental Programmes

The Department of Home Affairs is an important and integral part of central government. The aim of the Department of Home Affairs is to protect and regulate the interests of the inhabitants of the Republic of South Africa, regarding their individual status, identity and specific rights and powers, and to promote a supporting service to this effect.

The departmental budget is structured into four programmes. The Department's standing objectives, encompassed with this Plan, will be resourced and accomplished through these programmes.

2.1.1 Programme 1: Administration

Administration conducts the overall management of the Department and provides centralised support services.

2.1.2 Programme 2: Services to Citizens

Purpose: Deliver core functions by granting rights and citizenship to eligible members of the population.

- Management.
- Status Services regulates all matters relating
 to the population register (maintaining a
 register of citizens and immigrants who have
 acquired the right to permanent residence,
 as well as registers of births, deaths and
 marriages) and to travel documents and
 citizenship (issuing passports and other
 travel documents, providing financial
 assistance to citizens abroad, and
 determining and granting citizenship).
- Identification oversees the determining of identity by means of fingerprints, photographs and identity documents for issuing identity documents by recording personal particulars in the population register.
- Hanis includes projects to develop, establish

and maintain national identity systems.

- Customer Service Centre is a multi-channel service through which external and internal customer enquiries are resolved.
- Provincial Civic Services provides for the delivery of civic services in the provinces and the necessary support functions.

Measurable objectives

Improve the granting of specified rights and citizenship to eligible people by reducing the time taken to issue valid documents:

- unabridged birth, marriage and death certificates: from between 6 and 8 weeks in 2007/08 to the same day by 2010/11
- passports and travel documents: from 41 days in 2007/08 to 5 days by the end of 2010/11
- all temporary passports and emergency travel certificates: to 1 day by the end of 2008/09
- citizenship certificates: from 6 months in 2007/08 to 1 month by the end of 2010/11
- first issue of an identity document: from 127 days in 2007/08 to 30 days by the end of 2010/11
- second issue of identity documents: from 98 days in 2007/08 to 20 days by the end of 2010/11
- temporary identity documents from 7 days to 1 day by the end of 2008/09
- abridged birth, marriage and death certificates: maintain same day issue.

(These standards will be achieved in the context of the turnaround programme.)

Improve the quality and consistency of services delivered to the public by implementing basic standard operating procedures and service standards at all service points and monitoring compliance with turnaround times through the track and trace system, surveys, and statistical data or information.

 Expand the capacity of the customer service centre (call centre) by increasing the first line and second line capacity of the customer service centre to handle approximately 162 000 calls in 2008/09 to approximately 510 000 calls by the end of 2010/11.

2.1.3 Programme 3: Immigration Services

Purpose: Control immigration taking into account South Africa's skills needs and manage refugees and asylum seekers in South Africa.

- Management.
- Admissions controls visas, the admission of travellers at ports of entry and the processing of applications for permanent and temporary residence permits, as well as work, study and other temporary permits.
- Immigration Control deals with immigration matters in foreign countries; detects, detains and deports illegal immigrants in terms of the Immigration Act (2002); and provides policy directives on immigration matters.
- Provincial Immigration Control provides for the delivery of immigration services in the provinces and the necessary support functions.
- Refugee Affairs considers and processes asylum cases in terms of the Refugees Act (1998).

Measurable Objectives:

- Improve control of the immigration of various categories of foreigners into and out of the country by reducing the time taken specifically on the following:
 - issue visas: from 10 days in 2007/08 to 3 days by the end of 2010/11
 - issue section 22 asylum permits: from 5 days to same day issue by the end of 2010/11
 - issue refugee status determinations: from 12 months to 1 month by the end of 2010/11
 - issue temporary residence permits: from

- 24 weeks to 4 weeks by 2010/11
- issue permanent residence permits: from 18 months to 4 months in 2010/11
- issue a refugee identity documents: from 6 months to 3 months by the end of 2008/09.

(These standards will be achieved in the context of the turnaround programme.)

- Maintain clearance times of 1.5 to 2 minutes per traveller for the movement of travellers (South African citizens and foreigners) through land and air border posts.
- Increase the capacity to deport 15% more economic and criminally convicted migrants by 2009/2010. Investigate 20% more deportation cases of persons deported to or via South Africa by 2009/2010.
 - Improve the asylum management process for asylum seekers, specifically by:
 - developing 5 fully functional refugee reception centres of excellence: in Johannesburg in 2008/09, Cape Town and Durban by 2009/10, and Port Elizabeth and Marabastad (in Pretoria) by 2010/11
 - completely eliminating the backlog of 68 585 outstanding asylum applications not yet processed, by the end of 2008/09.
 - Improve immigration services by monitoring compliance with basic standard operating procedures at all national immigration service points through statistical analyses of information reported in managers' monthly reports.
 - Process travel documents for the additional influx of visitors for the 2010 FIFA World Cup and improve movement control systems by increasing the number of permanent immigration officers from 814 to 1 668 and introducing online real time, and biometric systems.

2.1.4 Programme 4: Transfer to Agencies

Purpose: Provide financial support to the Film and Publication Board, the Government Printing Works and the Electoral Commission.

2.2 Multi year projections

In order to deliver on the Strategic Plan of the DHA, the resource requirements for the medium term, in accordance with the MTEF allocations are as follows:

2.2.1 Programme Purpose and Measurable Objectives

		2008/09 R'000	2009/10 R'000	2010/11 R'000
Aim:	The aim of the Department of Home Affairs is to protect and regulate the interests of the inhabitants of the Republic of South Africa regarding their individual status, identity and specific rights and powers, and to promote a supporting service for this.			
1. Admini	stration	1 294 444	1 442 639	1 513 208
	Aim of Programme: Provide overall management of the Department and centralised support services			
	Current	1 159 344	1 311 656	1 373 198
	Transfers and subsidies	1 134	1 261	1 338
	Payment of capital assets	133 966	129 722	138 672
2. Service	es to Citizens	1 182 622	1 464 491	1 207 062
	Aim of Programme: Deliver core functions by granting rights and citizenship to eligible members of the population			
	Current	1 065 585	1 126 171	1 203 796
	Transfers and subsidies	2 790	3 082	3 266
	Payment of capital assets	114 247	335 238	-
3. Immigr	ation Services	900 058	1 010 868	1 230 181
	Aim of Programme: Control immigration according to South Africa's skills and investiment needs and administer refugees and asylum seekers in SA.			
	Current	899 817	1 010 604	1 229 901
	Transfers and subsidies	241	264	280
	Payment of capital assets	_	_	_
4. Transfe	ers to Agencies	1 127 895	977 500	1 319 644
	Aim of Programme: Provide support to the Film and Publication Board, the Government Printing Works and the Independent Electoral Commission	4 407 005	077 500	4 040 044
OUD TOT	Transfers and subsidies	1 127 895	977 500	1 319 644
SUB TOTA		0.404.740	0.440.404	2 202 205
	Current Transfers and subsidies	3 124 746	3 448 431	3 806 895
	Transfers and subsidies	1 132 060	982 107	1 324 528
TOTAL	Payment of capital assets	248 213	464 960	138 672
TOTAL		4 505 019	4 895 498	5 270 095

2.2.2 Presentation per Programme

Key Departmental objective	2008/09 R'000	2009/10 R'000	2010/11 R'000
Administration	1 294 444	1 442 639	1 513 208
Services to Citizens	1 182 622	1 464 491	1 207 062
Immigration Services	900 058	1 010 868	1 230 181
Transfers to Agencies	1 127 895	977 500	1 319 644
TOTAL	4 505 019	4 895 498	5 270 095

2.2.3 Presentation per Economic Classification

Economic Classification	2008/09 R'000	2009/10 R'000	2010/11 R'000
Compensation of employees	1 431 629	1 582 612	1 709 110
Goods and services	1 693 117	1 865 819	2 097 785
Interest and rent on land	_	_	_
Financial transaction in assets and liabilities	_	_	_
Unauthorised expenditure	_	_	_
Transfers and subsidies	1 132 060	982 107	1 324 528
Purchase of capital assets	248 213	464 960	138 672
TOTAL	4 505 019	4 895 498	5 270 095

2.2.4 Programme allocation for the year ending 31 March 2009

Programme / Subprogr	amme	2008/09 R'000
Administration		1 294 444
	Minister	1 019
	Deputy Minister	790
	Management	531 507
	Corporate Services	167 285
	Financial Services	91 802
	Information Services	168 808
	Transversal IT Projects	94 680
	Government Motor Transport	27 434
	Property Management	211 119
Services to Citizens		1 182 622
	Management	57 359
	Status Services	87 095
	Identification	109 551
	Hanis	236 992
	Customer Service Centre	69 760
	Provincial Civic Services	621 865
Immigration Services		900 058
	Management	18 505
	Admissions	134 388
	Immigration Control	264 125
	Provincial Immigration Control	414 668
	Refugee Affairs	68 372
Transfers to Agencies		1 127 895
	Film and Publication Board	33 519
	Government Printing Works	135 222
	Independent Electoral Commission	959 154
Total		4 505 019

2.3 Expenditure trends

Expenditure increased from R2.1 billion in 2004/05 to R3.2 billion in 2005/06, showing an increase of 53.3 per cent. In 2006/07, expenditure decreased to R2.5 billion (19.7 per cent). This trend is mainly influenced by transfers to the Electoral Commission, which increased in 2005/06 to provide for the local government elections, and the acquisition of a disaster recovery system for the Home Affairs National Identification System (HANIS) in the same year. Expenditure increased again from R2.5 billion in 2006/07 to R3.5 billion in 2007/08, mainly for service delivery improvement initiatives (such as dealing with the backlog in asylum applications and implementing the track and trace project for ID applications), the new passport system, and the Electoral Commission's preparations for the 2009 national elections.

Expenditure is expected to rise at an average annual rate of 14.4 per cent over the medium term, reaching R5.3 billion by 2010/11. In the 2008 Budget, the Department received additional allocations of R568.7 million for 2008/09, R637.9 million for 2009/10 and R1.1 billion for 2010/11. Included in these allocations are provisions for specific interventions as part of the Department's turnaround strategy: the new customer service centre (R262 million), IT readiness and IT capacity to handle permit and visa applications closer to 2010 (R830 million), the improvement of facilities (R36 million), the new passport system (R130 million

in 2008/09 in addition to the R110 million allocated in 2007/08) and the Electoral Commission for elections (R438 million).

The strong budget growth in 2008/09 is also influenced by an increase in allocations to the public entities accountable to the Department: the Electoral Commission to prepare for the 2010 local government elections; the Film and Publication Board to expand its monitoring role, and research and compliance capabilities; and the Government Printing Works for a new production facility.

The Department's budget and programme structure has been changed by splitting the previous *Civic and Immigration*Services programme into two distinct core functions to better manage and budget for the delivery of these key functions, at the national and provincial levels. Each of these two functions now clearly shows the services delivered at the provincial level, as well as policy and implementation functions and projects at the national level.

Efficiency savings and cost containment initiatives will be implemented during the MTEF period. Savings of R23.8 million for 2008/09, R43.4 million for 2009/10, and R53.7 million for 2010/11 have been identified under goods and services, including travel and entertainment, and catering.

Infrastructure spending has grown (although not evenly) between 2004/05 and 2007/08,

from R20.1 million in 2004/05 to R112.5 million by 2007/08, mainly to provide for the upgrade, repair and maintenance (in terms of the Occupational Health and Safety Act (1993) requirements) of the Department's frontline service points, which increased over the same period from 274 to 675. Over the medium term, the repair and maintenance programme (RAMP) will continue to address offices in line with the Department's new requirements and will collaborate with other stakeholders participating in the development of the Thusong service centre initiative that aims to extend government services to citizens at a single distribution point. The infrastructure budget over the medium term is an average annual R56.5 million.

The Department intends to spend R1 million in 2008/09 on planned minor upgrades that do not involve tender procedures, such as painting and burglar proofing.

The Department has identified facilities in urgent need of repair. Repairs will bring offices in compliance with the requirements of the Occupational Health and Safety Act and also uplift the physical conditions of buildings in line with corporate values. R36 million has been allocated over the MTEF period for this.

Repair and maintenance programme (RAMP): Phase 1 (with a budget of R156.9 million between 2004/05 and 2007/08 and R29.2 million between

2008/09 and 2010/11) consisted of a three-year maintenance contract ending in October 2007, which was designed to upgrade 14 facilities. An evaluation confirmed that the RAMP projects support the Department's basic service delivery objectives. Phase 2 (with a budget of R115.6 million between 2007/08 and 2010/11) includes a further 12 tenders awarded in late 2007. Phase 2 is based on the same principles and specifications as phase 1, with a focus on the security aspects of facilities. This initiative will also extend to the 14 upgraded facilities and will involve the inclusion of CCTV cameras at all counters, entrances, exits and perimeters of facilities, electronic access control and x-ray machines, as well as generators and uninterrupted power supply systems.

Construction of new buildings: The Department identified three new sites to develop new Department of Home Affairs service points: Phuthadjithaba, Sebokeng and Taung. In collaboration with the Department of Public Works, the Department completed the site analysis phase and is now in the final stage of the generic design that will cater for all future departmental offices. It is estimated that all three contracts will be awarded in 2008/09.

2.3.1 Departmental revenue

Income is generated mainly from fees charged for issuing passports, identity, travel and other official documents. An increase in revenue generated from fees is expected in 2008/09 and 2009/10, due

PART 2: DEPARTMENTAL PROGRAMMES

Strategic Plan • 2008/2009 - 2010/2011

to the projected increase in the demand for identity documents because of the 2009 national, provincial and local government elections and increases in travel documents in line with the 2010 FIFA World Cup. The increase in 2006/07 and 2007/08 was mainly due to the late capturing of receipts for the Department's services provided in foreign missions.

	2008/09 R'000	2009/10 R'000	2010/11 R'000
Departmental receipts	568 505	642 530	667 707
Sales of goods and services produced by Department	545 280	617 544	640 921
Fines, penalties and forfeits	23 014	24 764	26 553
Interest, dividends and rent on land	211	222	233
Sales of capital assets	_	_	_
Financial transactions in assets and liabilities		-	_
Total	568 505	642 530	667 707



Strategic Plan

2008/2009 - 2010/2011

PART 3: FIVE YEAR STRATEGIC OUTLOOK

3.1 The turnaround programme and the new model of the DHA

Background and development process

The Director-General, Mavuso Msimang, points out in the Introduction that the challenge of transforming the Department of home affairs is essentially to make available to all citizens the quality of service expected in a modern democratic state. Under colonialism and apartheid quality service was reserved for whites only and for the great majority of the population home affairs was an instrument of repression and control. Given this legacy, the transformation of the DHA must include the following elements in order to deliver on its mandate effectively:

- It must be citizen and client centred, and designed to meet actual needs, as well as address national priorities
- Staff must have the skills, values and environment necessary to manage systems and to deliver services in a manner that is professional and human-rights based.
- The operating and organisational model must include the following:
 - Good governance and a management and leadership team that can exercise sufficient oversight and control of all levels of operations.
 - The effective management of channels and tiers of service delivery.
 - Service delivery that consistently meets acceptable and improving standards, including those set for offices and other infrastructure.
 - Efficient and cost effective business processes that are enabled by secure systems and that empower management and staff in general.

The services of a company with a proven international record in organisational

transformation were procured after an initial scoping of the challenge. The phases and timeframes in Diagram 1 are reflected in the contract and payment is strictly against deliverables as specified in project charters that are signed off by the DHA. In phase one of the turnaround programme, from June to December 2007, combined teams of specialists and DHA officials systematically developed the main elements of the model. A governance structure was put in place to ensure that the Department had control and responsibility for the programme, which had 140 deliverables in phase one. The Minister chairs the Steering Committee.

A Vision and Design team, sponsored by the Director-General, was responsible for the overall design of the new model. A related and ongoing project provided guidance on the policy and regulatory aspects, including government priorities and programmes. All project teams followed an agreed methodology in which the following processes were initiated.

- A baseline study to understand a particular challenge, such as efficient production of secure IDs, including mapping processes, producing statistics and benchmarking. A survey of a significant sample of clients was conducted to establish what their needs and preferences are.
- Ensuring short term gains in critical areas that would impact on the lives of citizens and clients and boost public confidence and staff morale.
- Redesign of processes, structures and systems, starting with establishing the needs of clients, the services to be delivered and the delivery channels that have to be used.
 - Planning and budgeting the implementation of the new model in phase two of the turnaround programme; from January 2008 to December 2009 and in some cases beyond that date.
 - Sign-off by the Department and the Minister

after consultation, in some case with other departments such as the DPSA and National Treasury.

The main structural features of the new model of Home Affairs

A range of options was considered with respect to carrying out and supporting civic services and immigration services, which constitutes the core business of the DHA. Benchmarking included a study that indicated South Africa should aspire to a standard of DHA services that are equal to that of economically advanced countries. As indicated in Diagram 3 a "partial separation model" was adopted whereby Civic Services

and the National Immigration Branch (NIB) have their own programmes within the budget. This change is reflected in the current budget structure as shown in Part 2. Provinces, with over 675 services points for Civic Services, are clustered into four zones which will be managed by Civic Services. NIB has a functional structure and provincial coordinators and will manage its current 177 ports of entry, offices and foreign missions. Some support services will be devolved to ensure far better control of operations by business, especially at the zonal level of districts and regions. Functions such as finance, planning and security will be centralised.

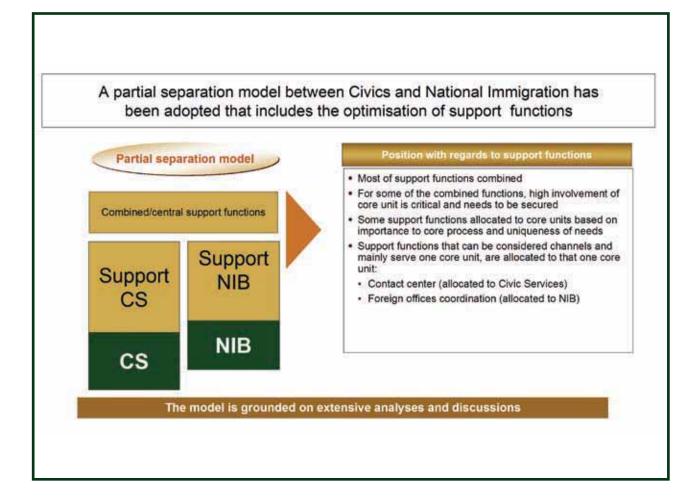


Diagram [3] Partial Separation Model

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The model greatly strengthens governance and management structures and processes, as reflected in the organisational structure depicted in Diagram 5. An additional Deputy Director-General (DDG) will manage the chief directors of executive support services, and that currently report directly to the DG. This includes communications, legal services, integrity management (formerly counter corruption and security). A new policy and strategy unit will for the first time ensure proper management of policy; and a monitoring and evaluation unit will ensure the effective monitoring of performance and standards. Units added to other branches include a contracts management unit and units that enhance the capacity of Civic Services and NIB to manage and improve business processes. A number of committees are in the process of being established or improved, such as an Operations Committee at the level of DDGs that meets weekly and is chaired by the DG.

The key features of the new operating and organisational model

A basic principle underlying the model is responsiveness to the needs of citizens and other clients. An important example is that the client survey revealed that almost 40% of persons visiting DHA offices were only there to obtain information and that most of these would prefer to use a contact centre. In response, the DHA has established a new two-tier call centre, which is being expanded before being fully launched. Another example is a large accounts unit that is already fast-tracking permits used to acquire scarce skills abroad for major projects and entities.

A properly empowered and managed staff is essential to the implementation and

maintenance of the model, together with establishing and maintaining a culture of professionalism and caring. This applies to both back-office as well as frontline staff and is closely linked to better operational management and preventing corruption.

These principles were piloted in Phase 1 of the turnaround and productivity gains of more than 300% were made as well as a visible improvement in morale.

Another critical aspect of the new model is the proper management of the channels, the "footprint" and the tiers that are used to deliver services.

Customers	Channels used currently	# of Service Points current
Civic Services customers	Regional Offices (ROs) District Offices (DOs) Permanent Service Points (PSPs) Thusong centres Temporary Service Points (TRPs) Mobile Units (MUs) Hospitals Contact centre Website	• 41 • 120 • 98 • 75 • 123 • 117 • 101
Immigration Services customers	Foreign Offices Ports of Entry Refugee Reception Offices (RROs)	• 109 • 71 • 5

Channels other than existing offices and mobile units include the use of cell phone technology (already employed for IDs) and potential partnerships with the post office and other organisations. The systematic and evidence-based management of tiers and the office "footprint" will ensure far better access to critical services. In future this will include the registration of births via clinics as well as hospitals, in partnership with the Department of Health. Different baskets of services will be offered depending on the tier, with regional offices offering a full range. Some offices

with a high throughput will be developed as centres of training and excellence that will develop and promote quality and best practice.

The model (Diagram 4) is designed to create the conditions for the DHA to produce secure enabling documents within greatly improved and consistent delivery times.

These improvements will be realised through implementing the model. However, the DHA has a broader mandate. The Department is the national custodian of the identity of citizens and residents and manages migration, including determining the status of asylum seekers. To be fully effective as

a national resource the DHA must have reliable and secure systems for document management, identification and movement control. The extent to which funding is made available in the longer term to develop and maintain these systems will impact on the effectiveness of any model. Ultimately this is a matter of policy and strategy that can only be resolved at a national level. In this regard, as indicated in the Strategic Plan, the DHA has embarked on the development of a broad policy framework that will guide the ongoing implementation of the model.

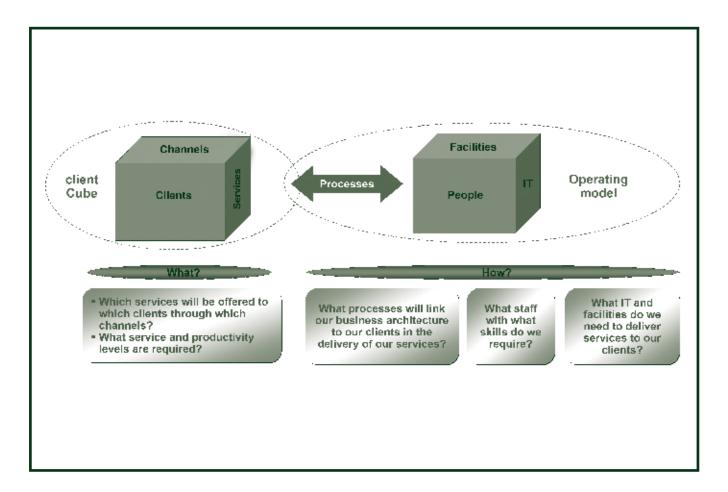


Diagram [4] Home Affairs Service Delivery Model

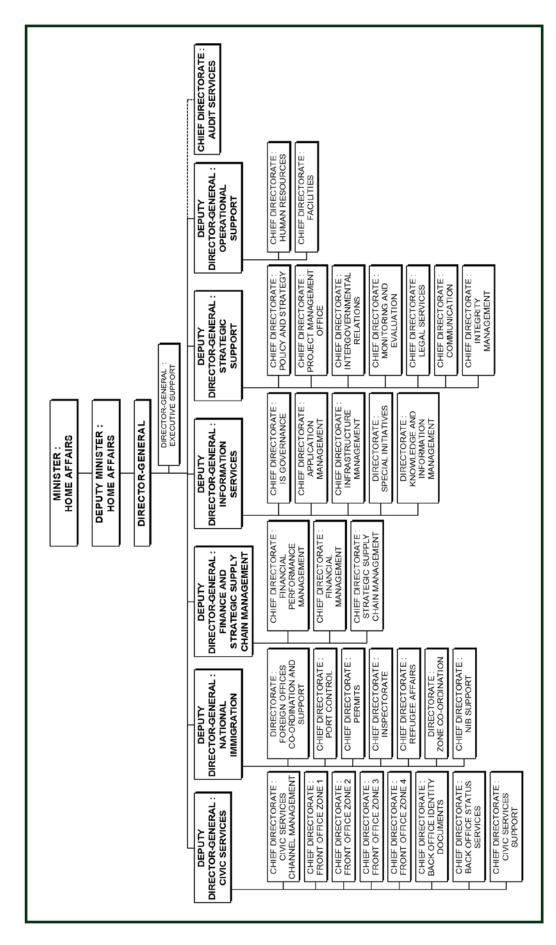


Diagram [5] Organisational Structure



Strategic Plan

2008/2009 - 2010/2011

PART 4: STRATEGIC CHANGE PLAN Strategic Plan • 2008/2009 - 2010/2011

4.1 Introduction

The planning process for the Strategic Plan 2008/09 to 2010/11 commenced in November 2007 and was followed up by a series of strategic planning workshops in February and March 2008. The planning was based on the strategic guidelines issued by the Executive Authority of the Department, on Cabinet Lekgotla decisions, the President's State of the Nation Address, Apex priorities, the Budget Speech of the Minister of Finance and an environmental scan conducted as part of the Vision and Design workstream. This ensured that the Department's strategic planning cycle was aligned to the broader objectives of government and in sync with prescribed requirements. The outcome of the strategic planning workshops and recommendations from the Planning and Reporting Workstream is contained in the three year and one year plans of the Department.

4.2 Strategic Objectives for the Department of Home Affairs

The mandate of the Department of Home Affairs is to identify and determine the status of persons and issue documents that make it possible for such persons to realise their rights and access benefits and opportunities in both the public and private domains. By expanding these services to marginalised communities, the Department plays a critical role in deepening democracy and promoting social security. The Department is also responsible for managing migration and ports of entry and through its document-processing functions and its role in foreign missions, makes a significant contribution to ensuring national security, enabling economic development and tourism and promoting good international relations.

The Department has identified six strategic objectives which are aligned with the national priorities of Government (and Apex priority 17). The first three objectives relate specifically to the core functions of the Department whilst the last three relate to the support component of Home Affairs' service delivery. The support strategic objectives focus on the improvement aspect of the Department as it relates to organisational capacity, including urgent filling of vacant SMS and professional posts, and re-engineering of DHA systems The six strategic objectives are:

Strategic Objective 1: To provide secure, efficient and accessible civic and related services and products to citizens and legitimate residents within specified timeframes.

Strategic Objective 2: To manage migration effectively by enabling the movement of skilled workers into the country and efficiently and securely facilitating the entry, stay and exit of visitors.

Strategic Objective 3: To determine the status of asylum seekers and manage refugee affairs in accordance with international treaties and the bill of rights as enshrined in the constitution.

Strategic Objective 4: To foster domestic regional and international co-operation towards improved economic growth and development, including events with strategic importance to the country, such as the FIFA world cup.

Strategic Objective 5: To deliver the department's mandate effectively by implementing a new organisational model that is characterised by caring officials who serve with professionalism and by effective governance and operational control.

Strategic Objective 6: To create an enabling environment by putting in place support services that are effective, efficient, integrated and that minimise corruption.

In terms of understanding the information in tabulated format, the following should be noted:

- DHA strategic objective indicates the Department's contribution to achieving the MTSF priority. The MTSF informs three/five year plans of national and provincial departments and reflects the high level policy priorities of government informed by the electoral mandate of the ruling party. The purpose of an objective is the clear communication of expected performance.
 - Measurable outputs are the products, capital goods and services that result from a development intervention and may also include changes resulting from the intervention which are relevant to the achievement of the outcomes. Outputs are therefore the contributions towards the successful achievement of DHA objectives the next lower level results and indicate "What does success look like" they must demonstrate whether success has been achieved against DHA objectives.
 - Performance Indicators (unit of measurement) are quantitative or qualitative variables that provide a simple and reliable means to measure achievement, to reflect the changes connected to an intervention, or to help assess the performance of an organisation against stated Outputs/ Outcomes. Performance indicators answer the following fundamental questions: "How will we know success or achievement when we see it?" and "Are we moving towards achieving our desired outcomes/ outputs?"
- Targets are quantifiable levels of the indicator that is planned to be achieved over a given time.

Figures in tables apply in normal circumstances and in some cases the average turnaround times will be measured

DHA Strate	tegic Objective 1: To proves	DHA Strategic Objective 1: To provide secure, efficient and accessible civic and related services and products to citizens and legitimate residents within specified timeframes	cessible civ	ic and related services a	and products to citizens a	ınd legitimate residents v	within specified
MO No.	Measurable Output	Performance Indicator	Target No.	Target 2008/09	Target 2009/10	Target 2010/11	Delegation
-	Accessibility enhanced through establishment of targeted service delivery points	Number of additional permanent service delivery points established / increase in services offered	1.1.1	28 additional permanent service delivery points established / services offered increased	51 additional permanent service delivery points established / services offered increased	85 additional permanent service delivery points established / services offered increased	DDG:CS
1.2	Products and services rendered within specified time frames	Degree of compliance I with specified timeframes in respect of number of days to issue unabridged birth, marriage and death (BMD) certificates for new registrations	1.2.1	85% of all applications for unabridged BMD certificates for new registrations correctly processed and issued within 1 day	90% of all applications for unabridged BMD certificates for new registrations correctly processed and issued within 1 day	95% of all applications for unabridged BMD certificates for new registrations correctly processed and issued within 1 day	DDG:CS
		Degree of compliance with specified timeframes in respect of number of days to issue IDs (first issue)	1.2.2	Applications for IDs (first issue) correctly processed and issued within 60 days	Applications for IDs (first issue) correctly processed and issued within 60 days	Applications for IDs (first issue) correctly processed and issued within 30 days	DDG:CS
		Degree of compliance with specified timeframes in respect of number of days to issue IDs (re-issue)	1.2.3	Applications for IDs (re-issue) correctly processed and issued within 56 days	Applications for IDs (re-issue) correctly processed and issued within 30 days	Applications for IDs (re-issue) correctly processed and issued within 20 days	DDG:CS
		Degree of compliance with specified timeframes in respect of number of days to issue IDs (temporary IDs)	1.2.4	Applications for IDs (temporary IDs) correctly processed and issued within 1 day	Applications for IDs (temporary IDs) correctly processed and issued within 1 day	Applications for IDs (temporary IDs) correctly processed and issued within 1 day	DDG:CS
		Degree of compliance with specified timeframes in respect of number of days to issue passports	1.2.5	Passport applications correctly processed and issued within 10 days	Passport applications correctly processed and issued within 10 days	Passport applications correctly processed and issued within 5 days	DDG:CS
		Degree of compliance with specified timeframes in respect of number of months to issue citizenship certificates	1.2.6	Citizenship certificates correctly processed and issued within 6 months	Citizenship certificates correctly processed and issued within 4 months	Citizenship certificates correctly processed and issued within 1 month	DDG:CS
£.	Secured civics related processes, systems, records and enabling documents to combat fraud and corruption	Degree (%) of late registration of birth process rolled out	1.3.1	New late registration process fully rolled out			DDG:CS
		Status of ID card pilot	1.3.2	ID card pilot completed			DDG:CS
		Percentage (%) of new ID cards rolled out	1.3.3	Not Applicable	4% of estimated 30 million people issued with ID cards	15% of estimated 30 million people issued with ID cards	DDG: CS

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MO No.	MO No. Measurable Output	Performance Indicator	Target No.	Target No. Target 2008/09	Target 2009/10	Target 2010/11	Delegation
			1.3.4	20% of affected records	25% of affected records	30% of affected records	DDG:CS
		clean up (multiple persons		cleaned up	cleaned up	cleaned up	
		sharing same ID)					
		Percentage (%) of data	1.3.5	10% of affected records	20% of affected records	30% of affected records	DDG:CS
		clean up (one person with		cleaned up	cleaned up	cleaned up	
		multiple IDs)		:			
4.	Birth, marriage and	Percentage (%) of BMD		Business case finalised	30% of records digitised	60% of records digitised	DDG:CS
	death (BMD) records	records digitised		and funding secured			
	digitized						
DHA Strate	egic Objective 2: To man	DHA Strategic Objective 2: To manage migration effectively by enabling the movement of skilled workers into the country and efficiently and securely facilitating the	/ enabling t	he movement of skilled w	orkers into the country a	and efficiently and secure	ely facilitating the
antry ctay	entry etay and exit of vicitors)		•	•)
2.1	Drastically improve	Number of targeted	2.1.1	50 large accounts	100 large accounts	150 large accounts	DDG:NI
	service delivery to large			serviced	serviced	serviced	
	corporate accounts and						
	grow the number of						
	accounts serviced						
		Customer satisfaction	2.1.2	Baseline established	10% satisfaction	30% satisfaction	DDG:NI
		index			improvement on	improvement on	
					baseline findings	baseline findings	
2.2	Products and services	Degree of compliance	2.2.1	6 - 8 weeks for issuance	4 - 6 weeks for issuance	4 weeks for issuance of	DDG:NI
	rendered within specified	rendered within specified with specified timeframes		of TRP applications	of TRP applications	TRP applications	
	time frames to facilitate	for temporary residence					
	movement of skilled	permit application (TRP)					
	persons						
		Degree of compliance	2.2.2	8 months for issuance of	6 months for issuance of	4 months for issuance of	DDG:NI
		with specified timeframes		PR permits	PR permits	PR permits	
		for permanent residence					
		permits (PR)					
		mpliance with	2.2.3	5 days for issuance of	5 days for issuance of	3 days for issuance of	DDG:NI
		specified timeframes for		visas	visas	visas	
		visas issued					
		Percentage (%) of	2.2.4	Travellers cleared within	Travellers cleared within	Travellers cleared within	DDG:NI
		travellers cleared in		1.5 – 2 minutes	1.5 – 2 minutes	1.5 – 2 minutes	
		targeted time through					
		streamlined processes					

Figures in tables apply in normal circumstances and in some cases the average turnaround times will be measured

Delegation	DDG:NI							DDG:NI				DDG:NI			DDG:NI					DDG:NI			IN-OUG	200	DDG:NI					DDG:NI		
Target 2010/11	Corporate, general	and inter company	transfer permits issued	to selected corporate	clients in a phased-	in manner within 10	working days	Business permits issued	within 4 weeks			10 000 quota permits	issued		21 additional foreign	offices managed and	capacitated by DHA						F AI Os doplovod	o ALOs deployed	Monitoring and	evaluation						
Target 2009/10	Corporate, general	and inter company	transfer permits issued	to selected corporate	clients in a phased-	in manner within 10	working days	Business permits issued	within 4 to 6 weeks			6000 quota permits	issued		12 additional foreign	offices managed and	capacitated by DHA						A Al Oc donorood	4 ALOs deployed	Approved Law	Enforcement strategy	implemented					
Target No. Target 2008/09	Corporate, general	and inter company	transfer permits issued	to selected corporate	clients in a phased-	in manner within 15	working days	Business permits issued	within 6 to 8 weeks			2000 quota permits	issued		10 additional foreign	offices managed and	capacitated by DHA			Rollout plan to capacitate	Airline Liaison function	implemented	7 Al Os donlowd	ALOS deployed	Law Enforcement	strategy and	implementation initiated			Inspectorate systems	and standardised	processes implemented
Farget No.	2.2.5							2.2.6				2.2.7			2.3.1					2.4.1			010	7.	2.5.1					2.5.2		
Performance Indicator		respect of number of days	taken to issue corporate,	general and inter company	transfer permits to	selected corporate clients		Degree of compliance with	specified timeframes with	regard to business permits	issued to investors	Number of quota permits 2	issued in the next 3 year	period	Number of additional	foreign offices managed	and capacitated by DHA	officials (placement of	officials)	Status of capacitation of	Airline Liaison function		Nimbor of Airline		Status in development	and	implementation of Law	Enforcement strategy		Status in the	implementation of systems	and processes
Measurable Output															DHA presence at foreign	offices expanded				Capacity of Airline	Liaison function	at airports abroad	strengtnened		Illegal migration efficient-	ly and effectively man-	aged through capacita-	tion, policy development	and implementation			
MO No.															2.3					2.4					2.5							

Figures in tables apply in normal circumstances and in some cases the average turnaround times will be measured

MO No.	Measurable Output	Performance Indicator	Target No.	Target No. Target 2008/09	Target 2009/10	Target 2010/11	Delegation
		ding	2.5.3	100% capacity building			DDG:NI
				in Inspectorate			
				accomplished			
5.6	Management of transit	Status of policy develop-	2.6.1	Policy and			DDG:NI
	travellers improved	ment and implementation		implementation			
	through policy develop-			framework developed			
	ment and implementa-			and implemented at OR			
	tion			Tambo			
ALIA CLUCK	Objective 9. To deter	confirme to contrate out on the			otal dimensional	odt base seitesent less items	hill of what one
DHA Strat	egic Objective 3: 10 detei	DRA Strategic Objective 3: To determine the status of asylum seekers and manage refugee affairs in accordance with international treaties and the bill of rights as	seekers and	a manage rerugee anairs	In accordance with inte	rnational treaties and the	DIII OT rIGHTS AS
enshrined	enshrined in the constitution						
3.1	Products and services	Degree of compliance with 3.1.1	3.1.1	Section 22 permits	Section 22 permits	Section 22 permits	DDG:NI
	rendered within specified specified timeframes in	specified timeframes in		issued in 1 day	issued in 1 day	issued in 1 day	
	timeframes	respect of number of days					
		to issue section 22 asylum					
		permits					
		Degree of compliance with	3.1.2	Refugee status issued	Refugee status issued	Refugee status issued	DDG:NI
		specified timeframes in		and asylum granted	and asylum granted	and asylum granted	
		respect of number of days		within 6 months to	within 1 month	within 1 month	
		to issue refugee status		applicants who qualify			
		determination and asylum					
		granted within specified					
		period					
		Degree of compliance with	3.1.3	Referral and review of	Referral and review of	Referral and review of	DDG:NI
		specified timeframes in		manifestly unfounded	manifestly unfounded	manifestly unfounded	
		respect of number of days		decisions to SCRA	decisions to SCRA	decisions to SCRA	
		for referral and review		processed within set	processed within set	processed within set	
		of manifestly unfounded		timeframes as indicated	timeframes as indicated	timeframes as indicated	
		decisions to Standing		in signed SLA	in signed SLA	in signed SLA	
		Committee on Refugee					
		Affairs (SCRA)					

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MO NO	Measurable Output	Performance Indicator	Target No.	Target No. Target 2008/09	Target 2009/10	Target 2010/11	Delegation
		Percentage (%) of cases	3.1.4	100% of all cases	100% of all cases	100% of all cases	DDG:NI
		finalised by Refugee		finalised by Refugee	finalised by Refugee	finalised by Refugee	
		Appeal Board (RAB) within		Appeal Board within	Appeal Board within	Appeal Board within	
		targeted period as per SLA		set timeframes as per	set timeframes as per	set timeframes as per	
				signed SLA	signed SLA	signed SLA	
		Percentage (%) of refugee	3.1.5	Refugee ID documents	Refugee ID documents	Refugee ID documents	DDG:NI
		IDs issued within targeted		issued within 3 months	issued within 3 months	issued within 20 days	
		period					
		Percentage (%) of refugee	3.1.6	Refugee travel	Refugee travel	Refugee travel	DDG:NI
		travel documents issued		documents issued within documents issued within documents issued within	documents issued within	documents issued within	
		within targeted period		10 days	10 days	5 days	
OLA Ctroto	DUA Stratagio Objectiva 4. To footor domoctic various		- Cacitora ct	and international or consistent formation formation for an analysis of the formation of the first formation of the	August Cimonoco Losson	ilori tacamaclorado baco	dim of control of control
etratoric in	moortance to the country						
4.1	DHA effectively	Status of conceptual	4.1.1	Conceptual design in	Processes, systems	Processes, systems	DDG:NI
	equipped to manage	design in preparation for		place that addresses	and capacity in place for	and capacity in place for	
	special events such as	2010 Soccer World Cup		processes, systems	Confederation Cup	Soccer World Cup	
	2010 Soccer World Cup,			and capacity for			
	Confederation Cup, etc			Confederation Cup			
4.2	Accurate and timeous	Status of interactions	4.2.1	Process of inter-			DDG:
	interactions with other	with other government		governmental			STRATEGIC
	government departments departments	departments		submissions,			SUPPORT
	ensured			delegations and roles			
				and responsibilities			
				both with DHA and			
				other government			
				stakeholders aligned			
		Status of communication	4.2.2	Effective communication			DDG:
		and relationship with other		and relationships			STRATEGIC
		departments regarding		between DHA and other			SUPPORT
		turnaround initiatives		departments in the			
				implementation of the			
				DHA turnaround project			
				initiatives developed			

Figures in tables apply in normal circumstances and in some cases the average turnaround times will be measured

ON OM	Measurable Output	Performance Indicator	Target No.	Target No Target 2008/09	Target 2009/10	Target 2010/11	Delegation
4.3	MoUs and international	Percentage (%) of	4.3.1	ed MoUs			DDG:
	agreements between	prioritised MoUs in place		in place			STRATEGIC
	DHA and required						SUPPORT
	stakeholders developed						
	and implemented						
		Percentage (%) of	4.3.2	100% of prioritised			DDG:
		prioritised international		international agreements			STRATEGIC
		agreements as defined by		as defined by business			SUPPORT
		business in place		in place			
4.4	Strategic partnerships	Status in the	4.4.1	DHA best positioned	DHA best positioned	DHA best positioned	DDG:
	with relevant	strengthening of strategic		to build and sustain	to build and sustain	to build and sustain	STRATEGIC
	stakeholders	partnerships, building of		strategic partners as	strategic partners as	strategic partners as	SUPPORT
	across sectors built	new partnerships and		identified through IRPS,	identified through IRPS,	identified through IRPS,	
	and sustained to	sustaining of existing		SONA, PoA and DHA	SONA, PoA and DHA	SONA, PoA and DHA	
	ensure readiness	partnerships with foreign		branches:- Zimbabwe,	branches:- Zimbabwe,	branches:- Zimbabwe	
	for international	counterparts in line with		Angola, Nigeria, Sudan,	DRC, China and UK	and China	
	engagements	the country's foreign policy		DRC, Rwanda, China			
				and UK			
DHA Strat	egic Objective 5: To deliv	DHA Strategic Objective 5: To deliver the Department's mandate effectively by implementing a new organisational model that is characterised by caring officials	te effective	v bv implementing a new	organisational model th	nat is characterised by ca	aring officials
who serve	with professionalism ar	who serve with professionalism and by effective governance and operational control	and operatic	onal control)	•)
5.1	DHA capacity and	Number of minimum DHA	5.1.1	Minimum of 700 priority			DDG:
	capability transformed	priority posts filled		posts filled			OPERATIONAL
	based on the new						SUPPORT
	organisational model						
		Percentage (%) reduction	5.1.2	10% reduction in	12% reduction in		DDG:
		in vacancy rate		vacancy rate	vacancy rate		OPERATIONAL
		Percentage (%) of people	5.1.3	70% of targeted staff	90% of targeted staff	100% of targeted staff	SUPPURI DDG:
		trained and developed		trained and developed	trained and developed	trained and developed	OPERATIONAL
		against specified		-	-	-	SUPPORT/
		standards / trained in new					DDGs
		competencies					
		Degree of implementa-	5.1.4	75% of new post	100% of new post		DDG:
		tion of new organisational		establishment in place	establishment in place		OPERATIONAL
		model in terms of post					SUPPORT
		establishment					

Figures in tables apply in normal circumstances and in some cases the average turnaround times will be measured

MO No.	Measurable Output	Performance Indicator	Target No.	Target 2008/09	Target 2009/10	Target 2010/11	Delegation
	•	Percentage (%) of staff		Staff composition 60%	Staff composition 80%	Staff composition 100%	DDG:
		composition aligned with		aligned with prescripts	aligned with prescripts	aligned with prescripts	OPERATIONAL
		prescripts on gender,		on gender, disability and	on gender, disability and	on gender, disability and	SUPPORT
		disability and youth		youth		youth	
5.2	Leadership and	Percentage (%) of Senior	5.2.1	Targeted leadership	Targeted leadership	Targeted leadership	DDG:
	governance capability	Management Service		training (strategic	training (M&E and	training (M&E and	OPERATIONAL
	enhanced and	(SMS) exposed to targeted		planning and reporting)	review) for 80% of SMS	review) for 100% of SMS	SUPPORT
	strengthened to	leadership training		for 60% of SMS			
	ensure organisational						
	operational efficiency						
		Degree of alignment	5.2.2	Aligned organisational			DDG:
		of organisational		performance			OPERATIONAL
		performance management		management system			SUPPORT
		system		established and			
				implemented			
		Number of new executive	5.2.3	Six (6) new committees	100% compliance	100% compliance	DDG:
		committees established		established (Operations	attained	attained	STRATEGIC
		and fully compliant with		Committee, Executive			SUPPORT
		prescripts/ regulations and		Committee, Ministerial			
		terms of reference		Executive Committee,			
				Audit Committee, Policy,			
				Ethics Standards and			
		Status of establishment	5.2.4	EPMO fully established			DDG:
		of Enterprise Programme		and operational			STRATEGIC
		Management Office					SUPPORT
		(EPMO) to co-ordinate					
		and manage all change					
		initiatives in the DHA					
		Degree of compliance	5.2.5	100% compliance with	100% compliance with	100% compliance with	DDG:
		with PMDS (Performance		PMDS achieved	PMDS achieved	PMDS achieved	OPERATIONAL
		Management Development					SUPPORT
		System) policy					

Figures in tables apply in normal circumstances and in some cases the average turnaround times will be measured

MO No.	Measurable Output	Performance Indicator	Target No.	Target No. Target 2008/09	Target 2009/10	Target 2010/11	Delegation
5.3	Sustained levels of	Percentage (%) of	5.3.1	40% reduction in	50% reduction in	60% reduction in	DDG:
	employee commitment,	grievance, disciplinary and		misconduct cases	misconduct cases	misconduct cases	OPERATIONAL
	professionalism and	dispute activity reduced;					SUPPORT
	discipline in a supportive						
	environment ensured	harmonised					
			5.3.2	60% success in disputes	70% success in disputes	80% success in disputes	DDG:
				in favour of DHA	in favour of DHA	in favour of DHA	OPERATIONAL
							SUPPORT
			5.3.3	40% reduction in	50% reduction in	60% reduction in	DDG:
				grievances	grievances	grievances	OPERATIONAL
							SUPPORT
		Percentage (%)	5.3.4	100% accessibility of	100% accessibility of	100% accessibility of	DDG:
		accessibility of employee		employee wellness	employee wellness	employee wellness	OPERATIONAL
		wellness services		services	services		SUPPORT
5.4	Batho Pele principles	Percentage (%) of officials	5.4.1	70% of targeted staff	90% of targeted staff	100% of targeted staff	DDG:
	institutionalised	trained in Batho Pele		trained and developed in	trained and developed in	trained and developed in	OPERATIONAL
				Batho Pele Revitalisation	Batho Pele Revitalisation Batho Pele Revitalisation	Batho Pele Revitalisation	SUPPORT
5.5	Retention of critical skills	Status of retention plan	5.5.1	Retention plan fully	Retention plan reviewed	Retention plan reviewed	DDG:
	enabled	implemented		implemented	and updated	and updated	OPERATIONAL
							SUPPORT
	F 0	-			1 22 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2		
DHA Strat	Business processes and Re-engingered status	ment	6 1 1	Key core and support	All other support	ent, integrated and that p	All REI EVANT
		7					
	systems re-engineered	(degree) or processes and		0	business processes and		DDGs
0	to enhance efficiency	Systems Status in implementation of	201	Systems re-engineered	Systems re-engineered	A Disk Mitigation	TICI IV TILIT
4.	capacity established	risk mitication strategy		Strategy developed and	Strateay reviewed and	Stratogy reviewed and	EXECUTIVE
	משמיון כסומטוסו	iion iiiiugatioii oti atcay		fully implemented	updated		(CAE)
6.3	DHA systems of risk	Level of compliance	6.3.1	Targeted systems of	Organisational systems	ational systems	CHIEF AUDIT
	management, internal	with policies, guidelines,		risk management and	of internal control	of internal control	EXECUTIVE
	control and governance	performance standards,etc		internal control within	fully compliant to	fully compliant to	(CAE)
	processes and their			specific business units	policies, guidelines and	policies, guidelines and	
	effectiveness and			(Finance, Civics, NIB)	performance standards	performance standards	
	efficiency established			established and fully			
				compliant			

Figures in tables apply in normal circumstances and in some cases the average turnaround times will be measured

		Ī				H	;
MO No.	Measurable Output		larget No.	larget No. larget 2008/09	Target 2009/10	larget 2010/11	Delegation
		Status on identification and	6.3.2	100% of high priority	Other weaknesses and		DDG:
		analysis of weaknesses		weaknesses and	security risks addressed		STRATEGIC
		and security risks in		security risks addressed			SUPPORT
		processes, systems,					
		facilities or structures that					
		contribute to irregularities,					
		unlawful conduct or					
		breaches					
6.4	Compliance with	Status of compliance with	6.4.1	100% compliance with	100% compliance with	100% compliance with	CFO/ CAE
	prescribed laws,	GRAP, PFMA, National		financial and auditing	financial and auditing	financial and auditing	
	regulations and	Treasury Regulations,		relevant acts	relevant acts	relevant acts	
	legislation (e.g. financial	OHSA and Internal Audit					
	management and	standards					
	auditing standards,						
	including Supply Chain						
	Management) ensured						
		Percentage (%) of revenue	6.4.2	100% of revenue	100% of revenue	100% of revenue	СБО
		collected accounted for		collected accounted for	collected accounted for	collected accounted for	
		Status of procurement	6.4.3	Phase 1 finalised			CFO
		transformation		(Solid supplier and			
				contract management			
				established and			
				procurement processes			
				streamlined)			
		Level of compliance with	6.4.4	100% compliance of	100% compliance with	100% compliance with	CFO
		specified standards for		targeted offices with	specified standards	specified standards	
		targeted offices to improve		specified standards			
		the working environment					
		for staff					
6.5	Comprehensive DHA	of policy framework	6.5.1	Policy and legislative	Policy and legislative	Policy and legislative	DDG:
	policy and legislative	and programme		framework approved	framework implemented	framework reviewed	STRATEGIC
	framework and pro-	development					SUPPORT
	gramme established						

Figures in tables apply in normal circumstances and in some cases the average turnaround times will be measured

ON OM	Measurable Output	Performance Indicator	Target No.	Target No Target 2008/09	Target 2009/10	Target 2010/11	Delegation
		5	6.5.2	Programmes developed	pedoleva	eveloped	DDG:
				for priority policies and	for priority policies and	for priority policies and	STRATEGIC
				legislation	legislation	legislation	SUPPORT
9.9	Improved customer	Status / Number of centres	6.6.1	Planning phase for	f excellence	5 centres of excellence	DDG:CS
	interaction by focusing	of excellence established		centres of excellence	established	established	
	on customers and their			completed			
	needs and rendering						
	services in a professional						
	manner						
		Number of offices	6.6.2	33 offices refurbished	102 offices refurbished	135 offices refurbished	DDG:CS
		refurbished to adhere		according to minimum	according to minimum	according to minimum	
		to minimum standards		standards	standards	standards	
		in respect of corporate					
		identity					
6.7	Efficient and effective	age (%) of call	6.7.1	80% of calls answered	90% of calls answered	100% of calls answered	DDG:CS
	services provided	resolution by ramped up		within 20 seconds at the	within 20 seconds at the	within 20 seconds at the	
	through the Client	contact centre		contact centre	contact centre	contact centre	
	Service Centre / Contact						
	Centre						
8.9	Corruption minimised	Status of amalgamation	6.8.1	Full amalgamation			DDG:
	through competent			and integration of			STRATEGIC
	analysis, identification,			investigating units			SUPPORT
	prevention, investigation			achieved			
	and prosecuting						
	piocesses	Status of the establishment 6.8.2	6.8.2	Effective systems to			DDG:
		of systems to prevent		prevent corruption			STRATEGIC
		corruption		in place and trends			SUPPORT
				monitored			
6.9	Full compliance with	Percentage (%) of high	6.9.1	100% of high priority	100% of high priority	100% of high priority	DDG:
	Minimum Information	priority security threats and		security threats and risks	security threats and risks	security threats and risks	STRATEGIC
	Security Standards	risks addressed		addressed	addressed	addressed	SUPPORT
	(MISS) established and						
	sustained						

Figures in tables apply in normal circumstances and in some cases the average turnaround times will be measured

6.10	Facilities and related	1		ı	ı		TO COLO
<u>-</u>		Degree of compliance with	with 6.10.1	ce with	100% compliance with	100% compliance with	CFO / SUPPORI
	resources managed	minimum standards				minimum standards for	DDGs
	to ensure adequate			resource requirements	resource requirements	resource requirements	
	functioning of offices			of existing and new	of existing and new	of existing and new	
					appointments	appointments	
6.11 F	Planned and	Percentage of planned	6.11.1	100% of planned	100% of planned	100% of planned	DDG:
<u>.=</u>	implemented changes	changes communicated		changes communicated	changes communicated	changes communicated	STRATEGIC
	in DHA service			(to public and DHA staff)	(to public and DHA staff)	(to public and DHA staff)	SUPPORT
	delivery proactively						
5	communicated						
		Percentage of	6.11.2	100% of implemented	100% of implemented	100% of implemented	DDG:
		implemented changes		changes communicated	changes communicated	changes communicated	STRATEGIC
		communicated		(to public and DHA staff)	OHA staff)	(to public and DHA staff)	SUPPORT
		Level of credibility of	6.11.3	100% credible	100% credible	100% credible	DDG:
		information on subject		information on subject	information	information	STRATEGIC
		matters for communication		matters provided	communicated	communicated	SUPPORT
		purposes provided					
6.12 E	Enhanced Passport	Percentage (%) of	6.12.1	40% of enhanced	100% of enhanced	Monitoring and	DDG:IS
<u> </u>	system function	enhanced passport system		passport system	passport system	evaluation, ongoing	
_	implemented as enabler	components implemented		components	components	system maintenance and	
<u>+</u>	to Civic Services'			implemented	implemented	support	
	business						
6.13	Online Verification	Percentage (%) of	6.13.1	100% Online Verification Monitoring and	Monitoring and	Monitoring and	DDG:IS
<u> </u>	system (equipment and	Online Verification		system rolled out to	evaluation, system	evaluation, ongoing	
	applications) rolled out	system equipment and		identified Civic Services	enhancements and	system maintenance and	
<u>, , , , , , , , , , , , , , , , , , , </u>	to assist in reducing	applications rolled out		and NIB offices	modifications	support	
V	specified timeframes on	to DHA offices to assist					
<u> </u>	enabling documents	in reducing specified					
		timeframes on enabling					
		documents					

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MO No.	Measurable Output	Performance Indicator	Target No.	Target No. Target 2008/09	Target 2009/10	Target 2010/11	Delegation
6.14	Integrated IS systems:		6.14.1	Integrated IS systems:	Integrated IS systems:	Integrated IS systems:	DDG:IS
	Live Capture system	rolled out with integrated		Live Capture system	Live Capture system	Live Capture system	
	(infrastructure and	IS systems: Live Capture		infrastructure and	infrastructure and	infrastructure and	
	applications) rolled out to system infrastructure	system infrastructure and		applications rolled out to	applications rolled out to	applications rolled out to	
	identified offices to assist applications rolled out at	applications rolled out at		90% of identified offices	90% of identified offices	90% of identified offices	
	in reducing specified	identified offices.		to assist in reducing	to assist in reducing	to assist in reducing	
	timeframes on enabling			specified timeframes	specified timeframes	specified timeframes	
	documents (including			on enabling documents	on enabling documents	on enabling documents	
	IDs and passports)			(NIB requirements)	(NIB requirements)	(NIB requirements)	
6.15	National Population	Percentage (%) of National	6.15.1	80% of National	100% of National	Monitoring and	DDG:IS
	Register (NPR) system	Population Register (NPR)		Population Register	Population Register	evaluation, ongoing	
	functionality (as	system functionality (as		(NPR) system	(NPR) system	system maintenance and	
	identified and approved	identified and approved by		functionality enhanced	functionality enhanced	support	
	by Civic Services and	Civic Services and NIB)					
	NIB) enhanced (through	enhanced.					
	change requests)						
	to assist in reducing						
	specified timeframes in						
	application process of						
	enabling documents						
6.16	Digitised / scanned	Percentage (%) of digitised 6.16.1	6.16.1	100% of existing	Ongoing application	Ongoing application	DDG:IS
	record storage optimised records accessible fo	records accessible for		records accessible and	maintenance and	maintenance and	
	to support birth, marriage Civic Services	Civic Services		useable and functionality	support	support	
	and death (BMD) as well			enhanced to back-scan			
	as citizenship processes			Civic Services records			
6.17	Effective and integrated	Percentage (%) of HANIS	6.17.1	100% HANIS technology Ongoing application	Ongoing application	Ongoing application	DDG:IS
	information systems/	technology refresh		refresh completed	maintenance and	maintenance and	
	applications delivered	completion			support	support	
	that support DHA						
	requirements						

Figures in tables apply in normal circumstances and in some cases the average turnaround times will be measured

Delegation DDG:IS		DDG:IS	DDG:IS
Target 2010/11 Ongoing system maintenance and	support	Monitoring and evaluation, ongoing maintenance and support	Monitoring and evaluation, ongoing maintenance and support
Target 2009/10 Enhancements and modifications		Monitoring and evaluation, enhancements and modifications	Monitoring and evaluation, ongoing maintenance and support
6.17.2 Target 2008/09 6.17.2 100% ID Photo Digitization system	implemented (namely ICT infrastructure and application capability and roll out)	100% integrated IS systems: Movement Control, Permit and Visa systems capability created and rolled out to relevant offices	100% Refugee and Deportation system (ICT infrastructure and applications) implemented
Target No.		6.17.3	6.17.4
Performance Indicator Percentage (%) of ID Photo Digitization system	provides ability to d print in s, as well e new	Percentage (%) of integrated IS systems: Movement Control, Permit and Visa systems (i.e. IT infrastructure and applications) implemented to assist in facilitating movement of skilled persons within specified timeframes	(%) of s systems: d Deportation frastructure ions) d to assist abling status within reframes
Measurable Output			
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	Measurable Output	Performance Indicator	Target No.	Target No. Target 2008/09	Target 2009/10	Target 2010/11	Delegation
Stable, reliable, converged, secure and integrated technology infrastructure in all DH/offices delivered	Stable, reliable, converged, secure and integrated technology infrastructure in all DHA offices delivered	c Ś	6.18.1	Virtual Private Network in the DHA Wide Area Network (WAN) and Local Area Network (LAN) implemented for 80% reliability of data communications and transmission	Virtual Private Network in the DHA Wide Area Network (WAN) and Local Area Network (LAN) implemented for 90% reliability of data communications and transmission	Virtual Private Network in the DHA Wide Area Network (WAN) and Local Area Network (LAN) implemented for 98% reliability of data communications and transmission	DDG:IS
		Percentage (%) of Continuous Data Centre Processing and Disaster Recovery capability in accordance with ICT Policy and Architecture Frame works	6.18.2	20% Continuous Data Centre availability through implemented capacity plan (Inclusive 20% Disaster Recovery ability)	ous Data bility amented (Inclusive Recovery	90% Continuous Data Centre availability through implemented capacity plan (Inclusive 80% Disaster Recovery ability)	DDG:IS
		itage (%) of ed / upgraded er computing in ance with ICT and architecture vork	6.18.3	40% optimized and standardized enduser computing Configuration for 70% stability	70% optimized and standardized enduser computing Configuration for 90% stability	70% optimized and standardized enduser computing Configuration for 100% stability	DDG:IS
Streamlined IS s delivery through effective IS gove architecture and standards frame	Streamlined IS service delivery through effective IS governance, architecture and standards framework	Percentage (%) of IS architecture and Master Systems Plan (MSP) implemented	6.19.1	100% reviewed Master Systems Plan and IS architecture	100% reviewed Master Systems Plan and IS architecture	100% reviewed Master Systems Plan and IS architecture	DDG:IS
		Percentage (%) of IS compliance with quality and risk management frameworks	6.19.2	40% compliance with IS quality framework and less than 20% risk exposure	70% compliance with IS quality framework and less than 10% risk exposure	95% compliance with IS quality framework and less than 5% risk exposure	DDG:IS
		Percentage (%) of research and development capacity and capability created	6.19.3	30% research and development capacity and capability created	60% research and development capacity and capability created	95% research and development capacity and capability created	DDG:IS
Service Manage Function that is Information Tecl Infrastructure Li (ITIL) aligned es	Service Management Function that is Information Technology Infrastructure Library (ITIL) aligned established	Percentage (%) of developed and signed IS supplier contracts and service level agreements (SLAs)	6.20.1	100% capability created for SLA Management 100% of contracts and SLAs signed year-on-year	Integrated approach to SLA management established 100% of contracts and SLAs signed year-on- year	Full integration and auto- mation of SLA manage- ment 100% of contracts and SLAs signed year-on- year	DDG:IS
		Percentage (%) of signed operational level agreements (OLAs) with DHA end-users of IS Services	6.20.2	100% of OLAs signed	100% of OLAs signed and integrated	100% of OLA signed, integrated and management automated	DDG:IS

Figures in tables apply in normal circumstances and in some cases the average turnaround times will be measured ** Funding is being sourced for activities.

MO No.	Measurable Output	Performance Indicator	Target No.	Target 2008/09	Target 2009/10	Target 2010/11	Delegation
6.21	IS service delivery		6.21.1	70% IS project	100% IS project	Ongoing methodology	DDG:IS
	streamlined through	project management		management	management	maintenance and	
	capacitation of the	methodology and		methodology	methodology	support and compliance	
	Special Initiatives Unit	governance impiemented		lce	and governance	management	
	that effectively manages small and medium			Implemented	ımplemented		
	transversal IS projects						
		Percentage (%) of IS	6.21.2	100% IS special	100% IS special	100% IS special	DDG:IS
		special initiatives delivered		initiatives delivered in	initiatives delivered in	initiatives delivered in	
		to project management		compliance with the	compliance with the	compliance with the	
		methodology and		project management	project management	project management	
		governance		methodology and governance	methodology and governance	methodology and governance	
6.22	Efficient electronic	Percentage (%) of	6.22.1	10% Enterprise Content	** 50% Enterprise	** 100% Enterprise	DDG:IS
	knowledge and	Enterprise Content		Managed capability	Content managed	Content managed	
	information management Management capabili	Management capability			capability	capability	
	(KIM) capacity created and implemented	implemented					
	-	Percentage (%) of existing	6.22.2		** Capacity created to	** Capacity created to	DDG:IS
		records digitized using		handle the digitization of	handle the digitization	handle the digitization	
		electronic document		up to 5% of existing Civic of up to 30% of existing		of up to 60% of existing	
		management (EDM)		Services paper records	Civic Services paper	Civic Services paper	
		capacity			records	records	
		Percentage (%) of DHA	6.22.3			** 100% File Plan	DDG:IS
		File Plan implemented		implemented for records	for records	implemented for records	
		for paper and electronic		management	management	management	
		records and percentage					
		(%) of records archived					
		Percentage (%)	6.22.4	10% of business	** 50% of business	** 90% of business	DDG:IS
		business continuity plan		continuity plan	continuity plan	continuity plan	
		implemented		implemented		Implemented	
		Percentage (%) of shared	6.22.5	10% of Provincial	** 40% of Provincial	** 50% of Provincial	DDG:IS
		DHA Information,		Information Resource	Information Resource	Information Resource	
		Knowledge and Business		Centres (1 Office)	Centres (3	Centres (5	
		Intelligence capability		established for	Offices) established	Offices) established	
		created		Information and	for Information and	for Information and	
				Knowledge sharing	Knowledge sharing	Knowledge sharing	

4.3 PROGRAMME AND SUB PROGRAMME PLANS

4.3.1 Monitoring and Evaluation

In accordance with prescripts stipulating that the Accounting Officer must establish procedures for quarterly reporting to the Executive Authority to facilitate effective performance monitoring, evaluation and corrective action, the Department of Home Affairs has implemented a formal and integrated reporting framework with an emphasis on quarterly progress reporting.

The purpose of the quarterly review process is to track progress achieved against strategic objectives in the annual performance plan, report on major service delivery challenges (pressure points) / solutions, report on the state of expenditure of business units / provinces and to enhance accountability and performance management in the Department.

The quarterly review process was heavily influenced by the activities of the Planning and Reporting Workstream (part of the turnaround project). The first quarterly review for 2007/08 was used as a baseline for the Planning and Reporting Workstream to get a thorough understanding of the current process and challenges experienced. The other three quarterly reviews were used to implement the recommendations from the Planning and Reporting Workstream.

The importance of monitoring and evaluation in the new Home Affairs is furthermore underlined by the establishing of a separate chief directorate solely responsible for monitoring and evaluation. The chief

directorate will report to the DDG: Strategic Support. The new Chief Directorate will be responsible for the following functions:

- Custodian of the organisational performance management system (OPMS)
- Quality assures standards, performance indicators, performance agreements; audits monitoring and evaluation systems/ quality promotion (QP)
- High level reports, annual and in-year reporting (including quarterly reviews)
- Services executive committees and branches in respect of monitoring and evaluation input

The chief directorate will also be responsible for the design and implementation of an effective system for monitoring and evaluation. The tool will also assist to review the organizational performance of the Department and most importantly implement a system to ensure that all our managers take responsibility for poor performance.

4.3.2 Corporatisation of Government Printing Works (GPW)

The Government Printing Works (GPW) was founded for the purpose of rendering security printing related services to the government of South Africa and was established as a Trade Account within the Department of Home Affairs in 1976. This meant that it had to operate on business principles and as a financially viable entity. Cabinet instructed that GPW provided possible solutions and alternatives to be structured as a Public Entity upon which Deloitte Consulting was appointed to develop a business case for the corporatisation of GPW.

The report has sought to assess the feasibility of the business, identify possible alternatives and make recommendations about:

- a) the legislative and regulatory environment,
- b) its internal and external operations and markets,
- c) the current state and future requirements
 for infrastructure and equipment, and
- d) the actions which have to be taken to achieve a successful corporatisation.

The restructuring of GPW will permit it to operate effectively in South Africa's growing printing industry and will encourage the adoption of more efficient and customerfocused business practices. Furthermore, it would enable GPW to expand its business operations in the SADC region and in the long term, enabling the corporatised entity to become competitive on an international basis. It is foreseen that a restructured GPW will result in improved quality, efficient service and a security conscious entity that will specifically be beneficial to South African government institutions requiring security printing services.

This report's preliminary analysis indicates that a feasible business case can be made for the corporatisation of GPW to a Schedule 3B Public Entity. The proposed business plans demonstrate this across the business over a five year period. There are however a number of critical success factors, assumptions and risks associated with the implementation of the proposed solution. It must be recognised that several conditions have to be met to support the sustainability of the newly proposed corporatised entity. To proceed with the proposed strategy, GPW

must undertake to strengthen its internal capacity first and seek an implementation partner to effectively prepare for the longer term strategy. In the shorter term GPW needs assistance in the corporatisation process of becoming a Schedule 3B Public Entity. The medium term focus will be the restructuring of its internal operations and to become an efficient and effective printing service provider for government customers within South Africa. Once stabilised GPW must focus on the longer term goals and expand its operations into the SADC market.

In prior years, GPW was privileged to have the protection of National Treasury under the Public Finance Protection Act, which required government departments to obtain their printing services from GPW. When National Treasury allowed this protection to fall away in 2000, government departments were no longer compelled to use GPW for general printing services. This resulted in a decline in GPW revenues and customer base. GPW's business performance does not currently match the performance of similar organisations in the corporate environment. Therefore, a strong business case and strategy are required to enable GPW to achieve its vision to become the security printer of choice in the Southern African Development Community (SADC) region. A key challenge is the prerequisite for a process orientated structure. The business divisions are functionally structured and do not allow for proper integration due to the absence of an effective process environment. Several areas operate in silos and do not function effectively.

Strategic Plan • 2008/2009 - 2010/2011

GPW is operating as a manufacturing enterprise in the printing industry, but is governed by a government department, directed by government policies. Printing is not a core business of the Department of Home Affairs and presents challenges such as knowledge in the printing industry, and experience in the manufacturing of printing products. The shortage of experience and knowledge of such a complex environment results in less effective decisions and policy applications which are evident in the current organisational structure and staffing levels.

Rationale for Conversion

GPW needed to consider its options and reached a decision to develop a business case during the third quarter of 2006. The development of the business case commenced in October 2006 and was based on key requirements specified by GPW for corporatisation. The business plans considered alternatives towards the corporatisation of GPW and after close consultation with GPW a detailed business plan was developed based on the preferred option. On 7 May 2007, GPW made a presentation of its business case to DPSA and National Treasury wherein the panel raised issues and gaps on the financial viability as the business case did not cover adequately detailed financial information, namely ratios that will determine profitability, solvency, return on investment and equity of GPW, if it were to be granted the schedule 3B status.

In order to fast track this long overdue process, the Ministry solicited the turnaround project to attach a consultant to assist in this regard, namely to look

at issues and gaps which may delay the approval of the conversion process. Subsequent engagement with the DPSA and NT indicated that the proposed model (Schedule 3B) was in their opinion not the only option available and this could create its own challenges as government was trying to minimize the creation of further government monopolies or entities that are still dependent on the state. They proposed an alternative model – **Government Component**, for which legislation was approved on the 1 April 2008. They acknowledged that GPW's state of readiness is not at a point of a full and successful conversion; therefore, the Government **Component**, been created to provide GPW and other Government Businesses with an appropriate model to achieve its objectives but in a phased and sustainable manner. STEERCO on the 16 April 2008 adopted and approved the Government Component as the appropriate model. This new model will allow GPW to achieve the ultimate goal over a period of time as it consolidates its financial viability.

In order to ensure successful conversion, GPW's vision and core business must be clearly encapsulated, that it will be the State's security printer by mandate and statute. The business case is being crafted to be aligned with this new model and should focus on state security printing as its core business. The new entity, **Government Component**, will ensure that the following key features allow GPW flexibility to perform effectively, namely that the following notices are put in place:

 Government Notices for Government Component

- Establishment Notices
- Delegations for the CEO and Team
- Advisory Board Regulations

Over the next five years GPW will generate approximately R1 billion revenue in printing that includes passports, identity documents, legislative documents, examination papers, revenue stamps and other security materials. In providing these printing services, especially security related documents, GPW will offer a valuable service and operate as a diplomat between government and the public of South Africa. Even in today's age, printed matter still remains a sensible and pragmatic form of identification. It is accessible, transportable, and in comparison to many other available technologies still very affordable. The services that are being offered by GPW will continue to serve government and the public with effective means of security documents, especially those that do not have access to highly sophisticated and expensive technology. By providing access and use of government information and related printing services of such great consequence, government as well as citizens will be guaranteed both authenticity and excellence in advanced printing products provided by GPW.

In order for GPW to achieve their objectives and deliver on its vision, it has

no choice but to optimise the efficiencies of the organisation and make substantial changes in its policies, procedures and business processes. GPW must improve its services and marketing strategy, internal operations, human resources, machinery and equipment, materials and particularly its finances. By doing so GPW will be able to focus on its core business, operating as a self-funded entity and provide value to the economy of South Africa.

The transformation of GPW must therefore be dealt with in a very responsible and prudent manner, taking into account the requirements of government while at the same time considering the interest of the public and the important service rendered to South Africa.

The following timelines have been set for the completion of the process:

- a) Finalisation and adjustment of the business case (feasibility study)
 15 April 2008
- b) Inter-Ministerial Consultation (DHA, DPSA and NT)30 April 2008
- c) Establishment Notices published31 May 2008
- d) Notice of Operation of GPW published30 June 2008



2008/2009 - 2010/2011

PART 5: APPENDICES HUMAN RESOURCES STRATEGY

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1 EXECUTIVE SUMMARY: HUMAN RESOURCE STRATEGY

1.1 Introduction

The HR strategy is developed based on the understanding of the critical people challenges that the DHA is facing, as well as the turnaround strategy that is being embarked upon. The Integrated Human Resources (HR) strategy provides for the implementation of people management interventions that are aligned to the turnaround strategy of the DHA. This document articulates the HR philosophy; mission; values; HR strategic objectives; key interventions and the role that HR need to assume in order to achieve its objectives.

1.2 HR Philosophy

People are an important asset and remain central to the successful implementation of DHA objectives and strategy. The belief is that the management of people is a core line management responsibility, with the Chief Directorate Human Resources (HR) providing proactive HR solutions and advice.

1.3 HR Mission

The Chief Directorate: HR defined a mission that is aligned to the overall DHA mission and is defined as: "To render value-added HR solutions that enhance service excellence".

The mission is underpinned by the following critical success factors:

- People orientation: We should regard our people as a key asset, proactively determine their needs and tailor make our HR solutions to address these;
- Culture transformation: Transforming the DHA culture will result in sustained levels of commitment, professionalism and discipline required to improve service delivery;
- 3. Reliable HR information: Accessible and reliable HR information will enable line function to make strategic business decisions:
- Client orientation: The Chief Directorate:
 HR should focus on proactively determining
 the needs of its client to ensure the delivery
 of relevant HR solutions; and

 Strong leadership support: DHA leadership need to visibly champion people management intervention for them to be successful.

1.4 HR Values

The Chief Directorate: HR did not define values specific to HR, it has adopted the DHA values to govern the manner in which its employees need to conduct themselves. The HR team also recognises that it has to play a critical role in making sure that the DHA values are internalised by every employee.

1.5 HR Strategic Objectives

The Chief Directorate: HR has defined strategic objectives that it needs to achieve in the medium to long term. These objectives should result in improved employee performance levels which should ultimately improve customer and employee satisfaction levels and the image of the DHA. The five main HR Strategic objectives are:

- To strengthen leadership and management capabilities at all levels;
- To reposition HR as strategic business partner;
- To maximise employee contribution through continuous/further development;
- To institutionalise a culture that values people to ensure sustained levels of commitment, professionalism and discipline required to improve service delivery; and
- To facilitate the implementation of the new organisational structure

The HR objectives and targets are further elaborated upon in the Strategic Plan of the Department. The key interventions that will be implemented to realise these objectives together with performance indicators have also been defined and are captured in the Annual Performance and Business Plan of the Chief Directorate.

1.6 The Role of Chief Directorate Human Resources

The Chief Directorate: HR aims to reposition itself to become a strategic partner to the

DHA in improving service delivery to clients. The Human Resources function must be repositioned to fulfill four key roles which are:

- Strategic Partner: This simply means that HR should be informed by the strategy of the DHA in fulfilling its role, hence the vision of establishing an integrated HR within the DHA
- Employee Champion: Employees in the DHA should be developed to meet their performance demands and fulfil their career aspirations, and their physiological and psychological needs should be addressed.
- 3. Change Agent: As a catalysts for change, the Chief Directorate: HR should be instrumental in building and maintaining change enabling systems; creating a shared mindset for change; shaping the change vision; and mobilising commitment at all levels of the organisation; and
- 4. Administrative Expert: The Chief Directorate: HR scope of service delivery needs to be broadened beyond administering prescripts to actually driving the organisational performance programme. It is thus imperative that an integrated HR Information Management System is implemented so that line managers can be empowered to make decisions that impact on the people with confidence and are in a position to manage performance.

1.7 Conclusion

The successful implementation of the HR strategy is highly dependent on the availability of resources and collaboration and support of line management. The Chief Directorate: Human Resources has identified critical projects, some of which are "Quick Wins" that will enable it to achieve its strategy. A communication strategy will be developed to communicate the HR strategy to key stakeholders so as to establish their buy in and support.

2 INTEGRATED HR STRATEGY

2.1 Background and Context

The role of human resources has expanded enormously – from that of administrative/ clerical work involving transactional activities like data gathering, data capturing

and record keeping to that of specialized functions ranging from being change agent, employee champion, strategic partner, as well as administrative expert. Human resource function has indeed evolved from just the management of staff, and is about transformational leadership, organizational development, talent management and people effectiveness.

Human resource components in organizations are required to provide strategic support to core business by developing and implementing human resource processes, methods, systems and procedures that are needed to attract, develop, retain, reward and manage human capital towards attainment of organizational goals. To this end, the Human Resources Practitioners (HRP) require new competencies that will ensure a successful repositioning of the human resource function. In order to reposition itself as a strategic partner, the human resource function is to consider the following areas:

- Building the strategy translation and alignment capability;
- Refocusing the organization development capability:
- Consolidation of the policy development and change management capabilities;
- Transformation of the HR administrative capability into a centre of excellence;
- Building the HR research and product development capability;
- Consolidation of the HR information and knowledge management capability; and
- Building the HR monitoring, evaluation and reporting.

It is against this background that a multifaceted approach to ensuring a strategic role of HR needs to be adopted. The Department of Home Affairs itself is faced with many challenges pertaining to service delivery, therefore the need for a turnaround strategy. The success of the turnaround process depends to a large extent on employees' performance, attitudes, ethics and culture which HR must address in support of the process.

2.2 Department Of Home Affairs Turnaround Processes

The many challenges faced by the Department in respect of service delivery led to the turnaround process which is currently underway. To this end fifty five (55) projects were identified to effect the desired change.

The transformation of the human resource function is one of the objectives of the turnaround and is based on the concept of the repositioning of the human resource function which was introduced on 1 July 1999 by the Department of Public Service and Administration.

The core themes of the turnaround process in respect of transforming the human resource function in the Department are amongst others:

- Increased delegation of managerial responsibility and authority to line mangers and zone level in respect of day-to-day human resource management decisions;
- The development of a service-oriented culture that builds positively on the multicultural and diverse workforce of the Department; and
- A continuous endeavour for and focus on efficiency and effectiveness.

To this end the proposed HR structure reflects a separation of HR administration and HR strategy whilst on the other hand clustering the human resource function in line with the repositioning of the HR concept. This concept will amongst others:

- Minimise the manual and transactional nature of the HR administration processes:
- Defragment HR processes and improve turnaround times for HR service delivery;
- Strengthen accountability mechanisms for process outcomes and results;
- Improve the HR value chain that will lead to high standards of service quality management and accountability; and
- Focus on HR client and user support.

2.3 Summary of Key HR Challenges

The key challenges that are being faced by the Department in the critical area of people are:

- Resource capacity levels: The current employees' capacity in terms of numbers, competencies and utilisation are not at the levels required to meet service delivery demands. The Department is also not able to attract and retain the critical skills it requires. It is thus important to be proactive in planning for future resources in line with service delivery requirements.
- Organisation design: The critical elements of the structure that are required to optimise employee performance are not in place, the job families are not clearly defined, there are no flexible career paths, and the majority of the jobs are neither profiled nor evaluated. Competency framework: The Department has not implemented a comprehensive competency framework against which employees can manage their careers and performance. There is a need to assess the competency gaps of employees in order to
- Limited development of appropriate skills:
 Learning and development interventions are
 not aligned to the business requirements;
 there is a need for a comprehensive
 workplace skills plan that will facilitate
 targeted learning and development of
 employees.

appropriately address them.

- Leadership and management capacity: The Department is experiencing changes in leadership and a majority of management positions remained vacant for a long time. Over and above this, there is a gap in terms of management capability to manage and discipline employees. Leadership is at the heart of DHA transformation process and should therefore be strengthened.
- Employee well-being: The Department is currently experiencing the effects of the HIV/ AIDS and other pandemic diseases through increased absenteeism, higher sick leave and temporary/permanent disability, lower levels of utilisation and an increased rate of mortality. Other critical challenges in this area are the employees' attitudes towards clients, teamwork and morale.
- HR systems: The current Human Resources (HR) policies and procedures are outdated and do not facilitate the alignment of HR practices with the DHA strategy. The current HR structure is centralized with limited IT support, this result in HR being inaccessible to managers and employees and hinders efficient service delivery.

Decentralisation of the HR function: Although the Chief Directorate Human Resources is responsible for the management hereof, it is the responsibility of all managers to take on responsibility for human capital management. In support of the Departmental direction to decentralize the HR function, the Chief Directorate: Human Resources will need to provide the necessary support to line managers, taking particular caution to ensure control but not stifle service delivery. Delegation of the HR function is aimed at speeding up service delivery and managing the decentralization through appropriate HR controls and delegations.

2.4 Analysis of Key Stakeholders' Expectations

Central to the HR strategy is the client!
A clear understanding of key stakeholder expectations will ensure that the HR strategic services are developed and marketed such that they meet stakeholder requirements in terms of service levels and quality. Surveys will be conducted on a continuous basis to enable HR to

determine the specific needs of customers, and align services accordingly. The Chief Directorate: HR has identified internal and interdepartmental stakeholders as reflected in figure: 1 below. The primary client of HR services are the internal stakeholders, whilst delivering these services, we need to ensure that we are accountable to our interdepartmental stakeholders.

3. Outline Of The Human Resource Strategic Framework

In support of the departmental Strategy, HR identified activities to ensure successful implementation and achievement of identified objectives. These activities seek to elaborate on the priorities and interventions that are intended.

A detailed outline of the role of HR is reflected in the Strategic Plan of the Department under strategic objectives 5 and 6.

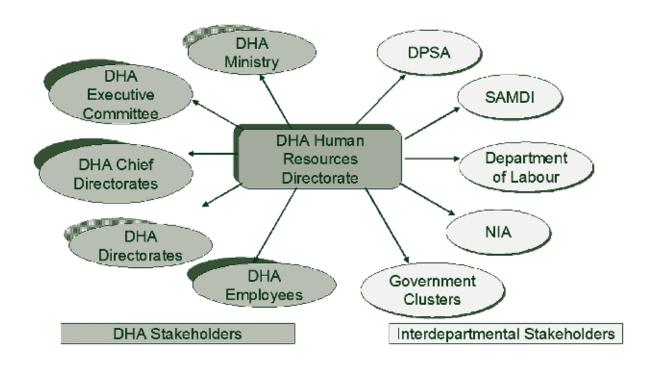


Figure 1: Identification of Key Stakeholders



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PART 5: APPENDICES
SERVICE DELIVERY IMPROVEMENT PLAN

Service Delivery Improvement Plan

The Public Service Regulations 2001, part III.C.1 and C2 state that an executing authority shall establish and sustain a service delivery improvement programme for his or her department; and the executing authority shall publish an annual statement of public service commitments which will set out the department's service standards that citizens and customers/clients can expect and which will serve to explain how the department will meet each of the standards.

Service standards are required to be operational for one year and be subject to an annual performance review. These should be progressively raised and ideally may not be reduced, except to accommodate changed priorities based on changing customer needs. Service standards are furthermore to be benchmarked against international standards, taking into account South Africa's current level of development. In setting service standards, it is important that service delivery also be viewed from the customer's viewpoint and judged from criteria that he or she might use. For most customers, services must conform to the

following measurable criteria: quantity, quality, time / timeliness, value for money, access and equity.

Customer needs drive the new Home Affairs service delivery model. The reduction of service delivery times according to set targets is central to the new operating model of the Department. This will be supported by IT improvements, including projects aimed at upgrading the network infrastructure and IT applications.

The table below contains some of the most critical services that the core business (Civic Services and NIB) of the Department of Home Affairs deliver. The figures for projected performance were determined during phase 1 of the turnaround programme (June to December 2007) in which baseline studies were carried out. The figures are likely to be adjusted in the course of phase 2 in which the focus is on implementation.

CIVIC SERVICES						
KE)	KEY SERVICE	SERVICE BENFEICIARIES	CURRENT/ STANDARD BASELINE	2008/2009 TARGET	TURNAROUND/ BATHO PELE	IMPACT / BENEFITS
Accessibility of services enhanced	Expansion of service points	All SA Citizens	475 service points (regional, district offices, permanent / temporary service delivery points and Thusong Centres	28 additional permanent service delivery points established / services offered increased	Footprint Optimization Project	Improved service delivery, strategic location of offices, improved image and shorter travelling distances
Products and services rendered within specified timeframes	Issuance of unabridged birth, marriage and death (BMD) certificates for new registrations	All SA Citizens Permanent residents (Persons to whom permanent residence was granted)	6-8 weeks for un- abridged certificates	85% of all applications for unabridged BMD certificates for new registrations correctly processed and issued within 1 day	BMD Redesign Project	Improved service delivery and reduction in turnaround times. Linkage of personal particulars of parents to children.
	Birth, marriage and death (BMD) records digitised	All SA Citizens Permanent residents (Persons to whom permanent residence was granted)	Not applicable	Business case finalised and funding secured	EDMS Project	Improved service delivery and reduction in turnaround times for finalization of rectifications, amendments and citizenship cases.
	Efficient and effective services provided through the Client Service Centre / Contact Centre	All persons within RSA	60% of calls answered	80% of calls answered within 20 seconds at the contact centre	Contact Centre Ramp-up Proj- ect	Improved service delivery, improved image, reduction in number of enquiries at frontline offices
	Re-issue of ID documents	All SA Citizens Permanent residents (Persons to whom permanent residence was granted)	98 days	Applications for IDs (re-issue) correctly processed and issued within 56 days	ID Process Transformation	Improved service delivery, reduction in turnaround times and applications for temporary IDs
	 Ibs 	All SA Citizens Permanent residents (Persons to whom permanent residence was granted)	7 days	Applications for IDs (temporary IDs) correctly processed and issued within 1 day	Online Verifica- tion Project	Improved service delivery and reduction in turnaround times
	Issuance of passports	All SA Citizens	8-12 weeks	Passport applications correctly processed and issued within 10 days	Passport Ma- chine Project	Improved service delivery, reduction in turnaround times and compliance with international standards for issuance of documents
	Issuance of citizenship certificates	Permanent residents (Persons to whom permanent residence was granted)	8-12 months	Citizenship certificates correctly processed and issued within 6 months	Service Stan- dards	Improved service delivery and reduction in turnaround times

KEY	KEY SERVICE	SERVICE BENFEICIARIES	CURRENT/ STANDARD BASELINE	2008/2009 TARGET	TURNAROUND/ BATHO PELE	IMPACT / BENEFITS
Secured civics related processes, systems, records and enabling documents to combat	 Data clean up of NPR (multiple persons sharing same ID) 	 All persons registered in the National Population Register (NPR) 	20 873 cases	20% of affected records cleaned up	Duplicate Project	Risk reduction and reduced fraudulent activities. Enhanced integrity of NPR.
fraud and corruption	Data clean up of NPR (one person with multiple IDs)	All persons registered in the National Population Register (NPR)	Approximately 600 000 cases	10% of affected records cleaned up	Duplicate Project	Risk reduction and reduced fraudulent activities. Enhanced integrity of NPR.
NATIONAL IMMIGRATION BRANCH	ON BRANCH					
KEY 8	KEY SERVICE	SERVICE BENFEICIARIES	CURRENT/ STANDARD BASELINE	2008/2009 TARGET	TURNAROUND/ BATHO PELE	IMPACT / BENEFITS
Improved service delivery to large corporate accounts and growth in number of accounts serviced	Large accounts serviced	• Large companies e.g. Mercedes Benz	20 large accounts	50 large accounts serviced	Permits Transformation	Improved service delivery and reduction in turnaround times, economic development
Products and services rendered within specified timeframes to facilitate movement of skilled persons	Issuance of permanent residence permits (PR)	Foreigners (foreign investors)	12-18 months	8 months	Permits Transfor- mation	Improved service delivery and reduction in turnaround times
	Issuance of visas issued	Foreigners	10 days	5 days for issuance of visas	Service Standards	Improved service delivery and reduction in turnaround times
	 Issuance of corporate, general and inter company transfer permits to selected corporate clients 	• Foreigners	20 days	15 days	Permits Transformation	Improved service delivery and reduction in turnaround times, economic development
	 Issuance of section 22 asylum permits 	• Foreigners	3 days	Section 22 permits issued in 1 day	Refugee Transformation and Footprint Roll out	Improved service delivery and reduction in turnaround times.
	 Issuance of business permits issued to investors 	• Foreigners	8 weeks	6 - 8 weeks	Permits Transformation	Improved service delivery and reduction in turnaround times, economic development
DHA presence at foreign offices expanded	Additional foreign offices managed and capacitated by DHA officials (placement of officials)	Foreigners SA citizens living / visiting abroad	Not applicable	10 additional foreign offices managed and capacitated by DHA	Foreign Office Review	Improved service delivery, strategic location of offices and improved image



2008/2009 - 2010/2011

PART 5: APPENDICES INFORMATION TECHNOLOGY PLAN

INFORMATION TECHNOLOGY ACQUISITION PLAN FOR DEPARTMENT OF HOME AFFAIRS

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Project: Live capture (Movement	_	5	50	10.000	50.000	10.000	5.000	5.000	5.000	5.000	5.050	4.500	400
Control, Visa, Permits)	0000)	3	2,0	0,00	2,0	0,0	5	,	5	5	5	2
Project: Information Systems Security	6,060	0	0	009	800	200	200	200	200	360	009	200	800
Refugee and Deportation System	9,750	0	009	2,000	2,150	200	200	1,500	200	200	200	200	200
IS Infrastructure (Incl. VPN)	50,000	0	0	009	10,000	5,000	5,000	5,000	5,000	4,400	5,000	5,000	5,000
Server room consolidation	750	0	0	150	150	200	100	20	50	50	0	0	0
Email and Internet	1,875	0	20	150	200	009	200	200	250	20	22	90	90
Online verification	8,663	0	753	3,500	3,500	120	120	100	100	150	120	100	100
HANIS infrastructure	57,538	0	4,000	8,538	5,000	5,000	5,000	5,000	5,000	5,000	5,000	5,000	5,000
HANIS DRS	24,554	0	2,000	2,500	2,000	2,000	2,000	2,000	2,000	2,000	4,054	2,000	2,000
HANIS Technology Refresh	40,653	0	6,000	20,000	10,653	200	200	200	500	200	200	200	200
Smart ID Card	114,247	0	0	200	800	2,500	2,200	5,247	5,000	000,09	30,000	5,000	3,000
TOTAL BUDGET	414,090	0	13,453	48,538	85,253	27,120	21,120	25,097	23,900	78,010	50,899	23,350	17,350
			٥			07			83			8	
		Acquisitions	itions		Acquisitions	ons		Acquisitions	tions		Acquisitions	ions	
		- Procul - Set up - Procul	- Procure services - Set up new initiatives - Procure hardware	atives	- Pay for services - Procure hardware	services	0	- Pay for - Procur - Procur	- Pay for services - Procure software - Procure systems	Φ ω	- Pay for licences - Procure hardware - Procure systems - Pay for services	licences hardware systems services	
Business cases are in the process of being compile	of being compiled for	d for the following:	ving: -										
Passport System (Enhancement)	1,000	0	0	0	0	300	350	250	100	0	0	0	0
National Population Register Clean Up	5,000	0	0	0	0	200	1,000	1,500	1,000	1,000	0	0	0
Records Digitization Storage (Fix existing system)	10,000	0	0	0	0	300	800	800	5,000	2,100	1,000	0	0
ID Photo Digitization Initiative (Replace pasted photo)	200	0	0	0	0	100	90	40	0	0	0	0	0



2008/2009 - 2010/2011

PART 5: APPENDICES FINANCE/CAPEX PLAN

FINANCE/CAPEX PLAN

Acquisitions of fixed or movable capital assets, planned capital investment and rehabilitation and maintenance of physical assets

Asset classification	2008/09 R' 000	2009/10 R' 000	2010/11 R' 000
Office Furniture	-	-	-
Office Equipment	-	-	-
Computer Equipment	-	-	-
Motor Vehicles	21,039	21,963	23,281
Others	23,895	25,569	27,357
TOTAL	44,934	47,532	50,638

Any expenditure for minor assets are included in Goods and Services of the 2008/2009 budget.

Should any expence be incurred for assets above R5000.00 funds will be moved via the virement process, to the capital budget.

Should expenditure for office furniture and office equipment be incurred, the budget will be adjusted by means of virement.

Computer equipment - desktops, laptops, etc are to be leased.

Others: Surveilance equipment for Security Services.

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